## SLS 051ES-158

## **ORIGINAL**

First Extraordinary Session, 2005

SENATE BILL NO. 11

BY SENATOR QUINN

TAX EXEMPTIONS. Provides for the assessment of property damaged by public calamities in the year in which the damage occurred, provides for procedure for listing, review, and appeals of such assessment and authorizes retention of the homestead exemption and the special assessment level if uninhabitable. (gov sig)

1	AN ACT
2	To amend and reenact R.S. 47:1978 and to enact R.S. 47:1703(E), 1989.2, and 1992.1,
3	relative to ad valorem property tax; to provide for the manner and procedure of
4	assessment of property and the collection of ad valorem taxes in the circumstance
5	where property subject to such taxation has been damaged or destroyed; to provide
6	for the continuation of the homestead exemption and special assessments where the
7	homestead has been destroyed or is uninhabitable; to provide for procedures for such
8	retention and assessments; to provide for review and appeals; and to provide for
9	related matters.
10	Be it enacted by the Legislature of Louisiana:
11	Section 1. R.S. 47:1978 is hereby amended and reenacted and R.S. 47:1703(E),
12	1989.2, and 1992.1 are hereby enacted to read as follows:
13	§1703. Exemptions
14	* * *
15	E. Public disaster. (1) Any taxpayer entitled to the homestead
16	exemption set forth in Article VII, Section 20 of the Constitution of Louisiana
17	who is unable to occupy the homestead on or before December thirty-first of the

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1	calendar year due to overflow, flood, or damage by rain, wind, hurricane,
2	tornado, or other public calamity, general conflagration, or disaster as defined
3	in the Louisiana Homeland Security and Emergency Assistance and Disaster
4	Act, shall be entitled to claim the exemption by filing an affidavit of intent to
5	return and reoccupy the homestead within five years from December thirty-first
6	of the year following the disaster with the assessor within the parish where such
7	homestead is situated prior to December thirty-first, of the year in which the
8	exemption is claimed. The homestead shall be reoccupied within such five-year
9	period. In no event shall more than one homestead exemption extend or apply
10	to any person in this state.
11	(2) Public disaster. Any taxpayer entitled to the Special Assessment
12	Level set forth in this Paragraph who is unable to occupy the homestead on or
13	before December thirty-first of the calendar year due to overflow, flood, or
14	damage by rain, wind, hurricane, tornado, or other public calamity, general
15	conflagration, or disaster as defined in the Louisiana Homeland Security and
16	Emergency Assistance and Disaster Act, shall be entitled to keep the Special
17	Assessment Level of the damaged homestead on the repaired or rebuilt
18	homestead provided the repaired or rebuilt homestead is reoccupied by the
19	owner within five years from December thirty-first of the year following the
20	disaster. The assessed value of the land and buildings on which the homestead
21	was located prior to its damage shall not be increased above its assessed value
22	immediately prior to the public disaster described in this Paragraph so long as
23	the owner intends to reoccupy the homestead within five years as set forth in
24	this Paragraph. If the property owner applies for and receives the Special
25	Assessment Level on another homestead during the same five-year period, the
26	damaged property shall not be entitled to keep the Special Assessment Level,
27	and the land and buildings shall be assessed in that year at the percentage of
28	fair market value set forth in this constitution.
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1	§1978. Listing and assessing of overflowed lands property damaged by public
2	calamity or disaster
3	A.(1) Whenever lands or other property, including buildings, structures, or
4	personal property, are overflowed or flooded by water by the waters of the
5	Mississippi River, or by the waters of any other river, lake, bayou, or backwater, or
6	are damaged by rain, wind, hurricane, tornado, or other public calamity,
7	general conflagration, or a disaster as defined in the Louisiana Homeland
8	Security and Emergency Assistance and Disaster Act, the assessors within whose
9	parishes such lands or other property may be situated, shall re-assess assess such
10	lands or property <b>for the year in which the damage has occurred</b> for their actual
11	cash value, and in so doing they shall specially take at the percentage of fair
12	market value provided in the constitution, by taking into consideration all the
13	damages to the lands or other property and the depreciation of the value of such land
14	or <b><u>other</u></b> property caused by <b><u>any of</u></b> the <b><u>events described in this Section</u> <del>overflow</del>.</b>
15	The assessors throughout the state shall make these reassessments assessments
16	whether the time fixed by law for filing assessment rolls has elapsed or not, and in
17	case of re-assessments, as provided by this Section, When such assessments are
18	done the assessments shall be subject to review and shall be filed by the assessor
19	as set forth in R.S. 47:1989.1 and R.S. 47:1992.1.
20	(2) In the alternative, the assessor shall prepare supplemental rolls of
21	overflowed <u>or flooded</u> lands <del>and other overflowed</del> <u>or other</u> property <u>damaged as</u>
22	the result of the events described in this Section, which rolls shall file be filed as
23	provided in R.S. 47: in the manner provided by law for general assessment rolls;
24	such re-assessment assessments shall be subject to the same rights as to contest as
25	to assessment generally subject to review and shall be filed by the assessor as set
26	forth in R.S. 47:1989.1 and R.S. 47:1992.1.
27	<b><u>B.(1)</u></b> In the instance wherein the assessor has completed the public exposure
28	and board of review of the assessment roll for the year, the assessor may issue
29	change orders for the assessment of the damaged property in compliance with R.S.

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1	47:1978(A) in lieu of changing his existing assessment roll or the filing of a
2	supplemental roll. If the assessor does issue a change order as a result of the
3	disaster described in R.S. 47:1978(A), such change order shall be signed by the
4	assessor or his deputy and the property owner or owners and shall contain a
5	declaration that the property owner or owners agree to the change in
6	assessment and that the property owner or owners waive any further contest as
7	to the accuracy of the assessment.
8	(2) In the event the change order is not signed by the property owner or
9	owners, the owner or owners shall have ten days from the receipt of the tax bill
10	evidencing the change in assessment to contest the assessment with the assessor.
11	If the taxpayer is dissatisfied with the determination of the assessor, the
12	taxpayer shall have ten days from notification of the determination by the
13	assessor to contest the assessment before the Louisiana Tax Commission. If
14	dissatisfied with the ruling of the commission, the taxpayer shall have ten days
15	to file suit in a court of competent jurisdiction to contest the accuracy of the
16	assessment.
17	<b><u>C. The assessment provided for in this Section shall not be considered an</u></b>
18	implementation of the reappraisal and valuation provisions of Article VII,
19	Section 18, Paragraph (F) of the Constitution of Louisiana, nor shall such
20	assessment result in the adjustment of ad valorem tax millages pursuant to
21	Article VII, Section 23 of the Constitution of Louisiana.
22	* * *
23	§1989.2. Review of appeals by tax commission of property assessed as a result
24	<u>of R.S. 47:1978(A)</u>
25	A.(1) When assessments are done as the result of R.S. 47:1978(A), the
26	assessment lists of the parish or district shall be subject to review as set forth in
27	this Section.
28	(2) Within seven days of receipt of the assessment lists as certified by the
29	local board of review, the tax commission shall conduct public hearings to hear

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1	<u>real and personal property appeals of taxpayers, bona fide representatives of</u>
2	an affected tax-recipient body, or assessors, from the action of the board of
3	<u>review.</u>
4	<b>B.</b> The Louisiana Tax Commission shall consider the appeal of any
5	taxpayer, bona fide representative of an affected tax-recipient body, or assessor
6	dissatisfied with the determination of a local board of review. All documents,
7	except confidential forms as provided in R.S. 47:2327, filed in connection with
8	any appeal shall be available for public inspection during the regular business
9	hours of the Louisiana Tax Commission.
10	C. All such hearings shall be conducted in accordance with rules and
11	regulations established by the tax commission.
12	<b>D.(1)</b> All decisions by the tax commission are final unless appealed to the
13	district court within seven days.
14	(2) The proceedings in such suit shall be tried by preference, whether or
15	not out of term time, at such time as fixed by the district court. No new trial or
16	rehearing shall be allowed.
17	(3) Any appeal from a judgment of the district court shall be heard by
18	<u>preference within thirty days of the lodging of the record in the court of appeal.</u>
19	The appeal shall be taken ten days from the date the judgment of the district
20	court is rendered. If such appeal is timely filed, any amount of taxes that were
21	paid under protest pursuant to R.S. 47:1856(E) shall remain segregated and
22	invested pursuant to that Subsection and no bond or other security shall be
23	necessary to perfect such appeal.
24	(4) In the event the supreme court grants a writ of certiorari, the court
25	shall hear the appeal on the next regular docket of the court.
26	E. The assessment lists, together with any changes in connection
27	<u>therewith, shall be certified and returned to each assessor no later than ten days</u>
28	following the conclusion of the public hearing held by the Louisiana Tax
29	Commission.

1	* * *
2	§1992.1. Inspection of assessment lists compiled as a result of R.S. 47:1978(A);
3	notification and review of assessments by board of review as a
4	result of such listing; hearing officers
5	A. After each assessor has prepared and made up the lists showing the
6	assessment of immovable and movable property in and for his parish or district
7	as a result of R.S. 47:1978(A), his lists shall be exposed daily for inspection by
8	the taxpayers and other interested persons for the period provided for in
9	Subsection F of this Section. Each assessor shall give notice of such exposure
10	for inspection in the official journal of the parish in which the assessor is located
11	<u>no more than fourteen days and no less than seven days prior to the first day the</u>
12	lists will be open for public inspection.
13	<b>B.</b> After the lists of each assessor have been exposed for inspection for
14	the period provided for in Subsection F of this Section, the lists as changed by
15	each assessor shall be certified to the board of review within three days, which
16	board shall conduct public hearings for all persons or their representatives
17	desiring to be heard on the assessments of immovable and movable property.
18	Notice of such public hearings shall be given by each assessor in the official
19	journal of the parish in which the assessor is located no more than fourteen days
20	and no less than seven days prior to the first day that the board of review shall
21	<u>convene.</u>
22	C. The board of review shall consider the written or oral complaint of
23	any person desiring to be heard who has timely filed the report or reports as
24	required by Chapter 6 of Subtitle III of this Title, R.S. 47:2301 et seq., and who
25	<u>has provided to the board of review at least five days prior notice either through</u>
26	appearing in person at the board of review's office or by filing such complaint
27	by means of certified mail, which shall be received at the board office no later
28	than five days prior to the public hearing or by facsimile transmission to the
29	board office, which shall be received at the board office no later than five days

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1	prior to the public hearing. Contrary provisions of law notwithstanding, the
2	written or oral complaint of any bona fide representative of an affected tax
3	recipient body shall be considered by the board of review provided such
4	representative has provided notice to the board in the manner provided in this
5	Section and has furnished the owner's name and address, a description of each
6	property contested, and the assessment number of each property contested.
7	Nothing contained in this Section shall be construed to authorize a tax recipient
8	body to challenge the assessment of all property within its taxing jurisdiction in
9	a single complaint. The validity of each assessment shall be determined on its
10	own merits. The board of review may make a determination to increase or
11	decrease the assessment of immovable or movable property made by the
12	assessor in accordance with the criterion set forth in R.S. 47:1978(A).
13	<b>D.</b> All determinations by the board of review shall be final unless
14	appealed to the tax commission. Any taxpayer or assessor dissatisfied with the
15	determination of the board of review may appeal to the tax commission within
16	<u>five days after the determination of the board of review in accordance with rules</u>
17	and regulations established by the tax commission.
18	<b>E. On the tenth day after the board of review shall have commenced the</b>
19	public hearings as provided herein, the assessment lists, together with any
20	changes in connection therewith, shall be certified and sent to the tax
21	commission within three days.
22	F. The period for inspection of the assessment lists as provided for in
23	this Section in each parish shall be for a period of seven days following the
24	completion of the listing of assessments by the assessor as a result of R.S.
25	<u>47:1978(A).</u>
26	G. The assessor shall file the assessment roll with the Louisiana Tax
27	Commission no later than sixty days after the board of review has sent the
28	assessment list to the tax commission.
29	Section 2. This Act shall become effective upon signature by the governor or, if not

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- 1 signed by the governor, upon expiration of the time for bills to become law without signature
- 2 by the governor, as provided by Article III, Section 18 of the Constitution of Louisiana. If
- 3 vetoed by the governor and subsequently approved by the legislature, this Act shall become
- 4 effective on the day following such approval.

The original instrument and the following digest, which constitutes no part of the legislative instrument, were prepared by Riley Boudreaux.

## DIGEST

<u>Proposed law</u> as to the homestead exemption and the special assessment level.

Authorizes retention of the homestead exemption and the special assessment level at its predisaster level if the homestead is unoccupied on or before December 31<sup>st</sup> of a calendar year because of damage or destruction of the homestead caused by overflow, flood, or damage by rain, wind, hurricane, tornado, or other public calamity, general conflagration, or disaster as defined in the Louisiana Homeland Security and Emergency Assistance and Disaster Act, provided the repaired or rebuilt homestead is reoccupied by the owner within five years from December 31<sup>st</sup> of the year following the disaster.

In order to receive the homestead exemption, the owner must file an affidavit of intent to return and reoccupy with his assessor prior to December 31<sup>st</sup> of the year in which the exemption is claimed. Explicitly prohibits the extension or application of more than one homestead exemption to any person in the state.

The assessed value of the land and buildings on which the homestead was located prior to its damage cannot be increased above its assessed value immediately prior to the damage or destruction and still retain the special assessment level.

If the property owner receives a homestead exemption on another homestead during the same 5-year period, or fails to maintain the homestead exemption on the damaged or destroyed property, the property loses the special assessment level and the land and buildings are to be assessed in that year at the percentage of fair market value set forth in the Constitution.

<u>Present law</u> limits reassessment of damaged property to that damaged by overflow of the Mississippi River or other bodies of water.

<u>Proposed law</u> related to the listing and assessing of property damaged by any public calamity.

Requires assessors to assess property damaged by overflow, flood by water, rain, wind, hurricane, tornado, or other public calamity, general conflagration, or a disaster as defined in the Louisiana Homeland Security and Emergency Assistance and Disaster Act in the year in which the damage occurred whether the time fixed by law for filing assessment rolls has elapsed or not.

In the alternative, the assessor must prepare supplemental rolls of such damaged or destroyed property overflowed or flooded lands.

Authorizes the assessor to issue change orders to comply with the <u>proposed law</u> in lieu of changing his existing assessment roll or the filing of a supplemental roll if the assessor has completed the public exposure and board of review of the assessment roll for the year, but requires the change order to contain a declaration that the property owner agrees to the

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change in assessment and waives any further contest as to the accuracy of the assessment. If there is no declaration, the property owner has 10 days from the receipt of the tax bill to contest the assessment with the assessor; and 10 days from notification of the determination of the assessor to contest the assessment before the tax commission. If dissatisfied with the ruling of the commission, the property owner has 10 days to file suit.

Explicitly provides that the assessment required by the <u>proposed law</u> is not to be considered an implementation of the reappraisal and valuation provisions of Art. VII, Sec. 18 (F) of the Constitution, nor is it to result in a (roll-forward) adjustment of ad valorem tax millages pursuant to Art. VII, Sec. 23.

<u>Proposed law</u> relative to the filing of rolls and review of the assessments provided by the proposed law.

Assessment lists prepared pursuant to the <u>proposed law</u> must be exposed daily for inspection for a period of seven days following the completion of the listing. Requires notice of such exposure for inspection in the official journal of the parish no more than 14 days and no less than seven days prior to the first day the lists will be open for public inspection.

After the exposure for inspection, the lists as changed by each assessor is to be certified to the board of review within three days, which board must conduct public hearings. Notice of the hearings are to be given in the official journal of the parish no more than 14 days and no less than seven days prior to the first day that the board of review convenes.

The board of review must consider the written or oral complaint of any person who has timely filed the report or reports as required by <u>present law</u> and who has provided to the board at least five days prior notice either through appearing in person at the board of review's office or by filing the complaint by means of certified mail or fax transmission, which is to be received at the board office no later than five days prior to the public hearing.

Also requires the written or oral complaint of any bona fide representative of an affected tax recipient body to be considered by the board of review and if it is timely and he has furnished the owner's name and address, a description of each property contested, and the assessment number of each property contested.

Prohibits a construction of <u>proposed law</u> which authorizes a tax recipient body to challenge the assessment of all property within its taxing jurisdiction in a single complaint. The validity of each assessment must be determined on its own merits.

All determinations by the board of review are final unless appealed to the tax commission within five days after the determination of the board of review in accordance with rules and regulations established by the tax commission.

On the tenth day after the board of review commences the public hearings, the assessment lists, together with any changes, are to be certified and sent to the tax commission within three days. The assessor must file the assessment roll with the tax commission no later than 60 days after the board of review has sent the assessment list to the tax commission.

<u>Proposed law</u> relative to appeals.

Requires the tax commission to consider and conduct public hearings in accordance with its rules and regulations in order to hear appeals of any taxpayer, bona fide representative of an affected tax-recipient body, or assessor dissatisfied with the determination of a local board of review within seven days of receipt of the assessment lists as certified by such board. Makes all documents, except confidential forms as provided in R.S. 47:2327, filed in connection with any appeal available for public inspection.

All decisions of the commission are final unless appealed to the district court within seven

Page 9 of 10 Coding: Words which are struck through are deletions from existing law; words in **boldface type and underscored** are additions. days, where the proceedings are to be tried by preference. No new trial or rehearing is allowed.

Any appeal from a judgment of the district court is also to be heard by preference within 30 days of the lodging of the record in the court of appeal. The appeal must be taken 10 days from the date the judgment of the district court is rendered and amounts paid under protest remain segregated and invested and no bond or other security is necessary.

In the event the supreme court grants a writ of certiorari, the court must hear the appeal on the next regular docket of the court.

The assessment lists, together with any changes, are to be certified and returned to each assessor no later than 10 days following the conclusion of the public hearing held by the tax commission.

Effective upon signature of the governor or lapse of time for gubernatorial action.

(Amends R.S. 47:1978; adds R.S. 47:1703(E), 1989.2 and 1992.1)