Regular Session, 2014

HOUSE BILL NO. 249

BY REPRESENTATIVES PRICE, JAMES, LEGER, PIERRE, AND SMITH

CHILDREN/CARE: Provides for access to child care assistance by homeless families

1	AN ACT
2	To amend and reenact R.S. 36:474(A)(11) and to enact Chapter 14-D of Title 46 of the
3	Louisiana Revised Statutes of 1950, to be comprised of R.S. 46:1443 through 1443.3,
4	relative to child care assistance for homeless families; to provide for requirements
5	of the Child Care and Development Fund state plan; to provide for duties of the
6	Department of Children and Family Services; to provide findings, purposes, and
7	definitions; and to provide for related matters.
8	Be it enacted by the Legislature of Louisiana:
9	Section 1. R.S. 36:474(A)(11) is hereby amended and reenacted to read as follows:
10	§474. Powers and duties of the secretary of the Department of Children and Family
11	Services
12	A. In addition to the functions, powers, and duties otherwise vested in the
13	secretary by law, he shall:
14	* * *
15	(11) Except as provided in Subsection G of this Section, prepare and submit
16	a state plan for participation in the Child Care and Development Block Grant
17	Program and in the Title IV-A federal program to assist families at risk of welfare
18	dependency. The secretary shall ensure that the Child Care and Development Fund
19	plan of this state conforms with the requirements of the Improving Access to Child
20	Care for Homeless Louisiana Families Act, R.S. 46:1443 et seq. The Joint House

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1	Committee on Health and Welfare and the Senate Committee on Health and Welfare,
2	jointly, shall serve as an advisory committee to the secretary to begin developing the
3	state plan.
4	* * *
5	Section 2. Chapter 14-D of Title 46 of the Louisiana Revised Statutes of 1950,
6	comprised of R.S. 46:1443 through 1443.3, is hereby enacted to read as follows:
7	CHAPTER 14-D. ACCESS TO CHILD CARE FOR HOMELESS FAMILIES
8	<u>§1443. Short title</u>
9	This Chapter shall be known and may be cited as the "Improving Access to
10	Child Care for Homeless Louisiana Families Act".
11	<u>§1443.1. Definitions</u>
12	As used in this Chapter, the following terms have the meaning ascribed to
13	them in this Section:
14	(1) "Administration for Children and Families" and "ACF" mean the division
15	of the United States Department of Health and Human Services which administers
16	the Child Care and Development Block Grant.
17	(2) "Child Care and Development Fund" and "CCDF" mean the fund and
18	program authorized by the Child Care and Development Block Grant Act and
19	Section 418 of the Social Security Act to assist low-income families in obtaining
20	child care.
21	(3) "Department" means the Department of Children and Family Services
22	or its successor as administrator of the Child Care and Development Fund program
23	in this state.
24	(4)(a) "Homeless" means lacking a fixed, regular, and adequate nighttime
25	residence.
26	(b) For purposes of this Chapter, the term "homeless" shall encompass
27	children and youths experiencing the particular conditions and situations provided
28	for in Subtitle B of Title VII of the McKinney-Vento Education for Homeless
29	Children and Youth Act (42 U.S.C. 11434a(2)).

1	<u>§1443.2. Legislative findings; purposes</u>
2	A. The Legislature of Louisiana hereby finds and declares the following:
3	(1) Families with minor children comprise a significant and growing
4	segment of the homeless population of this state.
5	(2) As filed with the Administration for Children and Families, the Child
6	Care and Development Fund plan of this state for the period October 1, 2013,
7	through September 30, 2015, authorizes the same services for families experiencing
8	homelessness as for other low-income families. However, the plan does not address
9	other eligibility factors that may be a barrier for homeless families in seeking child
10	care assistance.
11	(3) Louisiana requires parents who receive subsidized child care to work or
12	attend school for a prescribed number of hours in a defined period as a condition of
13	receiving child care assistance; but, unlike many other states, does not waive work
14	and education activity requirements for homeless parents.
15	(4) Compliance with work and education activity requirements, as is
16	mandated currently for homeless parents to receive child care assistance, is
17	disproportionately more burdensome for homeless parents than for parents with
18	stable housing, and creates unique risks to the safety and health of homeless children.
19	B. The purposes of this Chapter include, without limitation, the following:
20	(1) To mitigate barriers that Louisiana families experiencing homelessness
21	face in accessing child care.
22	(2) To reduce the incidence of developmental delays and physical and mental
23	health problems among young children who experience homelessness by providing
24	access to quality child care.
25	<u>§1443.3.</u> Child Care and Development Fund state plan; access by homeless families
26	to child care assistance
27	A. In order to fulfill the purposes of this Chapter, the secretary of the
28	department shall take such actions as are necessary to accomplish all of the
29	following:

1	(1) Ensure that services to families experiencing homelessness are included
2	within the CCDF plan of this state if allowable as a use of Child Care and
3	Development Block Grant funding pursuant to federal regulations.
4	(2) Establish a grace period of a defined duration in which a homeless family
5	can be authorized to receive subsidized child care pending submission of birth
6	certificates and immunization records, as long as all other eligibility factors are met.
7	(3) Waive requirements relative to hours of work and school engagement for
8	homeless parents who apply for child care assistance and demonstrate that they are
9	seeking employment or participating in a transitional living program for a period of
10	not less than ninety days and not more than one hundred eighty days from the
11	effective date of the certification for child care assistance.
12	(4) Collaborate and coordinate efforts with all of the following persons and
13	entities to improve access by homeless families to information concerning child care
14	and transportation to child care placements:
15	(a) Local child care programs.
16	(b) Local educational agency liaisons designated pursuant to the
17	McKinney-Vento Education for Homeless Children and Youth Act.
18	(c) Any other persons and entities that provide services to homeless families.
19	(5) Collect data that indicates whether parents who receive child care
20	subsidies are homeless.
21	B. The department shall promulgate rules in accordance with the
22	Administrative Procedure Act, institute departmental policies, secure requisite
23	federal approvals, and undertake any other actions as may be necessary to implement
24	the provisions of this Section.
25	Section 3. This Act shall become effective upon signature by the governor or, if not
26	signed by the governor, upon expiration of the time for bills to become law without signature
27	by the governor, as provided by Article III, Section 18 of the Constitution of Louisiana. If
28	vetoed by the governor and subsequently approved by the legislature, this Act shall become
29	effective on the day following such approval.

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DIGEST

The digest printed below was prepared by House Legislative Services. It constitutes no part of the legislative instrument. The keyword, one-liner, abstract, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

Price

HB No. 249

Abstract: Provides for access to child care assistance by homeless families through the Child Care and Development Fund (CCDF) program.

<u>Present law</u> requires the secretary of the Dept. of Children and Family Services (DCFS) to prepare and submit a state plan for participation in the federal Child Care and Development Block Grant Program. <u>Proposed law</u> retains <u>present law</u> and adds requirement for the secretary to ensure that the state plan conforms with the requirements of <u>proposed law</u> relative to access to child care assistance by homeless families.

<u>Proposed law</u> establishes that its purposes include, without limitation, the following:

- (1) To mitigate barriers that La. families experiencing homelessness face in accessing child care.
- (2) To reduce the incidence of developmental delays and physical and mental health problems among young children who experience homelessness by providing access to quality child care.

<u>Proposed law</u> defines "department", for purposes of <u>proposed law</u>, as the DCFS or its successor as administrator of the Child Care and Development Fund (CCDF) program in this state.

<u>Proposed law</u> requires the secretary of the department to take such actions as are necessary to accomplish all of the following:

- (1) Ensure that services to families experiencing homelessness are included within the CCDF state plan if allowable as a use of Child Care and Development Block Grant funding pursuant to federal regulations.
- (2) Establish a grace period of a defined duration in which a homeless family can be authorized to receive subsidized child care pending submission of birth certificates and immunization records, as long as all other eligibility factors are met.
- (3) Waive requirements relative to hours of work and school engagement for homeless parents who apply for child care assistance and demonstrate that they are seeking employment or participating in a transitional living program for a period of not less than 90 days and not more than 180 days from the effective date of the certification for child care assistance.
- (4) Collaborate and coordinate efforts with all of the following persons and entities to improve access by homeless families to information concerning child care and transportation to child care placements:
 - (a) Local child care programs.
 - (b) Local educational agency liaisons designated pursuant to the McKinney-Vento Education for Homeless Children and Youth Act.
 - (c) Any other persons and entities that provide services to homeless families.

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(5) Collect data that indicates whether parents who receive child care subsidies are homeless.

<u>Proposed law</u> requires the department to promulgate rules in accordance with the APA, institute policies, secure requisite federal approvals, and undertake any other actions as may be necessary to implement the provisions of <u>proposed law</u>.

<u>Proposed law</u> provides that <u>proposed law</u> shall be known and may be cited as the "Improving Access to Child Care for Homeless Louisiana Families Act".

Effective upon signature of governor or lapse of time for gubernatorial action.

(Amends R.S. 36:474(A)(11); Adds R.S. 46:1443-1443.3)

Summary of Amendments Adopted by House

- Committee Amendments Proposed by <u>House Committee on Health and Welfare</u> to the <u>original</u> bill.
- 1. Revised legislative finding relative to the Child Care and Development Fund plan to recognize that the plan authorizes the same services for homeless families as for other low-income families, but does not address other eligibility factors that may be a barrier for homeless families in seeking child care assistance.
- 2. Deleted a requirement that DCFS allow for a homeless child to enroll immediately in subsidized care pending submission of necessary entry documentation. Added in lieu thereof a requirement that DCFS establish a grace period of a defined duration in which a homeless family can be authorized to receive subsidized child care pending submission of birth certificates and immunization records, provided that all other eligibility factors are met.
- 3. In <u>proposed law</u> requiring a homeless family to demonstrate that they are seeking employment or participating in a transitional living program in order to qualify for child care assistance, added stipulation that the employment search or transitional living program participation be for a period of at least 90 days and not more than 180 days from the effective date of the certification for child care assistance.