

SEX OFFENSES

LEGISLATIVE FISCAL OFFICE Fiscal Note

Fiscal Note On: **SB**

88 SLS 13RS 451

Bill Text Version: **RE-REENGROSSED**Opp. Chamb. Action: **w/ HSE COMM AMD**

Proposed Amd.:

Sub. Bill For.:

Date: June 3, 2013

9:38 AM

Author: BROOME

Analyst: Patrice Thomas

Dept./Agy.: Department of Children and Family Services

Subject: Human Trafficking Victims and Safe Harboring of Victims

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Provides relative to victims of human trafficking. (gov sig)

<u>Proposed law</u> provides that proceeds from the public sale or auction of forfeited property of any person convicted of trafficking of children for sexual purposes shall be applied first to restitution to the victim and then as follows: (1) allocated among the seizing agencies in proportion to their participation; (2) 25% to prosecuting agency; and (3) 50% to newly created Exploited Children's Special Fund. <u>Proposed law</u> requires mandatory monetary assessment of \$2,000 against the convicted perpetrator; however, the court shall set up a payment plan if the perpetrator is found indigent. <u>Proposed law</u> provides that the victim shall be entitled to restitution for the income he would have earned in accordance to the federal Fair Labor Standards Act. <u>Proposed law</u> provides that the Dept. of Children & Family Services (DCFS) and Dept. of Health & Hospitals (DHH) to develop a plan for delivery of services to victims. <u>Proposed law</u> authorizes Office of Juvenile Justice (OJJ) to operate "safe houses" for victims. <u>Proposed law</u> provides that victims have a civil cause of action against the perpetrator in district court. <u>Proposed law</u> moves expungement adjudications from the Criminal Code to the Children's Code.

RR1 SEE FISC NOTE GF EX See Note

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|------------------------------------|-----------------------------|-----------------------------|-----------------------------|-----------------------------|-----------------------------|---------------|
| EXPENDITURES State Gen. Fd. | 2013-14 SEE BELOW | 2014-15 SEE BELOW | 2015-16 SEE BELOW | 2016-17 SEE BELOW | 2017-18 SEE BELOW | 5 -YEAR TOTAL |
| Agy. Self-Gen. | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Ded./Other | \$0 | SEE BELOW | SEE BELOW | SEE BELOW | SEE BELOW | \$0 |
| Federal Funds | SEE BELOW | |
| Local Funds | SEE BELOW | |
| Annual Total | | | | | | |
| REVENUES | 2013-14 | 2014-15 | 2015-16 | 2016-17 | 2017-18 | 5 -YEAR TOTAL |
| State Gen. Fd. | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Agy. Self-Gen. | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Ded./Other | INCREASE | INCREASE | INCREASE | INCREASE | INCREASE | |
| Federal Funds | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Local Funds | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> |
| Annual Total | | | | | | |

EXPENDITURE EXPLANATION

Any new or increased utilization within the Department of Children and Family Services, Department of Health and Hospitals, Office of Juvenile Justice as well as district and local courts as a result of this proposed legislation may increase SGF, federal and local expenditures in future fiscal years. To the extent that funds are deposited into the Exploited Children's Special Fund and appropriated by the legislature to the specific departments, this proposed legislation is anticipated to increase statutory dedication expenditures in future fiscal years. The potential impact to various entities is reflected below:

Department of Children and Family Services

This proposed legislation may result in an indeterminable increase in expenditures in the Department of Children and Family Services (DCFS). The proposed legislation requires DCFS along with the Department of Health and Hospitals (DHH) to develop a statewide service plan for the delivery of services to victims of human trafficking. The department has indicated that development of a statewide service plan has no fiscal impact on expenditures. However, if more victims of human trafficking are identified as a result of developing a statewide service plan, DCFS anticipates services to these victims will be available through the foster care and family service programs. Any new or increased utilization in foster care services will increase costs within the DCFS by an indeterminable amount since foster care is funded 60% Title IV-E Federal funds and 40% state general fund at an average cost of \$25,000 per child (\$10,000 SGF and \$15,000 Federal). Based on a 2008 report, the department projects no more than 75 victims will be referred services.

Department of Health and Hospitals

This proposed legislation may result in an indeterminable increase in expenditures in the Department of Health and Hospitals (DHH). DHH anticipates treatment and services to victims of human trafficking to be available through the Louisiana Behavioral Health Partnerships (LBHP) and the Coordinated System of Care (CSoC) networks. Any new or increased utilization in children's services will increase costs within the LBHP by an indeterminable amount since children's services are reimbursed through traditional fee-for-service Medicaid. These costs will depend on the number of children utilizing certain services. For example, the more intensive CSoC services cost an average of \$2,200-\$2,500 per child to prevent out-of-home placement.

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REVENUE EXPLANATION

This proposed legislation creates the Sexually Exploited Children's Special Fund in the state treasury. This fund will receive monies from mandatory assessments on any person convicted of an offense involving trafficking of children (\$2,000 per perpetrator) as well as proceeds from the public sale or auction of the person's forfeited property. Monies in the fund shall be used by DCFS to provide services and grants to sexually exploited children. The Legislative Fiscal Office cannot anticipate the amount of funding that may be deposited into the fund or appropriated out of the fund in future fiscal years.

| <u>Senate</u> ☐ 13.5.1 >= \$10 | <u>Dual Referral Rules</u> 0,000 Annual Fiscal Cost {S&H} | House $6.8(F) >= $500,000 \text{ Annual Fiscal Cost } \{S\}$ | John D. Capater |
|--------------------------------|--|---|---|
| 13.5.2 >= \$50 | | 6.8(G) >= \$500,000 Tax or Fee Increase or a Net Fee Decrease {S} | John D. Carpenter Legislative Fiscal Officer |



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CONTINUED EXPLANATION from page one: EXPENDITURE EXPLANATION (continued)

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Office of Juvenile Justice

The proposed legislation may result in an indeterminable increase in state general fund expenditures in the Office of Juvenile Justice (OJJ). To the extent funding is available, this proposed legislation provides that OJJ may operate one or more safe houses within the community for sexually exploited children. The department projects no more than 5 victims will be referred services at an average cost of \$135 per day for nonsecure care.

Department of Public Safety

The Department of Public Safety has indicated the proposed law may require 300 hours of overtime for the Information Services Section at \$32 per hour (\$32 x 300 hours = \$9,600) plus Medicare expenses of \$139 (\$9,600 x 1.45%), for a total expenditure of \$9,739. The legislation will require programming and database modifications performed by an IT Applications Programmer Analyst 2 and an IT Applications Manager 2. This overtime work will complete the following tasks: development of additional reports, forms, database tables, electronic notification, and fields with the JETS and TREC applications used within the Office of Juvenile Justice (OJJ). If any additional IT work associate with this legislation is required, the Legislative Fiscal Office believes it will be incremental in nature, and that the department can potentially accomplish these tasks utilizing existing resources and budget authority.

Treasurer

This proposed legislation creates the Exploited Children's Special Fund in the state treasury. The Legislative Fiscal Office anticipates a minimum workload increase associated with the creation and reporting requirement of the Sexually Exploited Children's Special Fund in the state treasury. However, the treasurer has noted that if the number of special and administrative funds increases significantly during the 2013 Regular Session this may cause a workload increase.

Judicial and Local Courts

This proposed legislation may increase state general fund expenditures; however the exact fiscal impact of this legislation of courts is indeterminable. This legislation provides for civil suits that may be initiated by the victims of human trafficking against the perpetrator. Judicial workload and attendance (presence of judges, magistrates, clerks, bailiffs, counsel, etc.) costs as associated with increases in civil cases to the courts is indeterminable because the number of civil cases that may result from this legislation cannot be anticipated.

| <u>Senate</u> ☐ 13.5.1 >= \$ | <u>Dual Referral Rules</u> 100,000 Annual Fiscal Cost {S&H} | House $6.8(F) >= $500,000 \text{ Annual Fiscal Cost } \{S\}$ | John D. Capater |
|------------------------------|--|--|---|
| ☐ 13.5.2 >= \$ | | | John D. Carpenter Legislative Fiscal Officer |