

## LEGISLATIVE FISCAL OFFICE **Fiscal Note**

Fiscal Note On: SB

**187** SLS 17RS 453

Bill Text Version: ORIGINAL

Opp. Chamb. Action:

Proposed Amd.: w/ PROP SEN COMM AMD

**REVISED** Sub. Bill For .:

**Date:** May 23, 2017

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**Author: HEWITT** 

**Dept./Agy.:** Legislative Fiscal Office Subject: Evidence based budgeting

Analyst: Jodi Mauroner

FISCAL CONTROLS

OR SEE FISC NOTE GF EX Provides for implementation of an evidenced-based budget process for certain programs. (7/1/17) Page 1 of

Proposed law provides for definitions including evidence based program, research based program and program inventory. Provides that House and Senate Legislative Staff shall develop guidelines to establish a pilot evidence-based budget proposal process for adult mental health programs administered by the Department of Health The guidelines shall be submitted and approved by the Joint Legislative Committee on the Budget on or before July 1, 2018. Guidelines shall provide for utilization of program catalogues, program inventory, promising practices, and research based programs. No later than July 1, 2019, when possible, LDH shall use guidelines for evidence-based budgeting to select programs for the delivery of care for adult mental health. Provides that staff may consult with the Washington State Institute for Public Policy's Evidence-Based Practices Institute's catalog, the Result First Clearinghouse Database, or other comparable catalog of evidence-based programs. Effective July 1, 2017.

| EXPENDITURES   | 2017-18    | <u>2018-19</u> | 2019-20    | 2020-21    | 2021-22    | 5 -YEAR TOTAL |
|----------------|------------|----------------|------------|------------|------------|---------------|
| State Gen. Fd. | SEE BELOW  | SEE BELOW      | SEE BELOW  | SEE BELOW  | SEE BELOW  |               |
| Agy. Self-Gen. | \$0        | \$0            | \$0        | \$0        | \$0        | \$0           |
| Ded./Other     | \$0        | \$0            | \$0        | \$0        | \$0        | \$0           |
| Federal Funds  | \$0        | \$0            | \$0        | \$0        | \$0        | \$0           |
| Local Funds    | <u>\$0</u> | <u>\$0</u>     | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u>    |
| Annual Total   |            |                |            |            |            |               |
| REVENUES       | 2017-18    | 2018-19        | 2019-20    | 2020-21    | 2021-22    | 5 -YEAR TOTAL |
| State Gen. Fd. | \$0        | \$0            | \$0        | \$0        | \$0        | \$0           |
| Agy. Self-Gen. | \$0        | \$0            | \$0        | \$0        | \$0        | \$0           |
| Ded./Other     | \$0        | \$0            | \$0        | \$0        | \$0        | \$0           |
| Federal Funds  | \$0        | \$0            | \$0        | \$0        | \$0        | \$0           |
| Local Funds    | <u>\$0</u> | <u>\$0</u>     | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u>    |
| Annual Total   | \$0        | \$0            | \$0        | \$0        | \$0        | \$0           |

## **EXPENDITURE EXPLANATION**

There will be no anticipated impact in expenditures for the House and Senate and the Louisiana Department of Health (LDH) to establish quidelines for an evidence-based budget process, begin to inventory and categorize all programs and activities, and to identify evidencebased programs for Adult Mental Health. Future costs will increase to the extent the guidelines contemplate incorporating a cost benefit analysis and to the extent additional agencies and/or policy areas are added to the inventory and analysis.

Proposed legislation provides for legislative staff and the LDH to begin developing the guidelines for the budget process and program inventory. Based on information provided by PEW, it appears that the initial inventory would be limited to a narrow set of program details which would be used to match programs contained in the PEW clearinghouse. The LFO is unsure of whether this proposed program inventory data set allows for a comprehensive comparison to the PEW model, and does not believe the level of detail included in the proposed inventory would allow for the cost benefit analysis which is a significant factor in making data driven budget decisions. LDH has indicated that it could provide this limited programmatic information without the need for additional resources. The House and Senate fiscal staff indicated they would allocate the resources necessary to develop the guidelines and assist with the program inventory. However, both LDH and the legislative staff indicated that to the extent future activities include a more expansive program inventory and the cost benefit analysis, additional staffing or professional services contracts would likely be required to provide the necessary expertise.

The Pew Charitable Trust and the MacArthur Foundation Results First Initiative works with states to implement a cost benefit model to help direct funding to programs that can achieve strong outcomes. In a January 2017 report, the Foundation identified five states as leaders in evidence-based policy making (Washington, Utah, Minnesota, Connecticut, and Oregon). The report also identified Mississippi as a state with an established level of evidence-based policy making. The LFO contacted four of these states (Connecticut, Minnesota, Mississippi, and Oregon) to gather information regarding the implementation and application of evidence-based budgeting in the state, with particular focus on their experience with regard to the resources required for implementation. In all cases, these states indicated they are still in the pilot phase and have not been able to fully implement the initiative as envisioned due to obstacles with data collections as well as identification of valid evidence-based programs to allow application of a cost benefit analysis. All states contacted hired two to five staff members whose sole assignment was the program inventory and cost analysis. All states stressed the need for high quality, researchoriented personnel, as well as individuals with economics and statistics backgrounds. Furthermore, states indicated a need for at least one analyst per policy area implemented.

## **REVENUE EXPLANATION**

There is no anticipated direct material effect on governmental revenues as a result of this measure.

| Senate <u>Dual Referral Rules</u> 13.5.1 >= \$100,000 Annual Fiscal Cost {S&H} | House $6.8(F)(1) >= $100,000 SGF Fiscal Cost {H & S}$             | Evan                             | Brasseaux |
|--|---|----------------------------------|-----------|
| 13.5.2 >= \$500,000 Annual Tax or Fee Change {S&H}                             | 6.8(G) >= \$500,000 Tax or Fee Increase or a Net Fee Decrease {S} | Evan Brasseaux<br>Staff Director |           |