		LEGISL	ATIVE FISCAL Fiscal Note	OFFICE					
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SLegijative			Bill Text Version: REENGROSSED						
FiscalsOffic	æ			Opp. Chamb. Action:	w/ SE	N СОМ	M AM	D	
different A inte				Proposed Amd.:					
				Sub. Bill For.:					
Date:	May 20, 2014	10:03 AM		A	uthor:	BROAD	WATE	R	
Dept./Agy.:	Revenue/Attorney	General							
Subject:	Garnish Gaming Winnings For State Debts			Analyst: Deborah Vivien					

REVENUE DEPARTMENT

RE1 SEE FISC NOTE GF RV See Note

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Authorizes the office of debt recovery to utilize the offset of certain gaming winnings as a means to collect delinquent debt owed to state agencies

<u>Proposed law</u> allows the Office of Debt Recovery to access progressive slot machine annuities, cash gaming winnings and lottery proceeds in order to collect outstanding state debt. The winnings that will be garnished are only those requiring a gaming entity to file a W2-G form. In the instance of multiple garnishments, child support will be paid before state debt obligations with the agencies coordinating recovery procedures. Gaming establishments are authorized to deduct an administrative fee up to \$35 from progressive slot machine annuities or cash gaming winnings for state debt collections prior to remitting the garnishment to the state, in the same manner as conducted for child support payments, though the fee can only be extracted once in the case of multiple garnishments. The proposed bill also removes references to local political subdivisions for consistency.

EXPENDITURES	<u>2014-15</u>	<u>2015-16</u>	2016-17	<u>2017-18</u>	<u>2018-19</u>	<u>5 -YEAR TOTAL</u>
State Gen. Fd.	\$0	\$0	\$0	\$0	\$0	\$0
Agy. Self-Gen.	\$0	\$0	\$0	\$0	\$0	\$0
Ded./Other	\$0	\$0	\$0	\$0	\$0	\$0
Federal Funds	\$0	\$0	\$0	\$0	\$0	\$0
Local Funds	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Annual Total	\$0	\$0	\$0	\$0	\$0	\$0
REVENUES	<u>2014-15</u>	<u>2015-16</u>	2016-17	<u>2017-18</u>	<u>2018-19</u>	<u>5 -YEAR TOTAL</u>
State Gen. Fd.	SEE BELOW	SEE BELOW	SEE BELOW	SEE BELOW	SEE BELOW	
Agy. Self-Gen.	SEE BELOW	SEE BELOW	SEE BELOW	SEE BELOW	SEE BELOW	
Ded./Other	SEE BELOW	SEE BELOW	SEE BELOW	SEE BELOW	SEE BELOW	
Federal Funds	\$0	\$0	\$0	\$0	\$0	\$0
Local Funds	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Annual Total						

## **EXPENDITURE EXPLANATION**

There is no anticipated direct material effect on governmental expenditures as a result of this measure. Any implementation and/or operational expenses are expected to be minimal and will be absorbed in the Department of Revenue budget. Presumably, LDR will have to provide an updated list of outstanding debtors and arrearages to gaming establishments that will allow the establishment to withhold appropriate amounts for remittance to the state. For instance, the Department of Child and Family Services (DCFS) utilizes a web-based listing that can be established with relatively low initiation and maintenance costs as well as contain timely updates to the data.

## **REVENUE EXPLANATION**

It is expected that the ability to access gaming winnings will increase the Office of Debt Recovery's (ODR) performance in collecting outstanding state debt. To the extent that debt is collected that otherwise would not be, net of gaming establishment administrative fees, revenue will increase in the appropriate means of finance and deposited or transferred to the associated fund or use. An estimate of the impact is indeterminable since it is not known how many state debtors are also gaming participants with winnings large enough to be eligible for garnishment. However, the Department of Child and Family Services (DCFS) has been garnishing gaming winnings for outstanding child support since 2011 and has collected about \$1.7 million.

After federal withholding, child support obligations will have first priority in the instance of multiple garnishments. After child support, the priority is expected to be state tax debt, other state agency debt, federal debt recognized by ODR and local debt recognized by ODR, if modeled after the tax refund offset program.

Though the fiscal note implies a full year implementation for FY 15, actual collections may begin during the fiscal year depending on the timeline of the system initiation.

Minimum winnings requiring a W2-G:

\$1,200 bingo and slot machines (gross)
\$1,500 keno (net of wager)
\$5,000 poker tournament (net of wager or buy-in)
\$600 in other gambling winnings (if payout is at least 300x the amount of the wager)
Lottery winnings of \$5,000 or more

For certain winnings, the entity may be required to first withhold federal and state income tax.

Senate	Dual Referral Rules \$100,000 Annual Fiscal Cost {S8	House		Shego V. allert
13.5.1 >=	\$100,000 Annual Fiscal Cost {So	<u>ап}</u>	6.8(F)(2) >= \$500,000 State Rev. Reduc. {H & S}	Creasery V. Albrecht
13.5.2 >=	\$500,000 Annual Tax or Fee		6.8(G) >= \$500,000 Tax or Fee Increase	Gregory V. Albrecht
	Change {S&H}		or a Net Fee Decrease {S}	Chief Economist