HLS 25RS-780 ENGROSSED

2025 Regular Session

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HOUSE BILL NO. 404

BY REPRESENTATIVE WILLARD

Prefiled pursuant to Article III, Section 2(A)(4)(b)(i) of the Constitution of Louisiana.

REVENUE DEPARTMENT: Provides relative to various tax administration functions of the Department of Revenue

AN ACT

2 To amend and reenact R.S. 26:364(C) and R.S. 47:301.4(B)(1), 1517(C), (E), and (F), 3 1601(A)(2)(a), 1621(D)(1), and 1676(C)(4), (D)(4)(a)(i) and (ii), (b), and (c), (E), 4 and (F)(1), to enact R.S. 47:301.4(C)(4) and 303.1(D), and to repeal R.S. 26:346(B) 5 and 354(C)(2) and R.S. 47:296.1, 1517(B)(1)(c) through (e) and (2) through (4), 1517.1, and 1624(A)(2), relative to tax administration; to provide for powers and 6 7 duties of the Department of Revenue; to provide for administration of income, sales 8 and use, and alcoholic beverage taxes; to provide with respect to rates of interest on 9 certain tax obligations; to provide relative to refunds of overpayments of taxes; to 10 prohibit payment of interest on refunds of certain sales tax overpayments; to provide 11 for sourcing of certain sales; to provide relative to the functions of the office of debt 12 recovery; to provide relative to the tax exemption budget; to repeal reporting 13 requirements pertaining to certain tax incentives; to repeal outdated references and 14 expired provisions of law; to provide for retroactive application of certain provisions 15 of law; to provide for definitions; to provide for an effective date; and to provide for 16 related matters. 17 Be it enacted by the Legislature of Louisiana:

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Section 1. R.S. 26:364(C) is hereby amended and reenacted to read as follows:

CODING: Words in struck through type are deletions from existing law; words <u>underscored</u> are additions.

1	§364. Receipt of alcoholic beverages to avoid tax prohibited; out-of-state
2	manufacturers and wholesalers to obtain written authority to make shipment
3	and furnish notice of shipment; enforcement
4	* * *
5	C. The shipper shall prepare and mail submit, in the manner prescribed by
6	the secretary, a notice of shipment to the secretary, and a copy to the Louisiana
7	dealer, not later than the twentieth day of the month following the date of movement
8	from the point of origin. The notice must show such information concerning the
9	alcoholic beverages and the means of transportation as may be specified in
10	regulations.
11	* * *
12	Section 2. R.S. 47:1601(A)(2)(a) is hereby amended and reenacted and R.S.
13	47:303.1(D) is hereby enacted to read as follows:
14	§303.1. Direct Payment Numbers
15	* * *
16	D. Any overpayment resulting from the payment of sales and use tax on
17	exempt purchases by a taxpayer holding a DP Number shall not be entitled to interest
18	on refunds as provided in R.S. 47:337.80 or 1624.
19	* * *
20	§1601. Interest on unpaid taxes
21	A.
22	* * *
23	(2)(a) With respect to tax obligations, interest shall be determined as follows:
24	(i) Prior to January 1, 2006, interest shall accrue at the rate of one and
25	one-quarter percent per month and for any fraction of a month.
26	(ii) Effective January 1, 2006, interest shall accrue at an annual rate of six
27	percentage points above the rate provided for in R.S. 9:3500(B)(1).
28	(iii) Effective January 1, 2007, interest shall accrue at an annual rate of five
29	percentage points above the rate provided for in R.S. 9:3500(B)(1).

1	(iv) Effective January 1, 2008, interest shall accrue at an annual rate of four
2	percentage points above the rate provided for in R.S. 9:3500(B)(1).
3	(v) Effective January 1, 2009, interest shall accrue at an annual rate of three
4	percentage points above the rate provided for in R.S. 9:3500(B)(1).
5	(ii) Effective July 1, 2025, interest shall accrue at the annual rate provided
6	for in R.S. 9:3500(B)(1).
7	* * *
8	Section 3. R.S. 47:301.4(B)(1) is hereby amended and reenacted and R.S.
9	47:301.4(C)(4) is hereby enacted to read as follows:
10	§301.4. Sales transaction sourcing rules
11	* * *
12	B.(1) Definitions. For purposes of this Section, the following terms have the
13	meanings ascribed to them unless the context indicates otherwise:
14	(a) "Drop shipment sale" means a sales transaction in which goods are
15	shipped directly to the customer by a third party. Drop shipment sales include sales
16	in which a dealer accepts an order for goods from a customer and places the order
17	with a third party, and the third party delivers or causes to be delivered the goods
18	directly to the dealer's customer.
19	(a)(b) "Receive" or "receipt" means taking possession of tangible personal
20	property, making first use of services, or taking possession or making first use of
21	digital products by the purchaser or purchaser's designee.
22	(b)(c) "Use of digital products" means the location of the first act within this
23	state by which the taxpayer, as a consumer, views, accesses, downloads, possesses,
24	stores, opens, manipulates, or otherwise uses or enjoys a digital product.
25	(c)(d) "Use of a service" means the location of the first act within the state
26	by which the taxpayer, as a consumer, uses, enjoys, or otherwise receives the benefit
27	of the service.
28	
29	* * *

1	C. Exceptions to the general sourcing rules. The following sales are sourced
2	as follows:
3	* * *
4	(4) Drop shipment sales shall be sourced to the location of the transfer of
5	title or of possession, whichever occurs first.
6	* * *
7	Section 4. R.S. 47:1517(C), (E), and (F), 1621(D)(1), and 1676(C)(4), (D)(4)(a)(i)
8	and (ii), (b), and (c), (E), and (F)(1) are hereby amended and reenacted to read as follows:
9	§1517. Tax exemption budget
10	* * *
11	C. The annual tax exemption budget shall also include an assessment of each
12	tax exemption based on the following criteria:
13	(1) Whether or not each tax exemption has been successful in meeting the
14	purpose for which it was enacted, in particular, whether each tax exemption benefits
15	those originally intended to be benefited, and if not, those who do benefit.
16	(2) Whether each tax exemption is the most fiscally effective means of
17	achieving its purpose.
18	(3) Unintended or inadvertent effects, benefits, or harm caused by each tax
19	exemption, including whether each tax exemption conflicts with other state laws or
20	regulations.
21	(4) Whether each tax exemption simplifies or complicates the state tax
22	statutes.
23	(1) In addition to preparing and submitting the tax exemption budget, the
24	Department of Revenue shall perform a comprehensive return on investment analysis
25	for all tax incentives for which the revenue loss was one million dollars or more in
26	the previous fiscal year. The department shall perform this analysis regardless of
27	which agency administers the tax incentive. The department's report of the results
28	of the analysis shall include a ranking of tax incentives by return on investment.

1	(2) Nothing in this Subsection shall be construed to require the disclosure of
2	proprietary or trade secret information that has been submitted to any state agency
3	with respect to a tax credit or incentive.
4	* * *
5	E. For purposes of this Section, the following terms shall have the meanings
6	ascribed to them in this Subsection:
7	(1) "State agency" means any office, department, board, commission,
8	institution, or division within the executive branch of state government.
9	(2) "Tax exemptions" means those revenue losses attributable to provisions
10	of the state tax statutes or rules promulgated pursuant to such statutes, which allow
11	a special exclusion, exemption, or deduction from gross income or sales or which
12	provide a special credit, a preferential rate of tax, or a deferral of tax liability.
13	F. The House Committee on Ways and Means and the Senate Committee on
14	Revenue and Fiscal Affairs, hereinafter referred to as "committees", shall conduct
15	hearings on the tax exemption budget every odd-numbered year, to be concluded
16	thirty days before the beginning of the regular session of the Louisiana Legislature.
17	The committees shall analyze and consider tax exemptions which have caused
18	revenue loss to the state of ten million dollars or more in any one of the last three
19	fiscal years. From time to time, the committees may report to the legislature findings
20	or recommendations developed as a result of the hearings. Nothing in this Section
21	shall be construed to supersede any provision of R.S. 47:1508 with respect to the
22	confidentiality of taxpayer records.
23	* * *
24	§1621. Refunds of overpayments authorized
25	* * *
26	D.(1) Such refunds Refunds required by the provisions of this Section shall
27	be made out of any current collections of the particular tax which was overpaid. The
28	secretary may make payment of refunds by means of a debit card at the option of the
29	taxpayer. However, the paper form for an individual income tax return shall include

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1	provisions whereby the taxpayer may choose to receive a refund of an overpayment
2	by check, debit card, or direct deposit. A refund for a taxpayer who filed a paper tax
3	return for individual income tax shall be made in accordance with the method chosen
4	by the taxpayer on the tax return. If the tax return does not reflect the selection of
5	a specific method of payment by the taxpayer, any refund due shall be paid by check.
6	If a taxpayer chooses to receive a refund of an overpayment by debit card, the
7	Department of Revenue shall allow the taxpayer no less than twelve months to
8	activate the debit card.
9	* * *
10	§1676. Debt recovery
11	* * *
12	C.
13	* * *
14	(4) If, in the course of collecting delinquent debt, the secretary determines
15	that the office requires the additional assistance of legal counsel, the secretary shall
16	first seek assistance from the office of the attorney general. If the office of the
17	attorney general is unable to or declines to offer legal counsel, the secretary is
18	authorized to may contract with a third party for such services. Additionally, the
19	legislative auditor shall have authority to conduct audits of such contracts in
20	accordance with the law.
21	D.
22	* * *
23	(4)(a)(i) The office shall be authorized to may withhold, offset, levy, garnish,
24	or seize payments of progressive slot machine annuities and cash gaming winnings
25	in the same manner set forth in R.S. 27:24 and payments of lottery prizes in the same

manner as set forth in R.S. 47:9026 and may assume the obligation for payment of

such services in order to collect delinquent debt. However, the withholding, offset,

levy, garnishment, or seizure of progressive slot machine annuities, cash gaming

winnings, and payments of lottery prizes pursuant to the provisions of this Paragraph

shall not be conducted until a single-point inquiry system which allows for searches of one or more real-time databases containing debt information pursuant to this Subsection and R.S. 46:236.15 is available to entities licensed or permitted under pursuant to Chapters 1, 4, 5, or 7, or 10 of Title 27 of the Louisiana Revised Statutes of 1950.

(ii) The office is authorized to may enter into a memorandum of

understanding with the Louisiana Casino Association on behalf of its member casinos to facilitate the development and implementation of a single-point inquiry system.

* * *

- (b) Any entity licensed or permitted under pursuant to Chapters 1, 4, 5, or 7, or 10 of Title 27 of the Louisiana Revised Statutes of 1950 may deduct an administrative fee from each payment of a progressive slot machine annuity or cash gaming winnings in accordance with R.S. 27:24(A)(5)(d) pursuant to a request by the office of debt recovery to such annuities or winnings in the collection of a delinquent debt; however, the licensed or permitted entity shall not withhold more than one administrative fee on such annuities or winnings.
- (c) The Louisiana Gaming Control Board or any entity licensed or permitted under pursuant to Chapters 1, 4, 5, or 7, or 10 of Title 27 of the Louisiana Revised Statutes of 1950 shall be immune from civil or criminal liability for the disclosure of certain information or from any claims for damages arising from withholding or failing to withhold any progressive slot machine annuities or cash winnings in accordance with R.S. 27:24(A)(5)(b) when the disclosure of such information or the withholding of such annuities or winnings is done pursuant to a request by the office of debt recovery.

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E. The office shall charge the debtor a fee not to exceed twenty-five percent of the total liability of debt which has become final after the initial effective date of this Section. The amount of the fee shall be established by rule promulgated by the

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department and shall be uniformly applied to all debts. Fees collected under this Subsection shall be retained by the office after the debt is collected and shall be divided in accordance with an agreement between the office and the office of the attorney general after payment of costs set forth in the agreement. Monies collected by the office pursuant to the provisions of this Section shall be transferred to the referring agency within thirty days after the end of the month in which the monies were collected and shall be used, subject to an annual appropriation, by the referring agency as they would have been had they been timely collected. However, any monies collected for delinquent debt as a result of nonpayment of tax liabilities pursuant to Title 47 of the Louisiana Revised Statutes of 1950, as amended, after deposit into the state general fund, the first five million dollars shall be appropriated by the legislature beginning in Fiscal Year 2013-2014, and for four consecutive fiscal years thereafter, to the office of state police for a training academy class. F.(1) Notwithstanding any law to the contrary, agencies shall be authorized to may transmit data to the office of debt recovery deemed necessary by the secretary to aid in the collection efforts of the office. The secretary shall establish a

to may transmit data to the office of debt recovery deemed necessary by the secretary to aid in the collection efforts of the office. The secretary shall establish a centralized electronic debt registry to compile the information provided by agencies and shall maintain all information provided from all sources within the state concerning addresses, financial records, and any other information useful in assisting the office in collection services of the centralized registry. The data compiled in the registry from the department, referring agencies, and the office shall be available for cross-referencing and for the identification of debtors necessary for the collection of delinquent debt.

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Section 5. R.S. 26:346(B) and 354(C)(2) and R.S. 47:296.1, 1517(B)(1)(c) through (e) and (2) through (4), and 1517.1 are hereby repealed in their entirety.

Section 6. R.S. 47:1624(A)(2) is hereby repealed in its entirety.

Section 7. The provisions of Section 3 of this Act shall be given prospective and retroactive application.

- 1 Section 8. This Section and Sections 2 and 6 of this Act shall become effective on
- 2 July 1, 2025.
- 3 Section 9. This Section and Sections 1, 3 through 5, and 7 of this Act shall become
- 4 effective upon signature by the governor or, if not signed by the governor, upon expiration
- 5 of the time for bills to become law without signature by the governor, as provided by Article
- 6 III, Section 18 of the Constitution of Louisiana. If vetoed by the governor and subsequently
- 7 approved by the legislature, this Section and Sections 1, 3 through 5, and 7 of this Act shall
- 8 become effective on the day following such approval.

DIGEST

The digest printed below was prepared by House Legislative Services. It constitutes no part of the legislative instrument. The keyword, one-liner, abstract, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

HB 404 Engrossed

2025 Regular Session

Willard

Abstract: Provides with respect to administrative functions of the Dept. of Revenue including duties and procedures relative to administration of particular taxes, functions of the office of debt recovery within the department, and reporting on tax exemptions and incentives.

<u>Present law</u> establishes the Dept. of Revenue, referred to hereafter as the "department", as the collector of revenue for this state. Requires the department to collect and enforce collection of all taxes, penalties, interest, and other charges due pursuant to <u>present law</u> relative to revenue and taxation.

<u>Proposed law</u> revises various provisions of <u>present law</u> pertaining to administration by the department of various types of taxes, functions of the office of debt recovery within the department, and reporting on tax exemptions and incentives.

With respect to administration of alcoholic beverage taxes, <u>proposed law</u> repeals a requirement that out-of-state alcoholic beverage shippers mail their notices of shipments into La. and instead allows the secretary of the department to prescribe the method of reporting.

With respect to income tax administration, <u>proposed law</u> repeals an authorization for the department to institute a no-return option.

With respect to sales and use tax administration, <u>proposed law</u> prohibits refunding of certain sales and use tax overpayments to taxpayers holding direct payment numbers. Also establishes a definition of "drop shipment sale" and rules for sourcing of such sales. Provides that these rules shall be given prospective and retroactive application.

<u>Proposed law</u> reduces the rate of interest on delinquent tax liabilities <u>from</u> three points above the judicial interest rate <u>to</u> a rate equal to the judicial interest rate provided for in <u>present law</u> (8.25% for the period Jan. 1, 2025 through Dec. 31, 2025).

<u>Proposed law</u> repeals a special interest rate applicable to certain severance tax overpayments, thereby causing the general refund interest rate to apply to those overpayments.

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<u>Present law</u> requires the department to prepare and submit to the governor and the legislature a tax exemption budget on or before March 1st annually. <u>Proposed law</u> revises requirements relative to the content of the tax exemption budget.

<u>Present law</u> requires each state agency that administers tax credits and rebates to report certain information on these tax incentives to the legislature in every even-numbered year. <u>Proposed law</u> repeals <u>present law</u> and reestablishes certain provisions relative to return-on-investment analysis within <u>present law</u> included in the tax exemption budget.

<u>Proposed law</u> repeals <u>present law</u> requiring the House Committee on Ways and Means and the Senate Committee on Revenue and Fiscal Affairs to conduct hearings on the tax exemption budget every odd-numbered year.

<u>Present law</u> establishes the office of debt recovery within the department. Establishes among the office's powers and duties the authority to recover delinquent tax debt from taxpayers' winnings from certain forms of gaming. <u>Proposed law</u> retains <u>present law</u> and extends this authority to winnings from sports wagering.

<u>Proposed law</u> repeals outdated references and expired provisions of <u>present law</u>.

The following provisions of <u>proposed law</u> become effective July 1, 2025: Prohibition on refunding of certain sales and use tax overpayments to taxpayers holding direct payment numbers; repeal of the special interest rate applicable to certain severance tax overpayments; and reduction of the rate of interest on delinquent tax liabilities. The remainder of <u>proposed law</u> becomes effective upon signature of the governor.

(Amends R.S. 26:364(C) and R.S. 47:301.4(B)(1), 1517(C), (E), and (F), 1601(A)(2)(a), 1621(D)(1), and 1676(C)(4), (D)(4)(a)(i) and (ii), (b), and (c), (E), and (F)(1); Adds R.S. 47:301.4(C)(4) and 303.1(D); Repeals R.S. 26:346(B) and 354(C)(2) and R.S. 47:296.1, 1517(B)(1)(c)-(e) and (2)-(4), 1517.1, and 1624(A)(2))