

LEGISLATIVE FISCAL OFFICE **Fiscal Note**

1171 HLS 10RS Fiscal Note On: **HB**

Bill Text Version: **ENGROSSED**

Opp. Chamb. Action:

Proposed Amd.:

Date: May 21, 2010 2:26 PM Sub. Bill For .:

Dept./Agy.: Higher Education

COLLEGES/UNIVERSITIES

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Subject: Louisiana GRAD Act

EG INCREASE SG RV See Note

Page 1 of

903

Provides for a Board of Regents program under which postsecondary institutions agree to achieve certain standards in exchange for authority to increase tuition and for exemption from certain limitations

The proposed legislation provides for a Board of Regents program under which postsecondary institutions agree to achieve certain standards in exchange for authority to increase tuition and for exemption from certain limitations. Proposed law states that effective beginning with Fiscal Year 2010-11 any public postsecondary education institution may enter into an initial performance agreement with the Board of Regents in order to be granted limited operational autonomy and flexibility in exchange for committing to meet all of the performance objectives as determined by the Board of Regents. Proposed law provides for performance agreements and objectives, annual review and revocation, granting autonomies, and monitoring, reporting, and renewal. Proposed law retains present law but exempts institutions entering into a performance agreement pursuant to proposed law from the requirement that at least 50% of retained funds be maintained in a reserve fund and used only for preventative maintenance purposes and the prohibition on more than 2% of certain state general fund appropriations or allocations being carried forward. Effective upon governor's signature.

EXPENDITURES State Gen. Fd.	2010-11 INCREASE	2011-12 INCREASE	2012-13 INCREASE	2013-14 INCREASE	2014-15 INCREASE	5 -YEAR TOTAL
Agy. Self-Gen.	\$0	\$0	\$0	\$0	\$0	\$0
Ded./Other	\$0	\$0	\$0	\$0	\$0	\$0
Federal Funds	\$0	\$0	\$0	\$0	\$0	\$0
Local Funds	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Annual Total	\$0	\$0	\$0	\$0	\$0	\$0
REVENUES	2010-11	2011-12	2012-13	2013-14	2014-15	5 -YEAR TOTAL
State Gen. Fd.	\$0	\$0	\$0	\$0	\$0	\$0
Agy. Self-Gen.	SEE BELOW					
Ded./Other	\$0	\$0	\$0	\$0	\$0	\$0
Federal Funds	\$0	\$0	\$0	\$0	\$0	\$0
Local Funds	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Annual Total	\$0	\$0	\$0	\$0	\$0	\$0

EXPENDITURE EXPLANATION

The proposed legislation will result in an increase in state general fund expenditures. The bill requires the Board of Regents to provide annual reviews of the performance agreements, and monitor and report to the legislature and the governor about the institution's progress and performance. The Board of Regents estimates expenditures to increase by \$238,450 in FY 10 -11 and \$203,450 in future fiscal years. The Board of Regents will require 3 additional positions (2 auditor positions and 1 programmer) at a cost of \$183,750, including salaries and related benefits, \$14,700 in operating expenses and \$5,000 in professional services for web site and dashboard reporting maintenance (an additional \$35,000 is reflected in FY 10-11 for web site and dashboard reporting design). The need for the additional funding and positions for the Board of Regents is due to the additional requirements that will be required by the Board of Regents (increased amount of data and tracking) and that in FY 10-11 the Board of Regents budget is being reduced by \$2.1 million. There may also be an indeterminable and unquantifiable increase in costs to the management boards associated with the personnel to assist with the authorization, review, and oversight of the performance agreements.

There will also be an increase in state general fund expenditures for TOPS if and when the institutions increase tuition and fees. It is assumed that any such increase would be fully covered by TOPS since the legislation does not include "The fee [or tuition] shall not be a cost that is payable by the state on behalf of any student who is a recipient of an award under the Taylor Opportunity Program for Students." Assuming the maximum rate increase of 10%, the Office of Student Financial Assistance (OSFA) estimates that passage of this bill could increase TOPS costs to the state by approximately \$5.9 million beginning in FY 12, \$19 million in FY 13, \$34.2 million in FY 14 and \$50.5 million in FY 15.

NOTES: This bill will not affect the TOPS Honors and Performance Award stipends. The analysis is based on the current TOPS projection model and the TOPS expenditures assumes the previously approved 5% increase authorized by Act 915 of the 2008 Regular Session for the 2010-11 and 2011-12 academic years. Analysis also assumes the first year tuition and fees could be raised would be for the 2011-12 academic year, due to the institutions having to develop, implement and demonstrate that applicable objectives have been achieved.

REVENUE EXPLANATION

To the extent postsecondary institutions increase tuition and fee amounts annually without legislative approval, selfgenerated revenues will increase to those institutions. The proposed legislation could result in a significant increase in selfgenerated revenue depending on the adopted tuition and fee policy. The LFO cannot estimate the exact fiscal impact of this instrument because such tuition and fee amounts have not been set. According to the Board of Regents, the annual impact of a 10% increase would generate approximately \$55.1 million based on current tuition and fees and student enrollment.

Dual Referral Rules Senate \mathbf{x} 13.5.1 >= \$100,000 Annual Fiscal Cost House \times 6.8(F) >= \$100,000 Annual SGF Cost

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 $|\mathbf{x}|$ 13.5.2 >= \$500,000 Annual Tax or Fee Change $|\mathbf{x}|$ 6.8(G) >= \$500,000 Tax or Fee Increase

or a Net Fee Decrease

H. Gordon Monk **Legislative Fiscal Officer**