2025 Regular Session

HOUSE BILL NO. 283

BY REPRESENTATIVE TARVER

Prefiled pursuant to Article III, Section 2(A)(4)(b)(i) of the Constitution of Louisiana.

APPROPRIATIONS: Limits the amount of recurring State General Fund (Direct) revenues that may be appropriated in a fiscal year for recurring expenses and restricts use of such revenues above that limit

| 1 | AN ACT |
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| 2 | To amend and reenact R.S. 39:34(C), 38(B), and 54(C) and to enact R.S. 39:33.3, relative |
| 3 | to state finances; to provide relative to the calculation of a limit above which certain |
| 4 | funds may be appropriated only for certain purposes; to provide relative to |
| 5 | exceptions; to provide for definitions; to provide relative to the authority of the |
| 6 | governor; to provide relative to the powers and duties of the commissioner of |
| 7 | administration and the Revenue Estimating Conference; to provide for a special |
| 8 | effective date; and to provide for related matters. |
| 9 | Be it enacted by the Legislature of Louisiana: |
| 10 | Section 1. R.S. 39:34(C), 38(B), and 54(C) are hereby amended and reenacted and |
| 11 | R.S. 39:33.3 is hereby enacted to read as follows: |
| 12 | §33.3. Determination of Government Growth Limit |
| 13 | A. The Government Growth Limit, hereafter referred to in this Section as the |
| 14 | "growth limit", shall be established by the Revenue Estimating Conference no later |
| 15 | than the first quarter of each calendar year for the next fiscal year and is a limit |
| 16 | above which appropriation of recurring revenue from the State General Fund (Direct) |
| 17 | means of finance shall be made only for the purposes provided in this Section. The |
| 18 | commissioner of administration shall cause a calculation of the ensuing year's growth |

| 1 | limit to be submitted to the Revenue Estimating Conference each year for the | | |
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| 2 | conference's consideration and adoption. | | |
| 3 | B. After adoption by the Revenue Estimating Conference, the chairman of | | |
| 4 | the conference shall cause the growth limit for the ensuing fiscal year to be | | |
| 5 | submitted to the Joint Legislative Committee on the Budget by the deadline for | | |
| 6 | submission of the executive budget to such committee. | | |
| 7 | C.(1) If the growth factor provided in this Paragraph is positive, the growth | | |
| 8 | limit for the ensuing fiscal year shall be calculated as the sum of the base plus the | | |
| 9 | result of the base times the growth factor in accordance with the following | | |
| 10 | provisions: | | |
| 11 | (a) The growth factor shall only be applied to the base once for each annual | | |
| 12 | calculation and shall equal the sum of the following: | | |
| 13 | (i) The average annual percentage rate of change in population for Louisiana, | | |
| 14 | as defined and reported by the United States Department of Commerce, or its | | |
| 15 | successor agency, for the five calendar years prior to the fiscal year for which the | | |
| 16 | limit is calculated. | | |
| 17 | (ii) The average of the following: | | |
| 18 | (aa) The average annual percentage rate of change through December of the | | |
| 19 | chained consumer price index for the United States as defined and reported by the | | |
| 20 | United States Department of Labor, Bureau of Labor Statistics, or its successor | | |
| 21 | agency, for the five calendar years prior to the fiscal year for which the limit is | | |
| 22 | calculated. | | |
| 23 | (bb) The average annual percentage rate of change through December of the | | |
| 24 | chained consumer medical care price index for the United States as defined and | | |
| 25 | reported by the United States Department of Labor, Bureau of Labor Statistics, or its | | |
| 26 | successor agency, for the five calendar years prior to the fiscal year for which the | | |
| 27 | limit is calculated. | | |

| 1 | (b) The figures used for the calculation of the growth factor shall be those |
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| 2 | actual or estimated figures most recently reported at the time the growth limit is |
| 3 | adopted by the Revenue Estimating Conference. |
| 4 | (c) The base shall be the total of appropriations for recurring expenses from |
| 5 | the State General Fund (Direct) means of finance for the last full fiscal year |
| 6 | immediately prior to the calculation of the limit; however, the base shall not include |
| 7 | any appropriations made pursuant to Subsection D of this Section. |
| 8 | (2) If the growth factor provided in Paragraph (1) of this Subsection is |
| 9 | negative, the growth limit for the ensuing fiscal year shall be equal to the base, as |
| 10 | defined in Paragraph (1) of this Subsection. |
| 11 | D. Recurring revenue amounts recognized in the official forecast above the |
| 12 | growth limit and below the expenditure limit shall be appropriated only for |
| 13 | nonrecurring expenses. For the purposes of this Subsection, the term "nonrecurring |
| 14 | expense" means an expense that is not of a continuing or recurring character and that |
| 15 | in the normal course of administration is not expected to be necessary in |
| 16 | approximately the same amounts each year. |
| 17 | E. The provisions of Subsection (D) of this Section shall not apply to |
| 18 | appropriation of any of the following: |
| 19 | (1) Any funds from the Budget Stabilization Fund incorporated into the |
| 20 | official forecast for the current fiscal year. |
| 21 | (2) Any funds appropriated as a result of a means of finance substitution |
| 22 | resulting in an increase in the State General Fund (Direct) means of finance to |
| 23 | compensate for a decrease in federal funding, funds transferred from another state |
| 24 | entity, self-generated collections, or statutorily or constitutionally dedicated funds. |
| 25 | (3) Any funds appropriated or allocated that are excluded from the analysis |
| 26 | of appropriation totals in relation to the expenditure limit. |
| 27 | §34. Executive budget |
| 28 | * * * |

| 1 | C. The executive budget recommendations for appropriations shall not |
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| 2 | exceed the expenditure limit for the ensuing fiscal year. Additionally, executive |
| 3 | budget recommendations for appropriation of recurring revenue shall not exceed the |
| 4 | government growth limit for the ensuing fiscal year. |
| 5 | * * * |
| 6 | §38. Additional proposals |
| 7 | * * * |
| 8 | B. Any proposal by the governor to exceed the expenditure limit, the |
| 9 | government growth limit, or both shall be itemized by program and shall constitute |
| 10 | a submission by the governor separate and apart from the executive budget. |
| 11 | * * * |
| 12 | §54. Limitations on appropriations |
| 13 | * * * |
| 14 | C. Appropriations by the legislature from the state general fund and |
| 15 | dedicated funds for any fiscal year shall not exceed the expenditure limit and shall |
| 16 | be in conformity with the requirements of R.S. 39:33.3. |
| 17 | * * * |
| 18 | Section 2. This Act shall take effect and become operative if and when the proposed |
| 19 | amendment of Article VII of the Constitution of Louisiana contained in the Act which |
| 20 | originated as House Bill No. 295 of this 2025 Regular Session of the Legislature is adopted |
| 21 | at a statewide election and becomes effective. |

DIGEST

The digest printed below was prepared by House Legislative Services. It constitutes no part of the legislative instrument. The keyword, one-liner, abstract, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

| HB 283 Engrossed | 2025 Regular Session | Tarver |
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Abstract: Requires the calculation and adoption each year of a Government Growth Limit (growth limit) that restricts the growth in the total amount of recurring monies from the State General Fund (Direct) means of finance that the legislature may appropriate in any fiscal year for recurring expenses.

<u>Proposed law</u> requires the commissioner of administration to submit a calculation of the ensuing year's growth limit to Revenue Estimating Conference (REC) each year for the

conference's consideration and adoption. Requires the REC to adopt a growth limit for the ensuing fiscal year no later than the first quarter of each calendar year. Further requires the chairman of REC to submit the adopted limit for the ensuing fiscal year to the Joint Legislative Committee on the Budget by the deadline for submission of the executive budget each year.

<u>Proposed law</u> establishes the calculation for the growth limit. If the growth factor, described below, is positive, the calculation is the sum of the appropriations for recurring expenses from the State General Fund (Direct) means of finance for the last full fiscal year immediately prior to the calculation of the limit, less certain excepted expenditures (the base), plus the product of the base times the growth factor. As more fully explained below, additionally provides that certain appropriations of revenues above the growth limit and below the expenditure limit and the official forecast are excepted from calculation of the base.

Proposed law establishes calculation of the "growth factor" as the sum of the following:

- (1) The average annual percentage rate of change in population for Louisiana, as defined and reported by the U.S. Dept. of Commerce, or its successor agency, for the five calendar years prior to the fiscal year for which the growth limit is calculated.
- (2) The average of the following:
 - (a) The average annual percentage rate of change through December of the chained-consumer price index for the United States as defined and reported by the U.S. Dept. of Labor, Bureau of Labor Statistics, or its successor agency, for the five calendar years prior to the fiscal year for which the growth limit is calculated.
 - (b) The average annual percentage rate of change through December of the chained-consumer medical care price index for the United States as defined and reported by the U.S. Dept. of Labor, Bureau of Labor Statistics, or its successor agency, for the five calendar years prior to the fiscal year for which the growth limit is calculated.

If the growth factor is negative, <u>proposed law</u> requires the growth limit for the ensuing year to equal the base.

Requires figures used in calculation of the growth limit to be those most recently reported at the time the growth limit is adopted by REC.

<u>Proposed law</u> provides that recurring revenue amounts recognized in the official forecast above the growth limit and below the expenditure limit may only be appropriated for nonrecurring expenses. For the purposes of <u>proposed law</u>, the term "nonrecurring expense" means an expense that is not of a continuing or recurring character and that in the normal course of administration is not expected to be necessary in approximately the same amounts each year.

<u>Proposed law</u> establishes exceptions regarding application of the limit to appropriations from any of the following:

- (1) Funds from the Budget Stabilization Fund incorporated into the official forecast for the current fiscal year.
- (2) Funds appropriated as a result of certain means of financing substitutions.
- (3) Funds appropriated or allocated that are excluded from the analysis of appropriation totals in relation to the expenditure limit.

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<u>Present law</u> prohibits the executive budget recommendations for appropriations from exceeding the expenditure limit for the ensuing fiscal year. <u>Proposed law</u> further prohibits executive budget recommendations for appropriations of recurring revenue from exceeding the growth limit for the ensuing fiscal year.

<u>Present law</u> requires any proposal by the governor to exceed the expenditure limit to be itemized by program and to constitute a submission by the governor separate and apart from the executive budget. <u>Proposed law</u> provides that any proposal by the governor to exceed the expenditure limit, the growth limit, or both shall constitute a separate submission from the executive budget.

<u>Present law</u> prohibits appropriations from the state general fund and dedicated funds for any fiscal year from exceeding the expenditure limit. <u>Proposed law</u> further requires appropriations to be in conformity with <u>proposed law</u> relative to the growth limit.

Effective if and when the proposed amendment of Article VII of the Constitution of La. contained in the Act which originated as House Bill No. 295 of the 2025 Regular Session of the Legislature is adopted at a statewide election and becomes effective.

(Amends R.S. 39:34(C), 38(B), and 54(C); Adds R.S. 39:33.3)

Summary of Amendments Adopted by House

The Committee Amendments Proposed by <u>House Committee on Appropriations</u> to the <u>original</u> bill:

1. Make a technical change.