SLS 16RS-298 ENGROSSED

2016 Regular Session

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SENATE BILL NO. 257

BY SENATOR WALSWORTH

ENVIRONMENTAL QUALITY. Provides relative to underground storage tanks and the Motor Fuels Underground Storage Tank Trust Fund. (8/1/16)

AN ACT

2 To amend and reenact R.S. 30:2194(B)(1), (3) and (6), 2194.1, 2195(C), (E), (F)(1), and the introductory paragraph of (3) and (3)(e), 2195.2(A)(1)(c)(ii), (2), (3), and (5), 3 2195.3(A)(1)(b), (6), and (10), 2195.4(A)(2) and (3) and (B)(1), 2195.8(A) and (C), 4 2195.9(B), 2195.10(C), 2195.12(A), and to enact R.S. 30:2194(B)(8)(c) and 5 2195.12(E), relative to underground storage tanks; to provide certain prohibitions; 6 7 to provide for monies deposited in the Tank Trust Fund; to provide certain reporting 8 requirements; to provide for monies received from certain payments; to provide for 9 certain third party claims; to require the maintaining of certain documents and 10 records; to provide for the membership of the Motor Fuels Underground Storage 11 Tank Trust Fund Advisory Board; to provide for certain reimbursement eligibility requirements; to provide for the issuance of grants or loans relative to the delivery 12 13 of motor fuels; to provide terms, conditions, and requirements; and to provide for 14 related matters. Be it enacted by the Legislature of Louisiana: 15 16 Section 1. R.S. 30:2194(B)(1), (3) and (6), 2194.1, 2195(C), (E), (F)(1), and the introductory paragraph of (3) and (3)(e), 2195.2(A)(1)(c)(ii), (2), (3), and (5), 17

I	2195.3(A)(1)(b), (6), and (10), $2195.4(A)(2)$ , (3), and (B)(1), $2195.8(A)$ , and (C), $2195.9$
2	(B), 2195.10(C), 2195.12(A) are hereby amended and reenacted and R.S. 30:2194(B)(8)(c),
3	and 2195.12(E) are hereby enacted to read as follows:
4	§2194. Underground storage tanks; registration
5	* * *
6	B. As used in R.S. 30:2194 through 2195.11, the following terms shall have
7	the meaning ascribed to them in this Subsection, unless the context clearly indicates
8	otherwise:
9	(1)(a) "Bulk facility" means a facility, including pipeline terminals, refinery
10	terminals, motor fuel distribution terminals, rail and barge terminals, and associated
11	tanks, connected or separate, from which motor fuels are withdrawn from bulk and
12	delivered into a cargo tank or a barge used to transport these materials.
13	(b) "Bulk facility" shall also mean a broker, reseller, or other person
14	that does not sell motor fuels to any person other than another bulk facility and
15	has registered and obtained a certificate from the department.
16	* * *
17	(3) "Date of release" means the specific date in which evidence indicates that
18	a release (leak) is occurring or has occurred. If a tank is taken out-of-service, the date
19	of release is the last date of operation. If no specific date is determined, the "date
20	of release" is the date the release (leak) is reported to the department.
21	* * *
22	(6) "Motor fuels" shall be defined as all grades of gasoline including but not
23	limited to gasohol, No. 1 diesel, No. 2 diesel, kerosene, and all aviation fuels. Liquid
24	petroleum (LP) gas shall not be included in this definition of motor fuel. Effective
25	September 6, 1991, this term shall include new and used motor oil that is used for
26	lubricating engines of motor vehicles. If, however, used oil is determined to be a
27	hazardous waste by the United States Environmental Protection Agency, used oil
28	shall no longer be included in this term. "Motor fuels" may include, as determined

by the secretary, any product, petroleum or petroleum blend, biofuel or any

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1	new fuel that may emerge for the propulsion of motor vehicles.
2	* * *
3	(8) "Regulated substance" means:
4	* * *
5	(c) Any motor fuels as determined by the secretary.
6	* * *
7	§2194.1. Prohibitions
8	On or after January 1, 1996, no person shall place or dispense a regulated
9	substance into an underground storage tank that has not been registered with the
10	Louisiana Department of Environmental Quality and that does not have a current
11	registration certificate.
12	§2195. Motor Fuels Underground Storage Tank Trust Fund
13	* * *
14	C. Monies so deposited in the Environmental Trust Fund or the Tank Trust
15	<b><u>Fund</u></b> shall be used to defray the cost to the state of administering the underground
16	storage tank program and the cost of investigation, testing, containment, control, and
17	cleanup of releases from underground storage tanks containing regulated substances.
18	Only monies recovered pursuant to R.S. 30:2195.2(A)(2) and deposited in the
19	Tank Trust Fund may be used for loans associated with the provisions of R.S.
20	30:2194 through 2195.12. The secretary shall promulgate regulations governing
21	loans from the Tank Trust Fund. These monies shall also be used to provide
22	money or services as the state share of matching funds for federal grants involving
23	underground storage tanks. At the end of each fiscal year, all monies that were
24	deposited into the Environmental Trust Fund from the fees established in R.S.
25	30:2195.3(A)(1)(a) and (B) which remain unspent, including all accrued interest,
26	shall be transferred to the Tank Trust Fund.
27	* * *
28	E. Annually, the department shall prepare a report for the House Committee
29	on Natural Resources and Environment and the Senate Committee on Environmental

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1 Quality of all disbursements of monies from the Tank Trust Fund and the 2 Environmental Trust Fund. The report shall include all loans made from the Tank Trust Fund, the number of sites actively seeking reimbursement from the Tank 3 Trust Fund as of June thirtieth of each year, the number of sites deemed eligible for 4 5 the Tank Trust Fund during the previous fiscal year, and the number of sites that have been granted "No Further Action", and the department has received the last 6 application for reimbursement during the previous fiscal year. Regarding 7 8 disbursements from the Tank Trust Fund as provided by R.S. 30:2195.2, the report 9 shall include a list of all reimbursements, all pending reimbursements, the date the 10 application was made for reimbursement, and the date reimbursement was made by 11 the department. The report shall be delivered to the respective legislative committees 12 no later than March first of each year. 13 F.(1) Beginning July 1, 2001, all interest monies earned by the Motor Fuels Underground Storage Tank Trust Fund shall and all monies received from 14 payments that are the result of cost recovery efforts may be used for the closure 15 16 of abandoned motor fuel underground storage tanks, and assessment and remediation of property contaminated by abandoned motor fuel underground storage tanks, and 17 loans associated with the operation of underground storage tanks. 18 19 20 (3) A site tank may be declared to be an abandoned motor fuel underground storage tank site by the secretary upon a finding that all of the following apply to the 21 22 site: 23 (e) The release at the site is not eligible for the Motor Fuels Underground 24 Storage Tank Trust Fund or the secretary has determined that action by the 25 department is the most timely and efficient way to address conditions at the site. 26 27 §2195.2. Uses of the Tank Trust Fund A. The department shall administer the Tank Trust Fund and shall make 28

disbursements from the fund for all necessary and appropriate expenditures. Pursuant

to the authorization in R.S. 30:2195, the secretary of the Department of Environmental Quality shall use the Tank Trust Fund as follows:

(1) Whenever in the secretary's determination incidence of surface water, groundwater, or soils contamination resulting from the storage of motor fuels may pose a threat to the environment or the public health, safety, and welfare and the owner of the motor fuel underground storage tank has been found to be an eligible participant, the department shall obligate monies available in the Tank Trust Fund to provide for the following response actions:

\* \* \* (c)(i) \* \* \*

(ii) The monies expended from the Tank Trust Fund for any of the above approved costs shall be spent only up to such sums as that which is necessary to satisfy federal petroleum underground storage tank financial responsibility requirements (40 CFR 280.93) or one million five hundred thousand dollars, whichever is greater. This amount shall include any third-party claim arising from the release of motor fuels from a motor fuel underground storage tank.

(2) Whenever costs have been incurred by the department for taking response actions with respect to the release of motor fuels from an underground storage tank or the department has expended funds from the Tank Trust Fund for response costs or third-party liability claims, the owner of the motor fuel underground storage tank shall be liable to the department for such costs only if the owner was not an eligible participant on the date of discharge of the motor fuels which necessitates the cleanup; otherwise liability is limited to the provisions contained in R.S. 30:2195.9 and 2195.10. The expenditure of funds to reimburse any party for costs otherwise authorized by this Subsection shall be expressly prohibited if the costs were incurred as the result of a release of motor fuels, excluding new and used motor oil, which occurred prior to July 15, 1988. For new and used motor oil releases, the expenditure of funds to reimburse any party for costs otherwise authorized by this Subsection shall be expressly prohibited for any costs relating to a release which occurred prior

l	to September 6, 1991, unless such release is determined by the secretary to have
2	been from an abandoned motor fuel underground storage tank. Nothing
3	contained herein shall be construed so as to authorize the expenditure from the Tank
4	Trust Fund on behalf of any owner of an underground storage tank who is not an
5	eligible participant at the time of the release for any third-party liability.
6	(3) In the event funds have been expended by the secretary on behalf of an
7	owner who was not an eligible participant, and the Tank Trust Fund is entitled to
8	reimbursement of those funds so expended, the secretary shall use any and all
9	administrative and judicial remedies, including the filing of a lien with the same
10	ranking as that provided in R.S. 30:2195(F)(2), which may be necessary for recovery
11	of the expended funds plus legal interest from the date of payment by the secretary
12	and all costs associated with the recovery of the funds. The secretary may expend
13	the recovered funds for any use authorized under this Section.
14	* * *
15	(5) The Tank Trust Fund may be used to make payments to a third party who
16	brings a third-party claim against the secretary of the department and any owner of
17	a motor fuel underground storage tank because of damages sustained by a release
18	into the air, the groundwater, surface waters, or soils and who obtains a final
19	judgment in said action enforceable in this state against the owner and the secretary
20	if and only if it has been satisfactorily demonstrated that the owner was an eligible
21	participant at the time that the release occurred as defined in R.S. 30:2194(B)(3). The
22	indemnification limit of the trust with respect to satisfaction of third-party claims
23	shall be that which is necessary to satisfy federal petroleum underground storage
24	tank financial responsibility requirements.
25	* * *
26	§2195.3. Source of funding; limitations on disbursements from the Tank Trust Fund;
27	limit on amount in Tank Trust Fund
28	A.(1)(a) * * *

(b) However, those persons ordering the withdrawal of motor fuel from a

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bulk facility into a cargo tank which is directly transported and completely unloaded into either tanks exempted from registration requirements as provided by R.S. 30:2194(C), those underground storage tanks exempted from taxation pursuant to R.S. 47:715 and 720, or those underground storage tanks identified in R.S. 30:2195.2(B)(1)(a) and (b) shall not be required to pay the fees established by this Paragraph. These fees shall also not apply to exchanges between **registered and certified** bulk facilities.

\* \*

(6) All invoices or transaction statements issued by operators of bulk facilities for the transfer of motor fuels into a cargo tank shall clearly indicate whether or not the transaction was a withdrawal from bulk as defined by R.S. 30:2194(B)(13) R.S. 30:2194. All records documenting transfers to and from bulk facilities shall be maintained for four years and be available for inspection by the department upon request.

\* \* \*

(10) Fees imposed by Subparagraph (A)(1)(a) of this Section shall not be collected or required to be paid on or after the first day of the second month following a determination that has been made by the board that the unobligated balance in the Tank Trust Fund equals or exceeds twenty forty million dollars. If the board determines that the unobligated balance in the Tank Trust Fund falls below ten million dollars, the fee shall be reinstated effective on the first day of the second month following this determination. For these purposes, the unobligated balance in the Tank Trust Fund shall be determined by subtracting from the cash balance in the Tank Trust Fund at the end of each month the sum of the total estimates made by the board of eligible payment requests pending review and the outstanding balance of the estimated costs to be incurred associated with correction action plans approved by the department investigations, corrective action plans, and activities authorized under this Section.

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§2195.4. Procedures for disbursements from the Tank Trust Fund

A. Monies held in the Tank Trust Fund established hereunder shall be

A. Monies held in the Tank Trust Fund established hereunder shall be disbursed by the secretary in the following manner:

\* \* \*

- (2) The owner <u>or the owner's authorized agent</u> and response action contractor shall file a sworn application with the department indicating fair and reasonable value of the cost of site assessment and remediation, subject to those regulations and limitations as set by the department. Proof of payment of the financial responsibility amounts required by R.S. 30:2195.9 and 2195.10, or a certified copy of the lien authorized in this Section, shall be provided with the initial application for reimbursement.
- (3)(a) Except in cases of emergency, no disbursement from the Tank Trust Fund may be made by the secretary until such time that the secretary obtains verification that the owner applicant is an eligible participant in compliance with the law.
- (b) Except as otherwise provided in Subparagraph (c), no No disbursements from the Motor Fuels Underground Storage Tank Trust Fund may be made by the secretary when the application for reimbursement is filed with the department more than two years after the date that the response action work is performed.
- (c)(i) When the initial site assessment has not been completed within two years, the applicant will have ninety days from the completion of the initial site assessment to submit the reimbursement application. Initial assessments shall be initiated within two years of the date of release for the site to be eligible for disbursement from the Tank Trust Fund.
- (d)(ii) When the department's action results in a reimbursement application not being submitted within two years of the date the work was performed, the applicant will have ninety days from the date the issue is resolved to submit the reimbursement application.
  - B.(1) Payments shall be made to third parties who bring suit against the

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secretary in his official capacity as representative of the Tank Trust Fund and the owner of an underground motor fuel storage tank, who is an eligible participant as stated in R.S. 30:2194(B)(3), and such third party obtains a final judgment for a third party claim which is enforceable in this state. The owner shall pay the amount required by R.S. 30:2195.9 toward the satisfaction of said judgment, and after that payment has been made, the Tank Trust Fund will pay the remainder of said judgment.

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## §2195.8. Advisory board

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A. There shall be a Motor Fuels Underground Storage Tank Trust Fund Advisory Board, hereinafter referred to as the "board," to advise the secretary with regard to implementation of the Tank Trust Fund including investment of the trust, issuance of loans, changing of the trust ceiling if after a reasonable time this would be deemed appropriate and with regard to the minimum level of funding. The board shall annually review the "Louisiana Motor Fuels Underground Storage Tank Trust Fund Cost Control Guidance Document" and may make recommendations for changes. Prior to the promulgation of any proposed underground storage tank regulations, the department shall provide proposed changes to the board for review. The board shall also determine the role of the Tank Trust Fund in establishing financial responsibility as required by federal or state law, except that such requirement shall not exceed those established by the U.S. Environmental Protection Agency. The board shall additionally examine claims made and loss experience, make recommendations to the secretary regarding minimum levels of financial responsibility for underground storage tank owners, and the necessity for and contents of rules and regulations issued under the Environmental Quality Act in similar matters. The board may recommend standards for the qualification of response action contractors as defined herein. The board may recommend at any time that response action contractors be added to or deleted from the list. The board shall also have the authority to review applications for disbursements from the Tank Trust

Fund.

2 \* \* \*

C. The board shall meet at least four times each year and each member, <u>or</u>

<u>his designee</u>, shall have one vote concerning any matter coming before the board.

The board shall elect its own chairman. The secretary shall provide notice of regularly held board meetings thirty days prior to the meeting. The board may meet at any other time upon twenty-four hour notice from the secretary, his designee, or any two of the board's members.

\* \* \*

§2195.9. Financial responsibility

\* \* \*

B. Financial responsibility <u>required by the United States Environmental</u>

Protection Agency may be established by any one or combination of the following: insurance, <u>participation in the Trust Fund</u>, guarantee, surety bond, letter of credit, or qualification as a self-insurer. A person may qualify as a self-insurer by showing tangible net worth in the amount established by the U.S. Environmental Protection Agency.

§2195.10. Financial responsibility for noncompliance

19 \* \* \*

C. The secretary or his designee may exclude from coverage by the Tank Trust Fund any underground storage tank system whose owner or operator has been found to have consistently failed to comply with the requirements enumerated in Subsection B of this Section as determined by the secretary after consultation with the board. Consistent failure is a failure to comply with more than three of the requirements enumerated in Subsection B or repeated releases from the same underground storage tank system accompanied by failure to comply with the regulations enumerated in Subsection B. Notwithstanding any provision to the contrary, the secretary or his designee may prohibit the delivery of fuel to any underground storage tank excluded from coverage under this provision until such

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1	time as the owner operator secures financial assurance that satisfies the federal
2	petroleum underground storage tank financial responsibility requirements.
3	* * *
4	§2195.12. Alternate generated power capacity for motor fuel dispensing facilities;
5	and other uses of the Tank Trust Fund
6	A. As used in this Section, the following terms and phrases shall have the
7	following meanings unless the context clearly indicates otherwise:
8	(1) "Motor fuel" means any petroleum product, including any special fuel,
9	that is used for the propulsion of motor vehicles.
10	(2)(1) "Retail outlet" means a facility, including land and improvements,
11	where motor fuel is offered for sale, at retail, to the motoring public.
12	(3)(2) "Sale" or "sell" means any transfer, gift, sale, offer for sale, or
13	advertisement for sale in any manner or by any means whatsoever, including any
14	transfer of motor fuel from a person to itself or an affiliate at another level of
15	distribution, but does not include product exchanges at the wholesale level or
16	distribution.
17	(4)(3) "Completely rebuilt motor fuel retail outlet" means a newly
18	constructed outlet built after the previous outlet on the same site has been completely
19	razed.
20	* * *
21	E. The secretary may authorize use of any monies obtained in cost
22	recovery actions or from interest on the Tank Trust Fund enumerated in R.S.
23	30:2195 to provide for loans necessary to insure delivery of motor fuels to the
24	public.
	The original instrument and the following digest, which constitutes no part of the legislative instrument, were prepared by McHenry Lee.
	DIGEST

Present law provides for the definition of "bulk facility".

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<u>Proposed law</u> retains <u>present law</u> but adds that a "bulk facility" may mean a broker, reseller,

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Coding: Words which are struck through are deletions from existing law; words in **boldface type and underscored** are additions.

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or other person that sells exclusively to another "bulk facility" and has registered and obtained a certificate from the DEQ.

<u>Present law</u> provides for the definitions of "date of release", "motor fuels", and "regulated substance".

Proposed law revises those definitions.

<u>Present law</u> prohibits any person after Jan. 1, 1996, from placing or dispensing a regulated substance into an underground storage tank that has not been registered with the department.

<u>Proposed law</u> retains <u>present law</u> but further prohibits any person from placing or dispensing a regulated substance into an underground storage tank that does not have a current registration certificate.

<u>Present law</u> provides that monies deposited in the Environmental Trust Fund will be used to defray the cost to the state of administering the underground storage tank program and to provide money or services as the state share of matching funds for federal grants.

<u>Proposed law</u> retains <u>present law</u> but includes monies deposited into the Tank Trust Fund will also be used for those purposes. Further provides that only monies recovered from certain response actions and deposited into the trust fund may be used for certain loans, and authorizes the secretary to promulgate regulations.

<u>Present law</u> requires the department to report annually the disbursements of all monies from the Tank Trust Fund and the Environmental Trust fund to the House Committee on Natural Resources and Environment and the Senate Committee on Environmental Quality.

<u>Proposed law</u> adds requirement that the report must include all loans made from the Tank Trust Fund.

<u>Present law</u> provides that beginning July 1, 2001, all interest monies earned by the Motor Fuels Underground Storage Tank Trust Fund must be used for the closure of abandoned motor fuels underground storage tanks, assessment and remediation of property contaminated by abandoned motor fuel underground storage tanks.

<u>Proposed law</u> retains <u>present law</u> and adds monies received from payments that are the result of cost recovery efforts, and makes the use of the money discretionary.

<u>Present law</u> provides that a site may be declared an abandoned motor fuel underground storage tank site if certain conditions are met.

<u>Proposed law</u> changes "site" to "tank" and adds an additional requirement.

<u>Proposed law</u> includes as a use for the monies any loans associated with the operation of underground storage tanks.

<u>Present law</u> requires that monies expended from the Tank Trust Fund for any approved costs must be spent only up to such sums as are necessary to satisfy federal petroleum underground storage tank financial responsibility requirements or \$1,500,000, whichever is greater.

<u>Proposed law</u> retains <u>present law</u> but includes any third-party claim arising out of the release of regulated substances as part of the sum.

<u>Present law</u> prohibits the expenditure of funds from the Tank Trust Fund for new and used motor oil releases which occur prior to Sept. 6, 1991.

<u>Proposed law</u> retains <u>present law</u> but allows the expenditure of funds if the secretary determines the release to have been from an abandoned motor fuel storage tank.

<u>Present law</u> requires that all invoices or transaction statements issued by operators of bulk facilities for the transfer of motor fuels into a cargo tank must clearly indicate whether or not the transaction was a withdrawal from bulk.

<u>Proposed law</u> retains <u>present law</u> but further requires that all records from bulk facilities must be maintained for four years and be available for inspection by the department.

<u>Present law</u> provides for the use of certain fees and provides a cap when the fee balance equals or exceeds \$20 million.

<u>Proposed law</u> changes the fee balance cap <u>from</u> \$20 million <u>to</u> \$40 million and provides for the calculation of the unobligated balance in the fund.

<u>Present law</u> provides that when the initial site assessment has not been completed within two years, the applicant will have 90 days from the completion of the initial site assessment to submit the reimbursement application.

<u>Proposed law</u> removes <u>present law</u> and requires initial assessments to be initiated within two years of the confirmed release for the site to be eligible for disbursement from the Tank Trust Fund.

<u>Present law</u> provides that the owner shall pay the amount required by <u>present law</u> toward the satisfaction of certain third party judgments, and after payment has been made, the fund will pay the remainder of said judgment.

Proposed law removes present law.

<u>Present law</u> establishes the Motor Fuels Underground Storage Tank Trust Fund Advisory Board to advise the secretary with regard to implementation of the Tank Trust Fund.

<u>Proposed law</u> retains <u>present law</u> but also allows the board to advise the secretary on the issuance of loans in regard to the fund.

Proposed law provides the criteria to meet the E.P.A.'s financial requirements.

<u>Proposed law</u> allows the secretary or his designee to exclude any owner from coverage by the Tank Trust Fund who has consistently failed to comply with the requirements outlined in <u>present law</u>.

<u>Proposed law</u> provides that the secretary may authorize the use of any monies obtained in cost recovery actions or from interest on the Tank Trust Fund as outlined in <u>present law</u> and after consultation with the Tank Trust Fund Advisory Board to provide loans necessary to ensure delivery of motor fuels to the public.

Effective August 1, 2016.

(Amends R.S. 30:2194(B)(1), (3) and (6), 2194.1, 2195(C), (E), (F)(1), (3)(intro para) and (3)(e), 2195.2(A)(1)(c)(ii), (2), (3), and (5), 2195.3(A)(1)(b), (6), and (10), 2195.4(A)(2) and (3), (B)(1), 2195.8(A) and (C), 2195.9(B), 2195.10(C), 2195.12(A); adds R.S. 30:2194(B)(8)(c) and 2195.12(E))

## Summary of Amendments Adopted by Senate

## Committee Amendments Proposed by Senate Committee on Environmental Quality to the original bill

- 1. Removes provisions allowing the secretary to issue grants.
- 2. Adds requirement as to when a tank may be declared to be abandoned.
- 3. Removes provision allowing the secretary to declare a rebate to certain bulk dealers who have paid into the trust fund.
- 4. Restores provisions that provide financial responsibility requirements for taking response actions and third-party judgments.
- 5. Adds provision requiring the secretary to consult with the board when excluding underground storage tanks systems from the trust fund.
- 6. Adds requirement that certain monies deposited into trust fund may be used only for loans.