HLS 20RS-134 ORIGINAL

2020 Regular Session

HOUSE BILL NO. 697

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BY REPRESENTATIVE MCCORMICK

PLANNING/ZONING-LOCAL: Provides relative to the Shreveport Metropolitan Planning Commission

AN ACT

2 To amend and reenact Subpart D of Part IV of Chapter 1 of Title 33 of the Louisiana 3 Revised Statutes of 1950, comprised of R.S. 33:140.1 through 140.36, relative to the 4 Shreveport Metropolitan Planning Commission of Caddo Parish; to remove the 5 territory of Caddo Parish from the jurisdiction of the commission; to remove the powers granted to the governing authority of Caddo Parish to participate in 6 7 commission functions; and to provide for related matters. 8 Notice of intention to introduce this Act has been published 9 as provided by Article III, Section 13 of the Constitution of 10 Louisiana. 11 Be it enacted by the Legislature of Louisiana: 12 Section 1. Subpart D of Part IV of Chapter 1 of Title 33 of the Louisiana Revised 13 Statutes of 1950, comprised of R.S. 33:140.1 through 140.36, is hereby amended and 14 reenacted to read as follows: 15 SUBPART D. SHREVEPORT METROPOLITAN PLANNING 16 §140.1. General purposes 17 A. It is the purpose and intent of this Sub-Part Subpart to authorize 18 metropolitan planning in the City city of Shreveport and its environs and to provide 19 for the creation, organization, powers and duties of a metropolitan planning commission; for the regulation of the subdivision of land in the metropolitan 20

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CODING: Words in struck through type are deletions from existing law; words <u>underscored</u> are additions.

planning area, as defined herein in this Subpart; for the making and adoption of an official map or maps to preserve the integrity of the major street plan and other plans by the regulation of buildings in mapped streets; for the making and adoption of a zoning plan and zoning ordinance or ordinances; for the adoption of ordinances prescribing minimum construction, health, and sanitation standards to prevent the spread of slums and to encourage and assist public and private agencies, corporations, and individuals in the rehabilitation and redevelopment of blighted areas; and for the adoption of other plans, ordinances, and measures to effectuate the purposes of this Sub-Part Subpart.

<u>B.</u> It is the intent of this <u>Sub-Part Subpart</u> to provide for the planning and the effectuation of plans for the orderly physical development of the metropolitan planning area as a whole. To this end provision is made for unified planning of the area within the City of Shreveport and environs; and, further, provision is made for joint or correlated action by the City Council of the City of Shreveport and the Police Jury of Caddo Parish in the adoption of ordinances or other measures to effectuate such unified plans.

## §140.2. Separate actions by city and parish

A. Where joint or correlated legislative action is required, as above provided, it is contemplated in this Sub-Part that such joint or correlated legislative action will be taken within a reasonable time after the submission of such ordinances or other measures to the City Council or the Police Jury by the planning commission.

B. In the event such legislative action is not taken by either the City Council or the Police Jury, nothing in this Sub-Part shall be construed to prohibit, prevent, or impair the other from taking such action unilaterally with respect to the territory within its lawful jurisdiction; provided, that in such case either the City Council or Police Jury, as the case may be, that has failed to take such legislative action shall forfeit to the other all rights and privileges with respect to joint action, such as appointment of members of the board of appeals, and such rights and privileges shall

remain forfeited until such time as the joint or correlated action contemplated is taken.

§140.3. §140.2. Conflict with other laws

A. Where If other laws relating to the physical planning, zoning, airport zoning, effectuation of plans, platting, and other purposes of this Sub-Part Subpart are in conflict with the provisions of this Sub-Part Subpart, the provisions of this Sub-Part Subpart shall prevail; provided, however, that where such other laws or provisions thereof provide for other and additional duties, powers, authority, and responsibility, such other laws shall be applicable insofar as they are not in conflict with the provisions of this Sub-Part Subpart.

B. It is distinctly recognized, however, that should either party hereto fail to take advantage of or to use the instant legislation, this Sub-Part will in no way If the city council fails to make use of the provisions of this Subpart, the provisions of this Subpart shall not be construed to displace, amend, supersede or affect existing planning or zoning laws or statutes of the State state of Louisiana or of either jurisdiction herein which are now in effect the municipality.

## §140.4. Delegation of authority

A. Where, for reasons of convenience, economy, or effectiveness in the administration of plans, ordinances, or other measures, such as zoning, it is desired that the City Council or Police Jury or department, bureau, or agent of either undertake the administration of such plans, ordinances, or other measures with respect to the territory of the other, the City Council and Police Jury are hereby authorized and empowered to enter into such arrangement as may be mutually agreed upon for such administration and to provide compensation therefor to the governing body or department, bureau, or agent thereof, commensurate with the value and extent of the administration and work involved.

B. Nothing in this section shall be construed as authorizing the delegation by the City Council or the Police Jury to the other or to any department, bureau, or agent thereof, of the legislative authority vested by law in such governing body.

1	<u>§140.5.</u> <u>§140.3.</u> Definitions
2	For the purposes of this Subpart, certain words and phrases used herein are
3	defined as follows:
4	(1) Municipal and municipality relate to the City of Shreveport, and where
5	appropriate to the context, to that area lying within the corporate limits of such city
6	as such corporate limits exist or may exist in the future.
7	(2) City Council relates to the chief legislative body of the City of
8	Shreveport.
9	(3) Parish relates to Caddo Parish as such parish exists today or may exist
10	in the future.
11	(4) Police Jury relates to the chief legislative body of Caddo Parish.
12	(5) Planning Commission or commission means the Shreveport Metropolitan
13	Planning Commission of Caddo Parish as provided for in R.S. 33:140.6.
14	(6) Metropolitan planning area means the City of Shreveport and any areas
15	outside of its boundaries which, in the commission's judgment, bear relation to the
16	planning of the municipality; provided, however, that such metropolitan planning
17	area shall not extend more than five (5) miles beyond the City of Shreveport as such
18	City exists or may exist in the future.
19	(7) Street or streets means, relates to, and includes streets, avenues,
20	boulevards, roads, lanes, alleys and other ways.
21	(8) Subdivision means the division of a lot, a tract, or parcel of land or a
22	portion thereof, into two or more lots, sites, or other divisions, any one or more of
23	which is to be platted as a lot of record for the purpose, whether immediate or future,
24	of sale or building development, and also means resubdivision, or the consolidation
25	of lots or tracts or portions thereof into single lots, and, when appropriate to the
26	context, relates to the process of subdividing, as to the land or area subdivided.
27	(1) "City Council" means the governing authority of the city of Shreveport.
28	(2) "Commission" means the Shreveport Metropolitan Planning Commission
29	of Caddo Parish as provided for in R.S. 33:140.4.

1	(3) "Metropolitan planning area" means the territory included within the
2	boundaries of the city of Shreveport.
3	(4) "Municipal" and "municipality" means the city of Shreveport.
4	(5) "Street" or "streets" mean public thoroughfares, avenues, boulevards,
5	roads, lanes, alleys, and other ways.
6	(6) "Subdivision" means the division of a lot, a tract, or parcel of land or a
7	portion thereof, into two or more lots, sites, or other divisions, any one or more of
8	which is to be platted as a lot of record for the purpose, whether immediate or future,
9	of sale or building development, and also means resubdivision, or the consolidation
10	of lots or tracts or portions thereof into single lots, and, when appropriate to the
11	context, relates to the process of subdividing, as to the land or area subdivided.
12	§140.6. §140.4. Metropolitan planning commission; creation and appointment
13	A. The City Council of the City of Shreveport and the Police Jury of Caddo
14	Parish city council may create a commission, to be known as the Shreveport
15	Metropolitan Planning Commission of Caddo Parish. The Commission commission
16	shall consist of nine members who shall be residents and qualified voters of Caddo
17	Parish, four (4) members appointed by the City Council of the City of Shreveport,
18	four (4) members appointed by the Police Jury of Caddo Parish, and one member
19	elected by joint action of the City Council of the City of Shreveport and the Police
20	Jury of Caddo Parish. The term of each member shall be six years, except that of the
21	members first appointed, the terms of the four (4) members appointed by the City
22	Council and the terms of the four (4) members appointed by the Police Jury shall be
23	two, four, five, and six years respectively, and the term of the member elected by
24	joint action of the City Council and the Police Jury shall be three years. Any vacancy
25	shall be filled for the unexpired term by the appointive authority, which shall have
26	also the authority to remove any member for cause stated in writing and after public
27	hearing; provided, however, that the filling of an unexpired term of the removal of
28	any member elected by the City Council and the Police Jury shall be done only by

1	the City Council and the Police Jury. All members shall serve without compensation
2	the municipality.
3	B. Members shall serve six-year terms after initial terms as provided in this
4	Subsection. One member shall serve an initial term of one year; one shall serve two
5	years; one shall serve three years; two shall serve four years; two shall serve five
6	years; and two shall serve six years, as determined by lot at the first meeting.
7	C. Members shall serve without compensation.
8	D. Vacancies for any reason shall be filled for the remainder of the
9	unexpired term in the manner of the original appointment.
10	E. A member may be removed for cause stated in writing and after a public
11	hearing.
12	§140.7. §140.5. Organization, rules, staff
13	A. The commission shall elect its chairman from among its members. The
14	term of the chairman shall be one year with eligibility for reelection. The
15	commission shall adopt rules for the transaction of business and shall keep a record
16	of its resolutions, transactions, findings, and determinations, and the recorded vote
17	of each member to be included, and each record shall be a public record.
18	B. The commission may appoint such employees and staff as it deems
19	necessary for its work, and where, for convenience, economy, or effectiveness in the
20	administration of plans, ordinances, or other measures, such as zoning, the
21	commission desires to delegate certain authority to its employees and staff to act in
22	its behalf, it may do so when such authority is specified in the plan, ordinance or
23	other measure.
24	C. The commission may contract with city planners and other consultants for
25	such services as it may require.
26	<u>§140.8.</u> <u>§140.6.</u> Budget
27	The commission shall prepare an annual budget of its operating expenses, the
28	total amount of which, exclusive of gifts, shall be within the total amounts

appropriated for the purpose by the City Council and the Police Jury city council.

The City of Shreveport municipality shall act as fiscal agent for the commission.

§140.9. §140.7. Area of jurisdiction

The area of jurisdiction of the commission shall be the metropolitan planning area as defined herein in this Subpart. In its planning, the commission may take into consideration and may make plans for such other area as, in its judgment bears relation to the metropolitan planning area, but the plans for such other area shall not in themselves or by reason of this Sub-part Subpart have any legal or official status. §140.10. §140.8. Master plan

<u>A.</u> It shall be the function and duty of the commission to make and recommend to the City Council and the Police Jury city council a master plan for the physical development of the municipality, including any areas outside of its boundaries which, in the commission's judgment, bear relation to the planning of the municipality.

B. The master plan, consisting of maps, plats, charts, and descriptive and explanatory matter, shall show the commission's recommendations for such physical development, and may include, among other things, the general location, character and extent of streets, bridges, viaducts, parks, parkways, waterway and waterfront developments, playgrounds, airports, and other public ways, grounds, places and spaces; the general location of public buildings, schools and school sites, and other public property; the general location and extent of public utilities and terminals, whether publicly or privately owned, for water, power, heat, light, sanitation, transportation, communication, and other purposes; the acceptance, widening, removal, extensions, re-location, narrowing, vacation, abandonment, or change of use of any of the foregoing public ways, grounds, places, spaces, buildings, properties, utilities, or terminals; a zoning plan for the regulation of the height, area, bulk, location, and use of private and public structures and premises, and of population density; the general location, character, layout, the extent of the neighborhood units and communities or groups of neighborhood units, of

neighborhood and community centers; and of the general character, extent, and layout of the replanning of blighted districts and slum areas.

 $\underline{C}$ . The commission may from time to time recommend amendments to extend or add to the plan.

#### §140.11. §140.9. General purpose of the plan

In the preparation of the master plan, the commission shall make careful and comprehensive surveys and studies of the existing conditions and probable future growth of the City of Shreveport and its environs municipality. The plan shall be made with the general purpose of guiding and accomplishing a coordinated, adjusted, and harmonious development of the metropolitan planning area which will, in accordance with existing and future needs, best promote public health, safety, morals, order, convenience, prosperity, or the general welfare, as well as efficiency and economy in the process of development.

## §140.12. §140.10. Adoption of master plan

The commission may recommend the adoption of the master plan as a whole, or, as the work of making the whole master plan progresses, may from time to time recommend a part or parts thereof, any such part to correspond generally with one or more of the functional subdivisions of the subject matter of the plan. The adoption of the plan or any part, amendment, or addition, shall be by resolution carried by the affirmative votes of a majority of the City Council, in the case of its applicability to the City of Shreveport, or by the Police Jury, in the case of its applicability to areas outside of the City of Shreveport city council. The resolution shall refer expressly to the maps, descriptive matter, and other matters intended by the commission to form the whole or part of the plan, and the action taken shall be recorded on the adopted plan or part thereof by the identifying signature of the secretary of the City Council or the Police Jury city council, and a copy of the plan or part thereof shall be certified to each of the following: The City Council of the City of Shreveport, the Police Jury of Caddo Parish, the Caddo Parish School Board, the Board of Commissioners of the Caddo Levee District, and the Clerk of Court and

Recorder of Caddo Parish the city council and the clerk of court of Caddo Parish, who shall record such plan or part thereof on the conveyance records of Caddo Parish. The plan or part thereof shall take effect after the date it shall have been adopted by the City Council, in the case of its applicability to the City of Shreveport, or by the Police Jury, in the case of its applicability to areas outside the City of Shreveport city council.

§140.13. §140.11. Miscellaneous powers of the commission

The commission may make reports and recommendations relating to the plan and development of the area within its jurisdiction to public officials and agencies, public utility companies, civic, educational, professional and other organizations and citizens. It may recommend to the executive or legislative officials of the City of Shreveport and Caddo Parish municipality, and to other public or semi-public boards, commissions, agencies, or other bodies, programs for public improvements and the financing thereof. All public officials shall, upon request, make available to the commission, within a reasonable time, such available information as it may require for its work. The commission, its members and employees, in the performance of its functions, may enter upon any land, make examinations and surveys, and place and maintain necessary monuments and marks thereon. In general, the commission shall have such additional powers as granted by ordinances adopted by the City Council or the Police Jury as the case may be city council.

<u>§140.14.</u> <u>§140.12.</u> Legal status of plan

A. After adoption of the master plan or any part thereof, then and thenceforth no street, park, or any public way, ground, place, or space, no public building or structure, school or school site, or no public utility, whether publicly or privately owned, shall be constructed or authorized in the area of the adopted plan until and unless the location and extent thereof shall have been submitted to and approved by the planning commission; provided that in the case of disapproval, the commission shall communicate its reasons to the City Council or Police Jury, as appropriate city council, and the City Council or Police Jury city council, by a vote of not less than

and, upon such overruling, the City Council, Police Jury city council, or the appropriate board or officer shall have the power to proceed; provided, however, that if the public way, ground, place, space, building, structure, school or school site, or utility be one the authorization or financing of which does not, under the law or charter provisions governing the same, fall within the province of the City Council or Police Jury city council or other body or official of the City of Shreveport or of Caddo Parish municipality, then the submission to the planning commission shall be by the board or official having such jurisdiction, and the planning commission's disapproval may be overruled by such board by a vote of not less than two-thirds of its entire membership or by said the official.

B. The acceptance, widening, removal, extension, relocation, narrowing, vacation, abandonment, change of use, acquisition of land for, or sale or lease of any street or other public way, ground, place, property, or structure shall be subject to similar submission and approval, and the failure to approve may be similarly overruled. The secretary of the commission or his deputy shall issue a receipt showing the date, time, and sufficient description to identify any document submitted to it for approval. The failure of the commission to act within sixty (60) days from the date of official filing shall be deemed approval, unless a longer period is granted by the City Council, Police Jury city council, or other submitting agency or official, provided that the acceptance, widening, removal, extension, relocation, narrowing, vacation, abandonment, change of use, acquisition of land for, or sale or lease of any street, or other public way, ground, place, property, or structure by the Police Jury of Caddo Parish or by the City Council of the City of Shreveport, as the case may be, city council need not be submitted for approval by the commission unless in conflict with said the master plan.

## §140.15. Effective date

In creating a metropolitan planning commission, as authorized by this-Sub Part, the City Council of the City of Shreveport and the Police Jury of Caddo Parish

shall, by mutual agreement, designate the date upon which the powers, duties and authority of the commission shall take effect. Until such time as the Metropolitan Planning Commission begins the performance of its duties the existing City Planning Commission of the City of Shreveport shall be continued with all the powers and duties heretofore held; and, by the aforesaid date the City Planning Commission shall have turned over to the Metropolitan Planning Commission all of its records, plans, studies, or other instruments of its work and planning. Upon the attachment of the jurisdiction of the Metropolitan Planning Commission, the powers of the City Planning Commission of the City of Shreveport in conflict herewith, shall cease to exist; provided, however, that such plans or parts thereof as have been lawfully adopted by the City Planning Commission, including but not limited to the subdivision regulations, major street plan, and zoning plan, shall continue in effect and shall be administered by the Metropolitan Planning Commission until repealed or replaced by such Metropolitan Planning Commission in accordance with this Sub-Part.

§140.16. §140.13. Planning commission as platting authority

From and after the time when the Shreveport Metropolitan Planning Commission of Caddo Parish shall have recommended, and the City Council and the Police Jury have After the commission has recommended and the city council has adopted a master plan in whole or in part, no plat of a subdivision of land lying within the area covered by the said plan shall be filed or recorded until it shall have been submitted to and approved by the commission, and such approval entered in writing on the plat by the secretary of the commission. The Clerk of Court and Recorder clerk of court of Caddo Parish shall not file or record a plat of a subdivision without the approval of the Planning Commission commission as required by this Sub-Part Subpart; the filing or recording of a plat of a subdivision without the approval of the Planning Commission commission as required by this Section shall be void.

§140.17. §140.14. Subdivision, regulations

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A. In exercising the powers granted to it by this <u>Sub-part Subpart</u>, the <u>planning</u> commission shall recommend regulations governing the subdivision of land within the metropolitan planning area. Such regulations may provide for the harmonious development of the metropolitan planning area; for the coordination of streets within subdivisions with other existing or planned streets or with other features of the master plan or official map of the metropolitan planning area; for adequate open spaces for traffic, recreation, light and air; and for the distribution of population and traffic which will tend to create conditions favorable to health, safety, convenience, or prosperity.

B. Such regulations may include requirements as to the extent to which and the manner in which streets shall be graded and improved and water, sewer and other utility mains, piping, connections, or other facilities shall be installed as a condition precedent to the approval of the plat. The regulations or practice of the commission may provide for the tentative approval of the plat previous to such improvement and installation; but any such tentative approval shall not be entered on the plat. Such regulations may provide that, in lieu of the completion of such work and installations previous to the final approval of a plat, the commission may accept a bond, in an amount and with surety and conditions satisfactory to it, providing for the securing to the City of Shreveport or to Caddo Parish, as appropriate municipality, the actual construction and installation of such improvements and utilities within a period specified by the commission and expressed in the bond; and the City Council of the City of Shreveport and the Police Jury of Caddo Parish are city council is hereby granted the power to enforce such bonds by all appropriate legal and equitable remedies. Such regulations may provide, in lieu of the completion of such work and installations previous to the final approval of a plat, for an assessment or other method whereby the City of Shreveport or Caddo Parish, as appropriate, municipality is put in an assured position to do such work and make such installations at the cost of the owners of the property within the subdivision.

1	C. Before recommending its subdivision regulations or any amendments
2	thereto, the commission shall hold a public hearing thereon, at least ten (10) days
3	notice of the time and place of which shall be published in a newspaper of general
4	circulation in the municipality and parish; certified copies of these regulations to be
5	filed with the local legislative body and the Clerk of Court city council and the clerk
6	of court of Caddo Parish. The commission shall then present its recommendation for
7	subdivision regulations to the City Council or the Police Jury for adoption by the
8	City Council or the Police Jury, as the case may be city council.
9	§140.18. §140.15. Procedure on subdivision plats; appeals
10	A.(1) The secretary of the commission or his deputy shall issue a receipt
11	showing the date, time, and sufficient description to identify any plat submitted to
12	it for approval.
13	(2) The commission shall approve or disapprove the plat within sixty days
14	thereof, otherwise said the plat shall be deemed to be approved and a certificate to
15	that effect shall be issued by the commission on demand; however, the applicant for
16	commission approval may waive this requirement and consent to the extension of
17	such period.
18	(3) The ground of disapproval of any plat shall be stated upon the records of
19	the commission, with the recorded vote of each member included in said the records.
20	(4) No plat shall be disapproved by the commission without affording a
21	hearing thereon.
22	B. Any applicant or other person may appeal commission approval or
23	disapproval of a subdivision plat to the city council or the police jury, as the case
24	may be, under such procedures and provisions as shall be established in the
25	subdivision regulations.
26	§1.§140.19. §140.16. Effect of plat approval on status of dedications
27	The approval of a plat by the planning commission shall not be deemed to
28	constitute or affect any acceptance by the municipality or parish or public body of
29	the dedication of any street or other ground shown upon the plat.

§140.20. §140.17. Penalties for transferring lots in unapproved subdivisions

Whoever, being If the owner or the agent of the owner of any land located within the area covered by the adopted plan, transfers or sells or agrees to sell or negotiates to sell such land by reference to or exhibition of or by other use of a plat of subdivision of such land before such plat has been approved by such commission and recorded in the office of the Clerk of Court and Recorder of Caddo Parish clerk of court of Caddo Parish, shall be subject to a penalty of one hundred dollars for each lot so transferred or sold or agreed or negotiated to be sold; and the description by metes and bounds in the instrument of transfer or other document used in the process of selling or transferring shall not exempt the transaction from such penalties. The municipality or the parish, as appropriate, through its attorney or other designated official, may enjoin such transfer of sale or agreement by action for injunction or may recover the penalty by civil action.

§140.21. §140.18. Acceptance of and improvements in unapproved streets

From and after the time when the platting jurisdiction of the planning commission shall have attached by virtue of After, the adoption of a master plan, in whole or in part, as provided in R.S. 33:140.16 R.S. 33:140.13, the municipality or parish or other public body shall not accept, lay out, open, improve, grade, pave, or light any street within the area covered by the adopted plan, which conflicts with the plan unless such street shall have been accepted or opened as, or shall have otherwise received the legal status of, a public street prior to such attachment of the commission's platting jurisdiction, or unless such street corresponds in its location and lines with a street shown on a subdivision plat approved by such commission or on a street plat made by and adopted by such commission; provided, however, that the City Council, or, in the case of a street outside of the municipality, the Police Jury city council may locate and construct or may accept any other street if the ordinance or other measure for such location and construction or for such acceptance be first submitted to such commission for its approval, and, if disapproved by the commission, be passed by not less than two-thirds of the entire membership of the

City Council or Police Jury, as appropriate city council; and a street approved by the commission upon such submission, or constructed or accepted by such two-thirds vote after disapproval by the commission, shall have the status of an approved street as fully as though it has been originally shown on a subdivision plat approved by the commission or on a plat made and adopted by the commission.

<u>§140.22.</u> <u>§140.19.</u> Building permits

Whenever the planning commission has recommended to the City Council and the Police Jury, and the City Council or Police Jury After the commission has recommended to the city council and the city council has adopted in whole or in part, a building permit plan, including both the full text of a building permit ordinance and the map or maps, showing the districts or zones in which building permits will be required, then and thereafter no building shall be erected in those areas without first having secured the required building permit.

§140.23. §140.20. Platting of street lines by planning commission

From and after the time when the planning commission shall have recommended and the City Council and the Police Jury After the commission has recommended and the city council has adopted a master plan in whole or in part, which includes at least a major street plan, or shall have progressed in its master planning to the state of the making and recommending a major street plan, such commission shall have the power to make or cause to be made, from time to time, plats on which are indicated the locations of the lines recommended by the commission as the planned or mapped lines of future streets, street extensions, street widenings, or street narrowings. The making or certifying of a plat by the commission shall not in and of itself constitute or be deemed to constitute the opening or establishment of any street or the taking or acceptance of any land for street purposes.

§140.24. §140.21. Establishment of official map

When the City Council and the Police Jury have After the commission has recommended and the city council has adopted a master plan which includes at least

a major street plan, or the Planning Commission commission has progressed in its master planning to the state of the making and recommending of a major street plan, and shall have certified a copy of such major street plan to the City Council and one to the Police Jury, then the City Council and the Police Jury city council, then the city council may establish an official map of the municipality, in the case of the City Council, and that part of Caddo Parish within the area included within the adopted plan but outside the City of Shreveport, in the case of the Police Jury. The official map shall show the location of the streets theretofore existing and established by law as public streets. Such official map may also show the location of the lines of streets on plats of subdivisions which shall have been approved by the planning commission. The City Council and the Police Jury city council shall certify the fact of the establishment of the official map to the Clerk of Court and Recorder of Caddo Parish clerk of court of Caddo Parish.

.\\$140.25.\\$140.22. Official map; additions and changes

The City Council and the Police Jury city council may add to the official map, each in its own jurisdiction, by placing thereon, from time to time, the lines of streets in accordance with the plat of any subdivision which shall have been approved by the planning commission. The City Council and the Police Jury city council may make, from time to time, other additions to or modifications of the official map by placing thereon the lines of planned new streets or street extensions, widenings, narrowings, or vacations. The placing of any street or street line upon the official map shall not, in or of itself, constitute or be deemed to constitute the opening or establishing of any street or the taking or accepting of any land for street purposes.

§140.26. §140.23. Regulation of buildings in bed of mapped streets

A. For the purpose of preserving the integrity of the official map, the City Council and the Police Jury city council may provide by general ordinance or other legislative action that no permit shall be issued for any building or structure or part

2	official map.
3	B. Any such ordinance or legislative act shall provide that the Board of
4	Appeals board of appeals, as provided for in this Sub-part Subpart, shall have the
5	power, upon an appeal filed with it by the owner of any such land, to authorize the
6	grant of a permit for a building or structure or part thereof within any such mapped
7	street location in any case in which such board finds, upon the evidence and
8	arguments presented to it upon such appeal,
9	(1) That that the property of the appellant of which such mapped street
10	location forms a part will not yield a reasonable return to the owner unless such
11	permit be granted, or
12	(2) That that balancing the interest of the municipality or parish in preserving
13	the integrity of the official map and the interest of the owner in the use and benefits
14	of his property, the grant of such permit is required by considerations of justice and
15	equity.
16	C. Before taking any such action, the board of appeals shall hold a hearing
17	thereon, at least ten days notice of the time and place of which shall be given to the
18	appellant by mail at the address specified by the appellant in his appeal petition. In
19	the event that the board of appeals decides to authorize a building permit, it shall
20	have the power to specify the exact location, ground area, height, and other details
21	and conditions of extent and character, and also the duration of the building
22	structure or part thereof to be permitted.
23	§140.27. §140.24. Municipal improvements in streets; buildings not on mapped
24	streets
25	A. Except in streets existing and established by law as public streets at the
26	date of the establishment of the official map, no public water facilities, sewer, or
27	other public utilities or improvements shall be constructed after such date in any
28	street until such street is duly placed on the official map.

thereof on any land located between the mapped lines of any street as shown on the

B. The city council and the police jury may provide by ordinance that no permit for the erection of any building shall be issued unless a street giving access to such proposed building existed and was established by law as a public street at the time of the establishment of the official map or shall have been duly placed on the official map in accordance with the provisions of R.S. 33:140.24 and R.S. 33:140.25 R.S. 33:140.21 and 140.22; provided, however, that such ordinance shall contain provision whereby the applicant for such permit may appeal to the board of appeals, hearing upon which appeal and notice of the time and place of which shall be published in a newspaper of general circulation in the city and parish municipality, and such board shall have the authority to authorize such a permit, subject to such conditions as the board may impose, where the circumstances of the case do not require the proposed building to be related to the existing streets or to streets as shown on the official map and where the permit would not tend to distort or increase the difficulty of carrying out the official map of the master plan of the municipality. §140.28: §140.25. Grant of power

For the purpose of promoting the public health, safety, morals, convenience, order, prosperity and general welfare, the City Council of the City of Shreveport and the Police Jury of Caddo Parish are city council is hereby empowered, in accordance with the conditions and the procedures specified in this Sub-Part Subpart, to regulate the location, height, bulk, number of stories and size of buildings and other structures, the percentage of the lot which may be occupied, the sizes of yards, courts or other open spaces, the density of population, and the uses of buildings, structures and land for trade, industry, residence, recreation, civic activities, and other purposes, within the municipality, in the case of the City of Shreveport, and within that part of Caddo Parish within the metropolitan planning area but outside the City of Shreveport in the case of Caddo Parish.

§140.29. §140.26. The zoning plan

Whenever the planning If the commission recommends to the City Council of the City of Shreveport and to the Police Jury of Caddo Parish city council a zoning

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plan, including both the full text of a zoning ordinance and the map or maps, representing the recommendations of the planning commission for the regulation by districts or zones of the location, height, bulk, number of stories, and size of buildings and other structures, the percentage of the lot which may be occupied, the size of yards, courts and other open spaces, the density of population, and the uses of buildings, structures, and land for trade, industry, residence, recreation, civic activities, and other purposes, then the City Council and the Police Jury city council may exercise the powers granted for the purpose mentioned in R.S. 33:140.28 R.S. 33:140.25 and may divide the municipality or that part of the parish within the metropolitan planning area outside the City of Shreveport, as the case may be, into districts or zones of such number, shape, and area as it may determine, and, for such purposes, may regulate the erection, construction, reconstruction, conversion, alteration, and uses of buildings and structures and the uses of land. All such regulations shall be uniform for each class or kind of building throughout each district, but the regulations in one district may differ from those in other districts. §140.30. §140.27. Method of procedure

Before enacting the zoning ordinance or any amendment thereto, the Police Jury city council shall hold a public hearing thereon, at least ten days notice of the time and place of which shall be published in a newspaper of general circulation in the parish municipality. The zoning ordinance, including the map or maps, may from time to time be amended; but no amendment shall become effective unless it be first submitted to and approved by the planning commission, or, if disapproved, shall receive the favorable vote of not less than two-thirds of the entire membership of the City Council or the Police Jury, as the case may be city council.

§140.31. §140.28. Non-conforming uses

<u>A.</u> The lawful use of a building or premises exactly as such use existed at the time of the enactment of any regulation affecting it may be continued although such use does not conform with the provisions of such regulation. The <del>City Council or the Police Jury, as appropriate, city council may provide for the termination of non-</del>

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conforming uses either by specifying the period or periods within which they shall be required to cease or by providing a formula or formulas whereby the compulsory termination of a non-conforming use shall be so fixed as to allow a reasonable period for the recovery or amortization of the investment in the non-conformance or with adequate compensation by a court of competent jurisdiction.

<u>B.</u> The City Council or the Police Jury, as appropriate, The city council may in its discretion provide by ordinance for the resumption, restoration, reconstruction, extension, or substitution of non-conforming uses upon such terms and conditions as may be set forth in the ordinance.

§140.32. §140.29. Board of appeals

A.(1) The zoning ordinances shall provide for a Board of Appeals board of appeals comprised of seven members, each to be appointed for a term of five years. Three members shall be appointed by the city council of the city of Shreveport, three members shall be appointed by the policy jury of Caddo Parish, and one member shall be elected by the joint action of the city council and the police jury. Of the members first appointed by the city council, one shall be appointed for a term of five years and two for a period of three years; of the members first appointed by the police jury, one shall be appointed for a term of four years and two for a period of two years; the member elected by joint action of the city council and police jury shall be elected for a term of one year. Members shall serve without compensation. Any vacancy shall be filled for the unexpired term by the appointive authority, which shall have also the authority to remove any member for cause stated in writing and after public hearing. Notwithstanding anything contained herein to the contrary, those members presently serving on the board of appeals will be allowed to complete their present terms and the two alternate members will be allowed to complete their terms as members, subject to the authority of the appointing authorities to remove any member for cause stated in writing and after public hearing all of whom shall be appointed by the city council.

1	(2) Members shall serve five-year terms after initial terms as provided in this
2	Subsection. Two members shall serve an initial term of one year; two shall serve
3	two years; one shall serve three years; one shall serve four years; and one shall serve
4	five years, as determined by lot at the first meeting of the board.
5	(3) Members shall serve without compensation.
6	(4) Vacancies resulting from the expiration of a term or any other reason
7	shall be filled for the remainder of the unexpired term in the manner of the original
8	appointment.
9	(5) A member may be removed for cause stated in writing and after a public
10	hearing.
11	B. The zoning ordinance may provide and specify general rules to govern the
12	organization and procedure of such board of appeals, which rules shall not be
13	inconsistent with the provisions of this Subpart.
14	C. The zoning ordinance may provide that the board of appeals may permit
15	special exemptions to the zoning regulations in the classes of cases or situations and
16	in accordance with the principles, conditions, safeguards, and procedures specified
17	in the ordinance. The ordinance may also authorize the board of appeals to interpret
18	the zoning maps and pass upon disputed questions of lot lines or district boundary
19	lines or similar questions as they arise in the administration of the zoning
20	regulations. The ordinance may also authorize the board of appeals to grant a
21	variance from the strict application of zoning regulations where other procedures for
22	variance or modification are not specified in the zoning ordinance.
23	D. Appeals to the board of appeals may be taken by any person aggrieved
24	or by any officer, department, board or bureau of the City or Parish municipality
25	affected by any grant or refusal of a building permit or other act or decision of the
26	building inspector or permit and zoning clerk of the municipality or parish or other
27	administrative official based in whole or in part upon the provisions of any ordinance
28	enacted under this Subpart.
29	E. The board of appeals shall have the following powers:

(1) To hear and decide appeals where it is alleged by the appellant that there is error in any order, requirement, permit, decision, or refusal made by the municipal building commissioner or any other administrative official in the carrying out or enforcement of any provision of any ordinance enacted pursuant to this Subpart.

- (2) To hear and decide, in accordance with the provisions of any such ordinance, request for special exceptions or for interpretations of the map or for decisions upon other special questions upon which such board is authorized by any such ordinance to pass.
- (3) To hear and decide on requests for a variance from the strict application of the zoning regulations where no other procedure for obtaining relief is specified in the ordinance and where due to exceptional topographic conditions or other extraordinary and exceptional characteristics of a specific piece of property, the strict application of regulations would result in peculiar and exceptional or undue hardship upon the owner of such property, provided such relief may be granted without substantial detriment to the public good and without substantially impairing the intent and purpose of the zoning plan and zoning ordinance.

# §140.33. §140.30. Enforcement and remedies

The city council and the police jury may provide for the enforcement of any ordinance enacted under this Sub-part Subpart. A violation of any such ordinance is hereby declared a misdemeanor. In case any building or structure is or is proposed to be erected, constructed, reconstructed, altered, converted, or maintained, or any building structure, or land is or is proposed to be used in violation of any ordinance enacted under this Sub-Part Subpart, the building inspector, permit and zoning clerk, municipal or parish counsel, or other appropriate authority of the municipality or of the parish, or any adjacent or neighboring property owner who would be specifically damaged by such violation, may, in addition to other remedies, institute injunction, mandamus, or other appropriate action or proceeding to prevent such unlawful erection, construction, reconstruction, alteration, conversion, maintenance, or use,

	or to correct or abate such violation, or to prevent the occupancy of such building,
2	structure, or land.

# §140.34. §140.31. Conflict with other laws

<u>A.</u> Whenever the <u>If</u> regulations made under authority of this <u>Sub-Part</u> <u>Subpart</u> require a greater width or size of yards, courts, or other open spaces, or require a lower height of buildings or less number of stories, or require a greater percentage of lot to be left unoccupied, or impose other higher standards than are required in any other statute, the provisions of the regulations made under authority of this <u>Sub-part Subpart</u> shall govern.

<u>B.</u> Whenever the provisions of any other statute require <u>If any other</u> provision of law requires a greater width or size of yards, courts, or other open spaces, or require a greater percentage of lot to be left unoccupied, or impose other higher standards than are required by the regulations made under authority of this <u>Sub-part Subpart</u>, the provisions of such statute shall govern.

## §140.35. §140.32. Existing zoning ordinances

Existing zoning ordinances of the city of Shreveport municipality shall continue in effect until repealed by ordinances enacted under the authority of this Sub-Part Subpart.

# §140.36. §140.33. Grant of power

For the purposes of promoting the public health, safety, morals, convenience, order, prosperity, and general welfare, the City Council of the City of Shreveport and the Police Jury of Caddo Parish are the city council is hereby empowered, in accordance with the conditions and procedures specified in this Sub-Part Subpart, to adopt housing codes prescribing minimum standards for the area, volume, light, air, ventilation, illumination, occupancy and density of occupancy, and sanitation of dwellings and dwelling places; to adopt building codes, plumbing codes, electrical codes and related measures to regulate the construction, reconstruction, alteration, extension, conversion, or maintenance of buildings; to regulate by building and housing codes or other measures or ordinances conditions of sanitation, including

requirements for water supply and sewerage disposal and drainage; and to adopt such other ordinances, regulations, and plans as, in their judgment, are necessary to effect the rehabilitation of substandard dwellings and blighted areas within the municipality, in the case of the City of Shreveport, and within that part of Caddo Parish within the metropolitan planning area but outside the City of Shreveport, in the case of Caddo Parish; provided, however, that such codes, ordinances, plans or other measures may be adopted with respect only to such portion of the metropolitan planning area outside the City of Shreveport as, in the judgment of the Police Jury, is deemed necessary.

# §140.37. §140.34. Planning commission Commission

The planning commission may prepare and recommend to the City Council and the Police Jury city council for adoption such codes, ordinances, plans, or other measures as, in its judgment, may be necessary to accomplish the purpose of this Sub-Part Subpart.

## §140.38. §140.35. Method of procedure

Except for the adopting of the zoning ordinance or any amendment thereto by the city council, before adopting any code, ordinance, plan, or other measure pursuant to this Subpart, the city council or the police jury, as the case may be, shall hold a public hearing thereon, at least ten days notice of the time and place of which shall be published in a newspaper of general circulation in the municipality or in the parish, as the case may be.

# §140.39. §140.36. Enforcement and remedies

The City Council and the Police Jury city council may provide, in their respective jurisdictions, for the enforcement of any code, ordinance, or other measure enacted under this Sub-Part Subpart. A violation of any such code, ordinance, or other measure is hereby declared a misdemeanor. In case any building or structure is or is proposed to be constructed, reconstructed, altered, extended, converted, or maintained in violation of any code or ordinance enacted under this Sub-Part Subpart, the building inspector, permit or zoning clerk, municipal or parish counsel,

or other appropriate authority of the municipality or of the parish, or any adjacent or neighboring property owner who would be specifically damaged by such violation, may, in addition to other remedies, institute injunction, mandamus, or other appropriate action or proceeding to prevent such unlawful construction, reconstruction, alteration, extension, conversion, maintenance, or use, or to correct or abate such violation, or to prevent the occupancy of such building.

Section 2. This Act shall become effective on January 1, 2022.

#### **DIGEST**

The digest printed below was prepared by House Legislative Services. It constitutes no part of the legislative instrument. The keyword, one-liner, abstract, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

HB 697 Original

2020 Regular Session

**McCormick** 

**Abstract:** Removes the territory of Caddo Parish from the jurisdiction of the Shreveport Metropolitan Planning Commission.

<u>Present law</u> authorizes the governing authority of the city of Shreveport (city council) and the police jury of Caddo Parish (police jury) to create the Shreveport Metropolitan Planning Commission. Provides that the commission's jurisdiction shall be the area included within the municipal limits of the city and that area of the parish lying within five miles of the municipal limits.

<u>Proposed law</u> restricts the commission's jurisdiction to inside the city limits of Shreveport. Removes the authority granted to the police jury to jointly create the commission.

<u>Present law</u> provides that the commission shall be governed by a board of nine members, all of whom must be residents and qualified voters of Caddo Parish. Provides that members shall be appointed as follows: four members appointed by the city council, four members appointed by the police jury, and one member appointed jointly by the city council and the police jury. Provides that members serve six-year staggered terms without compensation.

<u>Proposed law</u> provides instead that the commission's nine members are all appointed by the city council. Requires members to be residents and qualified voters of the city of Shreveport.

<u>Present law</u> requires the commission to prepare an annual budget with monies appropriated by the city council and the police jury. <u>Proposed law</u> removes the requirement that monies be appropriated by the police jury.

<u>Present law</u> authorizes the city council and police jury to adopt a master plan for the physical development of the municipality, including areas outside of the boundaries that bear relation to the planning of the municipality. Provides for the content of the resolution and plan, including, but not limited to, an official map, the general location of streets, utilities, public buildings, schools, airports, and playgrounds. Provides that the plan shall take effect after it has been approved by the city council and police jury.

<u>Proposed law</u> retains <u>present law</u> except removes authority granted to the police jury to participate in the adoption of the master plan. Restricts the master plan to areas inside the city limits of Shreveport.

<u>Present law</u> provides that after the adoption of the master plan, no public way, utility, building, or school can be constructed or authorized unless the location has been approved by the commission.

## Proposed law retains present law.

<u>Present law</u> provides that in the case of the commission's disapproval, the city council and police jury have authority to override such disapproval by a vote of not less than two-thirds of its entire membership. Provides that if the public way, utility, building, or school does not fall within the jurisdiction of the city council or police jury, then the body or official with such jurisdiction may override the disapproval of the commission by two-thirds vote of its entire membership or by such official.

<u>Proposed law</u> removes the authority granted to the police jury to override the commission's disapproval. Provides that the city council retains all power to approve the master plan and the power to override the commission's disapproval.

<u>Present law</u> provides that after the adoption of the master plan, no plat of a subdivision of land shall be filed or recorded until it has been approved by the commission. Prohibits the clerk of court from filing or recording a plat of a subdivision without the commission's approval. Requires the commission to recommend subdivision regulations. Provides that the regulations may include requirements as to the manner in which streets shall be graded and improved, and water, sewer, and other utility mains shall be installed. Provides further with respect to the content of the regulations. Requires the commission to hold a public hearing prior to recommending its regulations and any amendments.

<u>Present law</u> provides that if the owner of any land transfers or sells or agrees to sell such land before a plat is approved by the commission, the owner will be subject to a penalty of \$100 for each lot transferred or sold or agreed to be sold.

## Proposed law retains present law.

<u>Present law</u> provides that if the commission recommends a zoning plan to the city council and the police jury, then, for the purpose of promoting the health, safety, morals, and general welfare of residents, the city council and police jury may divide the municipality or that part lying within five miles of the municipality into districts or zones and may regulate the erection, construction, reconstruction, conversion, alteration, and uses of buildings and structures and uses of land.

<u>Proposed law</u> removes the authority granted to the police jury to divide the parish into districts or zones.

<u>Present aw</u> provides that zoning ordinances shall provide for a board of appeals composed of seven members. Provides that three members are appointed by the city council, three members are appointed by the police jury, and one member is appointed jointly by the city council and the police jury. Provides that members serve five-year staggered terms without compensation.

<u>Proposed law</u> provides that all members of the board of appeals are appointed by the city council.

<u>Present law</u> provides for the powers and duties of the board of appeals, including but not limited to, the following:

- (1) To hear and decide appeals where it is alleged by the appellant that there is error in any order, requirement, permit, decision, or refusal made by an administrative official to carry out or enforce any ordinance.
- (2) To hear and decide on requests for a variance from the strict application of the zoning regulations where no other procedure for obtaining relief is specified in the ordinance.

<u>Proposed law</u> retains <u>present law</u>.

Effective January 1, 2022.

(Amends R.S. 33:140.1-140.36)