2022 Regular Session

HOUSE BILL NO. 925

BY REPRESENTATIVES BUTLER AND BISHOP

CAPITAL OUTLAY: Establishes the Louisiana Infrastructure Revolving Loan Program to provide financial assistance to local governments and political subdivisions for certain capital infrastructure projects

1	AN ACT
2	To enact Chapter 3-C of Subtitle I of Title 39 of the Louisiana Revised Statutes of 1950, to
3	be comprised of R.S. 39:462.1 through 462.6, and 1367(E)(2)(b)(ix), relative to the
4	capital outlay program; to provide with respect to the funding and financing of
5	certain capital projects; to provide a funding source for certain capital expenditures
6	by local governments; to establish the Louisiana Infrastructure Revolving Loan
7	Program; to provide for the administration, investment, and disposition of certain
8	monies; to authorize the State Bond Commission to incur debt and issue bonds,
9	notes, or other evidences of indebtedness and to guarantee the debt of certain other
10	entities; to authorize loans from the commission to nonstate public entities for certain
11	eligible infrastructure projects; to provide procedures for local governments to enter
12	into indebtedness and provide for repayment of indebtedness; to exempt interest on
13	such indebtedness from taxation; to authorize the legislative auditor to review certain
14	applications; to establish the Louisiana Infrastructure Revolving Loan Program
15	Fund; to provide for the deposit, use, and investment of monies into the fund; to
16	provide for effectiveness; and to provide for related matters.
17	Be it enacted by the Legislature of Louisiana:

1	Section 1. Chapter 3-C of Subtitle I of Title 39 of the Louisiana Revised Statutes of
2	1950, comprised of R.S. 39:462.1 through 462.6, and 1367(E)(2)(b)(ix) are hereby enacted
3	to read as follows:
4	CHAPTER 3-C. LOUISIANA INFRASTRUCTURE
5	REVOLVING LOAN PROGRAM
6	§462.1. Louisiana Infrastructure Revolving Loan Program; purposes
7	A. The legislature finds that:
8	(1) State government has assisted in funding many local capital outlay
9	projects that are necessary to provide local facilities, but the choice involved with
10	this state funding is to either reduce the amount of funding available for state
11	programs and services or ignore the need for assistance to local governments.
12	(2) Even with established state and federal government programs to assist
13	local governments with needed and necessary funding for infrastructure projects,
14	including those for clean water and sewerage projects, local governments encounter
15	financial challenges in meeting match funding requirements and other required local
16	contributions required by the existing state capital outlay program and other
17	infrastructure programs.
18	(3) The most effective way of accomplishing the goal of providing for local
19	infrastructure project financing and for preservation of the state fisc over the long
20	term is to establish a low-interest-rate revolving loan fund to be available for local
21	infrastructure projects to assist participating borrowers in meeting required local
22	contributions, including match requirements, and to provide an alternative means to
23	fund appropriate local infrastructure projects that would otherwise compete with
24	scarce state funding for state projects.
25	B. In order to continue to provide required local contributions to local
26	governments, including matching funds, for the planning, design, construction, and
27	maintenance connected with needed infrastructure projects, it is the purpose of this
28	Chapter to provide for the establishment and administration of a program to make
29	loans from a revolving loan fund and to provide other assistance to local

1	governments for use in meeting required local contributions, including matching		
2	funds, or other required funding in carrying out or proposing to carry out eligible		
3	infrastructure projects, and enter into cooperative endeavor agreements and interstate		
4	compacts as may be necessary and proper to fulfill the purposes of this Chapter.		
5	§462.2. Louisiana Infrastructure Revolving Loan Program; definitions		
6	The following terms as used in this Chapter shall have the following		
7	meanings:		
8	(1) "Approved infrastructure program" means a program through which an		
9	eligible infrastructure project may be funded including but not limited to the		
10	following programs:		
11	(a) State Capital Outlay Budget Program as provided in R.S. 39:101 et seq.,		
12	administered by the division of administration, office of facility planning and		
13	control.		
14	(b) Clean Water State Revolving Fund established pursuant to R.S. 30:2301		
15	<u>et seq.</u>		
16	(c) Drinking Water Revolving Loan Fund established pursuant to R.S.		
17	<u>40:2821 et seq.</u>		
18	(2) "Commission" means the State Bond Commission.		
19	(3) "Certifying department" means a state department or agency with		
20	authority to administer and approve an eligible infrastructure project in accordance		
21	with laws and regulations governing the respective approved infrastructure program.		
22	The State Bond Commission shall be the certifying department for projects that have		
23	an anticipated useful life of less than twenty years and a value or cost of less than		
24	fifty thousand dollars.		
25	(4) "Department" means the Department of the Treasury.		
26	(5) "Eligible infrastructure project" or "project" means a plan or proposal		
27	approved by the respective certifying department, which would require or use a local		
28	match or other required local contribution, or require funding for eligible		

1	infrastructure project costs that can be provided by the commission. "Eligible
2	infrastructure project" includes an emergency request.
3	(6) "Emergency request" means a project request submitted by a local
4	government to a certifying department between legislative sessions that is essential
5	to alleviate conditions that are hazardous to life, health, or property. "Emergency
6	request" includes but is not be limited to funding for a project that has an anticipated
7	useful life of less than twenty years and a value or cost of less than fifty thousand
8	dollars and that would not otherwise qualify for funding in an approved
9	infrastructure program.
10	(7) "Loan" means the loan from the commission to the local government
11	evidenced by a bond, note, or other evidence as provided in this Chapter.
12	(8) "Local" or "local government" means a political subdivision as defined
13	in Article VI, Section 44 of the Constitution of Louisiana.
14	(9) "Revolving loan fund" means a fund established in law to be used to
15	make loans through the commission.
16	§462.3. Louisiana Infrastructure Revolving Loan Program Fund
17	A. There is hereby established a revolving fund in the state treasury to be
18	known as the "Louisiana Infrastructure Revolving Loan Program Fund", hereinafter
19	referred to as the "fund", which shall be maintained and operated by the department.
20	The source of monies deposited in and credited to the fund shall be all grants, gifts,
21	and donations received by the state for the purpose of funding the fund; any money
22	appropriated by the legislature to the fund; the repayment of principal of and interest
23	on loans and other obligations made to political subdivisions financed from the fund;
24	administrative fees; and other revenues as may be provided by law.
25	B. Money in the fund shall be invested by the state treasurer in the same
26	manner as money in the state general fund. Interest earned on the investment of the
27	money in the fund shall be credited to the fund after compliance with the
28	requirements of Article VII, Section 9(B) of the Constitution of Louisiana relative

1	to the Bond Security and Redemption Fund. All unexpended and unencumbered		
2	money in the fund at the end of a fiscal year shall remain in the fund.		
3	C. The repayment of principal of and interest on loans and other obligations		
4	made to political subdivisions financed from the fund shall be deposited into the fund		
5	and may be used to finance loans and obligations to other political subdivisions if		
6	reserves for expenditures for the administration of the fund that the department		
7	deems necessary and prudent are retained in the fund.		
8	D. The department may, by suit, action, mandamus, or other proceedings,		
9	protect and enforce any covenant relating to and the security provided in connection		
10	with any indebtedness issued pursuant to this Chapter, and may, by suit, action,		
11	mandamus, or other proceedings enforce and compel performance of all of the duties		
12	required to be performed by the governing body and officials of any borrower		
13	hereunder and in any proceedings authorizing the issuance of bonds or other		
14	evidences of such indebtedness.		
15	E. The department shall promulgate rules and regulations in accordance with		
16	the Administrative Procedure Act, as are necessary, for the following:		
17	(1) To adopt a schedule of reasonable fees and charges to pay for the costs (1)		
18	of administering the fund.		
19	(2) To respond to emergency requests and to consider loan applications for		
20	eligible infrastructure projects that have an anticipated useful life of less than twenty		
21	years and a value or cost of less than fifty thousand dollars.		
22	(3) To implement the provisions of this Chapter.		
23	F. The department may enter into contracts and other agreements in		
24	connection with the operation of the fund.		
25	§462.4. Revolving loan fund; loans for eligible infrastructure projects; authorizing		
26	and issuing debt; security; interest rates; tax exemption		
27	A.(1) Notwithstanding any provision of law to the contrary, and in addition		
28	to the authority to lend or borrow money or incur or guarantee indebtedness provided		
29	by any other provision of law, sums on deposit in and credited to the fund may be		

1	loaned from the revolving loan fund to local governments for use in connection with
2	eligible infrastructure projects. However, this Section shall not be deemed to be the
3	exclusive authority under which a local government may borrow money or incur
4	indebtedness.
5	(2) Local governments may enter into loans from the revolving loan fund in
6	accordance with this Section, but no loan shall be made nor debt evidencing the loan
7	be issued or incurred without the approval of the commission.
8	B. All bonds, notes, or other evidences of indebtedness of any local
9	government issued to represent a loan shall be authorized and issued pursuant to a
10	resolution or ordinance of the governing authority of that entity, hereinafter referred
11	to collectively as "resolution". The resolution shall prescribe the form and details
12	thereof, including the terms, security for, manner of execution, repayment schedule,
13	and redemption features thereof, and the resolution may provide that an officer of
14	that entity may execute in connection with the obligation any related contract,
15	including but not limited to a credit enhancement device, indenture of trust, loan
16	agreement, pledge agreement, or other agreement or contract needed to accomplish
17	the purposes for which the evidence of indebtedness is given, in substantially the
18	form referenced in the resolution, but which final executed credit enhancement
19	device, indenture of trust, loan agreement, pledge, or other contract or agreement
20	may contain changes, additions, and deletions as shall in the sole opinion of the
21	executing officer be appropriate under the circumstances. The resolution shall
22	include a statement as to the maximum principal amount of any obligation, the
23	maximum interest rate to be incurred or borne by the obligation or guaranteed by the
24	obligation, the maximum redemption premium, if any, and the maximum term in
25	years for the obligation, guarantee, or pledge.
26	C. Notwithstanding any other provision of law to the contrary, a local
27	government, upon entering into a loan as provided in this Chapter, may dedicate and
28	pledge a portion of any revenues it has available to be pledged and dedicated,
29	including but not limited to revenues from the general revenue fund, sales taxes,

1	sewer user fees, assessments, parcel fees, or ad valorem property taxes, for a	
2	sufficient term to repay the principal of, interest on, and any premium, administrative	
3	fee or other fee or cost incurred, in connection with the loan.	
4	D. Any evidence of indebtedness authorized pursuant to this Chapter shall	
5	bear a rate or rates of interest that shall not exceed the rate or rates set forth in the	
6	resolution authorizing and providing for the issuance thereof. Any rate or rates of	
7	interest may be fixed, variable, or adjustable rates.	
8	E. The general laws of the state governing fully registered securities of	
9	public entities shall be applicable to the bonds, notes, or other evidences of	
10	indebtedness issued pursuant to this Chapter.	
11	F. A resolution authorizing a loan pursuant to this Section shall be published	
12	once in the official journal or a newspaper of general circulation in the parish or local	
13	government entity incurring the loan. It shall not be necessary to publish exhibits to	
14	the resolution, but the exhibits shall be made available for public inspection at the	
15	offices of the governing authority of the parish, municipality, or other political	
16	subdivision at reasonable times, and notice of the availability of these documents	
17	shall be stated in the publication within the official journal or newspaper of general	
18	circulation in the parish or local government entity incurring the loan. For a period	
19	of thirty days after the date of publication, any person in interest may contest the	
20	legality of the resolution authorizing the evidence of indebtedness or other loan and	
21	any provision thereof made for the security and payment of the debt. After the	
22	thirty-day period, no one shall have any cause or right of action to contest the	
23	regularity, formality, legality, or effectiveness of the resolution and the provisions	
24	thereof or of the bonds, notes, or other evidences of indebtedness or other loan, or	
25	to provide for the payment of the debt, or the legality thereof, and all of the	
26	provisions of the resolution and evidence of indebtedness shall be conclusively	
27	presumed valid, and no court shall have authority or jurisdiction to inquire into the	
28	matter.	

1	G. Interest on bonds, notes, or other evidences of indebtedness issued or any
2	loan entered into under the authority of this Chapter shall be exempt from all
3	taxation. The bonds, notes, or other evidences of indebtedness or loans may be used
4	for deposit with any officer, board, municipality, or other political subdivision of the
5	state in any case where, by present or future laws, deposit of security is required for
6	state funds. Additionally, the proceeds of bonds, notes, or other evidences of
7	indebtedness or loans issued pursuant to the provisions of this Chapter may be used
8	for costs associated with the issuance of bonds, notes, or other evidences of
9	indebtedness.
10	§462.5. General power to issue and incur debt; guarantees of the debt of other
11	entities
12	A. The commission, on behalf of the state, may issue, incur, and deliver debt
13	evidenced by bonds, notes, or other evidences of indebtedness, payable from or
14	secured by sums deposited in, credited to, or to be received by the commission in
15	order to provide monies for deposit into the fund. The commission may undertake
16	and issue and deliver evidences of its guarantee of the debt of other entities and may
17	enter into and execute pledges of the sums deposited in, credited to, or to be received
18	by the commission, including payments pursuant to letters of credit, to secure the
19	debt or performance of obligations of a local government for a project. Bonds, notes,
20	or other evidences of indebtedness, guarantees, and pledges issued and delivered
21	pursuant to this authority shall constitute special and limited obligations of the
22	commission and shall not be secured by the full faith and credit of the state or any
23	source of revenue of the state other than those sums on deposit in or credited to the
24	revolving loan fund, or to be received by the commission, including payments to be
25	made pursuant to letters of credit. Debt issued pursuant to the provisions of this
26	Chapter shall be deemed to be in compliance with the provisions of Article VII,
27	Section 14 of the Constitution of Louisiana.
28	B. In no event shall any bond, note, or other evidence of indebtedness, or
29	guarantee, pledge, or other obligation of any type whatsoever entered into by the

1	commission constitute net state tax supported debt within the meaning of Article VII,			
2	Section 6(F) of the Constitution of Louisiana.			
3	C. Any withdrawal of monies from the revolving loan fund to pay debt			
4	service on any bond, note, or other evidence of indebtedness, obligation of guarantee			
5	of any debt, pledge to secure any debt, or fees and associated costs to administer a			
6	loan shall not constitute and shall not be subject to appropriation by the legislature			
7	as provided by Article III, Section 16 of the Constitution of Louisiana.			
8	<u>§462.6.</u> Duties of the legislative auditor			
9	The legislative auditor may review all applications for compliance with the			
10	provisions of this Chapter. The state treasurer and the loan applicant shall be			
11	responsible for providing the legislative auditor with all claims and necessary			
12	documentation to carry out his reviews.			
13	* * *			
14	§1367. State debt; limitations			
15	* * *			
16	E. As used in this Section, the following terms shall have the following			
17	meanings ascribed to them unless the context clearly indicates otherwise:			
18	* * *			
19	(2)			
20	* * *			
21	(b) "Net state tax supported debt" shall not mean:			
22	* * *			
23	(ix) Any bond, note, certificate, warrant, reimbursement obligation,			
24	guarantee, credit enhancement, pledge, assistance, or other evidence of indebtedness			
25	issued pursuant to R.S. 39:462.1 et seq.			
26	Section 2. This Act shall become effective on July 1, 2022; if vetoed by the governor			
27	and subsequently approved by the legislature, this Act shall become effective on July 1,			
28	2022, or on the day following such approval by the legislature, whichever is later.			

DIGEST

The digest printed below was prepared by House Legislative Services. It constitutes no part of the legislative instrument. The keyword, one-liner, abstract, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

HB 925 Original	2022 Regular Session	Butler
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Abstract: Establishes the La. Infrastructure Revolving Loan Program to provide financial assistance for eligible infrastructure projects of local governments.

<u>Proposed law</u> provides definitions for purposes of <u>proposed law</u> including those for "approved infrastructure program", "eligible infrastructure project", "certifying department", and "local government".

<u>Proposed law</u> defines an "emergency request" as an eligible infrastructure project request submitted by a local government to a certifying department between legislative sessions that is essential to alleviate conditions that are hazardous to life, health, or property. "Emergency request" includes funding for projects that have an anticipated useful life of less than 20 years and a value or cost of less than \$50,000 and that would not otherwise qualify for funding in an approved infrastructure program.

<u>Proposed law</u> designates the State Bond Commission as the certifying department for emergency requests.

<u>Proposed law</u> requires that before a loan or other assistance may be requested from the commission, the project shall first have been approved by the "certifying department".

<u>Proposed law</u>, with respect to a bond, note, or other evidence of indebtedness of a local government issued through a loan, requires the same requirements concerning interest rates and public notice as provided in <u>present law</u> concerning the adoption of a resolution or ordinance authorizing the issuance of indebtedness.

<u>Proposed law</u> authorizes a local government to pledge as security for a loan and any ancillary fees or other costs, any revenues from its general revenue fund, sales taxes, sewer user fees, assessments, parcel fees, or ad valorem property taxes.

<u>Proposed law</u> exempts from taxation any interest on bonds, notes, or other evidences of indebtedness issued through a loan.

<u>Proposed law</u> for purposes of security of debt or performance obligations of debt for projects, authorizes the commission to issue and deliver evidences of its guarantee of the debt of other entities, and to execute pledges of the monies on deposit in the commission, including payments pursuant to letters of credit. All evidences of indebtedness, guarantees, and pledges delivered pursuant to this authority shall constitute limited obligations of the commission and shall not be secured by the full faith and credit of the state.

<u>Proposed law</u> provides that the withdrawal of monies from the revolving loan fund to pay debt service on any bond, note, or other evidence of indebtedness, obligation of guarantee of any debt, or pledge to secure any debt, or fees and associated costs to administer a loan shall not constitute or be subject to appropriation by the legislature.

<u>Proposed law</u> authorizes the legislative auditor to review all applications for compliance with the provisions of <u>proposed law</u>.

<u>Present law</u> provides for the definition of "net state tax supported debt" and includes those issuances excluded from the definition.

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CODING: Words in struck through type are deletions from existing law; words <u>underscored</u> are additions.

<u>Proposed law</u> retains <u>present law</u> and adds as an exclusion, any bond, note, certificate, warrant, reimbursement obligation, or other evidence of indebtedness issued pursuant to proposed law.

Effective July 1, 2022.

(Adds R.S. 39:462.1-462.6 and 1367(E)(2)(b)(ix))