ORIGINAL

Regular Session, 2013

SENATE CONCURRENT RESOLUTION NO. 39

BY SENATOR MORRISH

FLOODS/FLOODING. Provides for the comprehensive study and evaluation of Louisiana's levee districts and other water resource boards.

1	A CONCURRENT RESOLUTION
2	To authorize and provide for a comprehensive study and evaluation of Louisiana's levee
3	districts and other water resource boards.
4	WHEREAS, the State of Louisiana has been bestowed with abundant water resources
5	that contribute to numerous ecological and economic activities that are critical to the state
6	and the nation, including maritime transportation, agriculture, manufacturing, the import and
7	export of foreign and domestic goods, commercial and recreational fisheries, drinking water,
8	and wildlife nurseries and habitat; and
9	WHEREAS, this abundance of water can also endanger communities in time of
10	reverine floods, heavy rain events, surges from tropical events or drought conditions; and
11	WHEREAS, the levee districts in Louisiana have long provided for the protection
12	of the citizens of Louisiana against reverie and tropical event related flood damage; and
13	WHEREAS, other water resource boards across the state have ensured access to
14	drinking water, access to quality water for agricultural and industrial uses, the safe and
15	efficient draining of storm water runoff, as well as the appropriate conditions for human uses
16	of waterways; and
17	WHEREAS, Louisiana has experienced significant challenges and changes including
18	the degradation and deterioration of the state's coast, devastating impacts from hurricanes,

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the construction of a new flood protection infrastructure in Southeast Louisiana, the development of new understandings and scientific data regarding climatic changes and sea-level rise, and the adoption of an integrated system-wide approach to coastal protection and restoration in the Louisiana Comprehensive Master Plan for a Sustainable Coast; and WHEREAS, water responds to geological, bathymetrical, and hydrological

6 boundaries rather than political boundaries or subdivisions; and

7 WHEREAS, scientific understandings of hydrology and systemic approaches to 8 water resource management, flood control, and hurricane protection do not align in all cases 9 with the current territorial jurisdictions of Louisiana's existing separate bodies that have 10 evolved over decades based on various different political and geographic parameters, which 11 may include, without limitation, levee districts, drainage districts, conservation districts, and 12 other water resources districts, except for those created by R.S. 38:330.1 et seq., which 13 currently administer the operations and maintenance of levees, flood protection and flood 14 control systems in Louisiana pursuant to Article VI, Sections 38 through 42 of the 15 Constitution of Louisiana and Title 38 of the Louisiana Revised Statutes of 1950; and

WHEREAS, flood control infrastructure must be constructed, operated, and
 maintained with respect to basin hydrologic conditions and not political subdivisions; and
 WHEREAS, future financial needs for the efficient and effective operation and
 maintenance of existing and still-under-construction flood protection infrastructure systems
 are not sustainable to the extent levee districts and other water resources management boards
 in Louisiana are not properly aligned to represent the appropriate geological, bathymetrical,
 and hydrological systems of Louisiana; and

WHEREAS, throughout the past century, more small scale authorities have been charged with the taxing, operation and maintenance of flood protection, and water resource infrastructure in Louisiana than in other states; and

WHEREAS, the opportunities and risks provided by Louisiana's extensive water
 resources demand prudent, science-based, stewardship of that resource; and

WHEREAS, the management and regulation of water resources, the protection features provided by hurricane and flood control infrastructure, and the regulatory tasks required for the appropriate conservation, safety, and sustainability of the state's water

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should be studied on a state-wide basis in order to improve the efficiency and effectiveness
of the management of this resource based on consistent, scientifically-based parameters that
are inclusive of the needs of communities and ecological habitats within whole hydrologic
basins to determine how to better manage water resources in a manner that both recognizes
the system-wide features and effects of water resources and corresponding infrastructures
within a hydrologic basin and minimizes adverse impacts between communities and habitats

8 THEREFORE, BE IT RESOLVED that the Legislature of Louisiana does hereby 9 authorize and direct the Coastal Protection and Restoration Authority and the Louisiana 10 Department of Transportation and Development to conduct a science-based study, in 11 consultation with existing levee districts, drainage districts, conservation districts, water 12 resources districts, and parish presidents, of the adequacy of the current alignment of all 13 Louisiana levee districts, drainage districts, conservation districts and other water resources 14 districts, except for those created by R.S. 38:330.1 et seq., which currently administer the operations and maintenance of levees, flood protection and flood control systems in 15 16 Louisiana pursuant to Article VI, Sections 38 through 42 of the Constitution of Louisiana and Title 38 of the Louisiana Revised Statutes of 1950, with respect to the hydrologic basins 17 18 of the state in order to improve and update the territorial jurisdictions for the various entities 19 responsible for flood protection, storm water management, drainage, and water resource management and to efficiently and effectively meet the needs and safety of the Louisiana's 20 21 citizens for future decades.

BE IT FURTHER RESOLVED that the Department of Natural Resources, the 22 Department of Environmental Quality, the Department of Agriculture and Forestry, the 23 24 Department of Economic Development, the commissioner of administration, the Governor's 25 Advisory Commission on Coastal Protection, Restoration and Conservation, the commissioner of insurance, the Governor's Office of Coastal Activities, the United States 26 27 Environmental Protection Agency; the United States Corps of Engineers, the United States Geological Survey, existing levee districts, drainage boards, water resource agencies, and 28 29 parish governing authorities are each urged and requested to provide comments, cooperation, 30 assistance, and resources to the Coastal Protection and Restoration Authority and the

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- 1 Department of Transportation and Development to aid their efforts in completing this 2 important task. 3 BE IT FURTHER RESOLVED that the study should: 4 1. Be based on the latest and most scientifically-reliable available data and 5 technology. 2. Propose appropriate boundary lines for updating the territorial jurisdiction of 6 7 levee districts, drainage districts, conservation districts and other water resources districts 8 based on the latest and most scientifically-reliable available data relating to watersheds and 9 the hydrologic basins of the state. 10 3. Provide an assessment of the existing and planned hurricane, flood protection and 11 drainage infrastructure within each updated district that clearly depicts which communities 12 are protected by that infrastructure given hydrologic conditions. 13 4. Provide an assessment of which communities are currently providing funding for 14 the operations and maintenance of associated flood protection and drainage infrastructure 15 and which communities are not. 16 5. Describe a taxing system to provide for the current and future operations and maintenance needs of any proposed updated levee and drainage districts with respect to the 17 18 current levee and drainage millages in each community. 19 BE IT FURTHER RESOLVED that the Coastal Protection and Restoration Authority 20 and the Department of Transportation and Development shall submit their final draft of proposed changes to Louisiana's levee districts, drainage districts, conservation districts and 21 other water resources districts by February 1, 2014, together with any specific proposals for 22 23 legislation. BE IT FURTHER RESOLVED that a copy of this Resolution be transmitted to the 24 25 Coastal Protection and Restoration Authority, Department of Transportation and Development, Department of Natural Resources, Department of Environmental Quality, 26 Department of Agriculture and Forestry, Department of Economic Development, 27 commissioner of administration, Governor's Advisory Commission on Coastal Protection, 28
- 30 Activities, United States Environmental Protection Agency, United States Corps of

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Restoration and Conservation, commissioner of insurance, Governor's Office of Coastal

- 1 Engineers, United States Geological Survey, existing levee districts, drainage boards, water
- 2 resource agencies, and parish governing authorities.

The original instrument and the following digest, which constitutes no part of the legislative instrument, were prepared by Jerry Guillot.

DIGEST

Morrish

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Directs the Coastal Protection and Restoration Authority and the Department of Transportation and Development to conduct a science-based study, in consultation with existing levee districts, drainage districts, conservation districts, water resources districts, and parish presidents, of the adequacy of the current alignment of all Louisiana levee districts, drainage districts, conservation districts and other water resources districts, except for those created by R.S. 38:330.1 et seq., which currently administer the operations and maintenance of levees, flood protection and flood control systems in Louisiana pursuant to Article VI, Sections 38 through 42 of the constitution and Title 38 of the LRS, with respect to the hydrologic basins of the state in order to improve and update the territorial jurisdictions for the various entities responsible for flood protection, storm water management, drainage, and water resource management and to efficiently and effectively meet the needs and safety of Louisiana's citizens for future decades.

Requests that the Department of Natural Resources, the Department of Environmental Quality, the Department of Agriculture and Forestry, the Department of Economic Development, the commissioner of administration, the Governor's Advisory Commission on Coastal Protection, Restoration and Conservation, the commissioner of insurance, the Governor's Office of Coastal Activities, the United States Environmental Protection Agency; the United States Corps of Engineers, the United States Geological Survey, existing levee districts, drainage boards, water resource agencies, and parish governing authorities are each urged and requested to provide comments, cooperation, assistance, and resources to the Coastal Protection and Restoration Authority and the Department of Transportation and Development to aid their efforts in completing this important task.

Provides that the study should:

- 1. Be based on the latest and most scientifically-reliable available data and technology.
- 2. Propose appropriate boundary lines for updating the territorial jurisdiction of levee districts, drainage districts, conservation districts and other water resources districts based on the latest and most scientifically-reliable available data relating to watersheds and the hydrologic basins of the state.
- 3. Provide an assessment of the existing and planned hurricane, flood protection and drainage infrastructure within each updated district that clearly depicts which communities are protected by that infrastructure given hydrologic conditions.
- 4. Provide an assessment of which communities are currently providing funding for the operations and maintenance of associated flood protection and drainage infrastructure and which communities are not.
- 5. Describe a taxing system to provide for the current and future operations and maintenance needs of any proposed updated levee and drainage districts with respect to the current levee and drainage millages in each community.

Requires that the Coastal Protection and Restoration Authority and the Department of

Transportation and Development shall submit a final draft of proposed changes to Louisiana's levee districts, drainage districts, conservation districts and other water resources districts by February 1, 2014, together with any specific proposals for legislation.