2019 Regular Session

HOUSE BILL NO. 459

BY REPRESENTATIVE TALBOT

Prefiled pursuant to Article III, Section 2(A)(4)(b)(i) of the Constitution of Louisiana.

AN ACT

GAMING: Provides relative to fantasy sports contests

2	To amend and reenact R.S. 27:302 and to enact R.S. 27:306, 307, 308, 309, and 310, relative
3	to fantasy sports contests; to provide relative to the Louisiana Fantasy Sports
4	Contests Act; to provide for definitions; to provide for the licensing and suitability
5	of fantasy sports contest operators; to provide relative to the issuance or denial of
6	licenses; to prohibit the transfer of licenses; to provide penalties for allowing persons
7	under twenty-one years of age to be a fantasy sports contest player; to provide for
8	legislative intent; to provide for effectiveness; and to provide for related matters.
9	Be it enacted by the Legislature of Louisiana:
0	Section 1. R.S. 27:302 is hereby amended and reenacted and R.S. 27:306, 307, 308,
1	and 309 are hereby enacted to read as follows:
12	§302. Definitions
13	For purposes of this Chapter:
4	(1) "Board" means the Louisiana Gaming Control Board.
15	(2) "Confidential information" means information related to the play of a
16	fantasy sports contest by fantasy sports contest players that is obtained as a result of
17	or by virtue of a person's employment.

1	(3) "Entry fee" means cash or cash equivalent that is required to be paid by
2	a fantasy sports contest participant to a fantasy sports contest operator in order to
3	participate in a fantasy sports contest.
4	(2)(4) "Fantasy sports contest" means any fantasy or simulation sports game
5	or contest played through the internet or mobile device with all of the following
6	elements:
7	(a) Participants create a simulation sports team based on the current
8	membership of actual amateur or professional sports organizations.
9	(b) All prizes and awards offered to winning participants are established and
10	made known to the participants in advance of the game or contest, and the value of
11	the prizes or awards is not determined by the number of participants or the amount
12	of any fees paid by those participants.
13	(c) All winning outcomes reflect the relative knowledge and skill of the
14	participant and are predominantly determined by accumulated statistical results of
15	the performance of the individuals, including athletes in the case of sporting events.
16	(d) No winning outcome is based on either of the following:
17	(i) On the score, point-spread, or any performance or performances of any
18	single real-world team or any combination of such teams.
19	(ii) Solely on any single performance of an individual athlete in any single
20	real-world sporting or other event.
21	(5) "Fantasy sports contest operator" or "operator" means a person or entity
22	that is licensed by the board to offer a platform for the playing of fantasy sports
23	contests, to administer one or more fantasy sports contests with an entry fee, and to
24	award a prize of value.
25	(6) "Fantasy sports contest player" or "player" means a person who
26	participates in a fantasy sports contest offered by a fantasy sports contest operator.
27	(7) "Gross fantasy sports contest revenues" means the amount equal to the
28	total of all entry fees that a fantasy sports contest operator collects from all fantasy

1	sports contest players, multiplied by the location percentage for the state of
2	Louisiana.
3	(8) "Location percentage" means, for each fantasy sports contest, the
4	percentage rounded to the nearest tenth of a percent of the total of entry fees
5	collected from fantasy sports contest players located in the state of Louisiana,
6	divided by the total entry fees collected from such players participating in fantasy
7	sports contests.
8	(9) "Net revenue" means for all fantasy sports contests, the amount equal to
9	the total entry fees collected from all participants entering such fantasy sports
10	contests, less the winnings paid to participants in the contests.
11	* * *
12	§306. Licensing of fantasy sports contest operators
13	A. No fantasy sports contest operator shall offer any fantasy sports contest
14	in this state without first being licensed by the board. Applications for licensure
15	shall be on forms provided by the board.
16	B. Before obtaining a license to offer fantasy sports contests in this state, a
17	fantasy sports contest operator shall:
18	(1) Be authorized to transact business in this state; and
19	(2) Demonstrate to the board that the operator is suitable for licensing
20	pursuant to R.S. 27:28.
21	C. Any fantasy sports contest operator that allows its license to lapse,
22	without requesting an extension of time to file for renewal of the license, shall be
23	required to resubmit an initial application for licensure. An extension may be
24	granted by the board upon receipt of a written request prior to the lapse of the
25	license.
26	D. A license issued by the board to a fantasy sports contest operator shall not
27	be transferable.

1	§307. Issuance or denial of license
2	A. The board shall consider all applications for licensure and shall issue a
3	valid license to an applicant that meets the criteria set forth in this Chapter.
4	B. The board shall deny a license to any applicant who does not meet the
5	criteria as set forth in this Chapter and as established by the board.
6	C. The board shall issue or deny an operator's license within sixty days of
7	receipt of an application for licensure. If a license is not issued, the board shall
8	provide the operator with specific reasons for not issuing a license.
9	D. A license issued by the board to a fantasy sports contest operator shall not
10	be transferable.
1	§308. License requirements
12	A. As a condition of licensure, a fantasy sports contest operator shall submit
13	evidence to the board that the operator has established and will implement
14	commercially reasonable procedures for fantasy sports contests with an entry fee
15	that:
16	(1) Prevent employees of the fantasy sports contest operator, and relatives
17	of an employee living in the same household as an employee of an operator, from
18	competing in fantasy sports contests offered by an operator in which the operator
19	offers a cash prize to the general public.
20	(2) Prevent sharing of confidential information that could affect fantasy
21	sports contests with third parties until the information is made publicly available.
22	(3) Provide that no winning outcome is based on the score, point spread, or
23	any performance of any single actual sports team or combination of such teams or
24	solely on any single performance of an individual athlete or participant in any single
25	actual sporting event.
26	(4) Ensure that any of following persons do not participate in fantasy sports
27	contests:
28	(a) Athletes and individuals who participate in or officiate a game or
29	competition that is the subject of a fantasy sports contest.

1	(b) Any sports agent, team employee, referee, or league official associated
2	with a sport or athletic event.
3	(5) Verify that a fantasy sports contest player is twenty-one years of age or
4	older.
5	(6) Provide fantasy sports contest players with access to information on
6	responsible play.
7	(7) Provide fantasy sports contest players with access to information on
8	seeking assistance regarding compulsive or problem gambling.
9	(8) Provide fantasy sports contest players with access to the fantasy sports
10	contest player's play history and account details.
11	(9) Allow individuals to restrict themselves from entering a fantasy sports
12	contest upon request and provide reasonable steps to prevent the person entering
13	fantasy sports contests offered by an operator.
14	(10) Disclose the limit on the number of entries that a fantasy sports contest
15	player may submit in a fantasy sports contest and provide reasonable steps to prevent
16	players from submitting more than the limit.
17	(11) Segregate fantasy sports contest player funds from operational funds or
18	maintain a reserve that exceeds the amount of player funds on deposit, which may
19	not be used for operational activities. Reserve funds may take the form of cash, cash
20	equivalents, payment process reserves, payment processor receivables, an
21	irrevocable letter of credit, a bond, or a combination thereof, in the amount that must
22	exceed the total balances of the fantasy sports contest players' accounts.
23	B. A fantasy sports contest operator shall not offer fantasy sports contests
24	based on the performances of participants in high school or youth athletic events.
25	C. A fantasy sports contest operator may not offer a fantasy sports contest
26	to the general public that does not establish and make known all prizes and awards
27	offered to winning participants in advance of the game or contest.
28	D. A licensed fantasy sports contest operator shall:

1	(1) Annually contract with a certified public accountant to conduct an
2	independent audit that is consistent with the standards accepted by the American
3	Institute of Certified Public Accountants.
4	(2) Submit to the board a copy of the audit report.
5	§309. Allowing underage persons to play fantasy sports contests; penalties;
6	revocation hearing
7	A.(1) No person licensed pursuant to the provisions of this Chapter, or any
8	agent or employee thereof, shall allow a person under the age of twenty-one to be a
9	fantasy sports contest player.
10	(2) No person licensed pursuant to the provisions of this Chapter, or any
11	agent or employee thereof, shall allow a person to participate in a fantasy sports
12	contest in a parish in which, at the election held pursuant to R.S. 27:303, a majority
13	of the qualified electors in the parish voting on the proposition to authorize fantasy
14	sports contests in the parish voted against the proposition.
15	B.(1) The person licensed pursuant to the provisions of this Chapter shall
16	withhold all winnings from fantasy sports contest players who are determined to be
17	under the age of twenty-one and from fantasy sports contest players participating in
18	a fantasy sports contest in a parish in which, at the election held pursuant to R.S.
19	27:303, a majority of the qualified electors in the parish voting on the proposition to
20	authorize fantasy sports contests in the parish voted against the proposition.
21	(2) The person licensed pursuant to the provisions of this Chapter shall each
22	quarter report and remit to the division all winnings withheld from fantasy sports
23	contest players pursuant to the provisions of this Section.
24	C.(1) Violations of Paragraph (A)(1) of this Section shall be penalized by the
25	division as follows:
26	(a) If the licensee, his employee, or agent reasonably believed that the person
27	was twenty-one years of age or older:
28	(i) For a first or second violation, a fine of one thousand dollars shall be
29	imposed.

(ii) For a third or subsequent violation, a license revocation hearing shall be
conducted at which time the board shall determine whether or not there are
extenuating circumstances pursuant to which a license suspension or revocation
should not be imposed. At the conclusion of the hearing, the board may revoke or
suspend the license or, in lieu of the revocation or suspension of a license, the board
may impose a civil penalty not to exceed fifty thousand dollars for each violation.
Payment of the civil penalty shall be a requirement for the retention of the license
held by the entity.
(b) If the licensee, his employee, or agent is shown to have known or
reasonably believed he was allowing a person under the age of twenty-one years to
be a fantasy sports contest player, or for allowing a person under the age of fifteen
years to be a fantasy sports contest player regardless of what the licensee, his
employee, or agent knew or reasonably believed about the age of that person:
(i) For a first or second violation, license revocation may be imposed.
(ii) For a first or second violation, a fine of one thousand dollars shall be
imposed if the license is not revoked.
(iii) For a third or subsequent violation, a license revocation hearing shall be
conducted at which time the board shall determine whether or not there are
extenuating circumstances pursuant to which a license suspension or revocation
should not be imposed. At the conclusion of the hearing, the board may revoke or
suspend a license or, in lieu of the revocation or suspension of a license, the board
may impose a civil penalty not to exceed fifty thousand dollars for each violation.
Payment of the civil penalty shall be a requirement for the retention of the license
held by the entity.
(2) Violations of Paragraph (A)(2) of this Section shall be penalized by the
division as follows:
(a) For a first or second violation, license revocation may be imposed.
(b) For a first or second violation, a fine of one thousand dollars shall be
imposed if the license is not revoked

(c) For a third or subsequent violation, a license revocation hearing shall be
conducted at which time the board shall determine whether or not there are
extenuating circumstances pursuant to which a license suspension or revocation
should not be imposed. At the conclusion of the hearing, the board may revoke or
suspend a license or, in lieu of the revocation or suspension of a license, the board
may impose a civil penalty not to exceed fifty thousand dollars for each violation.
Payment of the civil penalty shall be a requirement for the retention of the license
held by the entity.
D.(1) A licensee shall be provided notice of the charged violation and may
concede the violation and accept the penalty or may deny the violation and demand
a hearing be held, pursuant to R.S. 27:25, to make a determination regarding the
charge.
(2) A violation shall have occurred only if the charged violation is conceded
by the licensee to have occurred or is found to have occurred at a hearing held for
that purpose.
(3) For the purposes of determining whether a second or subsequent
violation has occurred, every violation shall have occurred on a separate occasion,
at the same licensed location, and only violations that have occurred within a one-
year period, regardless of when they were charged, conceded, or found to have
occurred, shall be considered.
(4) For persons having more than one license issued pursuant to the
provisions of this Chapter, license revocation as provided in this Subsection, shall
only apply to the license of the fantasy sports contest operator of the platform on
which the violation occurred.
E.(1) It is unlawful for any person under twenty-one years of age to be a
fantasy sports contest player.
(2) Whoever violates the provisions of this Subsection shall be fined not

1 (3) Any person apprehended while violating the provisions of this 2 Subsection may be issued a citation by the apprehending law enforcement officer, which shall be paid in the same manner as provided for the offenders of local traffic 3 4 violations. Section 2. R.S. 27:310 is hereby enacted to read as follows: 5 6 §310. Legislative intent 7 It is the intent of the legislature that there shall be no tax levied on the net 8 revenue of fantasy sports contests offered to consumers within this state. 9 Section 3. Section 2 of this Act shall take effect and become operative only if neither House Bill No. 495 nor House Bill No. 600 from the 2019 Regular Session of the Legislature 10 11 are enacted and become effective. 12 Section 4. This Act shall become effective on July 1, 2019.

#### **DIGEST**

The digest printed below was prepared by House Legislative Services. It constitutes no part of the legislative instrument. The keyword, one-liner, abstract, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

HB 459 Re-Reengrossed

2019 Regular Session

Talbot

**Abstract:** Provides relative to the regulation of fantasy sports contests in this state.

<u>Present law</u> provides for the "Louisiana Fantasy Sports Contests Act", which called for a proposition election held on November 6, 2018, to determine whether fantasy sports contests were to be permitted in a particular parish.

<u>Present law</u> provides for a definition of "fantasy sports contests", which means any fantasy or simulation sports game or contest played through the internet or mobile device with all of the following elements:

- (1) Participants create a simulation sports team based on the current membership of actual amateur or professional sports organizations.
- (2) All prizes and awards offered to winning participants are established and made known to the participants in advance of the game or contest, and the value of the prizes or awards is not determined by the number of participants or the amount of any fees paid by those participants.
- (3) All winning outcomes reflect the relative knowledge and skill of the participant and are predominantly determined by accumulated statistical results of the performance of the individuals, including athletes in the case of sporting events.
- (4) No winning outcome is based on either of the following:

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CODING: Words in struck through type are deletions from existing law; words <u>underscored</u> are additions.

- (a) On the score, point-spread, or any performance or performances of any single real-world team or any combination of such teams.
- (b) Solely on any single performance of an individual athlete in any single real-world sporting or other event.

<u>Proposed law</u> retains <u>present law</u> and adds definitions for the terms "confidential information", "entry fee", "fantasy sports contest operator", "fantasy sports contest player", "gross fantasy sports contests revenues", "location percentage", and "net revenue".

<u>Proposed law</u> requires a fantasy sports contest operator to be licensed by the La. Gaming Control Board.

Proposed law provides that a fantasy sports contest operator must:

- (1) Be authorized to transact business in this state.
- (2) Demonstrate to the La. Gaming Control Board that the operator is suitable for licensing pursuant to present law (R.S. 27:28).

<u>Proposed law</u> provides that any fantasy sports contest operator that allows its license to lapse, without requesting an extension of time to file for a renewal, is required to resubmit an initial application for licensure. Further prohibits the transfer of a fantasy sports contest operator's license.

<u>Proposed law</u> requires the board to issue or deny a fantasy sports contest operator's license within 60 days of receipt of application for licensure. Provides that the board shall provide an operator with specific reasons if a license is not issued. Prohibits the transfer of a fantasy sports contest operator's license.

<u>Proposed law</u> provides that as a condition of licensure, a fantasy sports contest operator is required to submit evidence to the board that the operator has established and will implement certain commercially reasonable procedures for fantasy sports contests which include but are not limited to:

- (1) The verification that a fantasy sports contest player is 21 years of age or older.
- (2) Ensuring certain persons do not participate in fantasy sports contests.

<u>Proposed law</u> prohibits fantasy sports contests operators from offering fantasy sports contests based on the performances of participants in high school or youth athletic events.

Proposed law requires a licensed fantasy sports contest operator to:

- (1) Annually contract with a certified public accountant to conduct an audit that is consistent with the standards accepted by the American Institute of Certified Public Accountants.
- (2) Submit to the board a copy of the audit report.

<u>Proposed law</u> prohibits any person licensed pursuant to <u>proposed law</u>, or any agent or employee thereof, from allowing a person under the age of 21 to be a fantasy sports contest player and from allowing a person to participate in a fantasy sports contest in a parish in which a majority of the qualified electors in the parish voting on the proposition to authorize fantasy sports in the parish voted against the proposition. <u>Proposed law</u> requires the licensee to withhold the winnings of such persons. <u>Proposed law</u> further provides for the imposition of civil penalties and authorizes license revocation for licensees who violate this <u>proposed</u> law prohibition.

CODING: Words in struck through type are deletions from existing law; words <u>underscored</u> are additions.

<u>Proposed law</u> provides that it is the intent of the legislature that no tax shall be levied on the net revenue of fantasy sports contests in this state. Further provides that this provision of <u>proposed law</u> becomes effective only if neither House Bill No. 495 nor House Bill No. 600 of the 2019 R.S., which levy a tax on net gaming proceeds of fantasy sports contests, are enacted and become effective.

All other provisions of proposed law are effective July 1, 2019.

(Amends R.S. 27:302; Adds R.S. 27:306-310)

### Summary of Amendments Adopted by House

The Committee Amendments Proposed by <u>House Committee on Administration of</u> Criminal Justice to the original bill:

- 1. Remove <u>proposed law</u> language that a fantasy sports contest operator may offer fantasy sports contests during the time its application for licensure is pending before the La. Gaming Control Board.
- 2. Require the fantasy sports contest operator to demonstrate to the La. Gaming Control Board that the operator is suitable for licensing pursuant to present law.
- 3. Remove <u>proposed law</u> language requirement that the fantasy sports contest operator pay a fee.
- 4. Remove <u>proposed law</u> language that provides that a fantasy sports contest operator's license is transferable.
- 5. Raise the age of a fantasy sports contest player from 18 to 21.
- 6. Provide that fantasy sports contests are to be conducted in a venue where the fantasy sports contest player must be at least 21 years of age.
- 7. Add an exception to the Public Records Law.
- 8. Remove proposed law civil penalties for fantasy sports contest operators.
- 9. Make technical corrections.

## The House Floor Amendments to the engrossed bill:

- 1. Remove <u>proposed law</u> provision that provides that a fantasy sports contest operator's application for licensure shall be confidential and not subject to the Public Records Law.
- 2. Remove <u>proposed law</u> provision that provides that certain evidence submitted by a fantasy sports contest operator to the La. Gaming Control Board shall be confidential and not subject to the Public Records Law.
- 3. Remove these provisions of <u>proposed law</u> from the exceptions to the Public Records Law.

# The House Floor Amendments to the reengrossed bill:

1. Remove <u>proposed law</u> requirement that fantasy sports contests be conducted in a venue where fantasy sports contest players must be at least 21 years of age.

- 2. Prohibit the transfer of a fantasy sports contest operator's license.
- 3. Provide for the imposition of civil penalties and authorize license revocation under certain circumstances for licensees that allow persons under the age of 21 to be a fantasy sports contest player and that allow a person to participate in a fantasy sports contest in a parish in which a majority of the qualified electors in the parish voted against authorizing fantasy sports contests in the parish.
- 4. Add that it is the intent of the legislature that there shall be no tax levied on the net revenue of fantasy sports contests in the state. Further provide that this provision shall become effective only if neither House Bill No. 495 nor House Bill No. 600 of the 2019 R.S., which levy a tax on net gaming proceeds of fantasy sports contests, are enacted and become effective.
- 5. Change the effective date <u>from</u> upon signature of the governor <u>to</u> July 1, 2019.