HLS 15RS-923 ENGROSSED

2015 Regular Session

HOUSE BILL NO. 355

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BY REPRESENTATIVE PUGH

Prefiled pursuant to Article III, Section 2(A)(4)(b)(i) of the Constitution of Louisiana.

TAX/SALES-USE, STATE: Provide for the collection of sales and use taxes due on sales made in Louisiana by a remote dealer

AN ACT

2	To amend and reenact R.S. 47:302(K)(7) and (U) and 305(E) and to enact R.S. 47:302(V),
3	relative to sales and use tax; to provide with respect to the collection and remittance
4	of sales and use tax; to provide for the definition of dealer; to provide a method for
5	reporting and remitting taxes by certain dealers; to provide for effectiveness; and to
6	provide for related matters.
7	Be it enacted by the Legislature of Louisiana:
8	Section 1. R.S. 47:302(K)(7) and (U) and 305(E) are hereby amended and reenacted
9	and R.S. 47:302(V) is hereby enacted, to read as follows:
10	§302. Imposition of tax
11	* * *
12	K. An additional tax shall be levied as follows:
13	* * *
14	(7)(a) Pursuant to an appropriation by the legislature, the <u>avails of the tax</u>
15	shall be distributed as follows:
16	(i) The secretary shall annually provide for an interagency transfer in the
17	amount of one hundred and thirty-two thousand dollars to the Department of State
18	Civil Service, Board of Tax Appeals, to be expended exclusively for the purposes of
19	its Local Tax Division, and thereafter distribute the proceeds of the tax.

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1	(ii) All monies remaining after satisfaction of the requirements of Item (i)
2	of this Subparagraph shall be distributed quarterly to the central local sales and use
3	tax collector or, if none, the parish governing authority according to population. The
4	central local sales and use tax collector or the parish governing authority shall at no
5	charge distribute the tax proceeds received from the secretary to each political
6	subdivision within the parish which levies a sales and use tax or receives a portion
7	of the proceeds of a parishwide sales and use tax levy, in accordance with each such
8	political subdivision's pro rata share of local sales and use tax receipts collected on
9	all other transactions subject to local sales and use taxes during the most recent state
10	fiscal year for which data is available within thirty days of receipt of the proceeds.
11	* * *
12	U. It is the duty of the secretary of the Department of Revenue to collect all
13	taxes imposed pursuant to this Chapter and Chapters 2-A and 2-B of this Subtitle
14	which may be due upon the sale by a remote seller dealer of tangible personal
15	property or services in Louisiana. The secretary is authorized and directed to employ
16	all means available to ensure the collection of the tax in an equitable, efficient, and
17	effective manner.
18	V. In addition to the definition of "dealer" as provided in R.S. 47:301(4), for
19	purposes of the consumer use tax, the term "dealer" includes every person who
20	manufactures or produces tangible personal property for sale at retail, for use, or
21	consumption, or distribution, or for storage to be used or consumed in a taxing
22	jurisdiction. "Dealer" is further defined to mean:
23	(1) Any person engaging in business in the taxing jurisdiction which shall
24	include:
25	(a) Any of the following methods of transacting business:
26	(i) Maintaining directly, indirectly, or through a subsidiary, an office,
27	distribution house, sales house, warehouse, or other place or location of business.
28	(ii) Having an agent, salesman, independent contractor, or solicitor operating
29	within the taxing jurisdiction under the authority of or through an agreement with the

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2	salesman, or solicitor is located in the taxing jurisdiction permanently or temporarily
3	or whether the person or subsidiary is qualified to do business in the taxing
4	jurisdiction.
5	(iii) Making deliveries of tangible personal property into the taxing
6	jurisdiction other than by a common or contract carrier.
7	(b) The solicitation of business through an independent contractor or any
8	other representative pursuant to an agreement with a Louisiana resident or business
9	under which the resident or business, for a commission, referral fee, or other
10	consideration of any kind, directly or indirectly refers potential customers, whether
11	by link on an internet website, an in-person oral presentation, telemarketing, or
12	otherwise to the seller. If the cumulative gross receipts from sales of tangible
13	personal property to customers in this state who are referred to the person through
14	such an agreement exceeds fifty thousand dollars during the preceding twelve
15	months, the presumption regarding the status of that person as a dealer may be
16	rebutted if the person can demonstrate, to the satisfaction of the secretary, that he
17	cannot reasonably be expected to have gross receipts in excess of fifty thousand
18	dollars for the succeeding twelve months.
19	(2) Any person selling tangible personal property or services, the use of
20	which is taxed pursuant to this Chapter, who:
21	(a) Sells the same or substantially similar line of products as a Louisiana
22	retailer under the same or substantially similar business name, using the same
23	trademarks, service marks, or trade names that are the same or substantially similar
24	to those used by the Louisiana retailer.
25	(b) Uses the facilities or employees of a Louisiana retailer to advertise or
26	promote sales by the person to Louisiana purchasers, or to facilitate returns, issuance
27	of refunds or credits, or adjustments on property sold by the person.
28	(c) Solicits business and develops and maintains a market in Louisiana
29	through an agent, salesman, independent contractor, solicitor, or other representative

person or its subsidiary irrespective of whether the place of business, agent,

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pursuant to an agreement with a Louisiana resident or business, hereinafter referred to collectively as "affiliated agent" under which the affiliated agent, for a commission, referral fee, or other consideration of any kind engages in activities in this state that inure to the benefit of the person in the person's development or maintenance of a market for its goods or services in the state, to the extent that those activities of the affiliated agent are sufficient to satisfy the nexus requirement of the United States Constitution. For purposes of this Subparagraph, such activities of the affiliated agent shall include referral of potential customers to the person, either directly or indirectly, whether by link on an internet website or otherwise. (3) In addition to those persons established as dealers according to Paragraph (2) of this Subsection, the provisions of this Subsection shall be presumed by taxing authority to apply to any person who holds a substantial ownership interest, directly or through a subsidiary, in a retailer maintaining sales locations in Louisiana; or to any person who is owned in whole or in substantial part by a retailer maintaining sales locations in Louisiana, or by a parent or subsidiary thereof. For purposes of this Paragraph, "substantial ownership interest" means affiliated persons with respect to each other where one of such persons has an ownership interest of more than five percent, whether direct or indirect, in the other, or where an ownership interest of more than five percent, whether direct or indirect, is held in each of such persons by another person or by a group of other persons which are affiliated persons with respect to each other. (4) A dealer, as defined in and for purposes of this Subsection, shall file all

applicable sales and use tax returns and remittances through the electronic filing options available for such purposes. Further, such dealer shall specifically collect the tax authorized by R.S. 47:302(K)(5).

(5) The provisions of this Subsection holding that certain business activities conducted by certain persons establishes the person as a dealer for purposes of sales and use tax levied by the state and its political subdivisions, shall not be used in the

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1	determination of whether such persons are liable for the payment of income and
2	franchise taxes levied by the state.
3	* * *
4	§305. Exclusions and exemptions from the tax
5	* * *
6	E. It is not the intention of any taxing authority to levy a tax upon articles of
7	tangible personal property imported into this state, or produced or manufactured in
8	this state, for export; nor is it the intention of any taxing authority to levy a tax on
9	bona fide interstate commerce; however, nothing herein shall prevent the collection
10	of the taxes due on sales of tangible personal property into this state which are
11	promoted through the use of catalogs and other means of sales promotion and for
12	which federal legislation or federal jurisprudence enables the enforcement of the
13	sales tax of a taxing authority upon the conduct of such business. It is, however, the
14	intention of the taxing authorities to levy a tax on the sale at retail, the use, the
15	consumption, the distribution, and the storage to be used or consumed in this state,
16	of tangible personal property after it has come to rest in this state and has become a
17	part of the mass of property in this state. At such time as federal legislation or
18	federal jurisprudence as to sales in interstate commerce promoted through the use of
19	catalogs and other means of sales promotions enables the enforcement of this
20	Chapter or any other law or local ordinance imposing a sales tax against vendors that
21	have no other nexus with the taxing jurisdiction, the following provisions shall apply
22	to such sales on which sales and use tax would not otherwise be collected.
23	* * *
24	Section 2. The provisions of this Act shall apply to tax periods beginning on and
25	after July 1, 2015. If the United States Congress enacts legislation authorizing states to

Section 2. The provisions of this Act shall apply to tax periods beginning on and after July 1, 2015. If the United States Congress enacts legislation authorizing states to require a remote seller to collect sales taxes on taxable transactions, such legislation shall preempt the provisions of R.S. 47:302(V) and the Department of Revenue shall have the authority to promulgate regulations under the Louisiana Administrative Procedure Act to

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1 carry out the provisions of the federal legislation. The Department of Revenue shall begin

2 to promulgate such rules within ninety days of the effective date of the federal legislation.

3 Section 3. This Act shall become effective upon signature by the governor or, if not

signed by the governor, upon expiration of the time for bills to become law without signature

5 by the governor, as provided by Article III, Section 18 of the Constitution of Louisiana. If

vetoed by the governor and subsequently approved by the legislature, this Act shall become

7 effective on the day following such approval.

DIGEST

The digest printed below was prepared by House Legislative Services. It constitutes no part of the legislative instrument. The keyword, one-liner, abstract, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

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Pugh

Abstract: For purposes of collection of sales and use taxes by a remote seller, expands the definition of "dealer" to include persons who have certain substantial relationships and similarities with La. retailers, transact business in a certain manner, or who engage in business in La. through the use of certain affiliated agents; also changes the distribution of tax collections to local taxing authorities <u>from</u> annually <u>to</u> quarterly.

<u>Present law</u> levies an additional 4% state sales and use tax to be collected only by dealers who qualify as a dealer in La. solely by virtue of engaging in regular or systematic solicitation of a consumer market in La. by the distribution of catalogs, and other print media, radio, television, and other electronic and digital media.

<u>Proposed law</u> retains <u>present law</u> and adds methods of engaging in regular business in La. including oral presentations and telemarketing.

<u>Present law</u> requires the secretary of the Dept. of Revenue to annually distribute the avails of the tax to parish governing authorities based on population, which monies are then distributed to the local taxing authorities in the respective parish.

<u>Proposed law</u> retains <u>present law</u> but changes the frequency of distributions by the secretary to the parishes <u>from</u> annually <u>to</u> quarterly.

<u>Proposed law</u> specifies that <u>present law</u> regarding the levy and collection of the additional 4% sales and use tax shall apply to persons who are defined as dealers pursuant to <u>proposed</u> law.

<u>Present law</u> provides various definitions of "dealer" with respect to sales and use tax law and defines "engaging in business in a taxing jurisdiction".

<u>Proposed law</u> retains <u>present law</u> but expands the definition of "engaging in business in the taxing jurisdiction" to include:

(1) The solicitation of business through an independent contractor or any other representative pursuant to an agreement with a La. resident under which the resident, for a commission, referral fee, or other consideration of any kind, directly or

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indirectly refers potential customers, whether by website link, personal presentation, telemarketing, or otherwise, to the seller.

(2) For purposes of qualification as a "dealer" through an agreement with a La. resident to maintain a business in La., the presumption that a person is a dealer, based upon annual gross receipts from sales of property delivered in La. that exceed \$50,000, is rebuttable if the person can demonstrate that he cannot reasonably be expected to have gross receipts in excess of \$50,000 in the following 12 months.

<u>Proposed law</u> retains <u>present law</u> but expands the definition of "dealer" to include a person who meets any of the following criteria:

- (1) Sells the same or substantially similar line of products as a La. retailer under the same or substantially similar business name.
- (2) The facilities or employees of the La. retailer are used to advertise or promote sales by the person to La. purchasers and to support the maintenance of a market in La.
- (3) Holds a substantial ownership interest, directly or through a subsidiary, in a retailer maintaining sales locations in La. or who is owned in whole or in substantial part by a retailer maintaining sales locations in La.

<u>Proposed law</u> requires persons who meet the definition of a dealer under <u>proposed law</u> to electronically file tax returns and remittances to the state and local taxing authorities.

<u>Proposed law</u> prohibits the determination that certain business activities establishes a person as a dealer for purposes of sales and use tax from being used in a determination of whether the person is liable for the payment of state income or franchise taxes.

<u>Proposed law</u> provides that if the U.S. Congress enacts legislation authorizing states to require a remote seller to collect sales taxes on taxable transactions, the federal law shall preempt the provisions of <u>proposed law</u>. Further, directs the secretary of the Dept. of Revenue to promulgate rules to carry out the provisions of the federal law within 90 days of its effectiveness.

Applicable to tax periods beginning on and after July 1, 2015.

Effective upon signature of governor or lapse of time for gubernatorial action.

(Amends R.S. 47:302(K)(7) and (U), and 305(E); Adds R.S. 47:302(V))

Summary of Amendments Adopted by House

The Committee Amendments Proposed by <u>House Committee on Ways and Means</u> to the <u>original</u> bill:

- 1. Change the frequency in which the state transmits the portion of the tax collections dedicated to local taxing authorities <u>from</u> annually <u>to</u> quarterly.
- 2. Add to the definition of "dealer" with respect to methods of transacting and solicitation of business.
- 3. Change the threshold level of sales activity for purposes of the definition of "dealer" <u>from</u> a cumulative total of \$250,000 or 100 sales of tangible personal property in one year <u>to</u> \$50,000 in sales of tangible personal property in one year.
- 4. Specify that the provisions of <u>proposed law</u> shall apply to tax periods beginning on and after July 1, 2015.

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5. Add provisions that if the U.S. Congress enacts legislation authorizing states to require a remote seller to collect sales taxes on taxable transactions, the federal law shall preempt the provisions of <u>proposed law</u>. Further, directs the secretary of the Dept. of Revenue to promulgate rules to carry out the provisions of the federal law within 90 days of its effectiveness.