HLS 19RS-739 ORIGINAL

2019 Regular Session

HOUSE BILL NO. 167

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# BY REPRESENTATIVE LANCE HARRIS

Prefiled pursuant to Article III, Section 2(A)(4)(b)(i) of the Constitution of Louisiana.

SCHOOLS/EMPLOYEES: Revises requirements for certification, hiring, and dismissal of teachers and other school employees with respect to criminal history

AN ACT

2	To amend and reenact R.S. 17:7(6)(h)(introductory paragraph) and (i) and (10), 15(A)(1)(a)
3	and (b)(i)(aa) and (ii) and (2)(a)(i) and (iv) and (c), (C), (E), (F)(1), and (G), and
4	3991(E)(5)(a)(i), (ii)(aa), and (iii) and (b), relative to teachers and other school
5	employees; to revise requirements pertaining to criminal history with respect to the
6	certification, hiring, and dismissal of teachers and other school employees; to
7	provide for the powers, duties, and rules of the State Board of Elementary and
8	Secondary Education with respect to these processes; and to provide for related
9	matters.
10	Be it enacted by the Legislature of Louisiana:
11	Section 1. R.S. 17:7(6)(h)(introductory paragraph) and (i) and (10), 15(A)(1)(a) and
12	(b)(i)(aa) and (ii) and (2)(a)(i) and (iv) and (c), (C), (E), (F)(1), and (G), and
13	3991(E)(5)(a)(i), (ii)(aa), and (iii) and (b) are hereby amended and reenacted to read as
14	follows:
15	§7. Duties, functions, and responsibilities of board
16	In addition to the authorities granted by R.S. 17:6 and any powers, duties, and
17	responsibilities vested by any other applicable laws, the board shall:
18	* * *

1 (6)

2 \* \* \*

(h) The board may issue a teaching certificate or other teaching authorization to a person who has been convicted of or has pled nolo contendere to a felony offense not listed in R.S. 15:587.1(C), who has been found to have submitted fraudulent documentation to the board or the state Department of Education as part of an application for a teaching certificate or other teaching authorization, or who has been found to have facilitated cheating on any state assessment as determined by the board if all of the following conditions apply:

(i) Five years have passed from the date of entry of the person's final conviction, the date of entry of his plea of nolo contendere, or the date of receipt of notification from the board of its determination that he submitted fraudulent documentation or facilitated cheating on a state assessment.

\* \* \*

(10) The board shall promulgate rules and regulations in accordance with the Administrative Procedure Act to establish a process for issuing a teaching authorization to a person seeking employment as an administrator, teacher, or substitute teacher in any school, including a public or nonpublic school that does not require a Louisiana teaching certificate for the employment of a teacher. Such rules and regulations shall be limited to procedures for determining if a person has submitted fraudulent documentation to the board or the state Department of Education related to the issuance of the teaching authorization or has facilitated cheating on any state assessment administered to students, or has been convicted of or has pled nolo contendere to a any felony offense or any offense listed in R.S. 15:587.1(C). The rules and regulations also shall include a requirement that the board, in accordance with R.S. 42:17(A)(1), notify the person of its intention to discuss the person's character, professional competence, or physical or mental health

1	in an executive session and of the person's option to require that the board discuss
2	such matters in an open meeting.
3	* * *
4	§15. Criminal history review
5	A.(1)(a) A person who has been convicted of or has pled nolo contendere to
6	a crime listed in R.S. 15:587.1(C) shall not be hired by a city, parish, or other local
7	public school board or a nonpublic school or school system as a bus operator,
8	substitute bus operator, or janitor, or as a temporary, part-time, or permanent school
9	employee of any kind.
10	(b)(i) Except as otherwise provided in this Subparagraph, a city, parish, or
11	other local public school board or a nonpublic school or school system shall not
12	knowingly hire a person as an administrator, teacher, or substitute teacher if the
13	person:
14	(aa) Has been convicted of or has pled nolo contendere to a felony offense
15	even if adjudication was withheld or a first offender pardon or expungement was
16	granted.
17	* * *
18	(ii) A city, parish, or other local public school board or a nonpublic school
19	or school system may hire a person as an administrator, teacher, or substitute teacher
20	who has been convicted of or has pled nolo contendere to a felony not listed in R.S.
21	15:587.1(C), who has been found to have submitted fraudulent documentation to the
22	State Board of Elementary and Secondary Education or the state Department of
23	Education as part of an application for a Louisiana teaching certificate or other
24	teaching authorization, or who has been found to have facilitated cheating on any
25	state assessment as determined by the board if the State Board of Elementary and
26	Secondary Education approves a formal appeal request submitted by the person and
27	issues a teaching certificate or authorization as provided in R.S. 17:7(6)(h).
28	* * *

28

29

1	(2)(a) A city, parish, or other local public school board shall dismiss:
2	(i) An administrator, teacher, or substitute teacher upon the final conviction
3	of or submission of a plea of nolo contendere to any felony offense, after a hearing
4	held pursuant to the provisions of Part II of Chapter 2 of this Title.
5	* * *
6	(iv) Any other school employee if such employee is convicted of or pleads
7	nolo contendere to a crime an offense listed in R.S. 15:587.1(C), except R.S. 14:74.
8	* * *
9	(c) A city, parish, or other local public school board may reemploy an
10	administrator, teacher, or other school employee who has been dismissed for
11	conviction of a crime, except a crime listed in R.S. 15:587.1(C), pursuant to
12	Subparagraph (a) of this Paragraph only upon written approval of the <u>a</u> district judge
13	of the parish and the district attorney, or upon written documentation from the court
14	in which the conviction occurred stating that the conviction has been reversed, set
15	aside, or and vacated. Any such statement of approval of the judge and the district
16	attorney and any such written documentation from the court shall be kept on file at
17	all times by the school and shall be produced upon request to any law enforcement
18	officer. No later than thirty days after its being placed on file by the school, the
19	school principal shall submit a copy of any such statement of approval or written
20	documentation from the court to the state superintendent of education.
21	* * *
22	C. The State Board of Elementary and Secondary Education by rule adopted
23	in accordance with the Administrative Procedure Act shall establish requirements
24	and procedures consistent with the provisions of R.S. 15:587.1 and the provisions for
25	all other felony offenses for the state Department of Education to determine whether
26	an applicant for or the recipient of any certificate, license, or other teaching
27	authorization issued in accordance with state law or board policy by the department

or the board and who might reasonably be expected to be placed in a position of

supervisory or disciplinary authority over school children has been convicted of or

pled nolo contendere to any criminal offense. Included in this rule shall be the requirement and the procedure for the submission of a person's fingerprints in a form acceptable to the Louisiana Bureau of Criminal Identification and Information.

\* \* \*

- E.(1) An administrator, teacher, or other school employee upon his final conviction or plea of guilty or nolo contendere to of any criminal offense, excluding traffic offenses, shall report the fact of his conviction or plea to his employer within forty-eight hours of the conviction or plea of guilty or nolo contendere.
- (2) An administrator, teacher, or substitute teacher who fails to report a conviction or plea of guilty or nolo contendere of any felony criminal offense shall be fined not more than one thousand dollars or imprisoned for not more than one year, with or without hard labor, or both.
- (3) A school employee other than an administrator, teacher, or substitute teacher who fails to report a conviction or plea of guilty or nolo contendere of any criminal offense listed in R.S. 15:587.1(C)(1) shall be fined not more than five hundred dollars or imprisoned for not more than six months, with or without hard labor, or both.
- F.(1) The State Board of Elementary and Secondary Education may assess a civil fine against a school governing authority, equal to the average state yearly compensation for a public school teacher, inclusive of salary and benefits, that knowingly employs a person without requesting the criminal records required by this Section or who knowingly hires a person who has been convicted of or pled nolo contendere to any felony offense or any offense listed in R.S. 15:587.1(C), except R.S. 14:74, and who the State Board of Elementary and Secondary Education has not provided a teaching authorization pursuant to the provisions of R.S. 17:7(10) or who has not completed the formal appeal process required by the state board and been granted a new teaching certificate or other teaching authorization as provided in R.S. 17:7(6)(h).

\* \* \*

1	G. At the request of his parent or legal guardian, a student shall be removed
2	from the class of any teacher who has a felony conviction of any felony offense or
3	any offense listed in R.S. 15:587.1(C), except R.S. 14:74, and placed in another
4	class.
5	* * *
6	§3991. Charter schools; requirements; limitations; renewal; amendment; revocation;
7	board membership
8	* * *
9	E. A charter school shall not:
10	* * *
11	(5)(a) Hire a person:
12	(i) As an administrator, teacher, substitute teacher, bus operator, substitute
13	bus operator, janitor, or other school employee who might reasonably be expected
14	to be placed in a position of supervisory or disciplinary authority over school
15	children who has been convicted of or has pled nolo contendere to a crime listed in
16	R.S. 15:587.1(C).
17	(ii) As an administrator, teacher, or substitute teacher if any of the following
18	apply to the person:
19	(aa) Has been convicted of or has pled nolo contendere to any other felony
20	offense even if adjudication was withheld or a first offender pardon or expungement
21	was granted.
22	* * *
23	(iii) Notwithstanding any other provision of law, a charter school may hire
24	a person as a teacher or substitute teacher who has been convicted of or has pled nolo
25	contendere to a felony not listed in R.S. 15:587.1(C) or who has been found to have
26	submitted fraudulent documentation to the state board or the state Department of
27	Education as part of an application for a Louisiana teaching certificate or other
28	teaching authorization if the state board approves a formal appeal request submitted

1 by the person and issues a teaching certificate or authorization as provided in R.S. 2 17:7(6)(h). 3 (b) The state board shall establish regulations, requirements, and procedures 4 consistent with the provisions of R.S. 15:587.1 under which the school governing 5 authority shall determine whether an applicant or employee has been convicted of 6 or pled nolo contendere to any felony offense. Included in these regulations shall be 7 the requirement and the procedure for the submission of a person's fingerprints in a 8 form acceptable to the Louisiana Bureau of Criminal Identification and Information 9 prior to employment of such person.

#### DIGEST

The digest printed below was prepared by House Legislative Services. It constitutes no part of the legislative instrument. The keyword, one-liner, abstract, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

HB 167 Original

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2019 Regular Session

Lance Harris

**Abstract:** Relative to criminal history, applies certain requirements for certification and employment of teachers and other school employees only to those who have been convicted of certain offenses instead of those who have been either convicted or pled nolo contendere to such offenses.

### **BESE** powers and duties

<u>Present law</u> authorizes the State Bd. of Elementary and Secondary Education (BESE) to do the following with respect to teacher certification and employment:

- (1) Issue a teaching certificate or authorization to a person who has been convicted of or has pled nolo contendere to a felony offense not listed in <u>present law</u> (R.S. 15:587.1) if certain conditions apply, including the passage of five years from the date of the conviction or plea. <u>Proposed law</u> limits applicability of <u>present law</u> only to those who have been convicted.
- (2) Assess civil fines for hiring persons who have been convicted or have pled nolo contendere to any felony offense. Proposed law limits this fining authority to the hiring of those convicted and includes offenses listed in present law (R.S. 15:587.1(C)) except one (R.S. 14:74 criminal neglect of family).

Present law requires BESE to provide for the following:

(1) Authorization of a person as an administrator, teacher, or substitute teacher, including procedures for determining if he has been convicted or has pled nolo contendere to a felony offense. Proposed law limits present law to those convicted and adds offenses listed in present law (R.S. 15:587(C)) to those relative to which such procedures shall apply.

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CODING: Words in struck through type are deletions from existing law; words <u>underscored</u> are additions.

(2) Requirements and procedures for determining if a person has been convicted of or pled nolo contendere to certain offenses. <u>Proposed law</u> limits <u>present law</u> to convictions.

## Prohibition against hiring / exceptions

<u>Present law</u> prohibits the hiring of a person who has been convicted of or has pled nolo contendere to:

- (1) A crime listed in <u>present law</u> (R.S. 15:587.1(C)) as a bus operator, substitute bus operator, or janitor or as a temporary, part-time, or permanent school employee of any kind. <u>Proposed law</u> limits this hiring prohibition to those convicted.
- (2) A felony offense as an administrator, teacher, or substitute teacher. <u>Proposed law</u> limits this hiring prohibition to those convicted.

<u>Present law</u> provides an exception to the prohibitions above and allows hiring, for certain positions, a person who has been convicted of or has pled nolo contendere to a felony not listed in <u>present law</u> (R.S. 15:587.1(C)) if BESE approves a formal appeal request and issues a teaching certificate or authorization. <u>Proposed law</u> limits <u>present law</u> to those convicted.

### Reporting

<u>Present law</u> requires school employees, upon final conviction or plea of guilty or nolo contendere to any criminal offense (except traffic offenses), to report to employer within 48 hours and provides penalties for failure to report. <u>Proposed law</u> limits <u>present law</u> reporting requirements to convictions.

### Required dismissal

Present law requires the dismissal of the following:

- (1) An administrator, teacher, or substitute teacher upon final conviction of or plea of nolo contendere to any felony offense after a hearing held pursuant to <u>present law</u>.
- (2) Any other school employee who is convicted of or pleads nolo contendere to a crime listed in <u>present law</u> (R.S. 15:587.1(C)) except for one (R.S. 14:74 criminal neglect of family).

Proposed law limits such dismissal requirements to those convicted.

### Student removal from class

<u>Present law</u> requires, upon parental request, a student to be removed from the class of any teacher who has a felony conviction. <u>Proposed law</u> also applies this requirement to any teacher who has a conviction for any offense listed in <u>present law</u> (R.S. 15:587.1(C)) except for one (R.S. 14:74 – criminal neglect of family).

(Amends R.S. 17:7(6)(h)(intro. para.) and (i) and (10), 15(A)(1)(a) and (b)(i)(aa) and (ii) and (2)(a)(i) and (iv) and (c), (C), (E), (F)(1), and (G), and 3991(E)(5)(a)(i), (ii)(aa), and (iii) and (b))