

2019 Regular Session

SENATE BILL NO. 46

BY SENATOR PEACOCK

Prefiled pursuant to Article III, Section 2(A)(4)(b)(i) of the Constitution of Louisiana.

INTERNET. Enacts the Louisiana Cybersecurity Information Sharing Act. (8/1/19)

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AN ACT

To enact Chapter 31 of Title 51 of the Louisiana Revised Statutes of 1950, to be comprised of R.S. 51:2101 through 2109, relative to cybersecurity; to authorize private entities to monitor, share, and receive certain information relative to cyber threats; to authorize certain defensive measures; to provide relative to certain security and information controls; to provide for definitions; to provide for immunity; to provide for public records exemptions; and for confidentiality of certain information; to provide for annual reporting of certain information by state entities; to provide for certain terms, conditions, and procedures; and to provide for related matters.

Be it enacted by the Legislature of Louisiana:

Section 1. Chapter 31 of Title 51 of the Louisiana Revised Statutes of 1950, comprised of R.S. 51:2101 through 2109, is hereby enacted to read as follows:

**CHAPTER 31. LOUISIANA CYBERSECURITY INFORMATION SHARING ACT**

**§2101. Short title**

**This Chapter shall be known and may be cited as the "Louisiana Cybersecurity Information Sharing Act".**

**§2102. Definitions**

1           As used in this Chapter, the following words shall have the meaning  
2 ascribed to them in this Section, unless the text clearly indicates otherwise:

3           (1) "Appropriate entity" means any of the following:

4           (a) Office of attorney general, Department of Justice.

5           (b) The Louisiana State Analytical and Fusion Exchange, office of state  
6 police, Department of Public Safety and Corrections.

7           (c) The Governor's Office of Homeland Security and Emergency  
8 Preparedness.

9           (d) An appropriate federal entity as defined in 6 U.S.C.A. §1501(3).

10          (2) "Cybersecurity purpose" means the purpose of protecting an  
11 information system or information that is stored on, processed by, or passed  
12 through an information system from a cybersecurity threat or security  
13 vulnerability.

14          (3) "Cybersecurity threat" means an action on or through an  
15 information system that may result in an unauthorized effort to adversely  
16 impact the security, availability, confidentiality, or integrity of an information  
17 system or information that is stored on, processed by, or passed through an  
18 information system. A "cybersecurity threat" does not include an action that  
19 solely involves a violation of a consumer term of service or a consumer licensing  
20 agreement.

21          (4) "Cyber threat indicator" means information that is necessary to  
22 describe or identify any of the following:

23          (a) A malicious reconnaissance, including anomalous patterns of  
24 communications that appear to be transmitted for the purpose of gathering  
25 technical information related to a cybersecurity threat or security vulnerability.

26          (b) A method of defeating a security control or exploitation of a security  
27 vulnerability.

28          (c) A security vulnerability, including anomalous activity that appears  
29 to indicate the existence of a security vulnerability.

1           (d) A method of causing a user with legitimate access to an information  
2           system, or to information that is stored on, processed by, or passed through an  
3           information system, to unwittingly enable the defeat of a security control or  
4           exploitation of a security vulnerability.

5           (e) A malicious cyber command and control.

6           (f) An actual or potential harm caused by an incident, including a  
7           description of the information exfiltrated as a result of a particular  
8           cybersecurity threat.

9           (g) Any other attribute of a cybersecurity threat, if disclosure of such  
10          attribute is not otherwise prohibited by law.

11          (5) "Defensive measure" means an action, device, procedure, signature,  
12          technique, or other measure applied to an information system, or to information  
13          that is stored on, processed by, or passed through an information system that  
14          detects, prevents, or mitigates a known or suspected cybersecurity threat or  
15          security vulnerability. A defensive measure shall not include a measure that  
16          destroys, renders unusable, provides unauthorized access to, or substantially  
17          harms an information system or information stored on, processed by, or passed  
18          through such information system not owned by the entity operating the measure  
19          or the entity that is authorized to provide consent and has provided consent to  
20          that private entity for operation of such measure.

21          (6) "Information system" includes but is not limited to a computer,  
22          computer server, computer program, computer service, computer software,  
23          internet-connected device, or computer system. An information system shall  
24          also include industrial control systems, such as supervisory control and data  
25          acquisition systems, distributed control systems, and programmable logic  
26          controllers that store, process, or transmit information.

27          (7) "Federal entity" means a department or agency of the United States  
28          or any component of such department or agency.

29          (8) "Malicious cyber command and control" means a method for

1 unauthorized, remote identification of, access to, or use of an information  
2 system or information that is stored on, processed by, or passed through an  
3 information system.

4 (9) "Malicious reconnaissance" means a method for actively probing or  
5 passively monitoring an information system for the purpose of discerning  
6 security vulnerabilities of the information system, if such method is associated  
7 with a known or suspected cybersecurity threat.

8 (10) "Monitor" means to acquire, identify, or scan, or to possess  
9 information that is stored on, processed by, or passed through an information  
10 system.

11 (11) "Private entity" means any citizen of the United States or private  
12 group, organization, proprietorship, partnership, trust, cooperative,  
13 corporation, or other commercial or nonprofit entity domiciled in the United  
14 States of America, including an officer, employee, or agent thereof. "Private  
15 entity" does not include any foreign entities, such as governments, nations, or  
16 political organizations.

17 (12) "Security control" means the management, operational, and  
18 technical controls used to protect against an unauthorized effort to adversely  
19 affect the confidentiality, integrity, and availability of an information system or  
20 its information.

21 (13) "Security vulnerability" means any attribute of hardware,  
22 software, process, or procedure that may enable or facilitate the defeat of a  
23 security control.

24 (14) "State entity" means the state, a political subdivision of the state,  
25 and any officer, agency, board, commission, department or similar body of the  
26 state or any political subdivision of the state.

27 §2103. Authorizations for preventing, detecting, analyzing, and mitigating  
28 cybersecurity threats; private entities

29 A. Notwithstanding any provision of law to the contrary, a private entity

1 may, for a cybersecurity purpose, monitor the following:

2 (1) An information system of the private entity.

3 (2) An information system of another private entity, upon the  
4 authorization and written consent of such other entity.

5 (3) An information system of a federal or state entity, upon the  
6 authorization and written consent of an authorized representative of the federal  
7 or state entity.

8 (4) Information that is stored on, processed by, or passed through an  
9 information system monitored by the private entity.

10 B. Notwithstanding any provision of law to the contrary, a private entity  
11 may, for a cybersecurity purpose, operate a defensive measure that is applied  
12 to the following:

13 (1) An information system of the private entity in order to protect the  
14 rights or property of the private entity.

15 (2) An information system of another private entity, upon written  
16 consent of such entity for operation of such defensive measure to protect the  
17 rights or property of such entity.

18 (3) An information system of a federal or state entity, upon written  
19 consent of an authorized representative of such federal or state entity for  
20 operation of such defensive measure to protect the rights or property of the  
21 federal or state government.

22 C.(1) Except as provided in Paragraph (2) of this Subsection and  
23 notwithstanding any other provision of law to the contrary, a private entity  
24 may, for a cybersecurity purpose and consistent with the protection of classified  
25 information, share with, or receive from, another private entity or a federal or  
26 state entity a cyber threat indicator or defensive measure.

27 (2) A private entity receiving a cyber threat indicator or defensive  
28 measure from another private entity or a federal or state entity shall comply  
29 with any lawful restriction placed on the sharing or use of such cyber threat

1 indicator or defensive measure by the sharing entity.

2 D.(1) A private entity monitoring an information system, operating a  
3 defensive measure, or providing or receiving a cyber threat indicator or  
4 defensive measure pursuant to this Section shall implement and utilize a  
5 security control to protect against unauthorized access to or acquisition of such  
6 cyber threat indicator or defensive measure.

7 (2) Prior to sharing a cyber threat indicator or defensive measure, a  
8 private entity shall either:

9 (a) Review the cyber threat indicator to assess whether such indicator  
10 contains any information not directly related to a cybersecurity threat that the  
11 private entity knows at the time of sharing to be personal information of a  
12 specific individual or information that identifies a specific individual and  
13 remove such personal information. For the purposes of this Chapter, "personal  
14 information" shall not include publicly available information that is lawfully  
15 made available to the general public from federal, state, or local government  
16 records.

17 (b) Implement and utilize a technical capability configured to remove  
18 any information not directly related to a cybersecurity threat that the private  
19 entity knows at the time of sharing to be personal information of a specific  
20 individual or information that identifies a specific individual.

21 (3)(a) A cyber threat indicator or defensive measure shared or received  
22 pursuant to the provisions of this Section may, for a cybersecurity purpose, be  
23 used by a private entity to monitor or operate a defensive measure that is  
24 applied to an information system of the private entity or an information system  
25 of another private entity or a federal or state entity, provided such other private  
26 entity or a such federal or state entity has given its written consent.

27 (b) A cyber threat indicator or defensive measure shared or received  
28 pursuant to the provisions of this Section may, for a cybersecurity purpose, be  
29 used, retained, and further shared by a private entity subject to a lawful

1 restriction placed by the sharing private entity or federal or state entity on such  
2 cyber threat indicator or defensive measure or an otherwise applicable  
3 provision of law.

4 (4)(a) A state entity that receives a cyber threat indicator or defensive  
5 measure pursuant to the provisions of this Section may use such cyber threat  
6 indicator or defensive measure in accordance with the provisions of R.S.  
7 51:2104.

8 (b) A cyber threat indicator or defensive measure shared by a state  
9 entity with an appropriate entity shall be deemed voluntarily shared  
10 information and exempt from disclosure under the Public Records Law, R.S.  
11 44:1 et seq.

12 E. The sharing of a cyber threat indicator or defensive measure with a  
13 private entity shall not create a right or benefit to similar information from that  
14 private entity.

15 §2104. Sharing of a cyber threat indicator and defensive measure with an  
16 appropriate entity

17 A.(1) A private entity may, for a cybersecurity purpose and consistent  
18 with the protection of classified information, share a cyber threat indicator or  
19 defensive measure with an appropriate entity through the transmission of an  
20 email to such entity.

21 (2) In sharing a cyber threat indicator or defensive measure with an  
22 appropriate entity, the private entity shall:

23 (a) Take reasonable measures to remove or limit the receipt, retention,  
24 use, and dissemination of a cyber threat indicator containing personal  
25 information from the information shared with the appropriate entity, provided  
26 that the personal information is not critical to the appropriate entity's response  
27 or ability to mitigate a cyber threat indicator.

28 (b) Include requirements to safeguard a cyber threat indicator  
29 containing personal information of specific individuals or information that

1 identifies specific individuals from unauthorized access or acquisition, including  
2 appropriate sanctions for activities by officers, employees, or agents of the  
3 federal or state government.

4 (c) Protect to the greatest extent practicable, the confidentiality of a  
5 cyber threat indicator containing personal information of specific individuals  
6 or information that identifies specific individuals and requires recipients to be  
7 informed that such indicator may only be used for purposes authorized by this  
8 Chapter.

9 (3) Nothing in this Chapter shall be construed to relieve a person from  
10 compliance with the Database Security Breach Notification Law, R. S. 51:3072  
11 et seq.

12 (4)(a) A cyber threat indicator and defensive measure shared with an  
13 appropriate entity shall not constitute a waiver of any applicable privilege or  
14 protection provided by law, including trade secret protection.

15 (b) A cyber threat indicator or defensive measure provided by a private  
16 entity to an appropriate entity shall be considered the commercial, financial,  
17 and proprietary information of the private entity when designated by the  
18 originating private entity or a third party acting in accordance with the written  
19 authorization of the originating private entity.

20 (c) A cyber threat indicator or defensive measure shared with an  
21 appropriate entity shall be deemed voluntarily shared information and exempt  
22 from disclosure under the Public Records Law, R.S. 44:1 et seq.

23 (d) A cyber threat indicator and defensive measure provided to an  
24 appropriate entity may be disclosed to, retained by, and used by, consistent with  
25 applicable provisions of law, any federal or state entity solely for the following  
26 purposes:

27 (i) A cybersecurity purpose.

28 (ii) Identifying a cybersecurity threat, including the source of such  
29 threat or a security vulnerability.

1            (iii) Responding to, or otherwise mitigating, a specific threat of death,  
2            a specific threat of serious bodily harm, or a specific threat of serious economic  
3            harm, including a terrorist act or a use of a weapon of mass destruction.

4            (iv) Responding to, investigating, prosecuting, or otherwise preventing  
5            or mitigating, a serious threat to a minor, including sexual exploitation and  
6            threats to physical safety.

7            (v) Preventing, investigating, disrupting, or prosecuting an offense  
8            arising out of a threat as provided in Item (iii) of this Subparagraph.

9            B. A cyber threat indicator and defensive measure shared with an  
10           appropriate entity shall not be disclosed to, retained by, or used by any federal  
11           or state entity for any use not permitted under Subsection A of this Section.

12           C. A cyber threat indicator or defensive measure provided to an  
13           appropriate entity shall be retained, used, and disseminated by the federal or  
14           state government as follows:

15           (1) In a manner consistent with Subsection A of this Section.

16           (2) In a manner that protects from unauthorized use or disclosure any  
17           cyber threat indicator that may contain personal information of a specific  
18           individual or information that identifies a specific individual.

19           (3) In a manner that protects the confidentiality of any cyber threat  
20           indicator containing information of a specific individual or information that  
21           identifies a specific individual.

22           §2105. Protection from liability; private entities

23           There shall be no cause of action against any private entity for the  
24           monitoring of an information system or information stored on, processed by, or  
25           passed through such information system, or for the sharing or receipt of a cyber  
26           threat indicator or defensive measure with another private entity, a federal or  
27           state entity, or an appropriate entity, if such monitoring, sharing, or receipt is  
28           conducted in accordance with the provisions of this Chapter.

29           §2106. State regulatory authority

1           A cyber threat indicator or defensive measure shared in accordance with  
2           the provisions of this Chapter with a state entity or an appropriate entity shall  
3           not be used by any state entity to regulate, including any enforcement action,  
4           the lawful activity of any private entity or any activity taken by a private entity  
5           pursuant to mandatory standards, including an activity relating to monitoring,  
6           operating a defensive measure, or sharing of a cyber threat indicator. However,  
7           a shared cyber threat indicator or defensive measure may be used in the  
8           development or implementation of a regulation relating to such information  
9           systems.

10           §2107. Antitrust immunity; exception

11           A. It shall not be considered a violation of state antitrust laws for two or  
12           more private entities to exchange or provide, for a cybersecurity purpose, a  
13           cyber threat indicator or defensive measure or assistance relating to the  
14           prevention, investigation, or mitigation of a cybersecurity threat. The  
15           provisions of this Paragraph shall apply only to information that is exchanged,  
16           or assistance provided, in order to assist with either of the following:

17           (1) Facilitating the prevention, investigation, or mitigation of a  
18           cybersecurity threat to an information system or to information that is stored  
19           on, processed by, or passed through an information system.

20           (2) Communicating or disclosing a cyber threat indicator to help  
21           prevent, investigate, or mitigate the effect of a cybersecurity threat to an  
22           information system or to information that is stored on, processed by, or passed  
23           through an information system.

24           B. Nothing in this Section shall authorize price-fixing, allocating a  
25           market between competitors, monopolizing or attempting to monopolize a  
26           market, boycotting, or exchanges of price or cost information, customer lists,  
27           or information regarding future competitive planning.

28           §2108. Annual report; state agencies

29           A. On or before March first of each year, a state entity that receives

1 information concerning a cyber threat indicator or defensive measure during  
2 the preceding calendar year shall submit to the governor an annual report  
3 containing a statistical summary of the following:

4 (1) Entities or types of industries that shared information with the state  
5 entity.

6 (2) Cyber threat indicators and defensive measures shared with the state  
7 entity.

8 B. The annual report shall be subject to the Public Records Law, R.S.  
9 44:1 et seq.

10 §2109. Rulemaking authority

11 The Department of Corrections, office of state police, may, in accordance  
12 with the Administrative Procedure Act, adopt all rules necessary to implement  
13 the provisions of this Chapter.

The original instrument and the following digest, which constitutes no part of the legislative instrument, were prepared by Michelle Ridge.

DIGEST

SB 46 Original

2019 Regular Session

Peacock

Proposed law creates the Louisiana Cybersecurity Information Sharing Act (Act).

Proposed law defines "appropriate entity", "cybersecurity purpose", "cybersecurity threat", "cyber threat indicator", "defensive measure", "information system", "federal entity", "malicious cyber command and control", "malicious reconnaissance", "monitor", "private entity", "security control", "security vulnerability", and "state entity".

Proposed law provides that a private entity may, for a cybersecurity purpose, monitor certain information systems and information that are stored on, processed by, or passed through certain information systems.

Proposed law provides that a private entity may, for a cybersecurity purpose, operate a defensive measure on certain information systems.

Proposed law authorizes a private entity, for a cybersecurity purpose and consistent with the protection of classified information, to share or receive a cyber security threat indicator or defensive measure with certain entities.

Proposed law requires a private entity to implement and utilize a security control to protect against unauthorized access to or acquisition of a cyber threat or defensive measure.

Proposed law provides for the protection of personal information not directly related to a cybersecurity threat.

Proposed law exempts from the Public Records Law a cyber threat indicator or defensive measure shared by a state entity with an appropriate entity.

Proposed law authorizes a private entity to share a cyber threat indicator or defensive measure with an appropriate entity.

Proposed law requires the private entity to:

- (1) Take reasonable measures to remove or limit the receipt, retention, use, and dissemination of a cyber threat indicator containing personal information from the information shared with the appropriate entity, provided that the personal information is not critical to the appropriate entity's response or ability to mitigate the cyber threat indicator.
- (2) Include requirements to safeguard a cyber threat indicator containing personal information of specific individuals or information that identifies specific individuals from unauthorized access or acquisition, including appropriate sanctions for activities by officers, employees, or agents of the federal or state government.
- (3) Protect the confidentiality of a cyber threat indicator containing personal information of specific individuals or information that identifies specific individuals to the greatest extent practicable and require recipients to be informed that such indicator may only be used for purposes authorized by proposed law.

Proposed law does not relieve a person from compliance with the Database Security Breach Notification Law.

Proposed law provides that a cyber threat indicator and defensive measure shared with an appropriate entity shall not constitute a waiver of any applicable privilege or protection provided by law, including trade secret protection.

Proposed law provides that a cyber threat indicator or defensive measure provided by a private entity to an appropriate entity shall be considered the commercial, financial, and proprietary information of the private entity when designated by the originating private entity or a third party acting in accordance with the written authorization of the originating private entity.

Proposed law provides that a cyber threat indicator and defensive measure provided to an appropriate entity may be disclosed to, retained by, and used by any federal or state entity for certain purposes.

Proposed law restricts the disclosure, retention, or use of a cyber threat indicator and defensive measure to actions authorized by proposed law.

Proposed law provides relative to the retention, use, and dissemination of a cyber threat indicator and defensive measure by the federal or state government to an appropriate entity.

Proposed law provides that there shall be no cause of action against any private entity for the monitoring of an information system or information stored on, processed by, or passed through such information system or for the sharing or receipt of a cyber threat indicator or defensive measure with another private entity, a federal or state entity, or an appropriate entity if such monitoring, sharing, or receipt is conducted in accordance with proposed law.

Proposed law provides that a cyber threat indicator or defensive measure shared with a state entity or an appropriate entity shall not be used by any state entity to regulate the lawful activity of any private entity or any activity taken by a private entity. Proposed law does allow such indicator or measure to be used in the development or implementation of a regulation relating to such information systems.

Proposed law provides relative to antitrust immunity under certain circumstances.

Proposed law requires that on or before March first of each year, a state entity that receives information concerning a cyber threat indicator or defensive measure during the preceding calendar year shall submit to the governor an annual report containing a statistical summary of the following:

- (1) Entities or types of industries that shared information with the state entity.
- (2) Cyber threat indicators and defensive measures shared with the state entity.

Proposed law authorizes the office of state police, in accordance with the APA, to adopt rules necessary to implement the provisions of proposed law.

Effective August 1, 2019.

(Adds R.S. 51:2101-2109)