HLS 15RS-997 ORIGINAL

2015 Regular Session

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HOUSE BILL NO. 766

BY REPRESENTATIVE ADAMS

Prefiled pursuant to Article III, Section 2(A)(4)(b)(i) of the Constitution of Louisiana.

COLLEGES/UNIVERSITIES: Provides relative to the operations of public colleges and universities and exemptions from specified regulations

AN ACT

2	To amend and reenact R.S. 17:3139.2, 3139.5, and 3139.6(1), relative to public colleges and
3	universities; to remove institutional performance criteria as conditions on institutions
4	receiving certain exceptions and exemptions from state regulations of their
5	operations; to provide certain financial solvency criteria on the receipt of such
6	exceptions and exemptions; to provide relative to the exceptions and exemptions that
7	an institution may receive; and to provide for related matters.
8	Be it enacted by the Legislature of Louisiana:
9	Section 1. R.S. 17:3139.2, 3139.5, and 3139.6(1) are hereby amended and reenacted
10	to read as follows:
11	§3139.2. Performance agreements; objectives
12	Effective beginning with the 2011 Fiscal Year, any Any public postsecondary
13	education institution, including professional schools, may enter into an initial
14	performance agreement with the Board of Regents in order to be granted limited
15	operational tuition autonomy and flexibility as provided in R.S. 17:3139.5
16	17:3139.5(A) in exchange for committing to meet established targets for the
17	following performance objectives as applicable to the institution as determined by
18	the Board of Regents:
19	* * *
20	§3139.5. Autonomies granted

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CODING: Words in struck through type are deletions from existing law; words <u>underscored</u> are additions.

1	A. Notwithstanding any other provision of law to the contrary, each
2	institution that enters into a performance agreement shall be granted the authorities
3	and autonomies as provided in this Section Subsection. However, nothing herein
4	shall suspend the requirements of R.S. 39:1593.1.
5	(1) For the 2010-2011 Fiscal Year, pursuant to policies adopted by the
6	institution's management board and in addition to the authority provided in R.S.
7	17:3351(A)(5)(e), the authority to increase tuition and mandatory fee amounts by up
8	to five percent annually.
9	(2) For the 2011-2012 Fiscal Year, if the Board of Regents has determined
10	that the institution has met the short-term targets established in the performance
11	agreement, in addition to the authority provided in R.S. 17:3351(A)(5)(e), the
12	authority to increase tuition and mandatory fee amounts by up to five percent
13	annually.
14	(3) Beginning with the 2012-2013 Fiscal Year and thereafter, if the Board
15	of Regents has determined that the institution has met the short-term targets
16	established in the performance agreement and demonstrated progress on long-term
17	targets, the institution shall be authorized to:
18	(a) Increase tuition and fee amounts by up to ten percent annually, without
19	legislative approval, until the institution reaches the average tuition and fee amounts
20	of its peer institutions. Tuition and fee amounts for peer institutions shall be
21	weighted based upon the median household income in Southern Regional Education
22	Board states in which respective peer institutions are located. The median household
23	income in such states shall be compared with the median household income in
24	Louisiana, and any differences between the average of the states shall be factored
25	into the allowable tuition and fee amount increase for the respective institution.
26	(b) Upon reaching the average tuition and fee amounts as specified in
27	Subparagraph (a) of this Paragraph, increase tuition and fee amounts as necessary to

maintain tuition and fee amounts as close to that average as practical.

1	(4) Each postsecondary education management board shall establish criteria
2	for waiving any tuition or mandatory fee increase as authorized in this Section in
3	cases of financial hardship. Information relative to such waivers and the criteria and
4	procedures for obtaining a waiver shall be made available to all prospective students
5	in a timely manner such that each student is informed of the availability of a waiver
6	prior to the student making a final decision concerning attendance at any public
7	institution of postsecondary education.
8	B. (5) Operational autonomies. (1)(a) Base level. Notwithstanding any
9	provision of law to the contrary, any institution that is determined by the Board of
10	Regents to have met the short-term targets established in the performance agreement
11	may be granted the autonomies as provided in this Subparagraph; however, no
12	institution shall be granted such an autonomy until after the division of
13	administration determines that for the following year the institution possesses the
14	capacity relevant to the autonomy including, at a minimum, a review of the most
15	recent fiscal audit by the legislative auditor meets the requirements of this Paragraph
16	may exercise the autonomies provided by this Subsection subject to the limitations
17	provided in this Paragraph.
18	(b) If an institution wishes to exercise an autonomy provided for in this
19	Subsection, the postsecondary management board shall notify the division of
20	administration by January first of the preceding year.
21	(c)(i) The division of administration shall approve the exercise of such
22	autonomies only if the institution received, for the majority of the previous three
23	years, a financial audit with an unmodified opinion, where the financial statements
24	are free of material misstatements and material weaknesses, and the financial
25	position, results of operations, and cash flows are represented fairly in accordance
26	with Generally Accepted Accounting Principles.
27	(ii) Notwithstanding Subparagraph (a) of this Paragraph, an institution that
28	received a financial audit in 2013-2014 with an unmodified opinion, where the
29	financial statements are free of material misstatements and material weaknesses, and

1	the financial position, results of operations, and cash flows are represented fairly in
2	accordance with Generally Accepted Accounting Principles shall be granted all of
3	the autonomies as provided in this Subsection effective July 1, 2015.
4	(d) The autonomies provided for in this Subsection shall be granted for a
5	period of not less than five years, and the division of administration may renew such
6	grant. The grant of authority to exercise autonomies shall be withdrawn and shall
7	not be renewed any time the institution does not, in the majority of previous five
8	years, meet the following requirements: received a financial audit with an
9	unmodified opinion, where the financial statements are free of material
10	misstatements and material weaknesses, and the financial position, results of
11	operations, and cash flows are represented fairly in accordance with Generally
12	Accepted Accounting Principles.
13	(e) In the first year after a grant of authority to exercise autonomies by the
14	division of administration or after a renewal of such a grant, a postsecondary
15	management board may contract with the state to return any autonomy provided for
16	in this Subsection back to the state, by notifying the division of administration in
17	writing, if the postsecondary management board determines an institution under its
18	control does not have the operational capacity to perform this service. For the 2015-
19	2016 school year, such request shall be submitted by June 15, 2015.
20	(2) The operational autonomies that may be granted pursuant to this
21	Subsection include:
22	(i) (a) Authority to retain any funds which remain unexpended and
23	unobligated at the end of the fiscal year for use at the institution's discretion pursuant
24	to R.S. 17:3386, and subject to the prior review and approval of the Joint Legislative
25	Committee on the Budget.
26	(ii) Authority to execute contracts up to a value of forty-nine thousand nine
27	hundred ninety-nine dollars within a twelve-month period in accordance with the
28	delegation of authority by the office of state procurement pursuant to R.S. 39:1488.

1	(iii) (b) Authority to identify and dispose of obsolete equipment, excluding
2	vehicles and items deemed by federal law to be of a dangerous nature, up to an
3	original acquisition value of five thousand dollars. Prior to exercising this autonomy
4	with respect to electronic devices, the postsecondary management board shall
5	provide certification to the division of administration that all such devices are
6	sanitized of any personally identifiable information.
7	(iv) Authority to be excluded from oversight or review by the office of
8	information technology, as provided in R.S. 39:15.3, for purchases with an academic
9	research or classroom instructional purpose.
10	(v) (c) Authority to be exclude excluded by the division of administration
11	from its any table of organization any position that is fully funded by
12	nonappropriated funds.
13	(d) Authority to submit an audit or review report required by R.S. 24:513 et.
14	seq. prepared by a licensed certified public accountant that has been approved by the
15	legislative auditor. The legislative auditor shall accept such audits in lieu of an audit
16	performed by the legislative auditor or his staff pursuant to R.S. 24:513(5)(a)(i).
17	(b) Intermediate level. Notwithstanding any provision of law to the contrary
18	and in addition to the base level autonomies granted pursuant to Subparagraph (a)
19	of this Paragraph, any institution that is determined by the Board of Regents to have
20	met the short-term targets established in the performance agreement may be granted
21	the autonomies as provided in this Subparagraph; however, no institution shall be
22	granted such an autonomy until after the division of administration determines that
23	for the following year the institution possesses the capacity relevant to the autonomy
24	including, at a minimum, a review of the most recent fiscal audit by the legislative
25	auditor, and the institution has met the Board of Regents' requirements for
26	significantly streamlining its academic service delivery to students to meet regional
27	workforce needs as provided in Item (vi) of this Subparagraph. Any autonomy
28	granted pursuant to this Subparagraph shall be subject to the prior review and
29	approval of the Joint Legislative Committee on the Budget.

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(i) Notwithstanding the provisions of R.S. 39:1702, authority to procure materials, supplies, equipment, and services through any purchasing agreements established by a not-for-profit cooperative buying organization located in the United States, if such purchasing agreements have been established pursuant to a competitive bid proposal process. Prior to joining a not-for-profit cooperative buying organization, the institution shall publish a notice of intent to join such notfor-profit cooperative buying organization in the official journal of the state and of the parish in which the institution is located. Prior to entering any purchasing agreement with a not-for-profit cooperative buying organization, the institution shall publish a notice of intent to enter such purchasing agreement through a centralized, electronic, interactive environment administered by the division of administration as provided in R.S. 39:1593 and on the institution's website and shall allow fifteen days for interested vendors to submit proposals for the materials, supplies, equipment, or services. The proposals submitted by interested vendors shall adhere to the request for proposal or solicitation issued by the cooperative buying organization. The institution shall review the proposals submitted by interested vendors and compare the proposals to the cooperative buying organization agreement to determine the lowest responsive and responsible vendor. The institution shall utilize the lowest responsive and responsible vendor for the procurement. For purposes of this Item, lowest responsive and responsible bidder shall be defined as set forth in R.S. 39:1591. (ii) Authority to directly administer minor facility capital outlay projects without oversight or control by the office of facility planning and control. For

without oversight or control by the office of facility planning and control. For purposes of this Item, minor facilities projects shall mean, in addition to the authority provided in R.S. 39:128, those that do not require the use of and coordination between more than two trades or that do not require the use of the professional services of an architect or engineer pursuant to the provisions of R.S. 39:1482 and 1484.

1	(iii) Authority to join an existing cooperative purchasing agreement in
2	accordance with R.S. 39:1702 and Item (i) of this Subparagraph. Prior to joining a
3	not-for-profit cooperative buying organization, the institution shall publish a notice
4	of intent to join such not-for-profit cooperative buying organization in the official
5	journal of the state and of the parish in which the institution is located. Prior to
6	entering any purchasing agreement with a not-for-profit cooperative buying
7	organization, the institution shall publish a notice of intent to enter such purchasing
8	agreement through a centralized, electronic, interactive environment administered
9	by the division of administration as provided in R.S. 39:1593 and on the institution's
10	website and shall allow fifteen days for interested vendors to submit proposals for
11	the materials, supplies, equipment, or services. The proposals submitted by
12	interested vendors shall adhere to the request for proposal or solicitation issued by
13	the cooperative buying organization. The institution shall review the proposals
14	submitted by interested vendors and compare the proposals to the cooperative buying
15	organization agreement to determine the lowest responsive and responsible vendor.
16	The institution shall utilize the lowest responsive and responsible vendor for the
17	procurement. For purposes of this Item, lowest responsive and responsible bidder
18	shall be defined as set forth in R.S. 39:1591.
19	(iv) Authority to use reverse auctions. For purposes of this Item, reverse
20	auction means a competitive online solicitation process on the Internet for products,
21	supplies, services, and other materials in which vendors compete against each other
22	in real time in an open and interactive environment.
23	(v) Authority for the director of purchasing at a college or university to make
24	a determination to use a competitive request for proposal process as provided in R.S.
25	39:1593(C) without the approval of the commissioner of administration or the
26	director of state purchasing.
27	(vi) For purposes of this Subparagraph, for an institution to meet the

requirement of significantly streamlining academic service delivery, the institution

1	shall have acted on at least two items from a list approved by the Board of Regents,
2	which shall include the following:
3	(aa) The review of all of its programs and academic offerings and
4	appropriate action to improve those programs and academic offerings through
5	modification, consolidation, or elimination, including consideration of online
6	delivery of academic offerings to meet workforce needs and maximize resources.
7	(bb) The review and streamlining of all course offerings to align with
8	program requirements and facilitate on-time graduation.
9	(cc) If a two-year institution, the review of nonacademic programs and
10	degrees and appropriate action to improve such programs and degrees through
11	modification, consolidation, or elimination, including consideration of online
12	delivery of academic offerings.
13	(dd) If a four-year institution, raised the minimum composite score on the
14	American College Test required for admission to at least two points higher than the
15	Board of Regents baseline appropriate for its type of institution. This requirement
16	shall be notwithstanding a student's grade point average. Opting not to participate
17	in this requirement shall not preclude an institution from implementing minimum
18	admission standards in accordance with Board of Regents policy.
19	(c) High level. Notwithstanding any provision of law to the contrary and in
20	addition to the base level and intermediate level autonomies granted pursuant to
21	Subparagraphs (a) and (b) of this Paragraph, any institution that is determined by the
22	Board of Regents to have met the short-term targets established in the performance
23	agreement may be granted the autonomies as provided in this Subparagraph;
24	however, no institution shall be granted such an autonomy until after the division of
25	administration determines that for the following year the institution possesses the
26	capacity relevant to the autonomy including, at a minimum, a review of the most
27	recent fiscal audit by the legislative auditor and has a one hundred fifty percent of

normal-time Integrated Postsecondary Education Data System graduation rate within

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five percent of the average graduation rate for its classification according to the Southern Regional Education Board.

(e)(i) Authority to participate in a pilot the higher education procurement code as established by the initial qualifying institution in each postsecondary educational system Louisiana State University and Agricultural and Mechanical College to be in place for an initial period of three years and approved by the division of administration. The initial qualifying institution in each Each postsecondary educational system management board may establish a pilot adopt the higher education procurement code pursuant to rules and regulations adopted in accordance with the Administrative Procedure Act. An institution granted this autonomy Any entity whose budget is appropriated through Schedule 19-Higher Education or 19E-LSU Health Sciences Center- Health Care Services Division may use this pilot the higher education procurement code in lieu of the Louisiana Procurement Code as provided in R.S. 39:15.3, 196 through 200, 1481 through 1526, and 1551 through 1755, subject to the prior review and approval of the code by the Joint Legislative Committee on the Budget. Any extension beyond the initial period of three years shall be submitted to the Joint Legislative Committee on the Budget for review and approval for a period not to exceed three years. Any changes to the pilot procurement plan after the approval for any three-year higher education procurement code period shall be submitted to the Joint Legislative Committee on the Budget for approval. With the approval of the division of administration and the Joint Legislative Committee on the Budget, a pilot procurement code may provide that other institutions under the same postsecondary education management board as the initial qualifying institution may utilize the pilot procurement code, provided the procurement is conducted under the auspices of a shared services model managed by the qualifying institution.

(ii) The division of administration shall maintain a list of all institutions participating in the higher education procurement code, which shall be published on its website.

(ii)(aa) (f)(i) Exemption from participation in the state's risk management program established by R.S. 39:1527 et. seq. and administered by the office of risk management, pursuant to a phased-in plan of implementation as determined by the institution in collaboration with the attorney general and the division of administration, subject to the prior review and approval of the Joint Legislative Committee on the Budget. This exemption shall not include the coverage provided by the state's risk management program pursuant to R.S. 40:1299.39.

(bb) (ii) Nothing in this exemption shall abrogate, amend, or alter the authority of the attorney general or the Department of Justice under Article IV, Sections 1 and 8 of the Constitution of Louisiana or any other provision of law to represent the state and all departments and agencies of state government in all litigation arising out of or involving tort or contract. Any institution that is granted an exemption under this Item shall enter into an interagency agreement with the attorney general and pay the attorney general reasonable attorney fees and expenses incurred in representing the institution.

(ce) (iii) Nothing in this Item shall be construed as creating any independent or separate cause of action against the state. The state shall continue to be sued only through the exempt institution's management board and cannot be sued in addition to or separately from the exempt institution's management board in any cause of action asserted against the exempt institution. Neither the state nor the office of risk management shall be responsible for payment of any judgment against the exempt institution's management board. The state's obligation to indemnify a covered individual as provided in R.S. 13:5108.1 shall not be performed by the office of risk management.

(dd) (iv) Any contract between the exempt institution's management board and its insurer shall name the state as an additional insured. Any provision in any contract between the exempt institution's management board and its insurer that conflicts with the provisions of this Section shall be deemed null and void.

(ee) (v) Nothing in this Item shall be construed to adversely affect any of the substantive and procedural provisions and limitations applicable to actions against the state, including but not limited to the provisions of R.S. 13:5106, 5107, 5108.1, and 5112, and R.S. 9:2800 which would continue to apply equally to any exempted institution. Those provisions that will not apply are those that are specifically excluded in this Section. Upon transfer of each line of coverage to the exempted institution under this Section, the provisions of R.S. 39:1527 et. seq., as well as the provisions of R.S. 13:5106(B)(3)(c), shall not apply to the line of coverage so transferred, nor to any claims asserted against the exempted institution within the transferred line of coverage.

(iii) (g) Notwithstanding the provisions of R.S. 39:113, authority to administer all facilities projects funded with self-generated revenue, federal funds, donations, grants, or revenue bonds, including all projects falling under R.S. 39:128; however, excluding those projects falling under R.S. 39:128, these projects shall not be exempted from the capital outlay budget or any requirements as pertains thereto.

(h) Notwithstanding the provisions of R.S. 38:2316, the authority to select architects for professional service contracts in which the estimated project budget cost is the same amount authorized under R.S. 39:128 or less.

(iv) (i) Authority to invest funds as defined by R.S. 49:327(C), in addition to in municipal bonds issued by any state or political subdivision and those instruments laid out in R.S. 49:327(B)(1), in tax exempt bonds and other taxable governmental bonds issued by any state or a political subdivision or public corporation of any state, provided that such bonds are rated by a nationally recognized rating agency as investment grade. The investment policy governing such investment as defined by R.S. 49:327(C)(1)(b) shall define the allocation of funds among instruments and the term of maturity of the instruments, subject to the prior review and approval of the investment advisory committee. If an institution pursuant to the Board of Regents' annual review is either no longer meeting its short-term targets or is determined by the division of administration to no longer

1	possess the capacity relevant to this autonomy, or both, authority to invest additional
2	funds shall be limited to those instruments defined by R.S. 49:327(B)(1) and (C), and
3	shall exclude further investments in tax exempt bonds and other taxable government
4	bonds issued by any state or a political subdivision or public corporation of any state.
5	(6)(a) Any operational autonomies granted to an institution pursuant to this
6	Section shall terminate immediately upon revocation of the institution's six-year
7	performance agreement by the Board of Regents. The Board of Regents shall notify
8	the Joint Legislative Committee on the Budget of any such revocation of a
9	performance agreement.
10	(b) Any operational autonomy granted to an institution pursuant to this
11	Section shall terminate immediately upon determination by the division of
12	administration that an institution has failed to maintain the operational capacity
13	relevant to that autonomy. The division of administration shall notify the Joint
14	Legislative Committee on the Budget of any institution's failure to maintain the
15	operational capacity relevant to any previously granted operational autonomy.
16	(3)(a) Nothing in this Subsection abrogates, amends, or alters the authority
17	of the attorney general or the Department of Justice under Article IV, Sections 1 and
18	8 of the Constitution of Louisiana or any other provision of law to represent the state
19	and all departments and agencies of state government in all litigation arising out of
20	or involving tort or contract. Any exempt institution under this Section shall enter
21	into an interagency agreement with the attorney general and pay the attorney general
22	reasonable attorney fees and expenses incurred in representing the institution.
23	(b) Nothing in this Subsection shall be construed as creating any independent
24	or separate cause of action against the state. The state shall continue to be sued only
25	through the exempt institution's management board and cannot be sued in addition
26	to or separately from the exempt institution's management board in any cause of
27	action asserted against the exempt institution.
28	§3139.6. Monitoring; reporting; renewal

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(1) The Board of Regents annually shall monitor and report to the legislature and the governor on each participating institution's progress in meeting the established targets for performance objectives as specified in R.S. 17:3139.2. At the end of the first six years and each subsequent six-year period, the Board of Regents shall determine whether to recommend renewal of an institution's performance agreement subject to the approval of the Joint Legislative Committee on the Budget. Such determination shall be based on the recommendations of a review panel established by the Board of Regents to conduct a comprehensive review and evaluation of the institution's progress in meeting the performance objectives. The composition of the review panel shall be the same as similar to that is provided in R.S. 17:3138(C) with the addition of two representatives from the business community, who each possess a postsecondary degree, one recommended by the speaker of the House of Representatives and one recommended by the president of the Senate.

* * *

Section 2. This Act shall become effective upon signature by the governor or, if not signed by the governor, upon expiration of the time for bills to become law without signature by the governor, as provided by Article III, Section 18 of the Constitution of Louisiana. If vetoed by the governor and subsequently approved by the legislature, this Act shall become effective on the day following such approval.

DIGEST

The digest printed below was prepared by House Legislative Services. It constitutes no part of the legislative instrument. The keyword, one-liner, abstract, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

HB 766 Original

2015 Regular Session

Adams

Abstract: Provides relative to exceptions and exemptions from state laws and regulations for certain public colleges and universities.

<u>Present law</u> (the GRAD Act) authorizes public postsecondary education institutions, including professional schools, to enter into performance agreements with the Board of Regents in order to be granted limited operational autonomy and flexibility in exchange for committing to meet established targets for performance objectives as applicable to the

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institution. Such objectives are categorized relative to student success, articulation and transfer, workforce and economic development, and institutional efficiency and accountability. Institutions may receive authority to increase tuition and various exemptions and exceptions from state regulations of their operations (operational autonomies) pursuant to such performance agreements.

<u>Proposed law</u>, with respect to the operational autonomies, removes the performance agreement conditions on their exercise. Requires instead that an institution that meets certain financial conditions may exercise a modified list of operation autonomies. Financial conditions provided by <u>proposed law</u> are a financial audit with an unmodified opinion, where the financial statements are free of material misstatements and material weaknesses, and the financial position, results of operations, and cash flows are represented fairly in accordance with Generally Accepted Accounting Principles.

<u>Proposed law</u>, with respect to the operational autonomies that an institution may exercise, retains, modifies, or removes autonomies as follows:

- (1) <u>Present law</u> authorizes an institution to retain funds which are unexpended and unobligated at the end of the fiscal year for use at the institution's discretion subject to the prior review and approval of the Joint Legislative Committee on the Budget.

 <u>Proposed law</u> removes the stipulation that such autonomy is subject to approval by the legislative budget committee.
- (2) Present law authorizes an institution to dispose of obsolete equipment, excluding vehicles and items deemed by federal law to be of a dangerous nature, up to an original acquisition value of \$5,000. Proposed law removes the value limit and requires that the postsecondary management board provide certification to the division of administration that electronic devices are sanitized of any personally identifiable information.
- (3) <u>Present law</u> authorizes the exclusion of positions fully funded by nonappropriated funds from the institution's table of organization. <u>Proposed law</u> authorizes the division of administration to exclude the institution as a whole to be excluded from any table of organization.
- (4) <u>Present law</u> authorizes exemption from participation in the state's risk management program. <u>Proposed law</u> retains present law.
- (5) <u>Present law generally</u> authorizes an institution to administer facilities projects funded with self-generated revenue, federal funds, donations, grants, or revenue bonds. Proposed law retains present law.
- (6) Proposed law provides the following additional autonomies:
 - (a) Authority to submit an audit or review report prepared by a licensed certified public accountant that has been approved by the legislative auditor rather than having an audit performed by the legislative auditor or his staff.
 - (b) Additional authority to select architects for professional service contracts.
- (7) <u>Present law</u> provides for pilot procurement codes as an alternative to the state procurement code. <u>Proposed law</u> authorizes adoption of a procurement code developed by LSU.

Effective upon signature of governor or lapse of time for gubernatorial action.

(Amends R.S. 17:3139.2, 3139.5, and 3139.6(1))