

LEGISLATIVE FISCAL OFFICE Fiscal Note

Fiscal Note On: **HB 951** HLS 24RS 2166

Bill Text Version: ORIGINAL

Opp. Chamb. Action:

Proposed Amd.: Sub. Bill For.:

Date: April 17, 2024 3:01 PM Author: JORDAN

Dept./Agy.: Law Enforcement entities

Subject: Collection and reporting of data

Analyst: Daniel Druilhet

POLICE/STATE OR +\$3,973,177 GF EX See Note

Page 1 of 2

Provides for collection and reporting of data

<u>Current law</u> provides for the existence of the Law Enforcement Data Task Force. <u>Proposed law</u> repeals <u>current law</u>; requires data collection from use of force incidents involving peace officers, no-knock search warrants, deployment of S.W.A.T. teams, stops (traffic, bicycle, and pedestrian), complaints against officers, and 911 emergency calls; mandates officers report identifying information of individuals; requires officers report information on interactions with individuals including whether they were on duty, used force, discharged a weapon, or gave any commands; requires collection of information specific to officers of each law enforcement agency; allows data collection to be phased into law enforcement agencies, with larger agencies to make their first submission of collected information no later than 4/01/26, smaller agencies to make their submission by 4/01/28, and provides for an alternative method of compliance in cases where a law enforcement agency already collects this information for accreditation purposes; requires data collected to be a public record; allows the LCLE to withhold all funds otherwise disbursable to law enforcement agencies and force agencies to pay civil penalties for noncompliance; allows tax-exempt organizations to seek injunctive relief if law enforcement agencies fail to comply with data submission or publishing of annual reports; mandates all law enforcement agencies report data requested by the FBI to the Louisiana Uniform Crime Reporting System and that LCLE create standards and technical specifications to ensure data uniformity and report on clearance rates and crimes reported; requires officers collect information on the number of persons stopped for traffic violations and their demographics, nature of stops, whether a citation was issued, an arrest made, or search conducted.

EXPENDITURES	2024-25	2025-26	2026-27	2027-28	2028-29	5 -YEAR TOTAL
State Gen. Fd.	\$3,973,177	\$1,149,126	\$1,159,617	\$1,170,426	\$1,181,573	\$8,633,919
Agy. Self-Gen.	\$0	\$0	\$0	\$0	\$0	\$0
Ded./Other	\$0	\$0	\$0	\$0	\$0	\$0
Federal Funds	\$0	\$0	\$0	\$0	\$0	\$0
Local Funds	\$1,600,000	SEE BELOW	SEE BELOW	SEE BELOW	SEE BELOW	\$1,600,000
Annual Total	\$5,573,177					\$5,573,177
REVENUES	2024-25	2025-26	2026-27	2027-28	2028-29	5 -YEAR TOTAL
State Gen. Fd.	SEE BELOW					
Agy. Self-Gen.	\$0	\$0	\$0	\$0	\$0	\$0
Ded./Other	\$0	\$0	\$0	\$0	\$0	\$0
Federal Funds	SEE BELOW					
Local Funds	\$0	\$0	\$0	\$0	\$0	\$0
Annual Total						

EXPENDITURE EXPLANATION

The proposed law will result in an increase of \$3.9 M SGF and \$1.6 M Local Funds expenditures in FY 25 and annualized in future fiscal years to implement the required data collection and reporting for law enforcement agencies as follows:

State Police - \$330,000 SGF annually for personnel, equipment, and system upgrades.

Louisiana Commission on Law Enforcement (LCLE) - \$3.6 M SGF annually, including \$2.7 M one-time costs for system expansion and ongoing personnel and operational expenses.

Attorney General - \$88,000 SGF annually for an analyst position.

Local Sheriffs and Police: \$1.25 to \$1.6 M local funds for electronic ticketing devices, plus ongoing costs for software, training, and maintenance.

A more detailed explanation follows:

Department of Public Safety & Corrections - State Police

Proposed law will result in an increase of \$329,973 in SGF expenditures for the Department of Public Safety & Corrections - State Police (LSP), associated with securing additional personnel (\$157,622 in salaries and \$92,819 in benefits), equipment (\$8,180), and supplies and operating services (\$1,200), overtime (\$20,152), and personnel (\$50,000) to develop an interface to collect and clean data used by the State Police's data analysis team, create dashboards to report requested data to LCLE manually, and submit required data to LCLE electronically. Currently, the majority of data mandated for collection in the proposed law can be extracted from the State Police's computer-aided dispatch and records management system, which can capture criteria on peace officers conducting enforcement actions. To ensure that the data collected can be transmitted to the LCLE, State Police would have to reconfigure its dispatch and records management system and build an interface to do so. **Total to LCLE: \$329,973**

CONTINUED ON PAGE 2

REVENUE EXPLANATION

The proposed legislation will likely result in an indeterminable increase in SGR to the state, to the extent that any state or local law enforcement agency incurs a civil penalty of no more than \$5,000 after being held liable for intentional, substantial failure to submit data. The LFO assumes that any penalty will be paid to the state general fund. State and local law enforcement agencies may also experience an indeterminable decrease in revenue generated from Federal grant dollars received from LCLE, to the extent that they are noncompliant with the proposed law.

X 13.5.1 >= \$100,000 Annual Fiscal Cost {S & H} X $6.8(F)(1) >= $100,000 SGF F$	Fiscal Cost {H & S}
13.5.2 >= \$500,000 Annual Tax or Fee Change {S & H} Change Tax or Fee Change Tax or	



LEGISLATIVE FISCAL OFFICE Fiscal Note

Fiscal Note On: **HB 951** HLS 24RS 2166

Bill Text Version: ORIGINAL

Opp. Chamb. Action:

Proposed Amd.: Sub. Bill For.:

Date: April 17, 2024 3:01 PM Author: JORDAN

Dept./Agy.: Law Enforcement entities

Subject: Collection and reporting of data

Analyst: Daniel Druilhet

CONTINUED EXPLANATION from page one:

Page 2 of 2

[CONTINUED FROM PAGE 1]

Louisiana Commission on Law Enforcement

<u>Proposed law</u> will result in an increase of \$3.6 M in SGF expenditures in the Louisiana Commission on Law Enforcement (LCLE), associated with an increased workload to analyze and compile data received from law enforcement agencies. Additional workload will require LCLE to incur expenditures of \$301,504 to secure four additional positions (\$273,640 in salaries and \$28,584 in related benefits) - one Business Analytics Specialist, two Criminal Justice Policy Planners, and one Information Technology Liaison Officer, along with rent, supplies, acquisitions, phone and internet service, and other office expenses of (\$18,806), travel (\$6,200) for in-state planning and preparation meetings, and \$28,000 for the development of an online training module for all patrol officers to use the tracking system. **Total to LCLE:** \$3,555,230

LCLE will also be required to expand the Louisiana Incident Based Reporting System (LIBRS) to meet requirements under the <u>proposed law</u>, with an estimated one-time cost of \$2.7 M, and a cost estimate of \$500,000 for maintenance and support of LIBRS in FY 26 and beyond.

Attorney General

The <u>proposed law</u> will result in an increase in **\$87,974** SGF expenditures in the Attorney General associated with an increased workload to compile, maintain, and report the required information, crime statistics, and crime clearance rates. The additional workload will require one additional position, an Analyst, with a salary of \$50,000 and related benefits of \$28,522, as well as additional expenses for travel, supplies, operating expenses, and acquisitions of \$9,452, for a total annual expense of \$87,974. Additionally, the AG reports the need for a uniform crime reporting system to assist with case tracking and reporting to accurately compile clearance and statistical information required, the cost of which is unknown. To the extent that the AG pursues civil suits against law enforcement for the failure to report data under the <u>proposed law</u>, the AG may incur additional expenditures. There may be a potential increase in workload in the AG with pursuing these civil suits, but it is unknown the extent to which these actions may or may not increase the workload of the AG's office. **Total to the Attorney General - \$87,974**

Sheriffs and Local Municipal Police Departments

The <u>proposed law</u> will result in an indeterminable increase in Local Funds expenditures for sheriff's departments and municipal police departments. Local law enforcement agencies would be required to purchase e-ticket devices for real-time data collection that is required by the law. If local law enforcement agencies purchased the same e-ticket devices as State Police for the approximately 3,200 to 4,200 local patrol officers, sheriffs, and local police departments would incur between \$1.25 M to **\$1.6 M** in costs, with additional annual costs for software, subscription costs, implementation and training, hosting services, maintenance, and support.

The <u>proposed law</u> will result in an increase in expenditures for state and local law enforcement agencies, to the extent those law enforcement agencies intentionally fail to collect and submit data. <u>Proposed law</u> allows the Attorney General to proceed with a civil suit and seek a penalty of no more than \$5,000 from law enforcement agencies that intentionally and substantially fail to comply with data collection and reporting requirements. Additionally, state and local law enforcement agencies may incur expenses related to payment of court costs, attorney fees, and expert fees to tax-exempt organizations that seek injunctive relief against any law enforcement agency and succeeds for failure to report data required. The legislation is silent as to the source of funds that would be used to pay these costs and fees.

Note: The <u>proposed law</u> includes an implementation schedule dependent upon the size of the law enforcement agencies, with some agencies to begin on January 1, 2025, with others to begin on January 1, 2026, and the remainder on January 1, 2027. The LFO does not have a breakdown of all of the law enforcement agencies within the state and the number of peace officers within each agency, so all costs calculated assume an effective date in FY 25. Actual costs will be spread across fiscal years, according to the implementation schedule in the proposed law.

Senate Dual Referral Rules

| X | 13.5.1 >= \$100,000 Annual Fiscal Cost {S & H} | Mouse |
| X | 13.5.2 >= \$500,000 Annual Tax or Fee Change {S & H} | Mouse |
| 13.5.2 >= \$500,000 Annual Tax or Fee Or a Net Fee Decrease {S} |
| 13.5.2 >= \$500,000 Annual Tax or Fee Or a Net Fee Decrease {S} |
| 13.5.2 >= \$500,000 Annual Tax or Fee Or a Net Fee Decrease {S} |
| 13.5.2 >= \$500,000 Annual Tax or Fee Or a Net Fee Decrease {S} |
| 13.5.2 >= \$500,000 Annual Tax or Fee Or a Net Fee Decrease {S} |
| 13.5.2 >= \$500,000 Annual Tax or Fee Or a Net Fee Decrease {S} |
| 13.5.2 >= \$500,000 Annual Tax or Fee Or a Net Fee Decrease {S} |
| 13.5.2 >= \$500,000 Annual Tax or Fee Or a Net Fee Decrease {S} |
| 13.5.2 >= \$500,000 Annual Tax or Fee Or a Net Fee Decrease {S} |
| 13.5.2 >= \$500,000 Annual Tax or Fee Or a Net Fee Decrease {S} |
| 13.5.2 >= \$500,000 Annual Tax or Fee Or a Net Fee Decrease {S} |
| 13.5.2 >= \$500,000 Annual Tax or Fee Or a Net Fee Decrease {S} |
| 13.5.2 >= \$500,000 Annual Tax or Fee Or a Net Fee Decrease {S} |
| 13.5.2 >= \$500,000 Annual Tax or Fee Or a Net Fee Decrease {S} |
| 13.5.2 >= \$500,000 Annual Tax or Fee Or a Net Fee Decrease {S} |
| 13.5.2 >= \$500,000 Annual Tax or Fee Or a Net Fee Decrease {S} |
| 13.5.2 >= \$500,000 Annual Tax or Fee Or a Net Fee Decrease {S} |
| 13.5.2 >= \$500,000 Annual Tax or Fee Or a Net Fee Decrease {S} |
| 13.5.2 >= \$500,000 Annual Tax or Fee Or a Net Fee Decrease {S} |
| 13.5.2 >= \$500,000 Annual Tax or Fee Or a Net Fee Decrease {S} |
| 13.5.2 >= \$500,000 Annual Tax or Fee Or a Net Fee Decrease {S} |
| 13.5.2 >= \$500,000 Annual Tax or Fee Or a Net Fee Decrease {S} |
| 13.5.2 >= \$500,000 Annual Tax or Fee Or a Net Fee Decrease {S} |
| 13.5.2 >= \$500,000 Annual Tax or Fee Or a Net Fee Decrease {S} |
| 13.5.2 >= \$500,000 Annual Tax or Fee Or a Net Fee Decrease {S} |
| 13.5.2 >= \$500,000 Annual Tax or Fee Or a Net Fee Decrease {S} |
| 13.5.2 >= \$500,000 Annual Tax or Fee Or a Net Fee Or