Regular Session, 2011

HOUSE CONCURRENT RESOLUTION NO. 50

BY REPRESENTATIVE HARRISON

GOVERNMENT ORGANIZATION: Requests the secretaries of the Department of Health and Hospitals and the Department of Children and Family Services to study the consolidation of the two departments into one department and to present a plan for such consolidation and related information to the legislature

1	A CONCURRENT RESOLUTION
2	To authorize and request the secretaries of the Department of Health and Hospitals and the
3	Department of Children and Family Services to study the consolidation of the two
4	departments into one department and to present a plan for such consolidation and
5	related information to the legislature.
6	WHEREAS, Louisiana is facing a budget crisis requiring the offset of a projected
7	\$1.6 billion revenue shortfall, and the legislature is currently in the process of carrying out
8	the difficult task of determining those agencies and programs that must withstand severe
9	funding cuts, while considering proposals for major changes in the way certain state
10	functions are administered in order to achieve savings; and
11	WHEREAS, the governor has called for funding cuts and recommended privatizing
12	certain state functions, while seeking ways to maintain key services and continue economic
13	development efforts, all of which requires very close scrutiny of all state government
14	operations with an eye toward economy and efficiency; and
15	WHEREAS, economy and efficiency in state government is one of the main
16	objectives of the Executive Reorganization Act, enacted in response to a mandate of the
17	Louisiana Constitution of 1974, which provides that its purpose is in part "to create a
18	structure for the executive branch of state government which is responsive to the needs of
19	the people of this state and which is sufficiently flexible to meet changing human and natural
20	conditions; to promote economy and efficiency in the operation and management of state

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government, and to strengthen the executive capacity for effective, efficient, and economic administration at all levels...and to eliminate to the fullest practicable extent duplication of effort within the executive branch of state government in order to use wisely the funds of the state and more conveniently to meet the needs of the citizens of Louisiana which are supported by revenues derived from the people and from the natural resources belonging to them"; and

WHEREAS, government reorganization for the purpose of further consolidation of government functions and elimination of duplication clearly constitutes one of the most obvious, and potentially one of the most effective, ways to support the ongoing work of the legislature and the governor in response to the current budget dilemma, and the Constitution of Louisiana grants the legislature responsibility for reallocation of offices, agencies, and other instrumentalities of the executive branch of state government and their functions, powers, duties, and responsibilities within not more than twenty departments; and

WHEREAS, primary candidates for such reorganization are the Department of Health and Hospitals and the Department of Children and Family Services, for these departments, which administer the health and social services functions of state government, are major bureaucratic structures that serve many of the same clients and have closely related responsibilities and related eligibility and funding structures, and in fact the two departments were at one time a single larger department that also included the state's hospitals.

THEREFORE, BE IT RESOLVED that the Legislature of Louisiana does hereby authorize and request the secretaries of the Department of Health and Hospitals and the Department of Children and Family Services jointly to prepare a plan for abolition of the two departments and the creation of a new consolidated Department of Children, Family, and Health Services.

BE IT FURTHER RESOLVED that such plan shall have the purposes of promoting economy and efficiency in the operation and management of the functions of the state relative to health and social services, strengthening the executive capacity of the new department for effective, efficient, and economic administration while also improving the quality of the functions performed and the programs and services rendered by the new department for the state's citizens, and eliminating to the fullest practicable extent
 duplication of effort within health and social services functions of state government.

BE IT FURTHER RESOLVED that the secretaries shall conduct a comprehensive study and examination of the organization and operations of the two departments in order to develop such plan, and such study shall include but not be limited to the merger of functions, abolition of agencies, consolidation of offices, elimination of job positions, elimination of duplication of functions, full implementation of an office of management and finance and consolidation of its functions, and efficiency and economy in delivery of services.

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BE IT FURTHER RESOLVED that such plan shall include:

(1) A proposed organizational structure to accomplish the consolidation and assignment of the powers, duties, functions, responsibilities, and programs of the two departments within the new department and such improved and efficient operation and management of the state's health and social services programs and functions as needed to best accomplish the purposes of the plan as provided in this Resolution and the purposes of the Executive Reorganization Act.

17 (2) Provisions for transfer and utilization of positions, personnel, funds, office space,
18 facilities, and equipment, and such other detail as is necessary to effectuate the merger of the
19 two departments.

(3) Provisions for the transfer from the two departments to the new department of
unfinished business, references in laws and documents, employees, property, contractual or
other obligations, and books and records, and provisions for the effect of the reorganization
on administrative rules.

(4) A budget proposal for the consolidated department to implement the proposed reorganization plan and related information, including the number and classification of personnel broken down by office and program; the amount of total funds to be requested for each office and program broken down to reflect the proposed use of such funds; information concerning use of vehicles by each office and program and budget requirements therefor; information concerning establishment of an office of management and finance for the department and consolidation of its functions and operations; information concerning effects

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on personnel requirements and service delivery; and information concerning utilization of
 building space, supplies, and equipment.

3 (5) A report of the findings of the secretaries' comprehensive study and examination
4 of the organization and operations of the two departments and any other explanatory material
5 the secretaries determine to be necessary to explain the plan.

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(6) Proposals for legislation necessary to implement the proposed plan.

BE IT FURTHER RESOLVED that the secretaries shall complete such plan and submit it to the speaker of the House of Representatives, the president of the Senate, the Joint Legislative Committee on the Budget, the House Committee on House and Governmental Affairs, and the Senate Committee on Senate and Governmental Affairs not later than December 31, 2011, and that a copy thereof shall be submitted to the governor and to the commissioner of administration.

BE IT FURTHER RESOLVED that the Joint Legislative Committee on the Budget, the House Committee on House and Governmental Affairs, and the Senate Committee on Senate and Governmental Affairs, individually or jointly, may conduct such hearings as they deem appropriate to review the plan and material submitted by the secretaries and that the secretaries shall furnish the committees any information they may request concerning reorganization of the departments and appear before any of the committees to provide such information as any of the committees may request.

BE IT FURTHER RESOLVED that a suitable copy of this Resolution be transmitted
to the Honorable Bobby Jindal, Governor of Louisiana; Paul W. Rainwater, Commissioner
of Administration; Bruce D. Greenstein, Secretary of the Department of Health and
Hospitals; and Ruth Johnson, Secretary of the Department of Children and Family Services.

DIGEST

The digest printed below was prepared by House Legislative Services. It constitutes no part of the legislative instrument. The keyword, one-liner, abstract, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

Harrison

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Abstract: Authorizes and requests the secretaries of the Dept. of Health and Hospitals (DHH) and the Dept. of Children and Family Services (DCFS) jointly to prepare a plan for abolition of the two departments and the creation of a new consolidated Dept. of Children, Family, and Health Services. Specifies plan contents.

<u>Proposed resolution</u> authorizes and requests the DHH and DCFS secretaries jointly to prepare a plan for abolition of the two departments and the creation of a new consolidated Dept. of Children, Family, and Health Services. Provides that the plan's purposes are promoting economy and efficiency in the operation and management of state health and social services functions, strengthening the executive capacity of the new department for effective, efficient, and economic administration while improving the quality of the functions performed and the programs and services rendered, and eliminating to the fullest practicable extent duplication of effort within state health and social services functions.

<u>Proposed resolution</u> provides that the two secretaries shall conduct a comprehensive study of the organization and operations of the two departments, including merger of functions, abolition of agencies, consolidation of offices, elimination of job positions, elimination of duplication of functions, full implementation of an office of management and finance and consolidation of its functions, and efficiency and economy in delivery of services.

<u>Proposed resolution</u> provides that such plan include:

- (1) A proposed organizational structure to accomplish the consolidation and assignment of the powers, duties, functions, responsibilities, and programs of the two departments within the new department and such improved and efficient operation and management of the state's health and social services programs and functions as needed to best accomplish the plan's purposes as stated above and the purposes of the Executive Reorganization Act.
- (2) Provisions for transfer and utilization of positions, personnel, funds, office space, facilities, and equipment, and other detail necessary for the department merger.
- (3) Provisions for transferring, from the two departments to the new department, unfinished business, references in laws and documents, employees, property, contractual or other obligations, and books and records, and provisions for the effect of the reorganization on administrative rules.
- (4) A budget proposal and related information for the consolidated department to implement the reorganization plan, including the number and classification of personnel by office and program; the amount of total funds by office and program broken down to reflect the proposed use of such funds; information concerning vehicle use by each office and program and budget requirements therefor; information concerning consolidation of operations of the office of management and finance; information concerning effects on personnel requirements and service delivery and utilization of building space, supplies, and equipment.
- (5) A report of the findings of the secretaries' comprehensive study and examination of the organization and operations of the two departments and any other explanatory material the secretaries determine necessary to explain the plan.
- (6) Proposals for legislation necessary to implement the proposed plan.

<u>Proposed resolution</u> provides that the secretaries shall complete such plan and submit it to the speaker of the House of Representatives, the president of the Senate, the Joint Legislative Committee on the Budget, the House Committee on House and Governmental Affairs, and the Senate Committee on Senate and Governmental Affairs not later than Dec. 31, 2011, and submit copies thereof to the governor and to the commissioner of administration.

<u>Proposed resolution</u> provides that the Joint Legislative Committee on the Budget, the House Committee on House and Governmental Affairs, and the Senate Committee on Senate and Governmental Affairs, individually or jointly, may conduct such hearings as they deem appropriate to review the plan and material submitted and that the secretaries shall furnish the committees any information they may request concerning reorganization of the departments and, at the request of any of the committees, appear before them to provide requested information.