SENATE FLOOR AMENDMENTS

2018 Regular Session

Amendments proposed by Senator Morrell to Re-Reengrossed House Bill No. 2 by Representative Abramson

1 AMENDMENT NO. 1

2 On page 120, between lines 9 and 10 insert the following:

3 "Section 18. The legislature hereby recognizes that the Constitution of Louisiana provides in Article VII, Section 11, that the governor shall present to the legislature a five-4 5 year Capital Outlay Program and request implementation of the first year of such program, 6 and that the capital outlay projects approved by the legislature are to be made part of the 7 comprehensive state capital budget which shall, in turn, be adopted by the legislature. 8 Further, all projects in such budget adopted by the legislature requiring bond funds must be 9 authorized as provided in Article VII, Section 6 of the Constitution of Louisiana. The 10 legislature finds that over a period of years the legislature has enacted numerous bond 11 authorizations, but due to inflation and the requirements of specificity of amount for each project, impossibility, or impracticability, many of the projects cannot be undertaken. All 12 13 of the unissued bonds must be listed in the financial statements of the state prepared from 14 time to time and in connection with the marketing of bonds, and are taken into account by rating agencies, prospective purchasers, and investors in evaluating the investment quality 15 and credit worthiness of bonds being offered for sale. The continued carrying of the 16 17 aforesaid unissued bonds on the financial statements of the state under the above described 18 circumstances operates unnecessarily to the financial detriment of the state. Accordingly, the 19 legislature deems it necessary and in the best financial interest of the state to repeal all Acts, 20 except any Act authorizing the issuance of refunding bonds and Act 41 of the 2006 First 21 Extraordinary Session, providing for the issuance of general obligation bonds in the state 22 which cannot be issued for the projects contemplated, and in their stead to reauthorize 23 general obligation bonds of the state for those projects deemed to be essential, and to 24 authorize new projects.

25 Section 19. It is the intent of the legislature that Section 18 through 28 shall 26 constitute the Omnibus Bond Authorization Act of 2018 and, together with any Act 27 authorizing the issuance of refunding bonds and Act 41 of the 2006 First Extraordinary

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1 Session, shall provide bond authorization, as required by Article VII, Section 6 of the 2 Constitution of Louisiana, for those projects to be funded totally or partially by the sale of 3 general obligation bonds and included in Section 1 through 17 of this House Bill No. 2 of 4 the 2018 Regular Session as finally enacted into law (2018 Capital Outlay Act). It is the further intent of the legislature that in this year and each year hereafter an Omnibus Bond 5 6 Authorization Act shall be enacted providing for the repeal of state general obligation bond authorizations for projects no longer found feasible or desirable, the reauthorization of those 7 8 bonds not sold during the prior fiscal year for projects deemed to be of such priority as to 9 warrant such reauthorization, and to enact new authorization for projects found to be needed 10 for capital improvements.

11 Section 20. Except as hereinafter provided, all prior Acts of the legislature 12 authorizing the issuance of general obligation bonds of the state of Louisiana shall be and 13 the same are hereby repealed in their entirety, including without limitation Act No. 5 of the 14 2017 Second Extraordinary Session of the Louisiana Legislature (2017 Omnibus Bond 15 Authorization Act) and any Acts heretofore repealed with such Act. This repeal shall not be applicable to any Act providing for the issuance of refunding bonds nor to Act 41 of the 16 17 2006 First Extraordinary Session, and such Acts shall remain in full force and effect and 18 shall not be affected by the provisions of Section 18 through 28 of this Act. In addition, the 19 repeal shall not in any manner affect the validity of any bonds heretofore issued pursuant to 20 any of the bond authorizations repealed hereby.

Section 21. To provide funds for certain capital improvement projects the State Bond Commission is hereby authorized pursuant to Article VII, Section 6 of the Constitution of Louisiana to issue general obligation bonds or other general obligations of the state for capital improvements for the projects, and subject to any terms and conditions set forth on the issuance of bonds or the expenditure of monies for each project as is provided for in Sections 1 through 17 of this 2018 Capital Outlay Act.

27 Section 22.(A) To provide funds for certain capital improvement projects authorized 28 prior to this Act and by this Act, which projects are designed to provide for reimbursement 29 of debt service on general obligation bonds, the State Bond Commission is hereby authorized 30 pursuant to Article VII, Section 6 of the Constitution of Louisiana, to issue general 31 obligation bonds of the state, hereinafter referred to as "project bonds", for capital

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improvements for the projects and subject to any terms and conditions set forth on the issuance of bonds or the expenditure of monies for each such project as provided in the 2018 Capital Outlay Act the terms of which require such reimbursement of debt service.

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4 (B) Without affecting, restricting, or limiting the pledge herein made of the full faith and credit of the state of Louisiana to the payment of the general obligation bonds authorized 5 6 by this Section and without affecting, restricting, or limiting the obligation of the state to pay the same from monies pledged and dedicated to and paid into the Bond Security and 7 8 Redemption Fund, but in order to decrease the possible financial burden on the general funds 9 of the state resulting from this pledge and obligation, the applicable management board, 10 governing body, or state agency for which any of such project bonds are issued, in the fiscal 11 year in which such project bonds are issued and in each fiscal year thereafter until such 12 project bonds and the interest thereon are paid, shall transfer and make available to the state 13 treasury, for deposit in the Bond Security and Redemption Fund, designated student fees or 14 revenues or other revenues in an amount equal to the debt service on such project bonds in 15 such fiscal year. In addition, the applicable management board, governing body, or state 16 agency, in the fiscal year in which such project bonds are issued and in each of the nine 17 immediately succeeding fiscal years thereafter, shall transfer and make available to the state 18 treasury from designated student fees or revenues or other revenues, for credit to a 19 reimbursement reserve account for such project bonds which shall be established in an 20 account designated in the reimbursement contract hereafter provided for, monies in an 21 amount equal to one-tenth of the average annual debt service on such project bonds, and each such reimbursement reserve account thereafter shall be maintained in said minimum 22 23 amount by further transfers, if necessary, from designated student fees or revenues or other 24 revenues by the applicable management board, governing body, or state agency to the state 25 treasury. Each such reimbursement reserve account shall be used, if necessary, solely to 26 make the reimbursement payments herein obligated to be made to the state treasury. When 27 the general obligation bonds and the interest thereon issued hereunder have been paid, any 28 amount remaining in the reimbursement reserve account, as prorated to such authorized 29 project, shall be transferred by the state treasurer to the applicable management board, 30 governing body, or state agency.

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1 (C) No project bonds authorized by this Section shall be issued for any authorized 2 project unless and until a reimbursement contract has been entered into and executed 3 between the applicable management board, governing body, or state agency and the State 4 Bond Commission pertaining to the reimbursement payment and reimbursement reserve account payments for such project. The contract shall require payment into the state treasury 5 6 of designated student fees or revenues or other revenues in an amount sufficient to reimburse the cost to the state of the principal, interest, and premium, if any, obligated to be paid by 7 8 the state on such project bonds. The State Bond Commission shall not be required to execute 9 any such reimbursement contract unless the estimates and projections of the designated 10 student fees or revenues or other revenues available for payment into the state treasury 11 thereunder for the authorized projects are sufficient to reimburse the costs of the principal, 12 interest, and premium, if any, on the project bonds. A reimbursement contract hereunder 13 shall be authorized by resolution of the applicable management board, governing body, or 14 state agency, or board or by act of the chief executive officer if no governing board exists.

15 This authorization shall provide for the dates, amounts, and other details for the payments required to be made to the state treasury and for the reserve account. The 16 17 authorization may contain such covenants with the State Bond Commission regarding the 18 fixing of rates for fees and charges or revenues and such other covenants and agreements 19 with the State Bond Commission as will assure the required payments to the state treasury. 20 The contract shall be subject to approval by the Office of the Attorney General and the State 21 Bond Commission and, when so accepted and approved, shall conclusively constitute and 22 be the reimbursement contract for an authorized project, as required hereunder.

23 (D) The obligation to make the reimbursement payments as required by a 24 reimbursement contract may be represented by the issuance by the applicable management 25 board, governing body, or state agency of its nonnegotiable revenue obligation in the form 26 of a bond or other evidence of indebtedness, hereinafter referred to as "reimbursement 27 bond". The reimbursement bond shall be issued in a single bond form, without coupons, in 28 the principal amount equal to the aggregate principal amount of project bonds, shall be 29 registered in principal and interest in the name of and be payable to the State Bond Commission, shall bear interest at a rate or rates equal to the interest rate or rates payable 30 31 on the project bonds, and shall be payable as to principal and interest at such times, in such

1 manner, from designated student fees or revenues, or other revenues, and be subject to such 2 terms and conditions as shall be provided in the authorizing resolution or document executed 3 by a chief executive officer, where applicable. This authorization shall be subject to approval 4 by the State Bond Commission and the Office of the Attorney General, and when so accepted and approved, the authorization shall constitute and be the reimbursement contract 5 6 for such authorized project, as required hereunder. The reimbursement bonds authorized under the provisions of this Section may be issued on a parity with outstanding 7 8 reimbursement bonds of the applicable management board, governing body, or state agency, 9 or issued on a subordinate lien basis to outstanding bonds, or a combination thereof, and may 10 include and contain such covenants with the State Bond Commission for the security and 11 payment of the reimbursement bonds and such other customary provisions and conditions 12 for their issuance by the applicable management board, governing body, or state agency as 13 are authorized and provided for by general law and by this Section. Until project bonds for 14 an authorized project have been paid, the applicable management board, governing body, 15 or state agency shall impose fees and charges in an amount sufficient to comply with the 16 covenants securing outstanding bonds and to make the payments required by the 17 reimbursement contract.

18 (E) In addition to the other payments herein required, reimbursement contracts shall 19 provide for the setting aside of sufficient student fees or revenues or other revenues in a 20 reserve fund, so that within a period of not less than ten years from date of issuance of 21 project bonds there shall be accumulated in a reserve fund monies equal to a sum not less 22 than the average annual debt service requirements on such project bonds. Monies in the 23 reserve fund shall be used for the purpose of remedying or preventing a default in making 24 the required payments under a reimbursement contract. The reserve fund required hereunder 25 may consist of a reserve fund heretofore or hereafter established to secure payments for 26 reimbursement bonds of the applicable management board, governing body, or state agency, 27 provided that (1) payments from said reserve fund to secure the payments required to be 28 made under a reimbursement contract shall be on a parity with the payments to be made 29 securing outstanding bonds and additional parity bonds and (2) no additional parity reimbursement bonds shall be issued except pursuant to the establishment and maintenance 30 31 of an adequate reserve fund as approved by the State Bond Commission.

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1 (F) When the balance of reimbursement bond proceeds, for a project, are allocated 2 to another project, the State Bond Commission is authorized to make the appropriate 3 amendment to the reimbursement contract with the agency making the reimbursement 4 payments.

5 Section 23. The bonds authorized to be sold by the State Bond Commission pursuant 6 to this Act shall be issued and sold in conformity with the provisions of Article VII, Section 6 of the Louisiana Constitution, R.S. 39:1361 through R.S. 39:1367, and R.S. 39:1401 7 8 through R.S. 39:1430.1, and any amendments thereto adopted prior to, at the same time as, 9 or subsequent to, the effective date of this Act. However, the provisions of R.S. 39:1365(9) 10 shall not apply to any bonds issued hereunder in the form of variable rate and/or tender 11 option bonds and that said bonds need not be issued in serial form and may mature in such 12 year or years as may be specified by the State Bond Commission. Should any provision of 13 this Act be inconsistent with any provision of the Louisiana Revised Statutes of 1950, the 14 provisions of this Act shall govern. In connection with the issuance of the bonds authorized 15 hereby, the State Bond Commission may, without regard to any other laws of the state relating to the procurement of services, insurance, or facilities, enter into contracts upon such 16 17 terms as it deems advantageous to the state for (1) the obtaining of credit enhancement or 18 liquidity devices designed to improve the marketability of the bonds and (2) if the bonds are 19 structured as variable rate and/or tender option bonds to provide the services and facilities 20 required for or deemed appropriate by the State Bond Commission for such type of bonds, 21 including those of tender agents, placement agents, indexing agents, remarketing agents, 22 and/or standby bond purchase facilities. The cost of obtaining credit enhancement or 23 liquidity devices and fees for other services set forth in this Section shall, if authorized by 24 the State Bond Commission, be paid from the Bond Security and Redemption Fund as a 25 requirement with respect to the issuance of the bonds authorized hereby. The bonds shall be 26 general obligations of the state of Louisiana, to the payment of which, as to principal, 27 premium, if any, and interest, as and when the same become due, the full faith and credit of 28 the state is hereby irrevocably pledged. These bonds shall be secured by monies in the Bond 29 Security and Redemption Fund and shall be payable on a parity with bonds and other 30 obligations heretofore and hereafter issued which are secured by that fund. The maximum

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interest rate or rates on such bonds, and their maturities, shall be determined by the State

2 Bond Commission. The state treasurer shall invest all bond proceeds until disbursed.

Section 24. Notwithstanding the provisions of R.S. 39:101(A) and 112(C), projects included within Section (1)(A) of this Act are hereby deemed to have timely submitted capital outlay budget request applications for Fiscal Year 2018-2019 and to have complied with the late approval requirements of R.S. 39:112(C), and as such shall be eligible for cash and noncash lines of credit for Fiscal Year 2018-2019. Beginning in Fiscal Year 2019-2020 all projects shall comply with the provisions of R.S. 39:101(A) and 112(C).

Section 25. Notwithstanding the provisions of R.S. 39:101(A) and 112(C), projects
included within Section (1)(B) of this Act which have submitted a capital outlay budget
request application pursuant to R.S. 39:101(A) prior to the date the governor signs this Act
or the lapse of time for gubernatorial action, shall be deemed to have complied with the late
approval requirements of R.S. 39:112(C). Beginning in Fiscal Year 2019-2020, all projects
shall comply with the provisions of R.S. 39:101(A) and 112(C).

15 Section 26.(A) The office of facility planning and control shall revise the capital outlay application for entities applying for capital outlay funding for Fiscal Year 2019-2020 16 17 and thereafter, to include information regarding the status of the project and the amount of 18 any outstanding obligations for the project. If construction of a project is complete, the entity 19 which received capital outlay funding shall submit a certificate of completion to the office 20 of facility planning and control within one year of completion of construction of the project. 21 Any entity that receives cash lines of credit for any portion of design, planning, or 22 construction of a capital outlay project that fails to timely submit a certificate of completion 23 shall be ineligible for future capital outlay funding unless the entity receives approval of 24 both the House Ways and Means Committee and the Senate Revenue and Fiscal Affairs 25 Committee.

(B) Beginning in Fiscal Year 2019-2020, the office of facility planning and control shall include in any report submitted to the Joint Legislative Committee on Capital Outlay pursuant to the provisions of R.S. 39:105, information regarding the amount of local match required to be provided by a nonstate entity requesting capital outlay funding for each project application and whether the local match requirement has been waived by the office of facility planning and control. If a local match requirement has been waived by the office of facility planning and control, the report shall also include the rationale and basis for the
 waiver.

Section 27. The provisions, items, and projects contained in this Act are severable
and if any provision, item, or project contained herein, or the application of any such
provision, item, or project, is held invalid, such invalidity shall not affect other provisions,
items, projects, or applications of the Act which can be given effect without the invalid
provision, project, item, or application.

8 Section 28. Unless specifically repealed, Sections 18 through 28 of this Act shall
9 expire, and be considered null and void and of no further effect on June 30, 2019, except as

10 to any bonds authorized herein (1) which have been sold, (2) to which lines of credit have

11 been issued, or (3) for which contracts for construction have been signed."

12 AMENDMENT NO. 2

13 On page 120 at the beginning of the line 10, change "Section 18." to "Section 29."