1

2025 Regular Session

HOUSE BILL NO. 535

BY REPRESENTATIVES MANDIE LANDRY, AMEDEE, BACALA, BOYD, EGAN, FARNUM, FISHER, HILFERTY, LARVADAIN, MARCELLE, MCCORMICK, OWEN, WILDER, AND WYBLE

Prefiled pursuant to Article III, Section 2(A)(4)(b)(i) of the Constitution of Louisiana.

LEGISLATIVE AUDITOR: Requires the Louisiana Legislative Auditor to evaluate state tax incentives

AN ACT

2	To enact R.S. 47:1517.2 and to repeal R.S. 47:1517.1 and R.S. 51:935.1, relative to tax
3	incentives and economic development programs; to provide for duties of the
4	legislative auditor; to require the legislative auditor to evaluate and report on tax
5	incentives within the state; to provide for the powers, duties, and functions of the
6	legislative auditor as it relates to the evaluation of and the reports on tax incentives
7	and economic development programs; to repeal requirements relative to reports on
8	tax incentives by certain agencies; to repeal requirements for the unified economic
9	development budget report; and to provide for related matters.
0	Be it enacted by the Legislature of Louisiana:
1	Section 1. R.S. 47:1517.2 is hereby enacted to read as follows:
12	§1517.2. Tax incentive and economic development program evaluation and
13	reporting; powers and duties of the legislative auditor
4	A. For purposes of this Section, the following terms shall have the meanings
15	ascribed to them in this Subsection:
16	(1) "Economic development program" means any state program which
17	directly or indirectly confers fiscal benefits on employers located in the state for the
18	purpose of retaining and creating jobs and growing the state's economy. Such
9	programs may include grants loan guarantees and tax exemptions exclusions

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1	credits, and rebates, but only to the extent that such benefits are used by an
2	identifiable group of employers in the same or a similar business. The ten-year
3	property tax exemption and the inventory tax credit shall not be deemed economic
4	development programs for purposes of this Section.
5	(2) "Tax incentive" means any tax rebate or tax credit.
6	B.(1) The legislative auditor shall have regular evaluation and reporting
7	authority concerning tax incentives and economic development programs in
8	accordance with R.S. 24:513, and shall evaluate and report on each tax incentive and
9	economic development program at least once every four years.
10	(2) The legislative auditor shall evaluate each tax incentive and economic
11	development program administered by a state agency. The legislative auditor may
12	exempt from evaluation any incentive or program that he concludes has a minimal
13	fiscal impact.
14	(3) The legislative auditor may contract with a private company, nonprofit,
15	or academic institution to assist with evaluations.
16	C.(1) The legislative auditor shall prepare a cost-benefit analysis of tax
17	incentives and economic development programs and an analysis of the impact of
18	those incentives and programs on state revenue. The cost-benefit analysis shall
19	include all of the following:
20	(a) The creation of jobs.
21	(b) The effect on personal income.
22	(c) The effect on gross domestic product.
23	(2) The legislative auditor shall independently evaluate the effectiveness of
24	each tax incentive and economic development program authorized by the legislature.
25	The evaluation shall include all of the following:
26	(a) Analyzing economic impacts created or constrained by the tax incentive
27	or economic development program.
28	(b) Forecasting the utilization of tax incentive maximums and impacts of
29	extending tax incentives and economic development programs.

1	(c) Determining whether there is a local sales tax increase or decrease from
2	the tax incentive or economic development program, quantifying the revenue impact
3	on a parish basis, including by requiring local sales tax collectors to report to the
4	legislative auditor information that he may require.
5	D. Evaluations shall also include the following assessments:
6	(1) Whether adequate protections are in place to ensure that the fiscal impact
7	of the incentive or economic development program does not increase substantially.
8	(2) Whether the company receiving the incentive or participating in the
9	economic development program is achieving its goals.
10	E. The legislative auditor may require companies receiving tax incentives or
11	participating in economic development programs to take part in evaluations and
12	accurately verify data.
13	F.(1) If the legislative auditor determines that a company receiving a
14	particular tax incentive or participating in a particular economic development
15	program has refused to submit data pursuant to this Section or has not met the
16	contractual obligations for the incentive or program, then the legislative auditor may
17	recommend to the administering agency that the company may no longer be eligible
18	for that incentive or program.
19	(2) If the legislative auditor determines that a company may not be eligible
20	for a tax incentive or economic development program pursuant to Paragraph (1) of
21	this Subsection, the legislative auditor shall notify the agency administering the tax
22	incentive of the determination. Within ninety days of being notified by the legislative
23	auditor, the administering agency shall provide a written response to the legislative
24	auditor regarding the legislative auditor's evaluation of the company and, if
25	necessary, include a proposed remedy to the legislative auditor's conclusion. The
26	administering agency shall transmit the response to the legislative auditor and the
27	company simultaneously.
28	G. The legislative auditor shall publish and submit to the legislature a
29	quadrennial report concerning evaluations conducted pursuant to this Section. The

- legislative auditor shall submit the initial report required by this Section on or before
- 2 December 31, 2026. The report shall include recommendations to the legislature for
- 3 specific reforms for tax incentives evaluated pursuant to this Section.
- 4 Section 2. R.S. 47:1517.1 and R.S. 51:935.1 are hereby repealed in their entirety.

## **DIGEST**

The digest printed below was prepared by House Legislative Services. It constitutes no part of the legislative instrument. The keyword, one-liner, abstract, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

HB 535 Re-Reengrossed

2025 Regular Session

Mandie Landry

**Abstract:** Provides for the legislative auditor's authority to evaluate and report on tax incentives and economic development programs.

<u>Present law</u> (R.S. 47:1517.1) authorizes the legislative auditor (LLA) to conduct performance audits of state agency programs that administer tax incentives in order to evaluate the impact, efficiency, effectiveness, and cost-effectiveness of programs and to identify programs that are vital and in the best interests of the citizens of La.

Proposed law repeals present law.

<u>Present law</u> (R.S. 51:935.1) requires La. Economic Development to issue an annual unified economic development budget report. Requires the LLA to conduct performance audits of at least three economic development programs as defined in <u>present law</u> in order to evaluate the management controls, accuracy, and reliability of reported information regarding the programs.

Proposed law repeals present law.

<u>Proposed law</u> requires the LLA to make evaluations and to publish quadrennial reports on each tax incentive and economic development program administered by a state agency, but provides that the LLA may exempt from evaluation any incentive that he concludes has a minimal fiscal impact. Provides that the LLA may contract with third parties to assist with evaluations.

<u>Proposed law</u> requires the LLA to prepare a cost-benefit analysis of tax incentives and economic development programs and the impact they have on state revenue. Requires that these evaluations include assessments and all of the following:

- (1) Surveying of tax incentive recipients.
- (2) Analysis of economic impacts.
- (3) Impacts to local sales tax collections.

<u>Proposed law</u> authorizes the LLA to require companies to participate in evaluations and accurately verify data collected.

<u>Proposed law</u> requires the LLA to submit a report to the legislature on a quadrennial basis starting Dec. 31, 2026.

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(Adds R.S. 47:1517.2; Repeals R.S. 47:1517.1 and R.S. 51:935.1)

## Summary of Amendments Adopted by House

The Committee Amendments Proposed by <u>House Committee on House and Governmental Affairs</u> to the <u>original bill</u>:

- 1. Make technical changes.
- 2. Provide that evaluations and reports are done at least once every four years.
- 3. Provide information required to be included in an evaluation.
- 4. Remove <u>proposed law</u> authority and related provisions regarding recapturing funds.
- 5. Change what shall be included in the recommendations.

The Committee Amendments Proposed by <u>House Committee on Ways and Means</u> to the <u>engrossed</u> bill:

- 1. Delete <u>proposed law</u> prohibiting companies from remaining eligible for tax incentives under certain circumstances.
- 2. Authorize the legislative auditor to recommend to agencies administering tax incentives that companies may no longer be eligible for those incentives.
- 3. Delete <u>proposed law</u> requiring administering agencies to notify companies of their ineligibility for incentives under certain circumstances.
- 4. Require administering agencies to provide to the legislative auditor and to companies subject to evaluations pursuant to <u>proposed law</u> written responses regarding the evaluations.

## The House Floor Amendments to the reengrossed bill:

- 1. Make technical changes.
- 2. Provide for the definition of "economic development program" and "tax incentive".
- 3. Repeal <u>present law</u> provision that authorizes the LLA to conduct performance audits of state agency programs that administer tax incentives.
- 4. Repeal <u>present law</u> provision that requires La. Economic Development to issue an annual unified economic development budget report and requires the LLA to conduct performance audits of at least three economic development programs.
- 5. Require economic development programs to be evaluated along with certain tax incentives.
- 6. Require the LLA to publish and submit to the legislature a quadrennial report with the initial report being submitted on or before Dec. 31, 2026.