2018 Second Extraordinary Session

HOUSE BILL NO. 3

BY REPRESENTATIVE ABRAMSON

1	AN ACT
2	To enact the Omnibus Bond Authorization Act of 2018, relative to the implementation of
3	a five-year capital improvement program; to provide for the repeal of certain prior
4	bond authorizations; to provide for new bond authorizations; to provide for
5	authorization and sale of such bonds by the State Bond Commission; to provide
6	relative to the submission of capital outlay applications; to provide with respect to
7	the resubmission of certain capital outlay budget requests; to provide for an effective
8	date; and to provide for related matters.
9	Be it enacted by the Legislature of Louisiana:
10	Section 1. The legislature hereby recognizes that the Constitution of Louisiana
11	provides in Article VII, Section 11, that the governor shall present to the legislature a five-
12	year Capital Outlay Program and request implementation of the first year of such program,
13	and that the capital outlay projects approved by the legislature are to be made part of the
14	comprehensive state capital budget which shall, in turn, be adopted by the legislature.
15	Further, all projects in such budget adopted by the legislature requiring bond funds must be
16	authorized as provided in Article VII, Section 6 of the Constitution of Louisiana. The
17	legislature finds that over a period of years the legislature has enacted numerous bond
18	authorizations, but due to inflation and the requirements of specificity of amount for each
19	project, impossibility, or impracticability, many of the projects cannot be undertaken. All
20	of the unissued bonds must be listed in the financial statements of the state prepared from
21	time to time and in connection with the marketing of bonds, and are taken into account by
22	rating agencies, prospective purchasers, and investors in evaluating the investment quality

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1 and credit worthiness of bonds being offered for sale. The continued carrying of the 2 aforesaid unissued bonds on the financial statements of the state under the above described 3 circumstances operates unnecessarily to the financial detriment of the state. Accordingly, 4 the legislature deems it necessary and in the best financial interest of the state to repeal all 5 Acts, except any Act authorizing the issuance of refunding bonds and Act No. 41 of the 2006 6 First Extraordinary Session of the Legislature, providing for the issuance of general 7 obligation bonds in the state which cannot be issued for the projects contemplated, and in 8 their stead to reauthorize general obligation bonds of the state for those projects deemed to 9 be essential, and to authorize new projects.

10 Section 2. It is the intent of the legislature that this Act shall constitute the Omnibus 11 Bond Authorization Act of 2018 and, together with any Act authorizing the issuance of 12 refunding bonds and Act No. 41 of the 2006 First Extraordinary Session of the Legislature, 13 shall provide bond authorization, as required by Article VII, Section 6 of the Constitution 14 of Louisiana, for those projects to be funded totally or partially by the sale of general 15 obligation bonds and included in House Bill No. 2 of the 2018 Regular Session of the 16 Legislature as finally enacted into law (2018 Capital Outlay Act). It is the further intent of 17 the legislature that in this year and each year hereafter an Omnibus Bond Authorization Act 18 shall be enacted providing for the repeal of state general obligation bond authorizations for 19 projects no longer found feasible or desirable, the reauthorization of those bonds not sold 20 during the prior fiscal year for projects deemed to be of such priority as to warrant such 21 reauthorization, and to enact new authorization for projects found to be needed for capital 22 improvements.

23 Section 3. Except as hereinafter provided, all prior Acts of the legislature authorizing 24 the issuance of general obligation bonds of the state of Louisiana shall be and the same are 25 hereby repealed in their entirety, including without limitation House Bill No. 3 of the 2017 26 Second Extraordinary Session of the Legislature as finally enacted into law (2017 Omnibus 27 Bond Authorization Act) and any Acts heretofore repealed with such Act. This repeal shall 28 not be applicable to any Act providing for the issuance of refunding bonds nor to Act No. 29 41 of the 2006 First Extraordinary Session of the Legislature, and such Acts shall remain in 30 full force and effect and shall not be affected by the provisions of this Act. In addition, the

repeal shall not in any manner affect the validity of any bonds heretofore issued pursuant to
 any of the bond authorizations repealed hereby.

Section 4. To provide funds for certain capital improvement projects the State Bond Commission is hereby authorized pursuant to Article VII, Section 6 of the Constitution of Louisiana to issue general obligation bonds or other general obligations of the state for capital improvements for the projects, and subject to any terms and conditions set forth on the issuance of bonds or the expenditure of monies for each project as is provided for in the 2018 Capital Outlay Act or the provisions of this Act.

9 Section 5.(A) To provide funds for certain capital improvement projects authorized 10 prior to this Act and by this Act, which projects are designed to provide for reimbursement 11 of debt service on general obligation bonds, the State Bond Commission is hereby authorized 12 pursuant to Article VII, Section 6 of the Constitution of Louisiana, to issue general 13 obligation bonds of the state, hereinafter referred to as "project bonds", for capital 14 improvements for the projects and subject to any terms and conditions set forth on the 15 issuance of bonds or the expenditure of monies for each such project as provided in the 2018 16 Capital Outlay Act the terms of which require such reimbursement of debt service.

17 (B) Without affecting, restricting, or limiting the pledge herein made of the full faith 18 and credit of the state of Louisiana to the payment of the general obligation bonds authorized 19 by this Section and without affecting, restricting, or limiting the obligation of the state to pay 20 the same from monies pledged and dedicated to and paid into the Bond Security and 21 Redemption Fund, but in order to decrease the possible financial burden on the general funds 22 of the state resulting from this pledge and obligation, the applicable management board, 23 governing body, or state agency for which any of such project bonds are issued, in the fiscal 24 year in which such project bonds are issued and in each fiscal year thereafter until such 25 project bonds and the interest thereon are paid, shall transfer and make available to the state 26 treasury, for deposit in the Bond Security and Redemption Fund, designated student fees or 27 revenues or other revenues in an amount equal to the debt service on such project bonds in 28 such fiscal year. In addition, the applicable management board, governing body, or state 29 agency, in the fiscal year in which such project bonds are issued and in each of the nine 30 immediately succeeding fiscal years thereafter, shall transfer and make available to the state

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1 treasury from designated student fees or revenues or other revenues, for credit to a 2 reimbursement reserve account for such project bonds which shall be established in an 3 account designated in the reimbursement contract hereafter provided for, monies in an 4 amount equal to one-tenth of the average annual debt service on such project bonds, and 5 each such reimbursement reserve account thereafter shall be maintained in said minimum 6 amount by further transfers, if necessary, from designated student fees or revenues or other 7 revenues by the applicable management board, governing body, or state agency to the state 8 treasury. Each such reimbursement reserve account shall be used, if necessary, solely to 9 make the reimbursement payments herein obligated to be made to the state treasury. When 10 the general obligation bonds and the interest thereon issued hereunder have been paid, any 11 amount remaining in the reimbursement reserve account, as prorated to such authorized 12 project, shall be transferred by the state treasurer to the applicable management board, 13 governing body, or state agency.

14 (C) No project bonds authorized by this Section shall be issued for any authorized 15 project unless and until a reimbursement contract has been entered into and executed 16 between the applicable management board, governing body, or state agency and the State 17 Bond Commission pertaining to the reimbursement payment and reimbursement reserve 18 account payments for such project. The contract shall require payment into the state treasury 19 of designated student fees or revenues or other revenues in an amount sufficient to reimburse 20 the cost to the state of the principal, interest, and premium, if any, obligated to be paid by 21 the state on such project bonds. The State Bond Commission shall not be required to 22 execute any such reimbursement contract unless the estimates and projections of the 23 designated student fees or revenues or other revenues available for payment into the state 24 treasury thereunder for the authorized projects are sufficient to reimburse the costs of the 25 principal, interest, and premium, if any, on the project bonds. A reimbursement contract 26 hereunder shall be authorized by resolution of the applicable management board, governing 27 body, or state agency, or board or by act of the chief executive officer if no governing board 28 exists.

This authorization shall provide for the dates, amounts, and other details for the payments required to be made to the state treasury and for the reserve account. The

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1 authorization may contain such covenants with the State Bond Commission regarding the 2 fixing of rates for fees and charges or revenues and such other covenants and agreements 3 with the State Bond Commission as will assure the required payments to the state treasury. 4 The contract shall be subject to approval by the Office of the Attorney General and the State 5 Bond Commission and, when so accepted and approved, shall conclusively constitute and 6 be the reimbursement contract for an authorized project, as required hereunder.

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The obligation to make the reimbursement payments as required by a (D) 8 reimbursement contract may be represented by the issuance by the applicable management 9 board, governing body, or state agency of its nonnegotiable revenue obligation in the form 10 of a bond or other evidence of indebtedness, hereinafter referred to as "reimbursement 11 bond". The reimbursement bond shall be issued in a single bond form, without coupons, in 12 the principal amount equal to the aggregate principal amount of project bonds, shall be 13 registered in principal and interest in the name of and be payable to the State Bond 14 Commission, shall bear interest at a rate or rates equal to the interest rate or rates payable 15 on the project bonds, and shall be payable as to principal and interest at such times, in such 16 manner, from designated student fees or revenues, or other revenues, and be subject to such 17 terms and conditions as shall be provided in the authorizing resolution or document executed 18 by a chief executive officer, where applicable. This authorization shall be subject to 19 approval by the State Bond Commission and the Office of the Attorney General, and when 20 so accepted and approved, the authorization shall constitute and be the reimbursement 21 contract for such authorized project, as required hereunder. The reimbursement bonds 22 authorized under the provisions of this Section may be issued on a parity with outstanding 23 reimbursement bonds of the applicable management board, governing body, or state agency, 24 or issued on a subordinate lien basis to outstanding bonds, or a combination thereof, and may 25 include and contain such covenants with the State Bond Commission for the security and 26 payment of the reimbursement bonds and such other customary provisions and conditions 27 for their issuance by the applicable management board, governing body, or state agency as 28 are authorized and provided for by general law and by this Section. Until project bonds for 29 an authorized project have been paid, the applicable management board, governing body, 30 or state agency shall impose fees and charges in an amount sufficient to comply with the

covenants securing outstanding bonds and to make the payments required by the
 reimbursement contract.

3 (E) In addition to the other payments herein required, reimbursement contracts shall 4 provide for the setting aside of sufficient student fees or revenues or other revenues in a 5 reserve fund, so that within a period of not less than ten years from date of issuance of 6 project bonds there shall be accumulated in a reserve fund monies equal to a sum not less 7 than the average annual debt service requirements on such project bonds. Monies in the 8 reserve fund shall be used for the purpose of remedying or preventing a default in making 9 the required payments under a reimbursement contract. The reserve fund required 10 hereunder may consist of a reserve fund heretofore or hereafter established to secure 11 payments for reimbursement bonds of the applicable management board, governing body, 12 or state agency, provided that (1) payments from said reserve fund to secure the payments 13 required to be made under a reimbursement contract shall be on a parity with the payments 14 to be made securing outstanding bonds and additional parity bonds and (2) no additional 15 parity reimbursement bonds shall be issued except pursuant to the establishment and 16 maintenance of an adequate reserve fund as approved by the State Bond Commission.

(F) When the balance of reimbursement bond proceeds, for a project, are allocated
to another project, the State Bond Commission is authorized to make the appropriate
amendment to the reimbursement contract with the agency making the reimbursement
payments.

21 Section 6. The bonds authorized to be sold by the State Bond Commission pursuant 22 to this Act shall be issued and sold in conformity with the provisions of Article VII, Section 23 6 of the Louisiana Constitution, R.S. 39:1361 through R.S. 39:1367, and R.S. 39:1401 24 through R.S. 39:1430.1, and any amendments thereto adopted prior to, at the same time as, 25 or subsequent to, the effective date of this Act. However, the provisions of R.S. 39:1365(9) 26 shall not apply to any bonds issued hereunder in the form of variable rate and/or tender 27 option bonds and that said bonds need not be issued in serial form and may mature in such 28 year or years as may be specified by the State Bond Commission. Should any provision of 29 this Act be inconsistent with any provision of the Louisiana Revised Statutes of 1950, the 30 provision of this Act shall govern. In connection with the issuance of the bonds authorized

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1 hereby, the State Bond Commission may, without regard to any other laws of the state 2 relating to the procurement of services, insurance, or facilities, enter into contracts upon such 3 terms as it deems advantageous to the state for (1) the obtaining of credit enhancement or 4 liquidity devices designed to improve the marketability of the bonds and (2) if the bonds are 5 structured as variable rate and/or tender option bonds to provide the services and facilities 6 required for or deemed appropriate by the State Bond Commission for such type of bonds, 7 including those of tender agents, placement agents, indexing agents, remarketing agents, 8 and/or standby bond purchase facilities. The cost of obtaining credit enhancement or 9 liquidity devices and fees for other services set forth in this Section shall, if authorized by 10 the State Bond Commission, be paid from the Bond Security and Redemption Fund as a 11 requirement with respect to the issuance of the bonds authorized hereby. The bonds shall be 12 general obligations of the state of Louisiana, to the payment of which, as to principal, 13 premium, if any, and interest, as and when the same become due, the full faith and credit of 14 the state is hereby irrevocably pledged. These bonds shall be secured by monies in the Bond 15 Security and Redemption Fund and shall be payable on a parity with bonds and other 16 obligations heretofore and hereafter issued which are secured by that fund. The maximum 17 interest rate or rates on such bonds, and their maturities, shall be determined by the State 18 Bond Commission. The state treasurer shall invest all bond proceeds until disbursed.

Section 7. Unless specifically repealed, this Act shall expire, and be considered null
and void and of no further effect on June 30, 2019, except as to any bonds authorized herein
(1) which have been sold, (2) to which lines of credit have been issued, or (3) for which
contracts for construction have been signed.

Section 8. Notwithstanding the provisions of R.S. 39:101(A) and 112(C), projects included within Section (1)(A) of the Act which originated as House Bill No. 2 of the 2018 Regular Session of the Legislature are hereby deemed to have timely submitted capital outlay budget request applications for Fiscal Year 2018-2019 and to have complied with the late approval requirements of R.S. 39:112(C), and as such shall be eligible for cash and noncash lines of credit for Fiscal Year 2018-2019. Beginning in Fiscal Year 2019-2020 all projects shall comply with the provisions of R.S. 39:101(A) and 112(C).

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Section 9. Notwithstanding the provisions of R.S. 39:101(A) and 112(C), projects
included within Section (1)(B) of the Act which originated as House Bill No. 2 of the 2018
Regular Session of the Legislature are hereby deemed to have until June 30, 2018, to submit
a capital outlay budget request application pursuant to R.S. 39:101(A) and if the application
is submitted by that date, the project is deemed to have complied with the late approval
requirements of R.S. 39:112(C). Beginning in Fiscal Year 2019-2020, all projects shall
comply with the provisions of R.S. 39:101(A) and 112(C).

8 Section 10. Beginning in Fiscal Year 2019-2020, the office of facility planning and 9 control shall include in any report submitted to the Joint Legislative Committee on Capital 10 Outlay pursuant to the provisions of R.S. 39:105 information regarding the amount of local 11 match required to be provided by a nonstate entity requesting capital outlay funding for each 12 project application and whether the local match requirement has been waived by the office 13 of facility planning and control. If a local match requirement has been waived by the office 14 of facility planning and control, the report shall also include the rationale and basis for the 15 waiver.

Section 11. This Act shall become effective upon signature by the governor or, if not
signed by the governor, upon expiration of the time for bills to become law without signature
by the governor, as provided by Article III, Section 18 of the Constitution of Louisiana. If
vetoed by the governor and subsequently approved by the legislature, this Act shall become
effective on the day following such approval.

SPEAKER OF THE HOUSE OF REPRESENTATIVES

PRESIDENT OF THE SENATE

GOVERNOR OF THE STATE OF LOUISIANA

APPROVED: _____