HLS 16RS-205 REENGROSSED

2016 Regular Session

HOUSE BILL NO. 887

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BY REPRESENTATIVES STEVE CARTER, CARMODY, DAVIS, EDMONDS, FALCONER, FOIL, GISCLAIR, GLOVER, GUINN, HILFERTY, JAMES, LOPINTO, MACK, MARCELLE, PRICE, RICHARD, SCHRODER, SMITH, STOKES, TALBOT, THIBAUT, AND ZERINGUE

SCHOOLS: Creates a residential school for certain at-risk students in grades six through twelve

AN ACT

2 To enact Part II-D of Chapter 8 of Title 17 of the Louisiana Revised Statutes of 1950, to be 3 comprised of R.S. 17:1971 through 1976, and R.S. 36:651(D)(9), to create a 4 residential school for certain at-risk students; to provide for a board of directors and 5 a school director; to provide for the powers, duties, and responsibilities of such board 6 and director; to provide for board membership, terms, and compensation; to provide 7 for funding; to provide for definitions; to provide for legislative intent; to provide for 8 effectiveness; and to provide for related matters. 9 Be it enacted by the Legislature of Louisiana: 10 Section 1. Part II-D of Chapter 8 of Title 17 of the Louisiana Revised Statutes of 11 1950, to be comprised of R.S. 17:1971 through 1976, is hereby enacted to read as follows: 12 PART II-D THRIVE ACADEMY 13 §1971. Legislative intent 14 A. It is the intent of the legislature to establish an independent, residential, 15 public school as a pilot school for certain at-risk students in grades six through 16 twelve with the express purpose of providing a more challenging educational 17 experience to develop students to their full potential through high expectations, 18 personal support, and educationally enriching activities.

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1	B. The legislature finds that an independent, residential school for at-risk
2	students of this age can be an important cost-saving measure for the state because
3	research shows that investing in education for at-risk students in this kind of setting
4	can lead to greater academic success which can strengthen the future economy if
5	those students avoid dropping out of high school, resulting in less likelihood of
6	unemployment, reliance on social-welfare programs, and imprisonment.
7	§1972. Definitions
8	As used in this Part, the following words, terms, and phrases shall have the
9	meanings ascribed to them in this Section, except when the context clearly indicates
10	a different meaning:
11	(1) "At-risk student" means a student who meets at least one of the following
12	<u>criteria:</u>
13	(a) Is eligible for health benefits under Medicaid.
14	(b) Is in the eighth grade or below and is reading two or more grade levels
15	below grade level as determined by any of the tests required pursuant to R.S.
16	<u>17:24.4.</u>
17	(c) Has a documented history of truancy.
18	(d) Is in foster care pursuant to placement through the Department of
19	Children and Family Services.
20	(e) Meets the criteria for a homeless student as defined in the federal
21	McKinney-Vento Homeless Assistance Act.
22	(f) Is referred by a teacher, counselor, or principal.
23	(2) "Department" means the state Department of Education.
24	(3) "School" means the Thrive Academy.
25	(4) "State board" means the State Board of Elementary and Secondary
26	Education.
27	(5) "State superintendent" means the state superintendent of education.

1	§1973. Thrive Academy; creation; location; governance
2	A. There is hereby created the Thrive Academy which shall be a residential,
3	public school for certain at-risk students in grades six through twelve. The school
4	shall be located in Baton Rouge. Except as provided in Subsection B of this Section,
5	the school shall be independent of the control of the state superintendent and of all
6	local and state education boards except its board of directors.
7	B. The school shall be subject to the same laws, rules, regulations, and other
8	requirements applicable to public schools as specifically provided for in R.S.
9	<u>17:3996.</u>
10	§1974. Board of directors; creation; membership; terms; powers; voting;
11	compensation
12	A. There is hereby created a board of directors for the school, hereinafter in
13	this Part referred to as the "board". The board shall be composed of nine members
14	as follows:
15	(1) A member selected by the state superintendent of education.
16	(2) The superintendent of schools for East Baton Rouge Parish or his
17	designee.
18	(3) The chairman of the House Committee on Education or his designee.
19	(4) The chairman of the Senate Committee on Education or his designee.
20	(5) One member who shall be appointed by the governor.
21	(6) One teacher who shall be a member of the faculty of the school and who
22	shall be elected by the members of the faculty.
23	(7) The secretary of the Department of Children and Family Services or his
24	designee.
25	(8) The president of the Louisiana Association of School Superintendents or
26	his designee.
27	(9) The district attorney of East Baton Rouge Parish or his designee.

1	B. The terms of the members of the board shall be four years.
2	C. Six members of the board shall constitute a quorum for the transaction of
3	business, and all official action of the board shall require the favorable vote of a
4	majority of those members present and voting.
5	D. The board may:
6	(1) Accept donations, bequests, or other forms of financial assistance for
7	educational purposes from any public or private person or agency and comply with
8	rules and regulations governing grants from the federal government or from any
9	other person or agency, which are not in contravention of the constitution and laws.
10	(2) Purchase land and equipment and make improvements to facilities
11	necessary for the use of the school, in accordance with applicable law.
12	(3) Lease land or other property belonging to it or to the school, subject to
13	approval of the commissioner of administration and in accordance with law.
14	(4) Sell or exchange land or other real property not needed for school
15	purposes, but only when specifically authorized by law and then only in accordance
16	with the procedures provided in R.S. 41:892 for the sale of unused school lands. The
17	sale shall be authorized by resolution adopted by the board, and the act of sale shall
18	be signed by the president of the board or such other person to whom the signing
19	may be delegated by the board in the authorizing resolution.
20	(5) Adopt rules, regulations, and policies necessary or proper for the conduct
21	of the business of the board.
22	(6) Award certificates and issue diplomas for successful completion of
23	programs of study. All such certificates and diplomas shall be in addition to a
24	regular high school diploma which shall be issued by the state board in accordance
25	with the provisions of R.S. 17:6(A)(11) to any student who successfully completes
26	the program of study adopted by the board.
27	(7) Enter into contracts and agreements which have been recommended by
28	the director, in accordance with applicable law, and to the extent that funds are
29	specifically appropriated therefor, with other public agencies with respect to

1	cooperative enterprises and undertakings related to or associated with an educational
2	purpose or program affecting education in the school. This shall not preclude the
3	board from entering into other such contracts and agreements that it deems necessary
4	to carry out its duties and functions.
5	(8) Perform such other functions as are necessary for the supervision and
6	control of the school.
7	E. In addition to the authorities granted by this Section and any powers,
8	duties, and responsibilities vested by any other applicable laws, the board shall:
9	(1) Adopt rules, regulations, and policies, including a student handbook, that
10	are necessary for the efficient operation of the school.
11	(2) Establish criteria to be used in determining eligibility of applicants for
12	enrollment. In enrolling students, preference shall be given to students with the
13	greatest need based on the criteria specified in R.S. 17:1972(1) as determined by the
14	board.
15	(3) Prescribe and select for use in the school free textbooks and other
16	materials of instruction for children enrolled in the school and programs under its
17	jurisdiction.
18	(4) Enter into an agreement, as recommended by the director, with a city,
19	parish, and other local public school system for the enrollment of a student who
20	otherwise would have attended school in the local public school system.
21	(5) Select a director who shall be the chief administrative officer of the
22	school and who shall administer the rules, regulations, and policies adopted by the
23	board. The board shall delegate to the director such of its powers and duties as it
24	deems appropriate to aid the director in the efficient administration of his
25	responsibility for the implementation of the policies of the board. The director shall
26	be responsible for all the administrative functions, duties, and needs of the board
27	including but not limited to the following:
28	(a) Preparing an annual budget necessary for the continued operation of the
29	school and submitting such budget to the board for adoption.

1	(b) Paying the expenses of the board and its members and the salaries and
2	expenses, including but not restricted to facilities, equipment, and supplies of the
3	faculty and staff of the school out of funds appropriated or otherwise made available
4	for the operating and administrative expenses of the board and the school.
5	(c) Exercising budgetary responsibility and allocating for expenditure by the
6	school all monies appropriated or otherwise made available for purposes of the board
7	and the school.
8	(d) Developing and annually updating a student handbook including but not
9	limited to all rules, regulations, and policies for the disciplining of students and
10	submitting such handbook to the board for adoption as provided in Paragraph (1) of
11	this Subsection.
12	(e) Determining faculty and staff positions necessary for the efficient
13	operation of the school and selecting personnel for such positions.
14	(6) Create an advisory panel consisting of a representative from each city,
15	parish, and other local public school system that has entered into an agreement with
16	the board for the enrollment of a student who otherwise would have attended school
17	in the local public school system. The representative shall be selected by the local
18	superintendent of the system. The advisory panel shall advise and provide assistance
19	to the board on matters affecting the school as determined by the board.
20	F. Members of the board shall not receive any compensation for their
21	service as members.
22	G. The school shall act as its own local education agency.
23	§1975. Extracurricular activities
24	A. Whenever possible, the school shall offer such extracurricular activities
25	as may be found in other public schools in the state. The East Baton Rouge Parish
26	public school system shall, to the extent practicable, allow the students of the school
27	to participate in any extracurricular activities the system offers at other schools
28	which the school does not offer, particularly music and varsity athletics.

1	B. Any student attending the school shall be eligible to participate in any
2	extracurricular activity at any nonpublic school that is located within the attendance
3	zone of the school if such nonpublic school is approved by the State Board of
4	Elementary and Secondary Education pursuant to R.S. 17:11 and is in compliance
5	with the criteria set forth in Brumfield, et al. v. Dodd, et al., 425 F. Supp. 528 (E.D.
6	<u>La. 1977).</u>
7	§1976. Funding; inclusion in the minimum foundation program formula; other
8	appropriated state funds
9	A.(1) The board of directors of the school annually shall prepare and adopt
10	a recommended budget to adequately fund the educational programs at the school.
11	The budget shall have as its goal to provide state funding for the school which shall
12	not be less than the average funding on a per-student basis at peer institutions in
13	other states having similar programs and enrollments and may provide for achieving
14	its goal over a multi-year period. The recommended budget shall be submitted to the
15	division of administration as the total budget request for the school.
16	(2) In addition to any funds provided pursuant to R.S. 17:1974(D)(1),
17	funding for the school shall be provided through legislative appropriation made
18	directly to the school or through funds appropriated for the minimum foundation
19	program, or both.
20	Section 2. R.S. 36:651(D)(9) is hereby enacted to read as follows:
21	§651. Transfer of boards, commissions, departments, and agencies to Department
22	of Education; boards, commissions, and agencies within Department of
23	Education
24	* * *
25	D. The following agencies, as defined by R.S. 36:3, are transferred to and
26	hereafter shall be within the Department of Education as provided in R.S. 36:801.1:
27	* * *
28	(9) The board of directors of Thrive Academy (R.S. 17:1971 et seq.).
29	* * *

- 1 Section 3. This Act shall become effective on July 1, 2017, except that the
- 2 provisions of R.S. 17:1974 as enacted by this Act relative to the creation and functions of
- 3 the board of directors shall become effective on October 1, 2016.

DIGEST

The digest printed below was prepared by House Legislative Services. It constitutes no part of the legislative instrument. The keyword, one-liner, abstract, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

HB 887 Reengrossed

2016 Regular Session

Steve Carter

Abstract: Creates an independent, residential, public school (Thrive Academy) in Baton Rouge as a pilot school for certain at-risk students in grades six through 12; provides for a board of directors for the school; provides for funding.

<u>Proposed law</u> establishes an independent, residential, public school (Thrive Academy) in Baton Rouge as a pilot school for certain at-risk students in grades six through 12. Provides for the enrollment of "at-risk" students who meet at least one of the following:

- (1) Is eligible for health benefits under Medicaid.
- (2) Is in the eighth grade or below and is reading two or more grade levels below grade level as determined by any test required pursuant to <u>present law</u>.
- (3) Has a documented history of truancy.
- (4) Is in foster care pursuant to placement through the Dept. of Children and Family Services.
- (5) Meets the criteria for a homeless student as defined in the federal McKinney-Vento Homeless Assistance Act.
- (6) Is referred by a teacher, counselor, or principal.

<u>Proposed law</u> provides for a board of directors for the school and provides for membership and terms. Provides that the members shall not receive any compensation. Provides for powers and duties of the board including but not limited to adopting necessary rules, regulations, and policies for the operation of the school, annually preparing and adopting a formula to adequately fund the educational programs at the school, awarding certificates and issuing diplomas, determining student eligibility with preference given to students with the greatest need, and selecting a director for the school.

<u>Proposed law</u> provides that the director shall be the chief administrative officer and shall administer the rules, regulations, and policies adopted by the board. The director shall be responsible for all the administrative functions, duties, and needs of the board including but not limited to preparing an annual budget, exercising budgetary responsibility and allocating funds appropriated for the school, developing a student handbook, and determining faculty and staff positions.

<u>Proposed law</u> requires the board to create an advisory panel to advise and provide assistance to the board on matters affecting the school as determined by the board. Provides for panel membership to consist of a representative from each local public school system that has entered into an agreement with the board for the enrollment of a student who otherwise would have attended school in the local public school system.

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<u>Proposed law</u> provides that funding for the school shall come from legislative appropriation made directly to the school or through funds appropriated for the minimum foundation program (MFP), or both. Permits the board to accept federal and private funds.

<u>Proposed law</u> provides that the school shall offer extracurricular activities. Provides that the East Baton Rouge Parish public school system shall, to the extent practicable, allow the students of the school to participate in any extracurricular activities the system may offer which the school cannot. Further provides that students shall be eligible to participate in any extracurricular activity at a nonpublic school that is located within the attendance zone of the school provided that such nonpublic school is approved by the State Bd. of Elementary and Secondary Education.

<u>Proposed law</u> provides that the school shall be subject to the same laws, rules, regulations, and other requirements applicable to public schools as specifically provided for in <u>present</u> law (relative to charter schools).

Effective July 1, 2017, except that <u>proposed law</u> relative to the creation and functions of the board of directors is effective October 1, 2016.

(Adds R.S. 17:1971-1976 and R.S. 36:651(D)(9))

Summary of Amendments Adopted by House

The Committee Amendments Proposed by <u>House Committee on Education</u> to the <u>original</u> bill:

- 1. Add that in enrolling students, preference shall be given to students with the greatest need based on the criteria specified in <u>proposed law</u> as determined by the board.
- 2. Add that certificates and diplomas awarded by the school shall be in addition to a regular high school diploma issued by the state board.
- 3. Delete provisions specifying that MFP funds shall be based on the school's enrollment and the amount allocated shall be equal to the MFP per pupil amount.
- 4. Make <u>proposed law</u> effective July 1, 2017, except <u>proposed law</u> relative to the creation and functions of the board of directors which is effective Oct. 1, 2016.