

## LEGISLATIVE FISCAL OFFICE **Fiscal Note**

**216** HLS 16RS Fiscal Note On: HB 796

Bill Text Version: REENGROSSED

Opp. Chamb. Action: W/ SEN FLOOR AMD

Proposed Amd.: Sub. Bill For .:

**Date:** May 18, 2016

8:14 AM

**Dept./Agy.:** Division of Administration/Culture, Recreation & Tourism

**Author: HENSGENS** 

**Subject:** Limits amount required to spend under Percent for Art

Limits the amount required to be spent per project under the Percent for Art Program

Analyst: Alan M. Boxberger

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PUBLIC BLDGS/GROUNDS-ST

REF DECREASE OF EX See Note

Present law pertaining to the Percent for Art Program requires state agencies to dedicate 1% of state funds for construction or renovation project costs to acquire, conserve, or restore and install works of art for any project with state funding costs of \$2 million or more. Proposed law caps the amount of state funds dedicated to works of art to the lesser of \$450,000 per project or 1% of the state money to be expended on the construction or renovation project, but stipulates that no funds shall be expended for the acquisition of new works of art until after the agency has sought the donation of works of art from

artists within the state and has been unable to obtain such works of art without charge. Proposed law shall apply to all

projects begun on or after August 1, 2016, and provides that no new contracts shall be entered into after October 1, 2016, if such contract would increase the total expenditure for art for such project to exceed \$450,000.

EXPENDITURES 2016-17		<u>2017-18</u>	2018-19	2019-20	2020-21	5 -YEAR TOTAL
State Gen. Fd.	\$0	\$0	\$0	\$0	\$0	\$0
Agy. Self-Gen.	\$0	\$0	\$0	\$0	\$0	\$0
Ded./Other	DECREASE	DECREASE	DECREASE	DECREASE	DECREASE	
Federal Funds	\$0	\$0	\$0	\$0	\$0	\$0
Local Funds	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Annual Total						
REVENUES	2016-17	2017-18	2018-19	2019-20	2020-21	5 -YEAR TOTAL
State Gen. Fd.	\$0	\$0	\$0	\$0	\$0	\$0
Agy. Self-Gen.	\$0	\$0	\$0	\$0	\$0	\$0
Ded./Other	DECREASE	DECREASE	DECREASE	DECREASE	DECREASE	
Federal Funds	\$0	\$0	\$0	\$0	\$0	\$0
Local Funds	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u> <u>\$0</u>		<u>\$0</u>
Annual Total						

## **EXPENDITURE EXPLANATION**

Proposed law may result in a potential G.O. Bond expenditure reduction of up to an average of \$95,850 annually, or greater, based on the program's historical spending.

Proposed law would reduce Percent for Art allocations for building projects with construction costs in excess of \$45 million. As future funding authorizations are unknown, the Division of Administration provided a theoretical cost savings based on annual average historical expenditures since the inception of the program (while excluding certain cost outliers).

Since 2003, the total allocation to the Percent for Art program has totaled \$14,102,788. Exclusions:

- 1) Between 2003-2006, \$500,000 was expended on administrative expenses during program start up.
- 2) The University Medical Center project in New Orleans resulted in an expenditure of \$2.4 M associated with the Percent for Art program and is being excluded as an atypical data point since the project cost was abnormally large.

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#### **REVENUE EXPLANATION**

The Department of Culture, Recreation and Tourism (CRT) employs one staff person to manage the Percent for Art program, including selection of the artist and art, contracting and/or purchasing, and installation of the artwork. As compensation for these duties, the Office of Facility Planning and Control remits a 10% administrative fee upon completion of each project. The actual amount of administrative fees received varies depending on the number of size of projects completed in each fiscal year. The administrative fees collected are utilized to pay for program staff and expenses, and to serve as match for federal National Endowment for the Arts grant funds.

CRT would realize an estimated reduction of IAT revenues equal to approximately \$9,585 on average. This reduction may result in the loss of prospective federal grant funds of an indeterminable amount. Proposed law is silent with regard to the allocation of the 10% administrative fee if in the event CRT is successful in obtaining new works of art through the donation of art from artists within the state. To the degree that CRT is successful in obtaining such works, the IAT revenue impact to the agency may potentially be significantly greater than \$9,585 annually.

Senate <u>Dual Referral Rules</u> <u>Ho</u>	use	Evan Brasseaux	
13.5.1 >= \$100,000 Annual Fiscal Cost {S&H}	6.8(F)(1) >= \$100,000 SGF Fiscal Cost {H & S}		
13.5.2 >= \$500,000 Annual Tax or Fee	$\Box$ 6.8(G) >= \$500,000 Tax or Fee Increase	Evan Brasseaux	
Change {S&H}	or a Net Fee Decrease {S}	Staff Director	



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#### **CONTINUED EXPLANATION from page one:**

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Of the \$14.1 M expended to date, the theoretical gross reduction that would have been realized under <u>proposed law</u>'s \$450,000 cap totals to \$766,796. Removing the exclusions enumerated above under this theoretical reduction and averaging the remainder across the 8 years since program implementation results in an annual theoretical reduction of approximately \$95,850 per year had <u>proposed law</u> been in effect since program inception. Given the applicability of <u>proposed law</u> only to projects begun after August 1, 2016, and the applicability of the cap restriction only on new contracts initiated after October 1, 2016, the FY 17 impact could potentially be less than the theoretical average to the extent that a portion of the year's contract allocations may be executed prior to the effective start dates for new projects and new contracts respectively.

\$3,666,796 - \$2,900,000 \$766,796 net reduction/8 years = \$95,850 annual average

\$766,796 net reduction

The Department of Culture, Recreation and Tourism (CRT) utilizes a 10% administrative fee associated with each Percent for Art program project to provide for its expenditures associated with managing the program, including selection of the artist and art, contracting and/or purchasing, and installation of the artwork. According to the theoretical reduction of expenditures for the Percent for Art program of \$95,850 as estimated by the Division of Administration, this would result in an annual average loss of approximately \$9,585 in expenditure authority for CRT. While this number is reported as an average, actual expenditures may vary to a large degree from year to year. To the extent that this loss of expenditure authority may not provide sufficient funds to administer the existing program (personnel costs, etc.), the department may require additional resources to cover expenses, assumed to be SGF, or to reduce the scope of the program's administrative expenses to match revenues. For informational purposes, the existing budget authority for this activity is \$132,000.

<u>Proposed law</u> requires that no funds shall be expended for the acquisition of new works of art until after the agency has sought the donation of works of art from artists within the state and has been unable to obtain such works of art without charge. To the the degree that CRT is able to secure donated works of art, there is a potential for an indeterminable reduction in expenditures related to the percent for art program. <u>Proposed law</u> is nonspecific as to the disposition of the 1% allocation in the event CRT is successful in securing donated art. The LFO assumes those funds will revert to non-appropriated status. In situations where CRT is not successful in securing donated art, the 1% expenditure would proceed as normal with the new cap limit of \$450,000.

<u>Senate</u>	<u>Dual Referral Rules</u> \$100,000 Annual Fiscal Cost {	House S&H}	$6.8(F)(1) >= $100,000 SGF Fiscal Cost {H & S}$	Evan	Brasseaux
13.5.2 >= 3	\$500,000 Annual Tax or Fee	-	6.8(G) >= \$500,000 Tax or Fee Increase	Evan Brassea Staff Director	