2018 Regular Session

HOUSE CONCURRENT RESOLUTION NO. 27

BY REPRESENTATIVE SMITH

LEGISLATION/RESOLUTIONS: Authorizes the creation of the Louisiana Women's Incarceration Task Force

1	A CONCURRENT RESOLUTION
2	To authorize and direct the creation of the Louisiana Women's Incarceration Task Force
3	under the jurisdiction of the Louisiana Legislative Women's Caucus and the
4	Department of Public Safety and Corrections; to provide for the membership,
5	powers, and duties of the task force; and to require the task force to report its
6	findings.
7	WHEREAS, over the last several years, Louisiana has taken steps to implement
8	cost-effective, evidence-based practices and programs that have worked to control the
9	growth in the state's prison population; and
10	WHEREAS, Louisiana should build upon the success of the justice reinvestment task
11	force while recognizing that incarcerated women face unique challenges and therefore may
12	or may not benefit from reforms that were developed without a gendered analysis; and
13	WHEREAS, incarcerated women could benefit from adding a gendered analysis with
14	the understanding that all women include transgender women; and
15	WHEREAS, according to United States Bureau of Justice Statistics, Louisiana has
16	the seventh highest women's incarceration rate in the United States and currently
17	incarcerates more than two thousand women. Louisiana spent over \$50 million on the
18	incarceration of women in 2017, and 62% of incarcerated women are the primary caretaker
19	of a child under the age of eighteen; and

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WHEREAS, people of transgender often have unique and complex experiences, often
 citing increased exposure to sexual assault, physical and verbal abuse, isolation, and many
 other forms of violence. As recently as March of this year, a transgender woman in prison
 reported being repeatedly beaten and raped. This demonstrates an even greater, more urgent
 need for an in-depth understanding of the specific needs for transgender women; and

6 WHEREAS, the most effective changes will be made when all those impacted or 7 involved in the criminal justice system have representation in developing policies and 8 processes related to women's incarceration, and input from all criminal justice stakeholders 9 is essential in the development and implementation of cost-effective changes; and

10 WHEREAS, it is beneficial to the entire population of the state of Louisiana to 11 develop a broadly diverse and cross disciplinary task force to study state sentencing and 12 correction systems for women with the goal of producing a body of research resulting in 13 making specific policy recommendations to reduce correctional populations, implement 14 placement and behavioral practices which address and reduce violence and harassment based 15 upon gender, and hold all parties in the correctional system responsible for their actions; and 16 WHEREAS, it is also beneficial to create a task force to prioritize reinvestment into 17 successcful strategies that reduce recidivism and increase both public health and safety; and 18 WHEREAS, the Sentencing Commission is limited to providing recommendations 19 relating to sentencing and post-conviction relief and is therefore unable to complete a 20 comprehensive assessment of corrections administration, offender supervision, alternatives 21 to incarceration, and sentencing structure specifically as they specifically apply to women. 22 THEREFORE, BE IT RESOLVED that the Legislature of Louisiana does hereby 23 authorize and direct the creation of the Louisiana Women's and Incarceration Task Force. 24 BE IT FURTHER RESOLVED that the task force is hereby authorized and directed 25 to study, evaluate, analyze, and undertake a comprehensive review of the state's criminal 26 justice system as it relates to women. The information gathered shall be used to develop

27 policy recommendations for the legislature to:

(1) Develop practices and processes that avoid placing additional trauma or harm
upon women as they navigate the criminal justice system.

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(2) Reduce both the correctional population and recidivism of women.

(3) Develop a group of practices and processes throughout the criminal justice
 system that allow people to navigate these systems with affirmation of their self-determined
 gender identity.

4 (4) Address the holistic health of women to include access to hormone therapy,
5 prenatal care, reproductive health, access to other medicine to maintain health, consistent
6 health screenings, mental health access, and access to substance use and recovery resources.
7 (5) Increase and evaluate programming available to women during and after

8 incarceration with the intention of self-determined development.

9 (6) Increase and ensure the availability of gender responsive resources to support the
10 dignity and quality of life of all women.

11 (7) Reinvest savings into strategies shown to decrease recidivism, including
12 improved reentry outcomes, diversion programs, and employment opportunities.

BE IT FURTHER RESOLVED that the task force shall be bipartisan, shall be composed of eleven at-large members, including representatives of criminal justice agencies, community members with significant relevant experience or expertise, and legislators, designated by the governor and who shall serve at the pleasure of the governor.

The chair of the task force shall be the Assistant Secretary of the Department of
Public Safety and Corrections, or his designee. All other officers, if any, shall be elected by
and from the membership of the task force.

BE IT FURTHER RESOLVED that a majority of the membership of the task force shall constitute a quorum and shall meet at predetermined and agreed upon dates by the task force, enforced by the chairman, or upon an affirmative vote of a majority of the task force members. All members must be notified in writing of all meetings at least two weeks before the date on which a meeting of the task force is scheduled.

BE IT FURTHER RESOLVED that the Louisiana Legislative Women's Caucus and the Department of Public Safety and Corrections shall provide the administrative assistance and staffing as may be necessary in order to enable the task force to accomplish its goals.

BE IT FURTHER RESOLVED that this study shall be conducted in collaboration
with Operation Restoration and other community organizations and stakeholders.

1	BE IT FURTHER RESOLVED that the task force may request the Louisiana
2	Legislative Women's Caucus, the Department of Public Safety and Corrections, and the
3	office of the judicial administrator of the Louisiana Supreme Court to provide relevant data
4	and staff expertise upon request.
5	BE IT FURTHER RESOLVED that the task force shall meet no less than six times
6	per year.
7	BE IT FURTHER RESOLVED that the task force shall prepare and submit a final
8	report that contains a detailed statement of the findings and policy recommendations of the
9	task force to the governor, leadership of the Louisiana Legislature, and the chief justice of
10	the Louisiana Supreme Court. The report shall be made available to the public.
11	BE IT FURTHER RESOLVED that a suitable copy of this Resolution be transmitted
12	to the secretary of the Department of Public Safety and Corrections.

DIGEST

The digest printed below was prepared by House Legislative Services. It constitutes no part of the legislative instrument. The keyword, one-liner, abstract, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

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Creates the Louisiana Women's Incarceration Task Force.

The task force is hereby authorized and directed to study, evaluate, analyze, and undertake a comprehensive review of the state's criminal justice system as it relates to women. The information gathered shall be used to develop policy recommendations for the legislature to:

- (1) Develop practices and processes that avoid placing additional trauma or harm upon women as they navigate the criminal justice system.
- (2) Reduce both the correctional population and recidivism of women.
- (3) Develop a group of practices and processes throughout the criminal justice system that allow people to navigate these systems with affirmation of their self-determined gender identity.
- (4) Address the holistic health of women to include access to hormone therapy, prenatal care, reproductive health, access to other medicine to maintain health, consistent health screenings, mental health access, and access to substance use and recovery resources.
- (5) Increase and evaluate programming available to women during and after incarceration with the intention of self-determined development.

- (6) Increase and ensure the availability of gender responsive resources to support the dignity and quality of life of all women.
- (7) Reinvest savings into strategies shown to decrease recidivism, including improved reentry outcomes, diversion programs, and employment pipelines.