

LEGISLATIVE FISCAL OFFICE Fiscal Note

Fiscal Note On: HB 321 HLS 23RS 547

Bill Text Version: **REENGROSSED**Opp. Chamb. Action: **w/ SEN COMM AMD**

Proposed Amd.: Sub. Bill For.:

Date: June 1, 2023 2:30 PM Author: VILLIO

Dept./Agy.: Attorney General, Caddo, EBR, Orleans Criminal Court

Subject: Truth & Transparency in Louisiana's Criminal Justice System

Analyst: Daniel Druilhet

CRIMINAL/JUSTICE RE1 INCREASE LF EX See Note
Creates the Truth and Transparency in the Louisiana Criminal Justice System Pilot Program

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Proposed law creates the Truth and Transparency in the Louisiana Criminal Justice System Pilot Program (TTLCJSPP). Proposed law requires the Clerks of Court for the parishes of Caddo, East Baton Rouge (EBR), Bossier, and Lafayette along with Orleans Criminal District Court, EBR Parish Juvenile Court, Caddo Parish Juvenile Court, and Orleans Parish Juvenile Court to provide the public and the Louisiana Department of Justice (AG) secure, online access to minute entries or summaries thereof involving all matters in criminal court and minute entries (and updates and newly scheduled court events, if requested) or summaries thereof involving delinquent acts of juveniles accused of an enumerated list of crimes. Proposed law provides the definition of minute entries; requires the AG to establish a publicly accessible website or online portal that provides access to minute entries and exempts from disclosure certain juvenile records (school records, sealed records, confidential information, etc.); exempts from disclosure medical, mental health, and social records, and any records related to the victim of a crime; provides for the duties and obligations of the impacted Clerks of Court regarding compliance deadlines; ceases to exist July 1, 2025, unless otherwise extended by the legislature. Proposed law allows other clerks of court to submit a written request to be added to the TTLCJSPP.

EXPENDITURES	2023-24	<u>2024-25</u>	2025-26	2026-27	2027-28	5 -YEAR TOTAL
State Gen. Fd.	\$0	\$0	\$0	\$0	\$0	\$0
Agy. Self-Gen.	\$0	\$0	\$0	\$0	\$0	\$0
Ded./Other	\$0	\$0	\$0	\$0	\$0	\$0
Federal Funds	\$0	\$0	\$0	\$0	\$0	\$0
Local Funds	INCREASE	INCREASE	\$0	\$0	\$0	<u>\$0</u>
Annual Total			\$0	\$0	\$0	\$0
REVENUES	2023-24	2024-25	2025-26	2026-27	2027-28	5 -YEAR TOTAL
State Gen. Fd.	\$0	\$0	\$0	\$0	\$0	\$0
Agy. Self-Gen.	\$0	\$0	\$0	\$0	\$0	\$0
Ded./Other	\$0	\$0	\$0	\$0	\$0	\$0
Federal Funds	\$0	\$0	\$0	\$0	\$0	\$0
Local Funds	DECREASE	DECREASE	\$0	\$0	\$0	<u>\$0</u>
Annual Total			\$0	\$0	\$0	\$0

EXPENDITURE EXPLANATION

<u>Proposed law</u> may result in an increase in local expenditures to the Clerks of Court for Caddo Parish, Caddo Parish Juvenile Court, East Baton Rouge Parish, East Baton Rouge Parish Juvenile Court, Orleans Parish Criminal District Court, and the Orleans Parish Juvenile Court. A detailed explanation of the impact to local expenditures in each entity follows.

Caddo Parish Clerk of Court/Caddo Parish Juvenile Clerk of Court

<u>Proposed law</u> may result in an **increase of \$10,000 to \$20,000** in local expenditures in the Caddo Parish Clerk of Court and the Caddo Parish Juvenile Clerk of Court. The Caddo Parish Clerk of Court maintains all minute entry information for all juvenile cases filed in Caddo Parish, and any minute entries for records it currently stores are not accessible online. According to the Caddo Parish Clerk of Court, Software and Services (its program vendor) would be required to reprogram the Caddo Parish Clerk of Court website to ensure that the information requested is secure and available at no cost to the general public and Louisiana Department of Justice (Attorney General).

East Baton Rouge Parish Clerk of Court

<u>Proposed law</u> may result in an **increase of \$52,000** in local expenditures from the East Baton Rouge Parish Clerk of Court (EBRCOC). According to the EBRCOC, free and secure access to adult criminal information would require changes to the online portal it currently uses, which would generate a **one-time charge of \$50,000** from its program vendor and an increased **ongoing maintenance charge of \$2,000 per fiscal year**.

East Baton Rouge Parish Juvenile Clerk of Court

<u>Proposed law</u> may result in an increase of **\$75,000 to \$90,000** in local expenditures in the East Baton Rouge Parish Juvenile Clerk of Court. The data for the East Baton Rouge Parish Juvenile Clerk of Court is currently stored on a custom IBM AS4000 system, and any minute entries for records currently stored within its existing system are not accessible online. Continued on Page 2

REVENUE EXPLANATION

<u>Proposed law</u> may result in a decrease in SGR from companies that currently purchase data dumps from the Caddo Parish Clerk of Court. Currently, the Caddo Parish Clerk of Court receives \$5,000 from companies that purchase subscriptions to its website and data dumps. <u>Proposed law</u> has the effect of eliminating any cost to access minute entries from the Caddo Parish

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Senate <u>Dual Referral Rules</u>	<u>House</u>	
x 13.5.1 >= \$100,000 Annual Fiscal Cost {S & H}	6.8(F)(1) >= \$100,000 SGF Fiscal Cost {H & S}	Evan Brasseaux
13.5.2 >= \$500,000 Annual Tax or Fee Change {S & H}	6.8(G) >= \$500,000 Tax or Fee Increase or a Net Fee Decrease {S}	Evan Brasseaux Interim Deputy Fiscal Officer



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CONTINUED EXPLANATION from page one:

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The \$75,000 to \$90,000 expenditure estimate consists of a one-time \$25,000 fee to build an export of minute entry information and a \$50,000 to \$65,000 cost for an import procedure into the system for the East Baton Rouge Parish Clerk of Court.

Orleans Criminal District Court

<u>Proposed law</u> may result in an increase in local expenditures for the Clerk for the Orleans Parish Criminal District Court. Currently, the Clerk for the Orleans Parish Criminal District Court (COPCDC) does not offer online access to any of its minute entry information to the public. According to the Clerk, there is currently an ongoing process of negotiations for a new case management system with Software and Services, one which is similar to the system currently in use by the EBRCOC. The COPCDC anticipates **expenditures of \$75,000 to \$90,000 to implement** the requirements of <u>proposed law</u> along with **annual maintenance costs of \$2,500 and \$5,000.**

Orleans Parish Juvenile Clerk of Court

<u>Proposed law</u> may result in an increase in local expenditures to the Orleans Parish Juvenile Clerk of Court (OPJCOC). The OPJCOC estimates that it it will cost \$45,000 to implement provisions of the <u>proposed law</u> along with an increase in **annual maintenance** costs of \$8,100. According to the OPJCOC, its vendor DigiComm advised that the initial cost of \$45,000 is associated with exporting minute entry information from equipment that is currently used to store it and establish a secure online system for its access to the public and AG. The OPJCOC estimates that it will expend \$8,100 annually in maintenance costs to ensure secure online access of minute entry information to the the public and AG.

Bossier Parish Clerk of Court/Bossier Parish Juvenile Clerk of Court

<u>Proposed law</u> may result in an increase in local expenditures to the Bossier Parish Clerk of Court (BPCOC). The BPCOC estimates that it will cost **no less than \$48,000 to implement provisions** of the <u>proposed law</u>, which consists of a **one-time fee of \$17,000** to provide public electronic access to minute entry information for adult criminal offenses (with **annual maintenance costs of \$2,000**) and a **one-time fee of \$25,000** to export juvenile minute entry information (with **annual maintenance costs of \$4,000**).

Lafayette Parish Clerk of Court/Lafayette Parish Juvenile Clerk of Court

<u>Proposed law</u> may result in an increase in local expenditures to the Lafayette Parish Clerk of Court (LPCOC). The LPCOC estimates that it will cost **no less than \$75,000 to implement provisions** of the <u>proposed law</u>, which consists of a **one-time fee of \$25,000** to provide public electronic access to minute entry information for adult criminal offenses (with **annual maintenance costs of \$4,000**) and a **one-time fee of \$40,000 to export juvenile minute entry** information (with **annual maintenance costs of \$6,000**).

Note: The figures reported specifically reference the costs to implement provisions related to exporting minute entry information, establishing electronic access to minute entry information, as well as annual maintenance costs for electronic access to minute entry information. The LFO presumes that there may be additional costs associated with requiring each clerk's office impacted to provide automated updates and information on all newly scheduled events for all matters in criminal court along with matters involving delinquent acts of juveniles accused of an enumerated list of crimes.

[CONTINUED FROM PAGE ONE - REVENUES]

Clerk of Court's website, which would eliminate any revenues generated from costs assessed to access its data.

East Baton Rouge Parish Clerk of Court

<u>Proposed law</u> may result in a decrease in local revenue to the EBRCOC from companies and consumers that currently pay to access adult criminal information online. According to the EBRCOC, **bulk data sold** to consumers currently generates **\$48,000 per year** for the EBRCOC, and the EBRCOC estimates that 20% of its current online subscribers purchase **subscriptions to access criminal information online** (which is equivalent to **\$174,346**). By eliminating the costs for data dumps and online subscriptions with <u>proposed law</u>, EBRCOC estimates that it will **lose annual local revenues of \$222,846**.

Lafayette Parish Clerk of Court

Proposed law may result in a decrease in local revenue to the LPCOC from companies and consumers that currently pay to access adult criminal information online. According to the LPCOC, bulk data and online subscriptions sold to consumers currently **generates** approximately \$68,000 in annual revenue for the LPCOC. Proposed law has the effect of eliminating any cost to access minute entries from the Lafayette Parish Clerk of Court, which will result in a loss of annual local revenues.

Bossier Parish Clerk of Court

<u>Proposed law</u> may result in a decrease in local revenue to the BPCOC from companies and consumers that currently pay for daily, monthly, and annual subscriptions to view minute entries of adult criminal information, as well as purchase copies of pleadings and minutes in criminal cases. According to the Bossier Parish Clerk of Court, in 2022, **\$5,800 in revenue** was generated for copies of pleadings and minutes in criminal cases (with **revenues at \$2,700 year-to-date**). The Bossier Parish Clerk of Court also estimates **daily, monthly, and annual revenue losses** associated with subscription purchases for access to adult criminal minute entry information, but cannot quantify those revenue losses specific to subscriptions purchased for the purpose of accessing criminal information.

Note: The Clerk of Court for the Orleans Criminal District Court, Orleans Parish Juvenile Clerk of Court, EBR Juvenile Court, Bossier Parish Juvenile Court, Lafayette Parish Juvenile Court, and Caddo Parish Juvenile Court do not maintain websites where individual subscriptions or bulk data dumps are made available at a cost to access any minute entry information the respective clerks' offices may manage. There is no anticipated direct material effect on local governmental revenues for the respective clerks' offices with enactment of the <u>proposed law</u>.

<u>Senate</u>	Dual Referral Rules	<u>House</u>	0	
x 13.5.1 >	= \$100,000 Annual Fiscal Cost {S & H}	$6.8(F)(1) >= $100,000 SGF Fiscal Cost {H & S}$	Evan	Brasseaux
13.5.2 >	= \$500,000 Annual Tax or Fee	6.8(G) >= \$500,000 Tax or Fee Increase	Evan Brasseaux	x
Change {S & H}		or a Net Fee Decrease {S}	Interim Deputy Fiscal Officer	