2017 Second Extraordinary Session

HOUSE BILL NO. 3

BY REPRESENTATIVE ABRAMSON

1 AN ACT

To enact the Omnibus Bond Authorization Act of 2017, relative to the implementation of a five-year capital improvement program; to provide for the repeal of certain prior bond authorizations; to provide for new bond authorizations; to provide for authorization and sale of such bonds by the State Bond Commission; to provide relative to the submission of capital outlay applications; to provide with respect to the resubmission of certain capital outlay budget requests; to require approval of the commissioner of administration under certain circumstances; to provide for an effective date; and to provide for related matters.

Be it enacted by the Legislature of Louisiana:

Section 1. The legislature hereby recognizes that the Constitution of Louisiana provides in Article VII, Section 11, that the governor shall present to the legislature a five-year Capital Outlay Program and request implementation of the first year of such program, and that the capital outlay projects approved by the legislature are to be made part of the comprehensive state capital budget which shall, in turn, be adopted by the legislature. Further, all projects in such budget adopted by the legislature requiring bond funds must be authorized as provided in Article VII, Section 6 of the Constitution of Louisiana. The legislature finds that over a period of years the legislature has enacted numerous bond authorizations, but due to inflation and the requirements of specificity of amount for each project, impossibility, or impracticability, many of the projects cannot be undertaken. All of the unissued bonds must be listed in the financial statements of the state prepared from time to time and in connection with the marketing of bonds, and are taken into account by rating agencies, prospective purchasers, and investors in evaluating the investment quality and credit worthiness of bonds being offered for sale. The continued carrying of the aforesaid unissued bonds on the financial statements of the state under the above described

circumstances operates unnecessarily to the financial detriment of the state. Accordingly, the legislature deems it necessary and in the best financial interest of the state to repeal all Acts, except any Act authorizing the issuance of refunding bonds and Act 41 of the 2006 First Extraordinary Session, providing for the issuance of general obligation bonds in the state which cannot be issued for the projects contemplated, and in their stead to reauthorize general obligation bonds of the state for those projects deemed to be essential, and to authorize new projects.

Section 2. It is the intent of the legislature that this Act shall constitute the Omnibus Bond Authorization Act of 2017 and, together with any Act authorizing the issuance of refunding bonds and Act 41 of the 2006 First Extraordinary Session, shall provide bond authorization, as required by Article VII, Section 6 of the Constitution of Louisiana, for those projects to be funded totally or partially by the sale of general obligation bonds and included in House Bill No. 2 of the 2017 Second Extraordinary Session as finally enacted into law (2017 Capital Outlay Act). It is the further intent of the legislature that in this year and each year hereafter an Omnibus Bond Authorization Act shall be enacted providing for the repeal of state general obligation bond authorizations for projects no longer found feasible or desirable, the reauthorization of those bonds not sold during the prior fiscal year for projects deemed to be of such priority as to warrant such reauthorization, and to enact new authorization for projects found to be needed for capital improvements.

Section 3. Except as hereinafter provided, all prior Acts of the legislature authorizing the issuance of general obligation bonds of the state of Louisiana shall be and the same are hereby repealed in their entirety, including without limitation House Bill No. 3 of the 2016 Second Extraordinary Session of the Louisiana Legislature as finally enacted into law (2016 Omnibus Bond Authorization Act) and any Acts heretofore repealed with such Act. This repeal shall not be applicable to any Act providing for the issuance of refunding bonds nor to Act 41 of the 2006 First Extraordinary Session, and such Acts shall remain in full force and effect and shall not be affected by the provisions of this Act. In addition, the repeal shall not in any manner affect the validity of any bonds heretofore issued pursuant to any of the bond authorizations repealed hereby.

Section 4. To provide funds for certain capital improvement projects the State Bond Commission is hereby authorized pursuant to Article VII, Section 6 of the Constitution of

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Louisiana to issue general obligation bonds or other general obligations of the state for capital improvements for the projects, and subject to any terms and conditions set forth on the issuance of bonds or the expenditure of monies for each project as is provided for in the 2017 Capital Outlay Act.

Section 5.(A) To provide funds for certain capital improvement projects authorized prior to this Act and by this Act, which projects are designed to provide for reimbursement of debt service on general obligation bonds, the State Bond Commission is hereby authorized pursuant to Article VII, Section 6 of the Constitution of Louisiana, to issue general obligation bonds of the state, hereinafter referred to as "project bonds", for capital improvements for the projects and subject to any terms and conditions set forth on the issuance of bonds or the expenditure of monies for each such project as provided in the 2017 Capital Outlay Act the terms of which require such reimbursement of debt service.

(B) Without affecting, restricting, or limiting the pledge herein made of the full faith and credit of the state of Louisiana to the payment of the general obligation bonds authorized by this Section and without affecting, restricting, or limiting the obligation of the state to pay the same from monies pledged and dedicated to and paid into the Bond Security and Redemption Fund, but in order to decrease the possible financial burden on the general funds of the state resulting from this pledge and obligation, the applicable management board, governing body, or state agency for which any of such project bonds are issued, in the fiscal year in which such project bonds are issued and in each fiscal year thereafter until such project bonds and the interest thereon are paid, shall transfer and make available to the state treasury, for deposit in the Bond Security and Redemption Fund, designated student fees or revenues or other revenues in an amount equal to the debt service on such project bonds in such fiscal year. In addition, the applicable management board, governing body, or state agency, in the fiscal year in which such project bonds are issued and in each of the nine immediately succeeding fiscal years thereafter, shall transfer and make available to the state treasury from designated student fees or revenues or other revenues, for credit to a reimbursement reserve account for such project bonds which shall be established in an account designated in the reimbursement contract hereafter provided for, monies in an amount equal to one-tenth of the average annual debt service on such project bonds, and each such reimbursement reserve account thereafter shall be maintained in said minimum

amount by further transfers, if necessary, from designated student fees or revenues or other revenues by the applicable management board, governing body, or state agency to the state treasury. Each such reimbursement reserve account shall be used, if necessary, solely to make the reimbursement payments herein obligated to be made to the state treasury. When the general obligation bonds and the interest thereon issued hereunder have been paid, any amount remaining in the reimbursement reserve account, as prorated to such authorized project, shall be transferred by the state treasurer to the applicable management board, governing body, or state agency.

project unless and until a reimbursement contract has been entered into and executed between the applicable management board, governing body, or state agency and the State Bond Commission pertaining to the reimbursement payment and reimbursement reserve account payments for such project. The contract shall require payment into the state treasury of designated student fees or revenues or other revenues in an amount sufficient to reimburse the cost to the state of the principal, interest, and premium, if any, obligated to be paid by the state on such project bonds. The State Bond Commission shall not be required to execute any such reimbursement contract unless the estimates and projections of the designated student fees or revenues or other revenues available for payment into the state treasury thereunder for the authorized projects are sufficient to reimburse the costs of the principal, interest, and premium, if any, on the project bonds. A reimbursement contract hereunder shall be authorized by resolution of the applicable management board, governing body, or state agency, or board or by act of the chief executive officer if no governing board exists.

This authorization shall provide for the dates, amounts, and other details for the payments required to be made to the state treasury and for the reserve account. The authorization may contain such covenants with the State Bond Commission regarding the fixing of rates for fees and charges or revenues and such other covenants and agreements with the State Bond Commission as will assure the required payments to the state treasury. The contract shall be subject to approval by the Office of the Attorney General and the State Bond Commission and, when so accepted and approved, shall conclusively constitute and be the reimbursement contract for an authorized project, as required hereunder.

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The obligation to make the reimbursement payments as required by a reimbursement contract may be represented by the issuance by the applicable management board, governing body, or state agency of its nonnegotiable revenue obligation in the form of a bond or other evidence of indebtedness, hereinafter referred to as "reimbursement bond". The reimbursement bond shall be issued in a single bond form, without coupons, in the principal amount equal to the aggregate principal amount of project bonds, shall be registered in principal and interest in the name of and be payable to the State Bond Commission, shall bear interest at a rate or rates equal to the interest rate or rates payable on the project bonds, and shall be payable as to principal and interest at such times, in such manner, from designated student fees or revenues, or other revenues, and be subject to such terms and conditions as shall be provided in the authorizing resolution or document executed by a chief executive officer, where applicable. This authorization shall be subject to approval by the State Bond Commission and the Office of the Attorney General, and when so accepted and approved, the authorization shall constitute and be the reimbursement contract for such authorized project, as required hereunder. The reimbursement bonds authorized under the provisions of this Section may be issued on a parity with outstanding reimbursement bonds of the applicable management board, governing body, or state agency, or issued on a subordinate lien basis to outstanding bonds, or a combination thereof, and may include and contain such covenants with the State Bond Commission for the security and payment of the reimbursement bonds and such other customary provisions and conditions for their issuance by the applicable management board, governing body, or state agency as are authorized and provided for by general law and by this Section. Until project bonds for an authorized project have been paid, the applicable management board, governing body, or state agency shall impose fees and charges in an amount sufficient to comply with the covenants securing outstanding bonds and to make the payments required by the reimbursement contract.

(E) In addition to the other payments herein required, reimbursement contracts shall provide for the setting aside of sufficient student fees or revenues or other revenues in a reserve fund, so that within a period of not less than ten years from date of issuance of project bonds there shall be accumulated in a reserve fund monies equal to a sum not less than the average annual debt service requirements on such project bonds. Monies in the

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reserve fund shall be used for the purpose of remedying or preventing a default in making the required payments under a reimbursement contract. The reserve fund required hereunder may consist of a reserve fund heretofore or hereafter established to secure payments for reimbursement bonds of the applicable management board, governing body, or state agency, provided that (1) payments from said reserve fund to secure the payments required to be made under a reimbursement contract shall be on a parity with the payments to be made securing outstanding bonds and additional parity bonds and (2) no additional parity reimbursement bonds shall be issued except pursuant to the establishment and maintenance of an adequate reserve fund as approved by the State Bond Commission.

(F) When the balance of reimbursement bond proceeds, for a project, are allocated to another project, the State Bond Commission is authorized to make the appropriate amendment to the reimbursement contract with the agency making the reimbursement payments.

Section 6. The bonds authorized to be sold by the State Bond Commission pursuant to this Act shall be issued and sold in conformity with the provisions of Article VII, Section 6 of the Louisiana Constitution, R.S. 39:1361 through R.S. 39:1367, and R.S. 39:1401 through R.S. 39:1430.1, and any amendments thereto adopted prior to, at the same time as, or subsequent to, the effective date of this Act. However, the provisions of R.S. 39:1365(9) shall not apply to any bonds issued hereunder in the form of variable rate and/or tender option bonds and that said bonds need not be issued in serial form and may mature in such year or years as may be specified by the State Bond Commission. Should any provision of this Act be inconsistent with any provision of the Louisiana Revised Statutes of 1950, the provision of this Act shall govern. In connection with the issuance of the bonds authorized hereby, the State Bond Commission may, without regard to any other laws of the state relating to the procurement of services, insurance, or facilities, enter into contracts upon such terms as it deems advantageous to the state for (1) the obtaining of credit enhancement or liquidity devices designed to improve the marketability of the bonds and (2) if the bonds are structured as variable rate and/or tender option bonds to provide the services and facilities required for or deemed appropriate by the State Bond Commission for such type of bonds, including those of tender agents, placement agents, indexing agents, remarketing agents, and/or standby bond purchase facilities. The cost of obtaining credit enhancement or

liquidity devices and fees for other services set forth in this Section shall, if authorized by the State Bond Commission, be paid from the Bond Security and Redemption Fund as a requirement with respect to the issuance of the bonds authorized hereby. The bonds shall be general obligations of the state of Louisiana, to the payment of which, as to principal, premium, if any, and interest, as and when the same become due, the full faith and credit of the state is hereby irrevocably pledged. These bonds shall be secured by monies in the Bond Security and Redemption Fund and shall be payable on a parity with bonds and other obligations heretofore and hereafter issued which are secured by that fund. The maximum interest rate or rates on such bonds, and their maturities, shall be determined by the State Bond Commission. The state treasurer shall invest all bond proceeds until disbursed.

Section 7. Unless specifically repealed, this Act shall expire, and be considered null and void and of no further effect on June 30, 2018, except as to any bonds authorized herein (1) which have been sold, (2) to which lines of credit have been issued, or (3) for which contracts for construction have been signed.

Section 8. Notwithstanding the provisions of R.S. 39:101(A) and 112(C), projects included within Section (1)(A) of House Bill No. 2 of the 2017 Second Extraordinary Session of the Legislature are hereby deemed to have timely submitted capital outlay budget request applications for Fiscal Year 2017-2018 and to have complied with the late approval requirements of R.S. 39:112(C), and as such shall be eligible for cash and noncash lines of credit for Fiscal Year 2017-2018. Beginning in Fiscal Year 2018-2019, all projects shall comply with the provisions of R.S. 39:101(A) and 112(C).

Section 9. Notwithstanding the provisions of R.S. 39:101(A) and 112(C), projects included within Section (1)(B) of House Bill No. 2 of the 2017 Second Extraordinary Session of the Legislature are hereby deemed to have until June 30, 2017, to submit capital outlay budget request applications pursuant to R.S. 39:101(A) and to obtain late approval pursuant to the provisions of R.S. 39:112(C). Beginning in Fiscal Year 2018-2019, all projects shall comply with the provisions of R.S. 39:101(A) and 112(C).

Section 10. No project which receives an appropriation in the Capital Outlay Act for Fiscal Year 2017-2018 shall be exempt from any provision of the public bid laws or laws

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pertaining to the review of plans and specifications by the state entity administering the project without requesting and receiving prior authorization from the commissioner of administration. Furthermore, no entity that receives an appropriation in the Capital Outlay Act for Fiscal Year 2017-2018 shall enter into contracts prior to the issuance of a line of credit, prior to receipt of funding, or prior to entering into a cooperative endeavor agreement, nor may the entity be reimbursed for any such expenditures without requesting and receiving prior authorization from the commissioner of administration. Notwithstanding anything in this Act, or any other Capital Outlay Act, the Preservation and Restoration of Historic Structures for Hope Haven/Madonna Manor Campus, Planning and Construction project is hereby transferred from the Archdiocese of New Orleans to Jefferson Parish. Notwithstanding anything in this Act, or any other Capital Outlay Act, the Terrebonne Sports Complex, Phase 1, Infrastructure Improvements, Acquisition, Planning and Construction project is hereby transferred from Terrebonne Parish Recreation Districts Two and Three to Terrebonne Parish. The commissioner of administration is hereby authorized to determine whether to exempt the Professional Specialties, USDA Veterinary Biologic Facility, Planning and Construction project from the public bid laws or the laws pertaining to the review of plans and specifications by the Office of Facility Planning and Control without prior authorization of the commissioner of administration, and the laws prohibiting such entity to be reimbursed for any such expenditures without prior authorization of the commissioner of administration. The commissioner of administration is further authorized to determine whether to exempt the Global Foundation for Better Education, Health and Environment, Inc., Urgent Care Facility, Planning and Construction project from the public bid laws, the laws pertaining to the review of plans and specifications by the Office of Facility Planning and Control without prior authorization, the laws prohibiting contracts from being entered into prior to the issuance of a line of credit, prior to the receipt of funding, or prior to the execution of a cooperative endeavor agreement, and the laws prohibiting such entity to be reimbursed for any such expenditures without prior authorization of the commissioner of administration.

Section 11. This Act shall become effective upon signature by the governor or, if not signed by the governor, upon expiration of the time for bills to become law without signature by the governor, as provided by Article III, Section 18 of the Constitution of Louisiana. If

vetoed by the governor and subsequently approved by the legislature, this Act shall become effective on the day following such approval.

SPEAKER OF THE HOUSE OF REPRESENTATIVES

PRESIDENT OF THE SENATE

GOVERNOR OF THE STATE OF LOUISIANA

APPROVED:

ENROLLED

HB NO. 3