SLS 25RS-444

ORIGINAL

2025 Regular Session

SENATE CONCURRENT RESOLUTION NO. 14

BY SENATOR WHEAT

CONGRESS. Memorializes congress to modify the H-2A nonimmigrant program to assist with Louisiana's labor workforce shortage.

1	A CONCURRENT RESOLUTION
2	To memorialize the Congress of the United States to modify the H-2A nonimmigrant visa
3	program to address the untenable increases in wage rates resulting from the United
4	States Department of Labor's policies that create an undue and unsustainable
5	financial burden on Louisiana farmers, who rely on an affordable, readily available
6	H-2A workforce.
7	WHEREAS, Section 218 of the Immigration and Nationality Act authorizes the
8	lawful admission into the United States of temporary, nonimmigrant workers to perform
9	agricultural labor or services of a temporary or seasonal nature; and
10	WHEREAS, according to the United States Department of Labor (DOL), under the
11	H-2A program, employment is subject to robust immigration and occupational health and
12	safety oversight; and
13	WHEREAS, in order to qualify for H-2A visa classification, employers must show
14	that there are not enough United States workers who are qualified, able, willing, and
15	available to do the temporary work; and
16	WHEREAS, in order for the DOL to certify that there are not sufficient American
17	workers available to perform the labor, and that the employment of foreign workers will not
18	have an adverse effect on the wages and working conditions of similarly employed United

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States workers, employers must demonstrate the need for a specific number of H-2A
 workers; and

WHEREAS, the DOL enforces Congress's mandate that H-2A workers' employment
should not negatively impact the wages and conditions of American workers through the
Adverse Effect Wage Rate (AEWR); and

- 6 WHEREAS, costs associated with hiring an H-2A worker include not only wages,
 7 but also housing, transportation, and other benefits mandated by the program; and
- 8 WHEREAS, the United States Department of Agriculture reports that the cost of 9 housing for an H-2A worker can cost the employer approximately \$9,000 to \$13,000 per 10 worker; and
- WHEREAS, under the Final Rule issued in February 2023, DOL's methodology for determining the AEWR has become increasingly complex, requiring any H-2A worker performing duties outside the six Standard Occupation Classifications (SOCs) included in the Farm Labor Survey (FLS) to be paid based on the Bureau of Labor Statistics' Occupational Employment and Wage Statistics (OEWS) mean hourly wage for general economic conditions, regardless of how often they perform that job; and
- WHEREAS, the OEWS does not survey agricultural workers, leading to inflated
 labor costs due to nonrelated industries, which have significant differences in qualifications
 and requirements; and
- WHEREAS, an employer seeking to employ foreign workers under the H-2A program is required to offer, advertise in its recruitment, and pay a wage that is at least equal to the AEWR when it is the highest applicable wage rate among the wage sources applicable to the employer's job opportunity; and
- WHEREAS, for nonrange occupations, the wage offered and paid must equal or exceed the hourly AEWR, the prevailing wage rate, the Federal minimum wage, the state minimum wage, or the agreed-upon collective bargaining rate, whichever is highest; and
- WHEREAS, the 2025 AEWR for nonrange agricultural workers in Louisiana is
 \$14.83 per hour, which is a staggering twenty-five percent increase over the last five years;
 and
- 30

WHEREAS, labor-intensive industries, including specialty crop growers, have been

some of the hardest hit by the AEWR, with these growers spending nearly forty percent of
 their total cash expenses on labor alone; and

3 WHEREAS, the current AEWR system imposes significant financial burdens on 4 farm employers, threatening the viability of agricultural operations and contributing to 5 increased consumer prices; and

6 WHEREAS, the availability of affordable agricultural labor is essential for the
7 sustainability and competitiveness of U.S. agriculture.

8 THEREFORE, BE IT RESOLVED that the Legislature of Louisiana does hereby 9 memorialize the Congress of the United States to take such actions as are necessary to make 10 agricultural labor more affordable and readily available for all producers, and reduce the 11 regulatory compliance burden associated with maintaining an agricultural labor force.

BE IT FURTHER RESOLVED that the Legislature of Louisiana does hereby memorialize the United States Congress to take such actions as to rescind the current Adverse Effect Wage Rate and pause wages paid to H-2A workers at the January 2023 wage rates.

BE IT FURTHER RESOLVED that the Legislature of Louisiana does hereby memorialize the United States Congress to take such actions as are necessary to mandate that all wage obligations paid by farmers to employees hired under the H-2A nonimmigrant visas be derived solely from the Farm Labor Survey.

BE IT FURTHER RESOLVED that the H-2A program is indispensable for American farming and it is imperative to implement measures that mitigate the financial strain on farmers, and aligning wage obligations with the Farm Labor Survey is a practical step towards achieving this goal, ensuring that American agriculture remains competitive and sustainable in the global market.

BE IT FURTHER RESOLVED that a copy of this Resolution be transmitted to the secretary of the United States Senate and the clerk of the United States House of Representatives and to each member of the Louisiana congressional delegation. The original instrument and the following digest, which constitutes no part of the legislative instrument, were prepared by Senate Legislative Services. The keyword, summary, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

SCR 14 Original

DIGEST 2025 Regular Session

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Memorializes Congress to modify the H-2A nonimmigrant visa program to address the increase in wage rates resulting from the U.S. Dept. of Labor's policies.