SLS 17RS-136 REENGROSSED

2017 Regular Session

SENATE BILL NO. 58

BY SENATOR MILLS

Prefiled pursuant to Article III, Section 2(A)(4)(b)(i) of the Constitution of Louisiana.

HEALTH SERVICES. Provides relative to the statewide human services districts and authorities. (gov sig)

1 AN ACT

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To amend and reenact R.S. 28:911, 912, 913, 914, 915, 916, 917, and 918, to enact R.S. 28:910, 913.1, 913.2, 913.3, 913.4, 913.5, 913.6, and 913.7, and to repeal R.S. 28:831, Chapter 16 of Title 28 of the Louisiana Revised Statutes of 1950, comprised of R.S. 28:851 through 856, Chapter 17 of Title 28 of the Louisiana Revised Statutes of 1950, comprised of R.S. 28:861 through 866, Chapter 18 of Title 28 of the Louisiana Revised Statutes of 1950, comprised of R.S. 28:871 through 876, Chapter 19 of Title 28 of the Louisiana Revised Statutes of 1950, comprised of R.S. 28:891 through 896, Chapter 20 of Title 28 of the Louisiana Revised Statutes of 1950, comprised of R.S. 28:901 through 906, and R.S. 28:919 and 920, relative to the statewide human services districts and authorities; to provide for legislative intent; to provide for definitions; to provide for board and district identification; to provide for governing board membership; to provide for terms; to provide for education and training for board members; to provide for sole source contracting to specific community partners; to provide for interagency council actions and obligations; to provide for coordination with the Louisiana Department of Health; to repeal expired statutes; to repeal duplicate provisions of law; to provide for an effective date; and

1	to provide for related matters.
2	Be it enacted by the Legislature of Louisiana:
3	Section 1. R.S. 28:911, 912, 913, 914, 915, 916, 917, and 918 are hereby amended
4	and reenacted and R.S. 28:910, 913.1, 913.2, 913.3, 913.4, 913.5, 913.6, and 913.7 are
5	hereby enacted to read as follows:
6	§910. Legislative intent and public policy
7	A. The legislature finds and declares that state funded behavioral
8	healthcare and care for persons with intellectual disabilities and developmental
9	disabilities are better directed at a local level to ensure local accountability,
10	responsiveness to the unique needs of the community, and the establishment of
11	local partnerships and relationships with other local agencies that serve
12	individuals in the community.
13	B. The legislature also finds and declares that the statutory creation of
14	the ten statewide human services districts and authorities was intended to serve
15	this purpose and each has done so since initial inception and completion of the
16	readiness assessment enacted by the legislature.
17	C. The legislature further finds and declares that it is now time to move
18	past the readiness assessment phase of operation of the statewide human
19	services districts and authorities through a modernization and consolidation of
20	the law established in this Part.
21	D. The legislature therefore declares that this Part establishes the
22	evolution of the statewide human services districts and authorities to create a
23	more robust opportunity for them to excel at their mission of being the
24	community director for behavioral health services and services for individuals
25	with intellectual disabilities and developmental disabilities.
26	§911. Definitions
27	As used in this Chapter and unless the context clearly requires otherwise:
28	(1) "Areas of service" means behavioral health, intellectual disability,
29	and developmental disability services.

1 (1.1) "Behavioral health services" means community-based mental health and 2 addictive disorders services. (2) "Board" means the governing body of the district **or authority**. 3 (3) "Case records" means medical and treatment records, records and 4 5 investigations of abuse or neglect of adults, records of public health services including children's special health services, nutrition, and immunization, and other 6 7 medical, disability, or behavioral health service records related to services provided 8 by the district **or authority** or the department. 9 (4) "Department" means the Louisiana Department of Health. 10 (5) "District" means the human services district or authority. 11 (6) "Human services accountability plan", referred to in this Chapter as 12 "accountability plan", means the statewide human services plan developed by the 13 department in consultation with the Human Services Interagency Council which sets forth the criteria, process, timelines, guidelines for service delivery, clinical 14 protocols, evidence-based practices, quality management and monitoring, data 15 16 collection and reporting, performance outcome measures, and information 17 management, and readiness assessment protocols to be followed by the department and the districts. 18 19 (7)(6) "Human services district or authority", referred to in this Chapter as 20 or "district or authority", means an existing or newly created a local governmental governing entity, as identified in R.S. 28:912(A), with local accountability and 21 management of behavioral health, intellectual disability, and developmental 22 disabilities disability services as well as any public health or other services 23 contracted to the district or authority by the department. 24 (8)(7) "Human services framework", referred to in this Chapter as 25 "framework", means the requirements specified in the contract between the 26 27 department and the district that set forth the organizational structure, operational 28 readiness requirements, eligible and priority populations, core and targeted services,

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and standards for intake and access to institutional and community services, which

require adherence to the human services accountability plan for a district. The framework is developed, implemented, and monitored through an ongoing statewide process performed by the department in consultation with the Human Services Interagency Council.

- (9) "Human Services Interagency Council", referred to in this Chapter as "interagency council", means the interagency council established by the department to provide policy guidance to the department in the development, implementation, and ongoing management of the districts.
- (10) "Readiness assessment" means the process by which a survey team reviews all areas of business management of the district to determine operational readiness based on a set of uniform criteria. The readiness assessment shall address, at a minimum, financial controls, clinical protocols, human resources competency and capacity, legal resources, purchasing, contracting, any applicable national or accreditation standards, and outcomes measurement capability. The survey team shall be composed of at least one representative of the secretary and at least two directors of districts that have been in operation for at least two years.
- (11)(8) "Secretary" means the secretary of the Louisiana Department of Health.

#### §912. Creation and jurisdiction

- A.(1) It is the intent of the legislature to create statewide integrated human services delivery systems, with local accountability and management, to provide behavioral health and developmental disabilities services.
- (2) Upon successful completion of a readiness assessment, execution of a contract with the department, and compliance with other applicable criteria as provided for in this Chapter, the department may authorize the board to operate and manage community-based programs and services related to behavioral health, developmental disabilities, selected public health services, and any other services contracted to the districts by the department.
  - B. The human services districts and authorities shall be:

I	(1) The following statutory entities:
2	(a) Capital Area Human Services District, which shall comprise the
3	parishes of Ascension, East Baton Rouge, East Feliciana, Iberville, Pointe
4	Coupee, West Baton Rouge, and West Feliciana.
5	(b)(2) Jefferson Parish Human Services Authority, which shall comprise the
6	parish of Jefferson.
7	(a) The governing authority of Jefferson Parish shall continue to provide
8	funds and in-kind contributions for the Jefferson Parish Human Services
9	Authority on at least the level of funding and in-kind contributions in effect
10	during the 1990 fiscal year.
11	(b) The Jefferson Parish Council shall have the authority to levy taxes
12	and issue bonds or other obligations for the provision of services at the
13	Jefferson Parish Human Services Authority.
14	(e)(3) Florida Parishes Human Services Authority, which shall comprise the
15	parishes of Livingston, St. Helena, St. Tammany, Tangipahoa, and Washington.
16	(d)(4) Metropolitan Human Services District, which shall comprise the
17	parishes of Orleans, St. Bernard, and Plaquemines.
18	(e)(5) South Central Louisiana Human Services Authority, which shall
19	comprise the parishes of Assumption, Lafourche, St. Charles, St. James, St.
20	John the Baptist, St. Mary, and Terrebonne.
21	(f)(6) Northeast Delta Human Services Authority, which shall comprise the
22	parishes of Caldwell, East Carroll, Franklin, Jackson, Lincoln, Madison,
23	Morehouse, Ouachita, Richland, Tensas, Union, and West Carroll.
24	(2) The following districts created by this Chapter organized by region:
25	(a)(7) Acadiana Area Human Services District, which shall comprise the
26	parishes of Acadia, Evangeline, Iberia, Lafayette, St. Landry, St. Martin, and
27	Vermilion.
28	(b)(8) Imperial Calcasieu Human Services Authority, which shall comprise

the parishes of Allen, Beauregard, Calcasieu, Cameron, and Jefferson Davis.

1	(e)(9) Region 6 Human Services District, or any name formally adopted by
2	the district's board Central Louisiana Human Services District, which shall
3	comprise the parishes of Avoyelles, Catahoula, Concordia, Grant, LaSalle, Rapides,
4	Vernon, and Winn.
5	(d)(10) Region 7 Human Services District, or any name formally adopted by
6	the district's board Northwest Louisiana Human Services District, which shall
7	comprise the parishes of Bienville, Bossier, Caddo, Claiborne, DeSoto, Natchitoches,
8	Sabine, Red River, and Webster.
9	C. A district may incorporate more than one region, but regions may not be
10	split into smaller units.
11	B. The domicile of each human services district or authority shall be
12	within the statutory governance area of the district or authority.
13	C. No new human services district or authority may be established
14	without the express authorization of the legislature.
15	§913. Governing board for Acadiana Area Human Services District, Imperial
16	Calcasieu Human Services Authority, Central Louisiana Human
17	Services District, and Northwest Louisiana Human Services
18	<u>District</u> ; membership; appointment; terms; compensation
19	A.(1) For districts created pursuant to R.S. 28:912(B)(2), each district The
20	Acadiana Area Human Services District, Imperial Calcasieu Human Services
21	Authority, Central Louisiana Human Services District, and Northwest
22	Louisiana Human Services District shall individually be governed by a board
23	whose membership consists of residents of the respective regions. The number of
24	members on the board shall consist of one representative from each parish in the
25	region who is appointed by the local governmental authority. The membership shall
26	also include three appointees by the governor.
27	(2) The parish appointees shall be persons with professional experience or
28	parents, consumers, or advocates in the fields of addictive disorders, developmental
29	disabilities, intellectual disabilities, mental health, or public health. At all times the

board composition shall include, at a minimum, one individual in each field with professional expertise in the fields of addictive disorder, developmental disability, and mental health and one individual in each field representing parents, consumers, or advocacy groups in the fields of addictive disorder, developmental disability, and mental health. If board membership does not comply with this requirement on July 1, 2017, it shall immediately expand to accommodate this provision. The board shall be expanded only to the extent that the current members do not satisfy the requirement of this Paragraph and shall be reduced to the number of board members established in this Chapter as board member terms expire.

(3) Effective with all nominations made after July 1, 2017, and upon satisfaction of the requirements in Paragraph (2) of this Subsection, the governing authority of each parish shall ensure that board member nominees include individuals who represent law enforcement, the judiciary, with particular emphasis on specialty courts, school-based health care, and the coroner's office. Implementation of this provision shall be based on the needs of the parishes and shall occur as board positions become vacant. Any current board member who possesses expertise in one of the disciplines provided for in this Paragraph shall be considered to have satisfied this requirement.

(3)(4) The governor's three appointees shall be one member with experience in the financial operation of a business enterprise, one member who is a parent, consumer, or caregiver of a consumer of services, and one member who represents one of the following fields: addictive disorders, developmental disabilities, intellectual disabilities, mental health, or public health. The governing authority of each parish may submit three names to the governor for consideration as one of the governor's three appointees.

B. The initial terms of office for board members from the first two parishes alphabetically shall be one year. The initial terms for board members from the second two parishes alphabetically shall be two years. The initial terms for all other

in the fields of mental health, intellectual disabilities, and addictive disorders.

B.(1) The members shall be appointed by the governing authority of each parish. All appointments shall require ratification by a plurality of the legislative delegation representing the five parishes which are included in the authority.

(2) Parishes with two board members shall be represented by one practitioner and one advocate or consumer. Both shall have a history of involvement in one or more of the three areas of service. The advocates shall have demonstrated an active history of support and involvement in one or more of the service areas. Consumers shall have received services in one or more of the three service areas provided by the authority.

(3) The appointments shall be professionals or active advocates in the fields of mental health, developmental disabilities, intellectual disabilities, or addictive disorders services. At all times the board composition shall include, at a minimum, one individual in each field with professional expertise in the fields of addictive disorder, developmental disability, and mental health and one individual in each field representing parents, consumers, or advocacy groups in the fields of addictive disorder, developmental disability, and mental health. If board membership does not comply with this requirement on July 1, 2017, it shall immediately expand to accommodate this provision. The board shall be expanded only to the extent that the current members do not satisfy the requirement of this Paragraph and shall be reduced to the number of board members established in this Chapter as board member terms expire.

(4) Effective with all nominations made after July 1, 2017, and upon satisfaction of the requirements in Paragraph (3) of this Subsection, the governing authority of each parish shall ensure that board member nominees include individuals who represent law enforcement, the judiciary, with particular emphasis on specialty courts, school-based health care, and the coroner's office. Implementation of this provision shall be based on the needs of the parishes and shall occur as board positions become vacant. Any current

1 board member who possesses expertise in one of the disciplines provided for in 2 this Paragraph shall be considered to have satisfied this requirement. 3 C. Appointees shall serve terms of three years. No board member shall serve more than two consecutive three-year terms after his initial term. 4 §913.3. Governing board for Metropolitan Human Services District; 5 membership; appointment; terms 6 7 A. The Metropolitan Human Services District shall be governed by a 8 board of thirteen members. The board shall include nine residents from the 9 parish of Orleans and two residents each from the parishes of St. Bernard and 10 Plaquemines. 11 B.(1) The members shall be appointed by the chief executive officer of each parish subject to the approval of the governing authority of each parish. 12 13 Seven members shall be professionals in the fields of mental health, developmental disabilities, intellectual disabilities, or addictive disorders. Three 14 15 members shall be advocates with a history of involvement and active in one or 16 more of the three areas of service. Three members shall be consumers who receive or have received services in one or more of the three service areas 17 provided by the district. Board members representing Orleans Parish shall 18 19 consist of a minimum of seven professionals, one consumer, and one advocate. 20 (2) At all times the board composition shall include, at a minimum, one 21 individual in each field with professional expertise in the fields of addictive 22 disorder, developmental disability, and mental health and one individual in each field representing parents, consumers, or advocacy groups in the fields of 23 addictive disorder, developmental disability, and mental health. If board 24 25 membership does not comply with this requirement on July 1, 2017, it shall immediately expand to accommodate this provision. The board shall be 26 27 expanded only to the extent that the current members do not satisfy the 28 requirement of this Paragraph and shall be reduced to the number of board

members established in this Chapter as board member terms expire.

fields of mental health, developmental disabilities, intellectual disabilities, or

B.(1) The members shall be appointed by the governing authority of each

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parish, with the exception of Ouachita Parish, in which they shall be appointed by the Ouachita Council of Government. All appointments shall require ratification by a plurality of the legislative delegation representing the twelve parishes which are included in the authority.

(2) Parishes with two or more board members shall be represented by at least one professional and at least one advocate or consumer. Both shall have a history of involvement in one or more of the three areas of service. The advocates shall have demonstrated an active history of support and involvement in one or more of the service areas. Consumers shall have received services in one or more of the three service areas provided by the authority.

(3) The appointees shall be professionals or active advocates in the fields of mental health, developmental disabilities, intellectual disabilities, or addictive disorders services. At all times the board composition shall include, at a minimum, two individuals in each field with professional expertise in the fields of addictive disorder, developmental disability, and mental health and two individuals in each field representing parents, consumers, or advocacy groups in the fields of addictive disorder, developmental disability, and mental health. If board membership does not comply with this requirement on July 1, 2017, it shall immediately expand to accommodate this provision. The board shall be expanded only to the extent that the current members do not satisfy the requirement of this Paragraph and shall be reduced to the number of board members established in this Chapter as board member terms expire.

(4) Effective with all nominations made after July 1, 2017, and upon satisfaction of the requirements in Paragraph (3) of this Subsection, the governing authority of each parish shall ensure that board member nominees include individuals who represent law enforcement, the judiciary, with particular emphasis on specialty courts, school-based health care, and the coroner's office. Implementation of this provision shall be based on the needs of the parishes and shall occur as board positions become vacant. Any current

1 board member who possesses expertise in one of the disciplines provided for in 2 this Paragraph shall be considered to have satisfied this requirement. 3 C. Appointees shall serve terms of three years. No board members shall serve more than two consecutive three-year terms after his initial term. 4 5 §913.6. Governing board for Capital Area Human Services District; membership; appointment; terms 6 7 A. The Capital Area Human Services District shall be governed by a 8 board of seventeen members. The board shall include two residents of each of 9 the following parishes: Ascension, East Feliciana, Iberville, Pointe Coupee, West 10 Baton Rouge, and West Feliciana. Five of the members shall be residents of East 11 **Baton Rouge Parish.** B.(1) The members shall be appointed by the governor from among a list 12 13 of qualified candidates nominated by the governing authority of each parish in accordance with Paragraph (2) of this Subsection. The appointments shall 14 represent at least six professionals and a balance of professionals and advocates 15 16 in the fields of community-based public health, mental health, developmental disabilities, intellectual disabilities, and addictive disorders. At all times the 17 board composition shall include, at a minimum, two individuals in each field 18 19 with professional expertise in the fields of addictive disorder, developmental 20 disability, and mental health, two individuals in each field representing parents, 21 consumers, or advocacy groups in the fields of addictive disorder and mental 22 health, two individuals representing parents, consumers, or advocacy groups in the field of developmental disability, and one individual representing the 23 24 judiciary. If board membership does not comply with this requirement on 25 July 1, 2017, it shall immediately expand to accommodate this provision. The board shall be expanded only to the extent that the current members do not 26 27 satisfy the requirement of this Paragraph and shall be reduced to the number

of board members established in this Chapter as board member terms expire.

(2) Effective with all nominations made after July 1, 2017, and upon

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and methods and grounds for removal.

1	(b) Procedures and grounds for the removal of any board member.
2	Grounds for removal shall include conviction of a felony or may include failure
3	to meet board attendance as provided in the bylaws.
4	(5) Procedures for filling a vacancy created by the removal, resignation,
5	or death of any board member prior to the end of the board member's term
6	shall follow those used for initial appointments.
7	(6) All members of the board and employees of the district or authority
8	shall be subject to the Code of Governmental Ethics.
9	§914. Requirements for districts and authorities; board education and awareness
10	A. The board shall be briefed by the executive director on the following
11	issues in the manner deemed appropriate by the executive director:
12	(1) Mission and purpose of the district or authority.
13	(2) How the mission and purpose are practically applied in the
14	community.
15	(3) Relationships in the community that are crucial to the district or
16	authority's success.
17	(4) How those relationships are established, maintained, and built upon.
18	(5) How each member of the board serves as a delegate to foster those
19	crucial community relationships.
20	(6) Role of the district or authority in times of disaster.
21	(7) Funding for the district or authority, including state and federal
22	funding, grant opportunities and other funding sources.
23	(8) Billing and collections processes.
24	(9) Budgeting and account balances.
25	(10) Audits by the legislative auditor's office within the past five years.
26	(11) Employees and contractors, and their roles in operating the district
27	or authority.
28	(12) The option of the board to select a new executive director.
29	(13) The contractual relationship with the Louisiana Department of

1	Health.
2	(14) Compliance with the Louisiana Code of Governmental Ethics.
3	(15) Compliance with the Louisiana Public Records Law.
4	(16) Compliance with the Louisiana Open Meetings Law.
5	(17) Process for development and ratification of bylaws.
6	(18) Discussion of how regularly scheduled board meetings will be
7	conducted.
8	(19) The district or authority's responsibility to prioritize and provide
9	for state funded services, as established in R.S. 28:821, et seq., in order to meet
10	the needs of the individuals in their statutory governance area. Each fiscal year,
11	every district and authority shall allocate a minimum of ten percent of its state
12	general fund appropriation for the provision of services established in R.S.
13	28:821, et seq.
14	(20) Any other matter deemed important by the executive director.
15	B. The executive director may include representatives from the
16	Louisiana Department of Health, office of the Louisiana legislative auditor,
17	Louisiana Ethics Administration, office of the Louisiana attorney general or any
18	other entity that can provide important information to the board members
19	during any board meeting.
20	C. A new board member orientation shall be held upon appointment of
21	any new member and the executive director shall brief the new board member
22	on the issues set forth in Subsection A of this Section.
23	D. Regardless of when created, all All district and authority boards shall
24	adopt:
25	(1) A policy statement ensuring recognition that one of the functions of the
26	board is to establish a mission, vision, and policies policy for the operation of the
27	district or authority. The board shall set policy as a body and shall employ an
28	executive director who shall be accountable to the board, as a body, for the
29	implementation of the policies established by the board.

for the provision of services pursuant to statutory requirements and any other form

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of contract or agreement by which the district or authority provides services and 2 3 levies charges. (7) Manage through their governing board the services required by 4 5 Paragraphs (1) through (4) of this Subsection and operate within the scope of a contract with the department. Each district or authority shall be operated in a 6 7 manner that meets the standards and competencies established by the framework and 8 accountability plan, with such standards and competencies addressing regarding 9 financial controls, clinical protocols, human resources, legal resources, purchasing, 10 contracting, and outcomes measurement. 11 (8) Participate, as a critical part of Louisiana's health care infrastructure, in 12 all emergency planning, preparedness, response, and recovery efforts as directed by 13 the department within the statutory governance area of the human services district or authority and assist on a statewide basis if requested to do so by the 14 15 secretary or his designee. 16 (9) Provide state-funded services, as established in R.S. 28:821, et seq., to meet the needs of the individuals in their statutory governance area. Each 17 fiscal year, every district and authority shall allocate a minimum of ten percent 18 19 of its state general fund appropriation for the provision of services established in R.S. 28:821, et seq. 20 21 B. In addition to the functions as provided in Subsection A of this Section, 22 the district **or authority** shall have the following powers and duties: (1) To enter into contracts of every nature in compliance with this Chapter 23 24 and other state laws. (a) The districts and authorities may enter into contracts with the 25 judicial branch to be a provider of behavioral health services ordered by the 26 27 court through any statutorily authorized specialty court program which 28 requires certain behavioral health treatments. Such sole source contracts shall

be limited to a district court physically located within the statutory governance

area of the human services district or authority.

(b) The districts and authorities may enter into contracts with a correctional facility to be a provider of behavioral health services if the correctional facility is in need of such services as part of an emergency department diversion program, or upon successful completion of a re-entry program that requires ongoing services. Such sole source contracts shall be limited to a correctional facility, emergency department, or residence of an individual completing the re-entry process located within the statutory governance area of the human services district or authority.

- (2) To acquire movable <u>and immovable</u> property by lease, purchase, donation, or otherwise and to obtain title to same in its own name. The district <u>or</u> <u>authority</u> may lawfully sell or dispose of the <u>movable</u> property.
- (3) To have possession and operating control, but not title to, all immovable and movable property owned by the state and dedicated to the provision of behavioral health, developmental disabilities <u>or intellectual disabilities</u>, public health, or any other service contracted by the department to the district <u>or authority</u>. The state shall continue to be responsible for the maintenance of those properties which are provided by the state on the effective date of this Chapter.
- (4) To establish community-based behavioral health, developmental disabilities <u>or intellectual disabilities</u>, public health, and other contracted program policies in conformance with the contract with the department and applicable state and federal laws, rules, and regulations.
- (5) To establish performance indicators and reporting requirements as outlined in the contract between the district **or authority** and the department to determine the quality of services delivered by the district **or authority** and maintain the services at the level of the standards set by the department.
- (6) To employ an executive director to oversee the operations of the district **or authority** and who shall be responsible for the administration and management of all aspects of the district **or authority**.

1	(7) To retain all <del>federal,</del> self-generated funds and any funds collected for the
2	provision of services under the Medical Assistance Program, Title XIX of the Social
3	Security Act, in excess of funds provided through contract with the department.
4	(8) To name the district.
5	(9) To carry out responsibilities relative to developmental disabilities <u>and</u>
6	intellectual disabilities services delivery provided in R.S. 28:451.3.
7	C. Each human services district or authority shall constitute a body
8	corporate in law, with all of the powers of a corporation, including the power to sue
9	and be sued. Each district or authority shall also have all the powers and rights
10	conferred by this Chapter and the power to perform any other act in its corporate
11	capacity and in its corporate name which is necessary and proper for effectuating the
12	purposes for which the district or authority was created. Each district or authority
13	shall constitute a special district or authority within the meaning of Article VI,
14	Section 19 of the Constitution of Louisiana, shall be a political subdivision of the
15	state, and enjoy all rights, powers, and privileges enjoyed by other political
16	subdivisions of the state under the constitution and laws of the state, excluding the
17	rights to incur long-term debt, issue bonds, and or levy taxes and special
18	assessments.
19	D. The board shall submit any reports or information to the secretary of the
20	department upon request of the secretary. The board shall also submit quarterly
21	reports as outlined in the contract with the department, indicating the services
22	provided, the number of persons served, and the amount spent on such services.
23	E. Notwithstanding any provision of state law to the contrary, the districts
24	and authorities and the department shall share access to each other's client case
25	records of clients for whom they both provide services, to the extent that access is
26	not prohibited by any contrary provision of federal law or regulation.
27	F. The provisions of Subsections A and B of this Section shall not include the
28	following:
29	(1) Operation and management of any inpatient facility under the jurisdiction

of the department.

(2) Operation, management, and performance of functions and services relating to environmental health, including but not limited to regulatory function as performed by sanitarians and engineers within the office of public health pursuant to R.S. 40:4 through 10, R.S. 40:2701 et seq., Chapter 4 of Title 40 of the Louisiana Revised Statutes of 1950, R.S. 37:2101 et seq., the State state's Sanitary Code, and all other relevant federal and state law, rules, and regulations.

- (3) Operation, management, and performance of functions and services relating to the Louisiana Vital Records Registry and the collection of vital statistics within the office of public health pursuant to R.S. 40:5, R.S. 40:32 through 79, R.S. 44:402 44:401 et seq., and R.S. 40:1299.35.6 1061.17, including the Putative Father Registry and the vital records management information system.
- (4) Operation, management, and performance of functions and services relating to laboratory analyses by the state division of laboratories with the office of public health in the area of personal and environmental health.
- (5) Operation, management, and performance of functions and services relating to education provided by or authorized for any state or local education department or agency.

### §916. Functions; transferred

A. The boards and the secretary of the department are hereby authorized to enter into all contracts necessary for the provision of the functions and funds relative to the operation of community-based behavioral health and developmental disability services as well as public health or any other services contracted to the districts. As part of the contract, the board shall agree to make a good faith effort to use providers within the district who have traditionally provided community-based behavioral health, developmental disabilities, public health, and any other contracted services for the state.

B. The department shall submit an annual report to the legislature detailing the services provided by each district, a financial summary of the operations of each

district, and other information demonstrating the performance of each district.

C. The secretary shall be responsible for monitoring the contract and promptly reporting failure to comply with any contract to the governor, the Senate and House committees on health and welfare, and the Joint Legislative Committee on the Budget.

§917. Employees; transferred

A. All employees <u>of the district or authority</u> engaged in the performance of duties relating to the functions of the programs and services transferred by contract from the department to a district are hereby transferred to the respective district to <u>shall</u> carry out the functions of the district <u>or authority</u> and its programs and services and shall continue to perform their duties subject to applicable state civil service laws, rules, and regulations.

B.(1) All employees of the districts <u>and authorities</u> shall participate in and be covered by state services, systems, and programs for which provision is made in comprehensive liability, automobile, workers' compensation, and fire and extended coverage insurance and medical malpractice liability laws as provided for in R.S. 39:1527 et seq. and R.S. 40:1299.39 40:1237.1 et seq.

(2) The districts and authorities may participate in and be covered by state services, systems, and programs for which provision is made in comprehensive liability, automobile, workers' compensation, and fire and extended coverage insurance provided for in R.S. 39:1527 et seq.

C. The districts **and authorities**, including their contract service delivery employees, may participate in and be covered by the state program for medical malpractice notwithstanding the prohibition in R.S. 40:<del>1299.39(A)(1)(b)</del> **1237.1(A)(9)(b)** and (M) to the contrary, provided that the districts **and authorities** or covered contract service delivery employees have paid the appropriate premium to the office of risk management.

D. All employees of the districts **and authorities** shall be members of the state civil service system and the Louisiana State Employees' Retirement System.

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A. There shall be a human services The interagency council established

§918. §917. Human Services Interagency Council; membership and responsibilities

by the department to provide policy guidance to the department in the ongoing operations of the districts. The council shall be chaired by the secretary of the department or his designee and shall include the assistant secretaries of the office of behavioral health, office for citizens with developmental disabilities, office of public health, office of aging and adult services, as well as the director of Medicaid or his designee, the executive directors of the districts and authorities, and other members as deemed appropriate by the secretary. The interagency council membership shall participate in the readiness assessment process and in the monitoring and planning

B. The purpose of the council meetings shall be to share information between the state and the districts and authorities and among the districts and authorities. All council members shall have the opportunity to present information, request information, and engage in dialogue regarding any matter before the council.

of the framework and accountability plan the council.

C. The council shall meet at least once quarterly, but may meet more often if called by the chair. The council shall meet at locations that rotate throughout the state, as appropriate, to provide ease of travel for the members of the council. A quorum is not required and council members may participate by phone during any meeting in which a vote of the council members is not being requested, but a quorum shall be required for any vote to be taken on a matter before the council.

D.(1) Beginning February 1, 2018, the secretary shall submit a single comprehensive annual report on the operations of the districts and authorities to the Senate and House committees on health and welfare. The annual report shall include a detailed list of the services provided and populations served by each district or authority, a financial summary of the operations of each district or authority, and other information demonstrating the performance of each

district or authority for the previous fiscal year. The report shall include the secretary's assessment and recommendations based on the data in the report.

The report shall also include recommendations by the council and recommendations of any individual district or authority in the event that they wish to provide additional information or commentary regarding the data in the report. The report shall also include information on the meetings of the council

and recommendations on how to build upon the work of the council.

(2) Within thirty days of receipt of the justification by the House and Senate committees on health and welfare, either committee may issue notice of intent to convene a hearing separately or jointly for the purpose of conducting a public hearing on the report that was submitted. The department and each human services district or authority may be called collectively or independently to appear before the committee.

E. At least once annually, the council shall convene a meeting to include the board chairman or his designee from each of the ten human services districts and authorities. All board members from each of the ten human services districts and authorities shall have the opportunity to participate if they so choose. This meeting shall be hosted by the Louisiana Department of Health at its central office in Baton Rouge. The purpose of this meeting shall include but is not limited to facilitating and fostering the exchange of best practices to ensure that each district or authority throughout the state is maximizing service delivery in their statutory governance area. Each board chairman, or his designee board member, shall give a presentation on the status of service delivery in his district or authority and shall include specifics on practices that are yielding the best results regarding scope of service and client access. All statewide board members shall have the opportunity to learn from the council and other board members and obtain knowledge on best practices through discussion and dialogue at this annual meeting.

§919. §918. Louisiana Department of Health; responsibility and authority to

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contract; monitor; sanction; readiness assessment; surveys;

framework and accountability plan; sanctions

A. The secretary, upon consultation with the human services districts and authorities, shall be responsible for policy, development, implementation, and monitoring of service provision of the statewide human services system to assure the provision of the appropriate and reasonable delivery of behavioral health, intellectual disability, and developmental disabilities disability services funded by appropriations from the state as well as any public health or other human services contracted to the district or authority by the department.

B.(1) The secretary of the department shall have the authority to enter into a sole source contract with districts or authorities for the provision of behavioral health, developmental disabilities and intellectual disabilities, and selected public health services, or any other human services which contribute to the integrated continuum of care for the clients served by the district or authority. For any service contracted by the department, the department shall provide the funding appropriate for the adequate delivery of such services. The department shall have the authority to examine utilization rates for services provided and populations served, actual expenditures, and remaining forecasted expenditures for each human service district or authority in order to make appropriate funding determinations. When necessary, the department, in consultation with the human services districts or authorities, shall submit such data and information to the legislature prior to making any recommendation of funds adjustment for the subsequent fiscal year.

(2) The contract shall establish performance indicators, quality outcomes, and reporting requirements for the human services districts and authorities, as provided for in this Chapter, as a condition of entering into a contract with the department or as a condition of receiving grant funds or funding from the department.

C. Funding for districts listed in R.S. 28:912(B)(1)(e) and (f) and (2) shall be

released only at such time as each district has met readiness criteria established within this Section and the framework and accountability plan as approved by the secretary.

- D.(1) The department shall not contract with a new district until the department, in consultation with the interagency council, has determined and confirmed in writing to the governor that the department is prepared to contract the provision of services to the district, and the district is prepared to accept and be accountable for such service provision. In making this determination, the department shall conduct a readiness assessment of the district.
- (2) The readiness assessment shall evaluate the operational preparedness of the district based on a set of uniform criteria established by the interagency council and approved by the secretary.
- (3) The readiness assessment shall be conducted by a survey team pursuant to R.S. 28:911(10) whose members have experience in behavioral health, developmental disabilities, financial management, human resources, or with experience in startup and operation of an existing district. The assessment team shall be selected by the secretary or his designee within thirty days of being notified in writing by the board chair that the district requests a readiness assessment by the department. The department may secure outside audit expertise when deemed necessary by the department to assist a readiness assessment team.
- (4) Upon completion of a readiness assessment, the assessment team shall conduct an exit conference with the district board. If the assessment team has determined the district is prepared to accept responsibility for the provision of services, the team shall, within thirty days of the completed exit conference, notify the secretary in writing that both the department and the district are prepared to begin the provision of services based on the result of the assessment and the exit conference. The document of notification must include specific evidence of readiness on each element of the readiness instrument utilized by the assessment team, as well as a description of each element of readiness needing improvement and strategies

being implemented to address each one.

E. All districts shall participate in surveys to ensure compliance with the statewide human services system of care, framework, and accountability plan. The interagency council shall recommend to the secretary a schedule for surveys, with such surveys beginning within one year after the standards are approved. Each district shall be surveyed <u>at least</u> every two years. The survey team members shall be selected by the secretary or his designee and shall include a minimum of two experienced district executives as well as department staff. Each survey shall be designed to, at a minimum, ensure each district maintains competency standards for human resources, adequate financial controls, operational and clinical protocols, and shall be used as an opportunity to share best practices.

- F.D. The contract shall incorporate by reference the provisions of the framework and accountability plan in the delivery of behavioral health, intellectual disability and developmental disabilities disability services as well as and may provide for the delivery of public health or any other human services contracted by the department and funded by appropriations. The framework contract shall include but not be limited to:
- (1) Definitions of eligible and priority populations in accordance with the department's statewide human services system of care, including behavioral health, developmental disabilities **and intellectual disabilities**, public health, or any other contracted services as applicable.
- (2) Definitions of core and targeted services, including the development of indicators and a monitoring plan to measure the provision of and access to these services. Core services are the minimum and essential services available to eligible populations in all urban and rural areas. Targeted services are mandated specialized services available to priority populations based on the source and availability of funds.
  - (3) Standards for intake and access to institutional and community services.
  - G. The accountability plan shall include but not be limited to:

(1)(4) Development and implementation of a plan for the provision of statewide monitoring of human services system performance, including the establishment of a minimum A minimum required data set of consumer-focused and systems outcome measurements required for reliable outcome measurement that use consistent definitions statewide.

(2)(5) Development and implementation of a plan for provision of statewide monitoring to assure A mechanism to survey and monitor quality of care and protection of consumer rights through consistent and reliable outcome measurements.

(3)(6) Development and implementation of standards Standards for subcontractor agreements funded by appropriations from the state to assure compliance with the state human services plan and applicable state and federal laws, rules, regulations, and court orders and to provide remedies for correction of noncompliance and sanctions for failure to comply.

(4)(7) Ongoing standards for operational performance, including human resources competency, contracting and procurement, clinical protocols, financial controls, and consumer satisfaction.

# (8) Conditions and cause for termination of the contract by either party pursuant to the provisions of Subsection E of this Section.

H. E.(1)(a) The secretary of the department shall have the authority to issue sanctions for noncompliance with the terms of the contract. Sanctions may include but are not limited to appointment of temporary management to carry out the provisions of the contract at the expense of the district, monetary penalties, and suspension or termination of the contract. The contracts between the districts and authorities and the department shall include a provision for corrective action or termination of the contract if a deficiency continues after such time as the district has been given the opportunity to correct it. The department shall notify the district in writing of any deficiency. The district shall have a period of time set forth in the contract to submit a corrective action plan to correct any noticed deficiency. If the

deficiency continues after such period of time, or if the district does not make a good faith effort to correct the deficiency, the contract shall have a provision for termination by the department. Written notice providing that the district is in noncompliance and such noncompliance constitutes a threat to public health or well-being shall be provided to the speaker of the House of Representatives, the president of the Senate, and the governor. In the event a contract is terminated under this provision, the department shall assume responsibility and oversight for the provision of services with funds appropriated to the district until such time as the district has met the compliance standards and has successfully completed a new readiness assessment.

(b) The department shall submit written notice to the Senate and House committees on health and welfare if a district or authority is in noncompliance with their contract and a corrective action plan has been requested. The department shall inform the committees of the time line for the district or authority to come into compliance with their contract and shall inform the committees when the matter is resolved.

(2)(a) The contracts between the districts and authorities and the department shall also include a provision authorizing the department to assume temporary management of the district or authority if noncompliance with the contract constitutes a threat to public health or well-being and a corrective action plan can not sufficiently address the threat to the public health. In the event a contract is terminated under this provision, the department shall assume responsibility and oversight for the provision of services with funds appropriated to the district until such time as the district has met the compliance standards of their contract.

(b) The department shall submit written notice to the Senate and House committees on health and welfare if a district or authority is in noncompliance with their contract and the department intends to terminate the contract and assume temporary management of the district or authority. Approval of the

1	Senate and House committees on health and welfare, meeting separately or
2	jointly, is required before imposing the sanction of temporary management by
3	the department.
4	(c) If a district or authority has been placed under temporary
5	management by the department, and subsequently resumes compliance with
6	their contract, the department shall submit written notice to the Senate and
7	House committees on health and welfare of their intent to resume the contract
8	and relinquish temporary management of the district or authority.
9	F. The department shall have the authority to survey and monitor the
10	human services districts and authorities by conducting onsite reviews, desk
11	reviews, data reviews, requiring data submission on grant funds, legislative
12	reporting, federal or state requirements, and budgeting purposes.
13	Section 2. R.S. 28:831, Chapter 16 of Title 28 of the Louisiana Revised Statutes of
14	1950, comprised of R.S. 28:851 through 856, Chapter 17 of Title 28 of the Louisiana
15	Revised Statutes of 1950, comprised of R.S. 28:861 through 866, Chapter 18 of Title 28 of
16	the Louisiana Revised Statutes of 1950, comprised of R.S. 28:871 through 876, Chapter 19
17	of Title 28 of the Louisiana Revised Statutes of 1950, comprised of R.S. 28:891 through 896,
18	Chapter 20 of Title 28 of the Louisiana Revised Statutes of 1950, comprised of R.S. 28:901
19	through 906, and R.S. 28:919 and 920 are hereby repealed.
20	Section 3. This Act shall become effective upon signature by the governor or, if not
21	signed by the governor, upon expiration of the time for bills to become law without signature
22	by the governor, as provided by Article III, Section 18 of the Constitution of Louisiana. If
23	vetoed by the governor and subsequently approved by the legislature, this Act shall become
24	effective on the day following such approval.
	<del></del>

digest, which does not constitute a part of the legislative instrument, was prepared by Linda Nugent.

The original instrument was prepared by Christine Arbo Peck. The following

**DIGEST** 2017 Regular Session

Mills

SB 58 Reengrossed

<u>Proposed law</u> establishes legislative intent for the modernization of the statutes governing the human services districts and authorities to clarify their purpose in the health delivery

spectrum.

<u>Present law</u> provides definitions. <u>Proposed law</u> deletes obsolete definitions to conform with modernization of the statutes regarding human services districts and authorities.

<u>Present law</u> establishes the statutory governance area for each of the human services districts and authorities. <u>Proposed law</u> updates <u>present law</u> to include the districts that have been formally named since the statute was last updated.

<u>Present law</u> provides for composition of the governing boards for the districts and authorities. <u>Proposed law</u> adds expertise in the fields of law enforcement, the judiciary, with particular emphasis on specialty courts, school-based healthcare, and the coroner's office as the qualifications for the governing authority of the parish shall include when nominating individuals as appointees are replaced due to vacancy.

<u>Proposed law</u> requires a minimum number of professionals and consumers with experience in the fields of developmental disability, mental health, and addictive disorders on each board. <u>Proposed law</u> adds these members immediately if they are not already represented by current board membership and reduces the total number of board members back to the number established in present law as board member terms expire.

<u>Present law</u> establishes requirements for the inception and readiness assessment phase of the statewide human services districts. <u>Proposed law</u> updates requirements for board member education and training and affirms the district and authorities role in providing community services in partnership with the local law enforcement and judicial offices, including allowance of sole source contracts to provide services for individuals in those systems.

<u>Present law</u> creates a human services interagency council. <u>Proposed law</u> clarifies the purpose and charge of the council and requires meetings and discussion of certain operational matters.

<u>Present law</u> requires the department to submit a report to the legislature on the services and financial status of the districts and authorities. <u>Proposed law</u> clarifies the data to be included in the report and provides for an oversight hearing by the Senate and House committees on health and welfare.

<u>Present law</u> requires the department to provide adequate funding appropriate for the delivery of services. <u>Proposed law</u> establishes a funding analysis, to be conducted in consultation with the districts and authorities, based on quality outcomes.

<u>Proposed law</u> requires every district and authority to set aside at least 10% of its state general fund appropriation each fiscal year for in-home services for the developmentally disabled.

<u>Present law</u> provides for the department to impose sanctions on the districts and authorities for noncompliance with their contract. <u>Proposed law</u> specifies that the sanctions may be requiring a plan of correction or assuming temporary management of the district or authority. If the sanction is a plan of correction, the Senate and House committees on health and welfare must be notified. If the sanction is temporary management, the department must get the approval of the Senate and House committees on health and welfare.

<u>Present law</u> establishes a state funded program for cash subsidies for families with persons with developmental disabilities (R.S. 28:821). <u>Proposed law</u> requires the human services districts and authorities to consider as a board, and in their contract with the department, their responsibilities in implementing this program.

<u>Present law</u> includes separate but duplicative Chapters of law for the establishment of the Jefferson Parish Human Services Authority (R.S. 28:831), Florida Parishes Human Services Authority (Ch. 16), Metropolitan Human Services District (Ch. 17), South Central Louisiana

Human Services Authority (Ch. 18), Northeast Delta Human Services Authority (Ch. 19), and Capitol Area Human Services District (Ch. 20). <u>Proposed law</u> repeals <u>present law</u> to consolidate these districts and authorities into the Statewide Human Services Delivery (Ch. 21) provisions to establish consistency and cohesiveness while also retaining the autonomy, geographical catchment area, and any unique provisions of each individual district or authority.

Effective upon signature of the governor or upon lapse of time for gubernatorial action.

(Amends R.S. 28:911, 912, 913, 914, 915, 916, 917, and 918; adds R.S. 28:910, 913.1, 913.2, 913.3, 913.4, 913.5, 913.6, and 913.7; repeals R.S. 28:831, R.S. 28:851-856, R.S. 28:861-866, R.S. 28:871-876, R.S. 28:891-896, and R.S. 28:901-906, and R.S. 28:919 and 920)

#### Summary of Amendments Adopted by Senate

# Committee Amendments Proposed by Senate Committee on Health and Welfare to the original bill

- 1. Restores <u>present law</u> regarding the human services accountability plan and the human services framework.
- 2. Requires a minimum number of professionals and consumers on each human service district and authority board in the fields of developmental disability, addictive disorder, and mental health. Places them on the board immediately upon passage of <u>proposed law</u> and reduces the board the their statutory capacity as current member's terms expire.
- 3. Requires the human service district and authority boards to prioritize the services established in the Community and Family Support System provisions of law at R.S. 28:821, et seq.
- 4. Clarifies that the Louisiana Department of Health is responsible for submitting an annual report to the legislature on the operations of the human service districts and authorities and provides for an oversight hearing on the report by the Senate and House committees on health and welfare.
- 5. Clarifies the funding assessment that the department must conduct regarding the human services districts and authorities and establishes quality outcome and reporting requirements as a condition of contracting with the department or receiving funding.
- 6. Restores the secretary as the chairman of the Human Services Interagency Council.
- 7. Restores <u>present law</u> regarding sanctions and clarifies that the department may require a plan of correction and if so, must provide notice to the Senate and House committees on health and welfare. If there is threat to public health or well-being, the department may take temporary management of the district or authority, but can only do so with the approval of the Senate and House committees on health and welfare.
- 8. Provides for survey and monitoring of the districts and authorities by the department.
- 9. Makes technical corrections.

## Senate Floor Amendments to engrossed bill

- 1. Makes changes to the governing board for Capital Area Human Services District.
- 2. Requires every district and authority to set aside at least 10% of its state general fund appropriation each fiscal year for in-home services for the developmentally disabled.
- 3. Removes the requirement that the judicial branch or correctional facility that a district or authority enters into a contract with the sole source provider.
- 4. Provides that when necessary, LDH, in consultation with the districts or authorities, shall submit certain data and information to the legislature prior to making any recommendation of funds adjustment for the subsequent fiscal year.
- 5. Makes technical amendments.