HLS 19RS-97 ENGROSSED

2019 Regular Session

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HOUSE CONCURRENT RESOLUTION NO. 1

BY REPRESENTATIVES NANCY LANDRY, BRASS, AND COX

Prefiled pursuant to Article III, Section 2(A)(4)(b)(i) of the Constitution of Louisiana.

SCHOOLS/FINANCE-MFP: Provides for legislative approval of the MFP formula for the 2019-2020 school year

#### A CONCURRENT RESOLUTION

2 To provide for legislative approval of the formula developed by the State Board of 3 Elementary and Secondary Education pursuant to Article VIII, Section 13(B) of the 4 Constitution of Louisiana to determine the cost of a minimum foundation program 5 of education in all public elementary and secondary schools as well as to equitably allocate the funds to parish and city school systems, and adopted by the board on 6 7 March 13, 2019. 8 WHEREAS, the minimum foundation program formula for the 2019-2020 Fiscal 9 Year as adopted by the State Board of Elementary and Secondary Education on March 13, 10 2019, reads as follows:

# PROPOSED

### FY 2019-2020 MINIMUM FOUNDATION PROGRAM FORMULA

The FY 2019-2020 Minimum Foundation Program (MFP) formula was adopted by the State Board of Elementary and Secondary Education on March 13, 2019. The formula determines allocations for city, parish, or other public school systems or schools. The definition of city, parish, or local public school systems and schools shall include city or parish school systems, Recovery School District including direct operated and Type 5 charter schools, Louisiana School for Math, Science, and the Arts (LSMSA), New Orleans Center for Creative Arts (NOCCA), THRIVE, New Type 2 Charter schools, Legacy Type 2 Charter schools, Type 3B Charter schools, Office of Juvenile Justice (OJJ) schools, and Louisiana State University, Southern

1 University, and University of Louisiana at Lafayette Lab schools. The formula is 2 divided into four calculations as follows: 3 Level 1 determines the minimum cost of education based on the education 4 needs of each student. The cost includes funding for students enrolled in city 5 and parish school systems, Recovery School District operated and Type 5 6 Charter schools, New Type 2 Charter schools, and Type 3B Charter schools. 7 The cost is then shared equitably between the State and the city and parish 8 school systems based on the ability of the systems to support education in 9 their communities through local sales and property tax revenues. 10 Level 2 provides an incentive for city and parish school systems to support 11 education in their communities above the minimum level of financial support 12 required. 13 Level 3 provides specific legislative education funding to city and parish 14 school systems for teacher and support worker pay raises, the Historical 15 Formula Allocation, and mandated operating costs. 16 Level 4 provides additional funding including: 17 Supplementary funding to meet specific needs at city, parish, 18 or other local school systems and schools including Foreign 19 Associate Teacher Salary and Stipends Allocation, Career 20 Development Allocation, High Cost Services Allocation, and 21 Supplemental Course Allocation. 22 Allocations for State-approved public school systems or 23 schools including Legacy Type 2 Charter schools, Louisiana 24 State University, Southern University, and University of 25 Louisiana at Lafayette Lab schools, New Orleans Center for 26 Creative Arts (NOCCA), Louisiana School for Math, Science, 27 and the Arts (LSMSA), THRIVE, and Office of Juvenile

Justice (OJJ) schools.

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Mid-Year Allocation Adjustments to account for mid-year

2	increases and decreases in students in all city, parish, or other	
3	local public school systems or schools.	
4	State MFP funds shall only be expended for educational purposes.	
5	Expenditures for educational purposes are those expenditures related to the	
6	operational and instructional activities of city, parish, or other public school	
7	systems or schools to include: instructional programs, pupil support	
8	programs, instructional staff programs, school administration, general	
9	administration, business services, operations and maintenance of plant	
10	services, student transportation services, food services operations, enterprise	
11	operations, community services operations, facility acquisition, and	
12	construction services and debt services as defined by Louisiana Accounting	
13	and Uniform Governmental Handbook, Bulletin 1929.	
14	I. FORMULA CALCULATIONS	
15	A. Level 1: Calculate State and Local Cost Allocation	
16	1. Determine Educational Costs	
17	Eligible students from the following school systems and schools will be counted in	
18	both the Base and Weighted Student Memberships:	
19	a. City and Parish school systems.	
20	b. State-Approved Public Schools - The student counts of New Type 2	
21	Charter Schools shall be included in the membership and weighted	
22	student counts of the city or parish school system in which the	
23	student resides.	
24	c. Recovery School District - The student membership and weighted	
25	student counts of schools transferred to the Recovery School District,	
26	both direct operated and Type 5 Charter schools, shall continue to be	
27	included in the membership and weighted student counts of the city	
28	or parish school system from which jurisdiction of the school was	
29	transferred.	
30	STEP ONE: Determine the Number of Eligible Students for the Base Count	

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The formula first counts each of the students enrolled on February 1 to determine the cost of education services. The formula utilizes the February 1 Student Membership Count to allocate funding beginning in July. The students eligible to be counted are identified in the Student Membership Definition adopted by the State Board of Elementary and Secondary Education. These students are counted as one (1.0) in the formula. STEP TWO: Determine the Number of Students Eligible for the Weighted **Student Count** The formula recognizes that providing educational services to meet the needs of particular students is more costly than regular educational services. Each special characteristic or need is given a numerical value referred to as a weight. The special needs of each student are taken into consideration by multiplying the student count for each eligible child (1.0) by each of the weights. This calculation provides additional students that are then added to the February 1 Student Membership Count to equal the Total Weighted Student Membership Count. The students and units eligible to be counted are identified in the Student Membership Definition adopted by the State Board of Elementary and Secondary Education. The following are the additional costs recognized by the formula: Low Income and English Language Learner Weight - The formula recognizes that students living in poverty or students with a native language other than English are more likely to require additional educational services to be successful. To recognize that these services require additional costs, students that qualify for free or reduced price meals under the United States Department of Agriculture (USDA) School Food Service Program guidelines, or an alternative count as defined in the Student Membership Definition, and students identified as an English Language Learner are provided a weight of 22%. Career and Technical Education Weight - The formula recognizes that the cost of providing materials and equipment, and teacher credentialing and training, for Career and Technical Education courses is above and beyond the cost of traditional

academic education. Each secondary career and technical education course in which
a student is enrolled in both the fall and spring semesters is provided a weight of 6%.
Special Education Weight - The formula addresses the extra cost associated with
the delivery of services required in order to meet the needs of students with
disabilities. Students with disabilities that have an Individualized Education
Program (IEP) plan developed according to State Board of Elementary and
Secondary Education regulations are provided a weight of 150%.
Gifted and Talented Weight -The formula recognizes the cost of providing
educational services to Gifted and Talented students that have an Individualized
Education Program (IEP) Plan developed according to State Board of Elementary
and Secondary Education regulations and are provided a 60% weight.
Economy of Scale Weight - This weight is provided for city or parish school
systems to recognize a base amount of funding for fixed overhead costs that should
be provided when student populations equal 7,500 students or less. The Economy
of Scale Weight is calculated as a curvilinear weight of 20% at a student membership
count of zero down to 0% at a student membership count equal to or greater than
7,500. To calculate this weight, the February 1 Student Membership Count for each
city and parish school system is subtracted from 7,500 and divided by 37,500. The
result of this calculation is then multiplied by each system's February 1 Student
Membership Count to determine the weighted students.
STEP THREE: Determine Total Weighted Student Membership Count
Formula:
<b>Total Weighted Student Membership Count</b>
Equals
February 1 Student Membership Count (1.0)
Plus
Low Income and English Language Learner Weight
Career and Technical Education Weight
Special Education Weight
Gifted and Talented Weight

1	Economy of Scale Weight	
2	STEP FOUR: Identify the State and Local Base Cost Per Pupil	
3	Formula:	
4	The State and Local Base Cost Per Pupil shall equal \$4,015.	
5	STEP FIVE: Determine Total MFP Educational Costs	
6	Formula:	
7	Total MFP Educational Costs	
8	Equals	
9	<b>Total Weighted Student Membership Count</b>	
10	Multiplied by	
11	State and Local Base Cost Per Pupil	
12	2. Determine State and Local Cost Allocation	
13	The Total MFP Educational Costs are shared between the State and the city or parish	
14	school systems. The ability of school systems to support the cost of education in	
15	their communities is measured by the potential to raise local revenue. This potential	
16	contribution is measured by the following three factors using the latest available data	
17	as reported through the Annual Financial Report (AFR) as required by R.S. 17:92:	
18	1. Local Property Tax Revenue Contribution	
19	2. Local Sales Tax Revenue Contribution	
20	3. Other Local Revenue Contribution	
21	STEP ONE - Determine the Local Property Tax Revenue Contribution	
22	Formula:	
23	<b>Local Property Tax Revenue Contribution</b>	
24	Equals	
25	State Computed Property Tax Millage (debt and non-debt)	
26	Times	
27	Net Assessed Property Value	
28	Net Assessed Property Value Increase Cap - If a school system's Net Assessed	
29	Property Value has increased equal to or greater than 10% over the prior year Net	
30	Assessed Property Value, then the growth in the Net Assessed Property Value is	

1	capped at 10%. This cap is applied on a year-to-year basis comparing the current	
2	year Net Assessed Property Value to the prior year uncapped Net Assessed Property	
3	Value.	
4	Computed Property Tax Millage - The Computed Property Tax Millage is calculated	
5	annually at the rate necessary to maintain a state and local allocation ratio of	
6	65%/35%.	
7	STEP TWO - Determine the Local Sales Tax Revenue Contribution	
8	Formula:	
9	<b>Local Sales Tax Revenue Contribution</b>	
10	Equals	
11	Computed Sales Tax Base (debt and non-debt) (including TIF areas)	
12	Multiplied By	
13	State Computed Sales Tax Rate	
14	Mid-Year Rate Increases - If a local school system's sales tax goes into effect	
15	during the fiscal year, the tax rate is prorated to an annual rate applicable for the total	
16	revenue generated.	
17	Sales Tax Increase Cap - If a system's Computed Sales Tax Base increased equal	
18	to or greater than 15% over the Computed Sales Tax Base calculated in the prior year	
19	formula, then the growth in the Computed Sales Tax Base will be capped at 15%	
20	over the amount used in the prior year formula. This cap will be applied on a	
21	year-to-year basis comparing the current year sales tax base to the prior year	
22	uncapped sales tax base.	
23	Computed Sales Tax Rate - The Computed Sales Tax Rate is calculated annually	
24	at the rate necessary to maintain a state and local allocation ratio of 65%/35%.	
25	STEP THREE - Determine Other Local Revenue Contribution	
26	Formula:	
27	Other Local Revenue Contribution	
28	Equals	
29	State Revenue in lieu of taxes	
30	Plus	

1		Federal Revenue in lieu of taxes
2		Plus
3	50% of Earnings on Property	
4		STEP FOUR - Determine Local Cost Allocation
5	Formula:	
6		Local Cost Allocation
7		Equals
8		Property Tax Contribution
9		Plus
10	Sales Tax Contribution	
11		Plus
12	Other Revenues Contribution	
13	STEP FIVE - Determine State Cost Allocation	
14	Formula:	
15	State Cost Allocation	
16	Equals	
17	Total State and Local Cost	
18		Minus
19		Local Cost Allocation
20		Minimum State Cost Allocation - In no event shall the State Cost Allocation be less
21		than 25% of Total Level 1 Cost for any city or parish school system.
22	<u>B.</u>	Level 2: Incentive for Local Effort
23		Level 2 provides incentives for city and parish school systems that contribute a
24	greater proportion of local revenues towards the cost of education in the	
25	communities by increasing local property and sales tax revenues. This effort	
26		measured using the latest available data for the following sources of revenue as
27		reported in the Annual Financial Report (AFR) as required in R.S. 17:92.
28		1. Total Sales Taxes
29		2. Total Property Taxes
30		3. State and Federal Revenue in Lieu of Taxes

1	4. 50% Earnings on Property Revenue
2	STEP ONE - Determine Eligible Local Revenue
3	Formula:
4	Eligible Local Revenue
5 6	Equals Total Sales Tax Revenue
7	Plus
8	Total Property Tax Revenue
9	Plus
10	State and Federal Revenue in Lieu of Taxes
11	Plus
12	50% of Earnings on Property Revenue
13	STEP TWO - Determine Local Revenue Eligible for Incentive
14 15	Formula: Local Revenue Eligible for Incentive
16	Equals
17	Eligible Local Revenue
18	Minus
19	<b>Local Cost Allocation</b>
20	STEP THREE - Determine the Limit on Revenue Eligible for Incentive
21 22	Formula: Limit on Revenue Eligible for Incentive
23	Equals
24	<b>Total State and Local Cost Allocation</b>
25	Multiplied by
26	34%
27	STEP FOUR - Determine Local Support of Level 2 Incentive
28	Formula:
29	Local Support of Level 2 Incentive
30	Equals
31	Lesser of Local Revenue Eligible for Incentive or Limit on Local
32	Revenue Eligible for Incentive

1	Multiplied by	
2	<b>Local Cost Allocation Percentage (Level 1)</b>	
3	Multiplied by	
4	Level 2 Incentive Factor	
5	Level 2 Incentive Factor - The Level 2 Incentive Factor determines the amount of	
6	local support required in Level 2. In FY 2014-2015, the Level 2 Incentive Factor is	
7	established at 1.72.	
8	STEP FIVE - Determine State Cost of Level 2 Incentive	
9	Formula:	
10	State Support of Level 2 Incentive	
11	Equals	
12	Lesser of Local Revenue Eligible for Incentive or Limit on Local	
13	Revenue Eligible for Incentive	
14	Minus	
15	Local Support of Level 2 Incentive	
16	C. Level 3: Legislative Allocations	
17	Level 3 provides funding for three programs that address funding for school systems	
18	and schools regarding teacher and support worker pay raises, historical formula	
19	allocations, and mandated operating costs, and are in addition to allocations provided	
20	in Level 1 and 2. These allocations are as follows:	
21	Formula:	
22	<b>Total Level 3 Legislative Allocations</b>	
23	Equals	
24	Continuation Pay Raises	
25	Plus	
26	Historical Formula Allocation	
27	Plus	
28	Mandated Costs in Health Insurance, Retirement, and Fuel	
29	STEP ONE: Calculate Continuation Funding for Pay Raises	

1	1. Certificated Personnel Pay Raises were implemented in four recent years to			
2	assist in increasing Teacher and School Leader pay to the Southern Regional			
3	Average. These funds continue to be provided directly to systems and schools to			
4	support these increased salaries.			
5	a. Certificated Personnel Pay Raises provided in 2001-2002,			
6	2006-2007, 2007-2008, and 2008-2009 will continue for each			
7	school system and school based on the calculated per pupil			
8	amount times the February 1 Student Membership Count.			
9	2. Non-certificated Support Worker Pay Raises were implemented in three			
10	recent years to assist with increasing these salaries.			
11	a. Non-certificated Support Worker Pay Raises provided in			
12	2002-2003, 2006-2007, and 2007-2008 will continue for each			
13	school system and school based on the calculated per pupil			
14	amount times the February 1 Student Membership Count.			
15	3. This provision applies to city and parish school systems, Recovery School			
16	District, New Orleans Center for Creative Arts (NOCCA), Louisiana School for			
17	Math, Science, and the Arts (LSMSA), THRIVE, Legacy Type 2 Charter Schools,			
18	New Type 2 Charter Schools, Type 3B Charter Schools, Louisiana State University,			
19	Southern University, and University of Louisiana at Lafayette Lab schools, and			
20	Office of Juvenile Justice (OJJ).			
21	STEP TWO: Calculate Historical Formula Allocations			
22	Allocations for Insurance and Pay Raises - The following school systems			
23	are being provided continuing funding for the 1994 insurance supplement			
24	and employee pay raises provided by the Legislature beginning in 1997			
25	through 1999: East Baton Rouge, Iberville, Jefferson, Lafayette,			
26	Plaquemines, Pointe Coupee, St. Charles, St. James, and West Feliciana.			
27	Redistribution Allocation - After setting aside the insurance and pay raise			
28	funding, the balance of the "Hold Harmless" funding was removed from			
29	these school districts over ten years from 2006-2007 to 2016-2017:			

1	Concordia, East Baton Rouge, Evangeline, Iberville, Jefferson, Plaquemines,
2	St. Charles, St. James, and West Feliciana.
3	The amount of funding removed from the districts listed above is reserved
4	and redistributed to the remaining school districts. The total amount is
5	divided by the total number of students within these same districts to
6	calculate a per pupil amount. The allocation is determined using the per
7	pupil amount multiplied by the current year student count.
8	STEP THREE: Determine Allocation for Increasing Mandated Costs in Health
9	Insurance, Retirement, and Fuel
10	City and parish school systems shall receive a minimum of \$100.00 for each
11	student in the prior year February 1 membership to offset these increasing
12	operational costs.
13	STEP FOUR: Calculate 2019-20 Certificated and Non-Certificated Pay Raises
14	1. Certificated Personnel Pay Raise
15	Each city, parish, or other public school district or school shall receive
16	\$1,000 plus 26.0% for the employer contribution to the appropriate
17	retirement system based on Profile of Educational Personnel (PEP) data as
18	of October 1 to provide an across the board \$1,000 pay raise and any
19	associated retirement for K-12 classroom educators and other certificated
20	K-12 personnel defined per Louisiana Department of Education Bulletin
21	1929 to include:
22	Teachers (all function codes 1000-2200s, object code 112);
23	Therapists/Specialists/Counselors (function codes 1000-
24	2200s, object code 113); School Site-based Principals,
25	Assistant Principals, and Other School Administrators
26	(function code 2400s, object code 111); Central Office
27	Certificated Administrators (function codes 1000-2200 &
28	2324, 2831, and 2832 (excluding 2130s), object code 111);
29	School Nurses (function code 2134, object code 118); and

1	Sabbaticals (function codes 1000-2200s, 2134, and 2400s,
2	object code 140).
3	2. Non-Certificated Personnel Pay Raise
4	Each city, parish, or other public school district or school shall receive \$500
5	plus 29.4% for the employer contribution to the appropriate retirement
6	system based on the Profile of Educational Personnel (PEP) data as of
7	October 1 to provide an across the board \$500 pay raise and associated
8	retirement for non-certificated K-12 personnel defined per Louisiana
9	Department of Education Bulletin 1929 to include:
10	Aides (function codes 1000-4900s, object code 115); Support
11	Supervisors (function codes 2130s, 2300s (excluding 2311, 2321,
12	2324, 2831 and 2832) and 2500- 4900s, object code 111);
13	Clerical/Secretarial (function codes 1000-4900s, object code 114);
14	Service Workers (function codes 1000-4900s, object code 116);
15	Skilled Craftsmen (function codes 1000-4900s, object code 117);
16	Degreed Professionals (function codes 1000-4900s, (excluding
17	2134s) object code 118); and Other Personnel (function codes
18	1000-4900s, object codes 100, 110 and 119).
19	The following formula is applied to determine the Level 1, 2, and 3 State Cost
20	Allocation Per Pupil:
21	Formula:
22	Level 1, 2, and 3 State Cost Allocation Per Pupil
23	Equals
24	Level 1 State Cost Allocation Per Pupil
25	Plus
26	Level 2 State Cost Allocation Per Pupil
27	Plus
28	Level 3 State Cost Allocation Per Pupil
29	D. Level 4: Supplementary Allocations
30	1. Specific Needs Allocations

1	Specific Needs Allocations provide funding for four allocations for specific purposes	
2	and is in addition to system level allocations from Levels 1, 2, and 3. These	
3	allocations are as follows:	
4 5	Formula: Total Level 4 Supplementary Allocations	
6	Equals	
7	Foreign Language Associate Program Salary and Stipend Allocation	
8	Plus	
9	Career Development Allocation	
10	Plus	
11	<b>High Cost Services Assistance Allocation</b>	
12	Plus	
13	Supplemental Course Allocation	
14	STEP ONE: Calculate Foreign Language Associate Salary and Stipend	
15	Allocation	
16	Salary Allocation - Any city, parish, or other public school system or school	
17	employing a Foreign Language Associate or a graduate of the Escadrille Louisiane	
18	program shall receive a supplemental allocation from State Board of Elementary and	
19	Secondary Education of \$21,000 per teacher. The state shall maintain support of the	
20	Foreign Language Associate program at a maximum of 300 Foreign Language	
21	Associates employed in any given year.	
22	These teachers shall be paid by the employing city, parish, or other local	
23	public school system or school at least the state average classroom teacher salary	
24	(without PIP) by years of experience and degree beginning with year three. Of the	
25	\$21,000 allocation, \$20,000 shall be allocated to the school where the teacher is	
26	employed and the funds used to support the total cost of the teacher salary, and the	
27	remaining amount shall be associated with costs of VISA sponsorship pursuant to	
28	State Board of Elementary and Secondary Education regulations.	
29	Stipend Allocation - First year teachers will receive an installation incentive	
30	of an additional \$6,000; second and third year teachers will receive a retention	
31	incentive of an additional \$4,000. These amounts must be provided to each Foreign	

1 Associate Teacher or Escadrille Louisiane graduate by each school district or school 2 in which they are employed. 3 **STEP TWO: Career Development Allocation** 4 The cost of providing materials and equipment and teacher credentialing and 5 training to attain a statewide industry-based credential is above and beyond the cost 6 typically required for high school courses. An allocation will be provided to support 7 the development of these technical courses required for statewide credentials in city 8 and parish school systems and other public schools. 9 The first step in the allocation is to calculate six percent (6%) of the MFP 10 State and Local Base Cost Per Pupil to determine the Career Development Per Pupil 11 Amount. The Career Development Per Pupil Amount will be provided for each 12 qualifying student course enrollment in grades 9 through 12. 13 If a city or parish school system receives less than \$25,000 from the Career 14 Development Per Pupil Amount, then the city or parish school system will be 15 provided an economies of scale minimum allocation of \$25,000. If other public 16 school systems and schools containing grades 9 through 12 receive less than \$10,000 17 from the Per Pupil Amount, then the other public school systems and schools containing grades 9 through 12 will be provided an economies of scale minimum 18 19 allocation of \$10,000. 20 Formula: 21 **Career Development Allocation Per Pupil** 22 **Equals** 23 MFP State and Local Base Cost Per Pupil 24 Multiplied By 25 Six Percent (6%) 26 Formula: 27 **Career Development Allocation** 28 **Equals** 29 **Career Development Allocation Per Pupil** 

**Multiplied By** 

# 1 Number of Student in Qualifying Courses in Grades 9 through 12 2 STEP THREE: Calculate High Cost Services Assistance 3 High cost services for students with disabilities generate a particular budget 4 challenge for city, parish, and other public school systems and schools. 5 In an effort to assist with these expenses, an allocation will be provided to 6 city, parish, and other public school systems and schools which submit 7 documentation as required by the Louisiana Department of Education substantiating 8 that the prior year cost of services for a specific student exceeds three times the most 9 recent state average total expenditure per pupil amount. 10 Once costs associated with providing services for a student with a disability 11 or disabilities have been verified, the city or parish school system or other public 12 school will be eligible to receive an allocation to assist with these costs. The 13 allocation will be limited by the amount budgeted for the High Cost Services 14 Assistance Allocation. So as to be equitably distributed, the total allocation provided 15 to city and parish school systems versus other public schools shall be proportional 16 to the share of total qualifying applications submitted by city and parish school 17 systems versus other public schools. 18 The first step in the allocation will be to calculate the impact of these costs 19 on the budget of the school system or school using the latest available state and local 20 revenue data. The High Cost Services requested for reimbursement will be reduced 21 by the MFP state and local amount allocated on behalf of each student from Levels 22 1, 2, and 3. The next step will rank the Percent (%) Impact from highest to lowest 23 percent, with two separate rank listings for school systems and other public schools. 24 Formula: 25 Percent (%) Impact on Budget 26 **Equals** 27 **Cost of Services**

**Divided By** 

**Total State and Local Revenue** 

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1 The two ranked listings will be divided into four tiers and allocations will be 2 provided based on a percentage from one hundred percent reimbursement in the 3 highest funded tier with smaller percentages reimbursed in the lower tiers based on 4 where the school system or school falls within the tiers on one of the two lists. 5 STEP FOUR: Calculate Supplemental Course Allocation 6 Pursuant to R.S. 17:4002.1 through 4002.6, the Supplemental Course 7 Allocation shall provide for the cost of secondary course choices specifically 8 approved by the State Board of Elementary and Secondary Education. For each city 9 and parish school system and other public school, the allocation shall equal the number of students enrolled in grades 7 through 12 as of February 1 each year 10 11 multiplied by \$59 per pupil. 12 Formula: 13 Supplemental Course Allocation for School Systems or Other Public 14 **Schools** 15 **Equals** 16 **Supplemental Course Allocation Per Pupil** 17 **Multiplied By** Number of Students in Grades 7 through 12 18 19 If the entire allocation is not committed by the city or parish public school 20 systems or other public school by a date set forth by the Louisiana Department of 21 Education, the original allocation will be reduced by the uncommitted amount. The 22 total uncommitted amount from each city or parish public school systems or other 23 public school will be reallocated to those city or parish public school systems or 24 other public schools that obligated one hundred percent of their original allocation 25 based on criteria set forth by the Louisiana Department of Education. Allocations for Other Public Schools 26 2. 27 STEP ONE: Louisiana State University, Southern University, and University 28 of Louisiana at Lafayette Laboratory Schools 29 1. State Cost Allocation The February 1 Student Membership count at the Louisiana 30 a. 31 State University, Southern University, and University of Louisiana

1		at Lafayette Lab Schools shall be multiplied by the Average State
2		Cost Allocation Per Pupil to equal the Louisiana State University,
3		Southern University, and University of Louisiana at Lafayette Lab
4		Schools State Cost Allocation.
5		b. Funds appropriated for these schools shall be allocated to the
6		institution of higher education operating such a school. Each such
7		institution of higher education shall ensure the equitable expenditure
8		of such funds to operate such schools.
9	STEP TWO:	Legacy Type 2 Charter Schools
10	A Legacy Typ	be 2 Charter school is a Type 2 Charter school approved by the State
11	Board of Eler	mentary and Secondary Education before July 1, 2008.
12	1.	State Cost Allocation
13		a. Any Legacy Type 2 Charter school shall annually be allocated
14		funds as determined by applying the formula contained in R.S.
15		17:3995.
16		b. The State Cost Allocation equals the number of students
17		multiplied by the State Per Pupil for the system where the student
18		resides.
19	2.	Local Cost Allocation
20		a. Any Legacy Type 2 Charter school shall annually be allocated
21		funds as determined by applying the formula contained in R.S.
22		17:3995.
23		b. The Local Cost Allocation equals the number of students
24		multiplied by the Local Per Pupil for the system where the student
25		resides.
26		c. For any student enrolled in a Legacy Type 2 Charter school,
27		the Local Cost Allocation shall be funded by the State.
28	3.	The exclusion of any portion of local revenues specifically dedicated
29		by the legislature or by voter approval to capital outlay or debt
30		service shall be applicable only to a charter school housed in a

1 facility or facilities provided by the district in which the charter 2 school is located. 3 STEP THREE: Office of Juvenile Justice (OJJ) Schools 4 Eligible Schools - Any elementary and secondary school operated by 1. 5 the Office of Juvenile Justice (OJJ) in a secure care facility shall be 6 considered a public elementary or secondary school and, as such, the 7 Office of Juvenile Justice (OJJ) shall be annually appropriated funds 8 for these students. 9 2. Eligible Students - Each student counted in the prior year average 10 daily membership, as defined by the State Board of Elementary and 11 Secondary Education in the Student Membership Definition, is 12 calculated by dividing the number of days the student is under the 13 guidance and direction of teachers by the total instructional days 14 during the specified school year. 15 3. Allocation - The Office of Juvenile Justice (OJJ) shall annually be 16 allocated funds for the eligible students. For each student enrolled in 17 these schools, both a State Cost Allocation and a Local Cost 18 Allocation shall be provided. 19 4. State Cost Allocation 20 The State Cost Allocation is equal to the State Cost Allocation a. Per Pupil for the system where each student resided prior to 21 22 adjudication multiplied by the prior year average daily membership of the Office of Juvenile Justice schools. 23 24 b. The State Cost Allocation Per Pupil allocation shall be 25 adjusted based on a factor determined by the Louisiana Department 26 of Education to provide for the differential in the number of 27 educational days provided to the students in the custody of the Office 28 of Juvenile Justice (OJJ). 29 Additionally, the State Cost Allocation Per Pupil shall be 30 adjusted based on a factor determined by the Louisiana Department

1		of Education to recognize the increased number of special education
2		students in the Office of Juvenile Justice (OJJ) schools relative to the
3		state average special education student population.
4		d. The average daily membership will be reconciled on an
5		annual basis using the latest available data.
6	5.	Local Cost Allocation
7		a. Each student counted in the prior year average daily
8		membership, as defined by the State Board of Elementary and
9		Secondary Education, shall be provided for and funded from the
10		minimum foundation program a Local Cost Allocation Per Pupil
11		equal to the Local Cost Allocation Per Pupil for the district where the
12		student resided prior to adjudication.
13		b. The Local Cost Allocation is equal to the Local Cost
14		Allocation Per Pupil for the system were each student resided prior
15		to adjudication multiplied by the prior year average daily
16		membership of the Office of Juvenile Justice schools.
17		c. For the purpose of the Local Cost Allocation Per Pupil, the
18		average daily membership of the Office of Juvenile Justice (OJJ)
19		shall be included in the membership counts of the city, parish, or
20		other local public school board in which the student resided prior to
21		adjudication to the Office of Juvenile Justice.
22		d. For a district(s) that shares local revenue, the allocation for
23		the Office of Juvenile Justice will be completed before the
24		calculation of local revenues.
25		e. The Local Cost Allocation Per Pupil shall be funded with a
26		transfer of the MFP monthly amount representing the Local Cost
27		Allocation Per Pupil from the city, parish, or other local public school
28		board in which the attending students resided prior to adjudication to
29		the Office of Juvenile Justice (OJJ).

1		f. The average daily membership will be reconciled on an
2		annual basis using the latest available data.
3	3.	Mid-Year Student Allocations
4		a. Student counts in October and February may result in
5		mid-year allocation adjustments for the following: City and parish
6		school systems, Recovery School District, New Type 2 Charter
7		schools, Legacy Type 2 Charter schools, Type 3B Charter schools,
8		Louisiana State University, Southern University, and University of
9		Louisiana at Lafayette Lab schools, Louisiana School for Math,
10		Science and the Arts (LSMSA), New Orleans Center for Creative
11		Arts (NOCCA), and THRIVE.
12		b. If the current year October 1 Mid-Year Student Count is more
13		or less than the prior year February 1 student count, an adjustment to
14		the current year allocation shall be made for each student gained or
15		lost. The October adjustment equals the number of students gained
16		or lost times the annual State Cost per pupil allocation amount for the
17		system or school in which the change occurred. The February
18		adjustment equals the number of students gained or lost times
19		one-half of the State Cost per pupil allocation for the system or
20		school in which the change occurred.
21		c. Individual adjustments shall be made for increases or
22		decreases in the October or February Mid-Year Student Counts for
23		the Recovery School District, the system of prior jurisdiction, and
24		Type 5 Charter schools.
25		d. Mid-Year adjustments for the Recovery School District shall
26		utilize the final State Cost per pupil allocation for the system of prior
27		jurisdiction.
28		e. If the Recovery School District qualifies for an October
29		Mid-Year Adjustment to the State Cost per pupil allocation, a
30		Mid-Year adjustment shall also be made to the Local Cost per pupil

1	allocation for the system of prior jurisdiction. The October Local
2	Cost per pupil allocation shall be recalculated based on updated
3	revenue data for the system of prior jurisdiction. There shall be no
4	recalculation of the Local Cost per pupil allocation in conjunction
5	with the February 1 student count.
6	f. City, Parish, or Local public school systems or schools in the
7	first year of operation are not eligible for an October Mid-Year
8	Adjustment. However, their allocation will be finalized using October
9	1 data. The newly opened city, parish, or local public school systems
10	or schools will qualify for the February 1 mid-year adjustment.
11	g. October and February Mid-Year Adjustments shall be
12	combined and applied in the March through June payments.
13	<b>Total MFP State Cost Allocation</b>
14	Formula:
15	<b>Total MFP State Cost Allocation</b>
16	Equals
17	Level 1 State Cost Allocation
18	Plus
19	Level 2 State Cost Allocation
20	Plus
21	Level 3 State Cost Allocation
22	Plus
23	Level 4 State Cost Allocation
24	II. FORMULA CALCULATIONS FOR STATE-APPROVED PUBLIC
25	SCHOOLS
26	A. Recovery School District
27	1. State Cost Allocation
28	a. Once all final calculations are made, the final State Cost
29	Allocation Per Pupil Amount for the city or parish school
30	system which counted the Recovery School District students

1		will be indiciplied by the February 1 Recovery School District
2		Student Membership Count to equal the Recovery School
3		District State Cost Allocation.
4		b. In a system with one or more Type 3B charter schools, if
5		the Type 3B charter is not its own LEA, the local school
6		system shall distribute minimum foundation program formula
7		funds to each Type 3B charter school in the system pursuant
8		to calculations determined by the Louisiana Department of
9		Education. If the Type 3B charter is its own LEA, such
10		payments shall be made to the Type 3B charter school by the
1		Louisiana Department of Education. Such calculations shall
12		include differentiated funding weights for certain students,
13		including students identified as being eligible for special
14		education services. The calculations shall ensure equity so
15		that each Type 3B charter school in the system receives a
16		per-pupil amount equal to the amount a Type 5 charter school
17		located in the same parish or school system boundary would
18		have received from the Recovery School District (RSD).
19	2.	Local Cost Allocation
20		a. In addition to the State Cost Allocation, the Recovery School
21		District shall receive an applicable Local Cost Allocation.
22	<u>Forn</u>	nula:
23	Loca	l Cost Allocation Per Pupil
24		Equals
25	Proje	ected Local Revenues from District of Prior Jurisdiction
26		Divided by
27	Tota	School District Membership (Recovery School District Student
28	Mem	bership Count plus Student Membership Count for the system of
29	prio	jurisdiction plus New Type 2 Charter school students residing in
30	the j	urisdiction)

1	b. To begin the fiscal year, the Local Cost allocation is based on
2	eligible projected local revenues for the most recent prior fiscal year
3	from the city or parish school district that had jurisdiction of the
4	school prior to its transfer.
5	c. For purposes of the Recovery School District calculation,
6	local revenue is defined to include revenue from the following
7	sources, excluding any portion which has been specifically dedicated
8	by the legislature or by voter approval to capital outlay or debt
9	service, per the definitions in the Annual Financial Report (AFR) and
10	the Louisiana Accounting and Uniform Governmental Handbook as
11	reported to the Louisiana Department of Education:
12	1. Sales and use taxes, less any tax collection fee paid
13	by the school system
14	2. Ad valorem taxes, less any tax collection fee paid
15	by the school system
16	3. Earnings from sixteenth section lands owned by
17	the school system
18	d. The exclusion of any portion of local revenues specifically
19	dedicated by the legislature or by voter approval to capital outlay or
20	debt service shall be applicable only to a charter school housed in a
21	facility or facilities provided by the system in which the charter
22	school is located.
23	e. The projected local revenues shall be divided by the Total
24	School District Membership Count including the Recovery School
25	District Student Membership Count, both operated and charter
26	schools, plus the Student Membership Count of the system of prior
27	jurisdiction. If any New Type 2 Charter School student resides within
28	the physical boundaries of the system of prior jurisdiction, this school
29	the student attends shares in the local revenues of the system of prior
30	jurisdiction. As a result, the New Type 2 Charter School Student

1	Membership Count of the students residing in the jurisdiction will be
2	added to the Recovery School District and the system of prior
3	jurisdiction Student Membership Count.
4	f. The Local Cost Allocation for the Recovery School District
5	is determined by multiplying the local revenue per pupil times the
6	number of Recovery School District students used in the MFP final
7	allocation.
8	Formula:
9	Local Cost Allocation
10	Equals
11	Projected Local Revenues from District of Prior Jurisdiction Per Pupil
12	Multiplied By
13	Recovery School District Student Membership Count
14	g. Once the local amount is determined, it is adjusted to a
15	monthly amount that is transferred from the MFP monthly allocation
16	of the city, parish, or other local public school board of prior
17	jurisdiction to the Recovery School District.
18	h. Based on the October 1 Student Membership Count, the local
19	revenue allocation per student will be recalculated and there will be
20	a corresponding adjustment in the local revenue allocation. No
21	recalculation of the local revenues per student will occur as a result
22	of the February 1 Student Count adjustment.
23	i. During the third quarter of the fiscal year, the local revenue
24	allocation per student shall be adjusted to reflect actual prior year
25	local revenue data.
26	j. A final reconciliation will occur based upon the receipt of the
27	annual audited financial statements of the system of prior
28	jurisdiction. If an increase or decrease in local revenue collections
29	exists, the state superintendent may establish a payment schedule. In
30	the event that the fiscal status of the system of prior jurisdiction or

1		the Recovery School District changes during the fiscal year or on or
2		before the final reconciliation, the state superintendent may adjust the
3		local revenue based on the revenues identified.
4	3.	Monies appropriated to the Recovery School District, except for
5	admin	istrative costs, that are attributable to the transfer of a school from a
6	prior s	chool system and monies allocated or transferred from the prior system
7	to the	Recovery School District shall be expended solely on the operation of
8	school	Is transferred from the prior system to the jurisdiction of the Recovery
9	Schoo	l District.
10	В.	New Type 2 Charter Schools
11	A New Type 2	2 Charter school is a Type 2 Charter school approved after July 1, 2008
12	by the State B	Soard of Elementary and Secondary Education.
13	1. Sta	te Cost Allocation
14		a. Any New Type 2 Charter School shall annually be provided
15		a State Cost Allocation as determined by applying the formula
16		contained in R.S. 17:3995.
17		b. The State Cost Allocation equals the number of students
18		multiplied by the State Cost Allocation Per Pupil for the system in
19		which the student resides.
20		c. Mid-Year Adjustments shall adhere to the guidelines
21		established in this document.
22	2.	Local Cost Allocation
23		a. Any New Type 2 Charter school shall annually be provided
24		a Local Cost Allocation by applying the formula contained in R.S.
25		17:3995.
26		b. The Local Cost Allocation equals the number of students
27		multiplied by the Local Cost Allocation Per Pupil for the system in
28		which the student resides.
29		c. One exception to R.S. 17:3995 is that the Local Cost
30		allocation will be funded with a transfer of the MFP monthly amount

1	representing the Local Cost Allocation from the city or parish school
2	system in which the attending students reside.
3	d. The city or parish where students attending the New Type 2
4	Charter school reside is the local taxing authority and shall provide
5	the local support for the students.
6	e. Mid-Year Adjustments will adhere to the guidelines
7	established in this document.
8	3. Virtual Charter schools may receive, as approved by the State Board of
9	Elementary and Secondary Education, a lesser percentage of the state and
10	local amount calculated in R.S. 17:3995.
11	4. Where student attendance is from multiple school systems, the
12	Department of Education shall determine the Local Cost Allocation based on
13	students reported by the schools. The student membership count of the New
14	Type 2 charter schools shall be included in the membership count of the city
15	or parish school board in which the student resides to determine the Local
16	Cost Allocation.
17	5. In the first year of operation, a New Type 2 Charter school shall be
18	allocated funding based on an estimated student count since a February 1
19	student count does not exist. The allocation will be finalized based on the
20	October 1 student count.
21	6. The exclusion of any portion of local revenues specifically dedicated by
22	the legislature or by voter approval to capital outlay or debt service shall be
23	applicable only to a charter school housed in a facility or facilities provided
24	by the district in which the charter school is located.
25	C. Louisiana School for Math, Science, and the Arts (LSMSA), New Orleans
26	Center for Creative Arts (NOCCA), and THRIVE.
27	1. The Louisiana School for Math, Science and the Arts (LSMSA), New
28	Orleans Center for Creative Arts (NOCCA), and THRIVE shall be provided
29	both a State and Local Cost allocation.

1		2. State Cost Allocation
2		a. The State Cost Allocation shall be based on the State Cost
3		Allocation Per Pupil for the city or parish school system
4		where the attending students reside.
5		3. Local Cost Allocation
6		a. The Local Cost Allocation will be based on the Local Cost
7		Allocation for the city or parish school system where the
8		attending students reside.
9		b. For any student enrolled in LSMSA, NOCCA, or
10		THRIVE, the Local Cost Allocation Per Pupil shall be funded
11		by the State.
12		c. Where student attendance is from multiple school systems,
13		the Department of Education shall determine the Local Cost
14		Allocation based on students reported by the schools.
15	III.	FORMULA PROCEDURES
	III.	FORMULA PROCEDURES  A. Preliminary Allocation
16	III.	
16 17	III.	A. Preliminary Allocation
16 17 18	III.	<ul><li>A. <u>Preliminary Allocation</u></li><li>1. The minimum foundation program formula for the upcoming</li></ul>
16 17 18 19	III.	Preliminary Allocation      The minimum foundation program formula for the upcoming fiscal year adopted by the State Board of Elementary and Secondary
16 17 18 19 20	III.	A. <u>Preliminary Allocation</u> 1. The minimum foundation program formula for the upcoming fiscal year adopted by the State Board of Elementary and Secondary Education, along with a preliminary allocation schedule representing
116 117 118 119 220 221	III.	A. Preliminary Allocation  1. The minimum foundation program formula for the upcoming fiscal year adopted by the State Board of Elementary and Secondary Education, along with a preliminary allocation schedule representing the estimated cost of the proposed formula, shall be submitted to the
116 117 118 119 220 221	III.	A. Preliminary Allocation  1. The minimum foundation program formula for the upcoming fiscal year adopted by the State Board of Elementary and Secondary Education, along with a preliminary allocation schedule representing the estimated cost of the proposed formula, shall be submitted to the Joint Legislative Committee on the Budget and to the House and
116 117 118 119 220 221 222 223	III.	A. Preliminary Allocation  1. The minimum foundation program formula for the upcoming fiscal year adopted by the State Board of Elementary and Secondary Education, along with a preliminary allocation schedule representing the estimated cost of the proposed formula, shall be submitted to the Joint Legislative Committee on the Budget and to the House and Senate Education Committees for consideration no later than March
16 17 18 19 20 21 22 23 24	III.	A. Preliminary Allocation  1. The minimum foundation program formula for the upcoming fiscal year adopted by the State Board of Elementary and Secondary Education, along with a preliminary allocation schedule representing the estimated cost of the proposed formula, shall be submitted to the Joint Legislative Committee on the Budget and to the House and Senate Education Committees for consideration no later than March 15.
16 17 18 19 20 21 22 23 24 25	III.	<ol> <li>A. Preliminary Allocation         <ol> <li>The minimum foundation program formula for the upcoming fiscal year adopted by the State Board of Elementary and Secondary Education, along with a preliminary allocation schedule representing the estimated cost of the proposed formula, shall be submitted to the Joint Legislative Committee on the Budget and to the House and Senate Education Committees for consideration no later than March 15.</li> <li>This preliminary allocation shall utilize student and other input</li> </ol> </li> </ol>
116 117 118 119 220 221 222 223 224 225 226	III.	<ol> <li>A. Preliminary Allocation</li> <li>The minimum foundation program formula for the upcoming fiscal year adopted by the State Board of Elementary and Secondary Education, along with a preliminary allocation schedule representing the estimated cost of the proposed formula, shall be submitted to the Joint Legislative Committee on the Budget and to the House and Senate Education Committees for consideration no later than March 15.</li> <li>This preliminary allocation shall utilize student and other input data available at the time.</li> </ol>
116 117 118 119 220 221 222 223 224 225 226 227	III.	1. The minimum foundation program formula for the upcoming fiscal year adopted by the State Board of Elementary and Secondary Education, along with a preliminary allocation schedule representing the estimated cost of the proposed formula, shall be submitted to the Joint Legislative Committee on the Budget and to the House and Senate Education Committees for consideration no later than March 15.  2. This preliminary allocation shall utilize student and other input data available at the time.  B. Final Allocation
15 16 17 18 19 20 21 22 23 24 25 26 27 28	III.	1. The minimum foundation program formula for the upcoming fiscal year adopted by the State Board of Elementary and Secondary Education, along with a preliminary allocation schedule representing the estimated cost of the proposed formula, shall be submitted to the Joint Legislative Committee on the Budget and to the House and Senate Education Committees for consideration no later than March 15.  2. This preliminary allocation shall utilize student and other input data available at the time.  B. Final Allocation  Final allocations for the fiscal year in which the formula takes effect will be

opening for the first time in the fiscal year beginning July 1. For first-year city, parish, or other public school systems or schools, the final allocation will be based on the October 1 count, once available.

## IV. FORMULA PAYMENTS

#### A. Payment Procedures

The Total MFP State Cost Allocation for city, parish, and other school systems and schools will be converted to monthly payments from July through June each year except payments will be made on Level 4 allocations as data becomes available.

### **B.** Requested Payment Adjustments

If the city, parish, or other school systems and schools have documented growth in students prior to the actual Mid-Year Student Counts in October and February, a temporary change to the final allocation may be requested. The State Superintendent is authorized to approve or deny this revision.

- Sufficient documentation will be requested to substantiate this requested allocation adjustment.
- 2. The adjusted allocation will remain in effect until the actual October or February Mid-Year Student Count. Once the Mid-Year Student Count is final, reconciliation will be completed and payments adjusted accordingly.

## C. Payment Adjustments for Audit Findings

Review and/or audit of the systems' or schools' data used in determining their Minimum Foundation Program allocation may result in changes in final statistical information. The Minimum Foundation Program allocation adjustments necessary as a result of these audit findings will be made in the following school year. These adjustments are applicable to the following: city or parish school systems, Recovery School District, Type 2 Charter schools, Type 3B Charter schools, Louisiana State University, Southern University, and University of Louisiana at Lafayette Lab schools, Office of Juvenile Justice (OJJ) schools, Louisiana School for Math, Science and the

1 Arts (LSMSA), New Orleans Center for Creative Arts (NOCCA), and

# V. 70% EXPENDITURE REQUIREMENT

THRIVE.

To provide for appropriate accountability of state funds while providing city, parish, or local public school systems or other public schools flexibility in determining specific expenditures, city, parish, or local public school systems or other public schools must ensure that at least 70% of the city, parish, or local public school system or other public school general fund expenditures are in the areas of instruction and school administration at the school building level as developed by the Louisiana Department of Education and defined by the State Board of Elementary and Secondary Education regulations.

#### VII. SEVERABILITY PROVISION

If any provision of this minimum foundation formula or the application thereof is held invalid, such invalidity shall not affect other provisions or applications of this minimum foundation formula which can be given effect without the invalid provisions or applications, and to this end the provisions of this minimum foundation formula are hereby declared severable. The severability provision hereof shall be broadly construed so as to give effect to each and every possible provision or application of this minimum foundation formula which is not specifically held invalid, unlawful, or unconstitutional.

THEREFORE, BE IT RESOLVED that the Legislature of Louisiana does hereby approve the formula developed by the State Board of Elementary and Secondary Education, pursuant to Article VIII, Section 13(B) of the Constitution of Louisiana, to determine the cost of a minimum foundation program of education in all public elementary and secondary schools as well as to equitably allocate the funds to parish and city school systems, and adopted by the board on March 13, 2019.

### **DIGEST**

The digest printed below was prepared by House Legislative Services. It constitutes no part of the legislative instrument. The keyword, one-liner, abstract, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

HCR 1 Engrossed

2019 Regular Session

Nancy Landry

Provides for legislative approval of the minimum foundation program (MFP) formula for FY 2019-2020 to determine the cost of a minimum foundation program of education in all public elementary and secondary schools as well as to equitably allocate the funds to local public school systems as developed by the State Board of Elementary and Secondary Education (BESE) and adopted by the board on March 13, 2019.