

LEGISLATIVE FISCAL OFFICE Fiscal Note

Fiscal Note On: **HB 355** HLS 15RS 923

Bill Text Version: ORIGINAL

Opp. Chamb. Action:

Proposed Amd.: Sub. Bill For.:

Date: April 19, 2015 4:27 PM **Author:** PUGH

Dept./Agy.: Revenue

Subject: Sales Tax on Remote Sellers Analyst: Deborah Vivien

TAX/SALES-USE, STATE

OR SEE FISC NOTE GF RV

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Provide for the collection of sales and use taxes due on sales made in Louisiana by a remote dealer

<u>Current law</u>: For purposes of sales tax collection, a dealer is defined in detail in R.S. 47:301(4), sections (a)-(I). The U.S. Supreme Court has found that a business with a physical presence in the state has established a nexus and is responsible for the collection and remittance of state and local sales tax.

<u>Proposed law</u> expands the definition of dealer by establishing nexus through an affiliate arrangement used to solicit business through an independent contractor or any other representative, including internet sales. Any company with an affiliated agent who sells the same or similar products under the same or similar name greater than \$200,000 and 100 items per year in the state would be considered dealers for state and local sales tax purposes. These companies would then be obligated to collect and remit sales tax on behalf of the state and local governments, including internet transactions mailed to the state. The bill also contains ownership criteria. All provisions are prospective only. Effective upon governor's signature.

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EXPENDITURES	2015-16	2016-17	2017-18	2018-19	2019-20	5 -YEAR TOTAL
State Gen. Fd.	\$0	\$0	\$0	\$0	\$0	\$0
Agy. Self-Gen.	\$0	\$0	\$0	\$0	\$0	\$0
Ded./Other	\$0	\$0	\$0	\$0	\$0	\$0
Federal Funds	\$0	\$0	\$0	\$0	\$0	\$0
Local Funds	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Annual Total	\$0	\$0	\$0	\$0	\$0	\$0
REVENUES	2015-16	2016-17	2017-18	2018-19	2019-20	5 -YEAR TOTAL
State Gen. Fd.	SEE BELOW					
Agy. Self-Gen.	\$0	\$0	\$0	\$0	\$0	\$0
Ded./Other	\$0	\$0	\$0	\$0	\$0	\$0
Federal Funds	\$0	\$0	\$0	\$0	\$0	\$0
Local Funds	SEE BELOW					
Annual Total						

EXPENDITURE EXPLANATION

There is no anticipated direct material effect on governmental expenditures as a result of this measure.

REVENUE EXPLANATION

This bill does not change overall legal tax liabilities but attempts to change collections by expanding the definition of a dealer to remote sellers (internet sales) obligating them to collect state and local (4%) sales tax on each transaction mailed to the state. In cases where sales tax is not collected by the seller during the sales transaction, the consumer is still obligated to pay the use tax by filing with the Department of Revenue.

This bill specifically names as dealers those internet sellers that have affiliates in the state linked to the independent contractor's site for a commission on sales. Smaller sellers with sales in the state less than \$200,000 and 100 items are excluded. This bill directs these internet sellers to collect and remit state and local sales tax since those in-state affiliates establish a physical presence or nexus. Currently, many large online retailers are collecting and remitting sales tax in the absence of this legislation, but a few large ones are not, including Amazon.com and Overstock.com. Other states have passed similar legislation and, for the most part, Amazon severed its affiliate program in those states to avoid collecting taxes unless warehouses, research/administrative offices, or partial ownership of local businesses was in place. Most states have not been able to report collections data associated with these sales, and the few that have are significantly larger than Louisiana in both population and median household income. Louisiana is unlikely to be able to exert a comparable degree of market leverage on these firms to compel compliance, unless the conditions mentioned above exist.

The bill may help with compliance, primarily from consumer purchases. The magnitude of this potential effect for the state and local jurisdictions is speculative, and without federal legislation or significant voluntary compliance, is unlikely to be material. However, a secondary impact of this bill may be validation of procurement processing companies (PPCs) as establishing nexus through affiliates in the collection of LA state sales tax on transactions occurring out of state. In Act 800 of 2012, PPCs are to be rebated a negotiated portion of sales tax generated through affiliate's title possession instead of location of sale. LA appears to be the only state allowing this arrangement, and the interaction of PPCs with the state tax base and with other states is untested.

Annual collections of consumer use tax in FY 14 were \$1.7M for individuals and \$382M for corporations.

<u>Senate</u>	Dual Referral Rules	<u>House</u>		$6.8(F)(1) >= $100,000 SGF Fiscal Cost {H & S}$	Segon V. allect
T 13.5.1 >	= \$100,000 Annual Fiscal Cos	t {S&H}	П	6.8(F)(2) >= \$500,000 Rev. Red. to State {H & S}	* 0
=			ᆷ	$6.6(F)(2) > = $500,000 \text{ Rev. Red. to State } \{H & S\}$	Gregory V. Albrecht
13.5.2 >	= \$500,000 Annual Tax or Fee	e l		6.8(G) >= \$500,000 Tax or Fee Increase	Chief Economist
	Change {S&H}			or a Net Fee Decrease {S}	Office Economist