

LEGISLATIVE FISCAL OFFICE Fiscal Note

Fiscal Note On: **HB 779** HLS 15RS 1112

Bill Text Version: REENGROSSED

Opp. Chamb. Action:

Proposed Amd.: Sub. Bill For.:

Date: May 8, 2015 2:32 PM Author: PONTI

Dept./Agy.: Revenue

Subject: Repeals leased and reduces purchased solar credit Analyst: Deborah Vivien

TAX CREDITS RE +\$15,000,000 GF RV See Note Page 1 of 1

Provides with respect to the solar energy systems tax credit

Current law allows a refundable income tax credit based on a percentage of the purchase and installation of a solar electric, solar thermal or a combination on a single family residence. One credit is allowed per system per residence. No installations beyond December 31, 2017 will qualify for the credit. For a purchased system, the credit is 50% of eligible expenses up to \$25,000 (maximum credit \$12,500) and, for a leased system, the credit is 38% up to a certain size which establishes the maximum value (\$4,680 per system by the end of FY 16). Systems must be sold and installed by a LA Licensed Contractor and parts must be ARRA compliant, primarily purchased in the USA. A similar federal credit is also available for an additional 30% of these costs. Proposed law repeals the credit for thermal systems, lowers the maximum credit to \$10,000 for eligible systems and limits financing to 48 months. Leased system credits are limited to \$10M annually for calendar 2015-2017 on a first-come, first serve basis, including into the next calendar year. The bill limits a site to a single credit, specifies necessary claim documentation, including notarized statement of system size, and details equipment not eligible for the credit. Effective for installations on or after 7/1/15

EXPENDITURES	2015-16	2016-17	2017-18	2018-19	2019-20	5 -YEAR TOTAL
State Gen. Fd.	\$0	\$0	\$0	\$0	\$0	\$0
Agy. Self-Gen.	\$0	\$0	\$0	\$0	\$0	\$0
Ded./Other	\$0	\$0	\$0	\$0	\$0	\$0
Federal Funds	\$0	\$0	\$0	\$0	\$0	\$0
Local Funds	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Annual Total	\$0	\$0	\$0	\$0	\$0	\$0
REVENUES	2015-16	2016-17	2017-18	2018-19	2019-20	5 -YEAR TOTAL
State Gen. Fd.	\$15,000,000	\$10,000,000	\$10,000,000	\$0	\$0	\$35,000,000
Agy. Self-Gen.	\$0	\$0	\$0	\$0	\$0	\$0
Ded./Other	\$0	\$0	\$0	\$0	\$0	\$0
Federal Funds	\$0	\$0	\$0	\$0	\$0	\$0
Local Funds	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Annual Total	\$15,000,000	\$10,000,000	\$10,000,000	\$0	\$0	\$35,000,000

EXPENDITURE EXPLANATION

There is no anticipated direct material effect on governmental expenditures as a result of this measure. The Department will continue to operate the program under its current structure until all pending claims are complete. Any net reduction in expenses due to the expiration of the program, expected to be minimal, will be redirected towards other agency activities.

REVENUE EXPLANATION

The bill will increase SGF significantly for several reasons, most prevalent being the cap on leased systems of \$10M per calendar year 2015 -2017. A reduction of the maximum credit for purchased systems to \$10,000 is effective 7/1/15. In the bill, the eligible purchased system value is limited to 100% of \$2/w times the system size in DC kw, but the credit is capped at \$10,000. Current law limits the credit to 50% of purchase and installation up to \$12,500. The bill also disallows thermal systems, requires more stringent claims documentation, including a notarized statement of system size, though the language appears to apply only to purchased systems, and codifies the ineligibility of certain equipment, though this equipment is disallowed in current practice. Limiting financing terms to 48 months may serve to reduce the number of systems installed as homeowner cash requirements increase. Data is not available to estimate these provisions with precision, but they can only serve to limit the credit further, which would increase SGF.

Cost estimates of the program are made complicated because the solar program is in the midst of significant reductions to the leased system credits, the market response of which is indeterminable since filings are not complete, though data from net metering installations from the PSC indicates that installations have not slowed to date. According to US DOE data, leased systems make up roughly 75% of all installations and presumably credits claimed. The bill could increase SGF by roughly \$15M in FY 16 and about \$10M each of FY 17 and FY 18, assuming the number of purchased systems claiming the smaller credit remains at 1,250 annually until the program expires. Actual results could be significantly higher or lower than this depending on the planned utilization of the current credits. Due to the uncertainty, a specific impact is not reliable for budgetary purposes.

The leased system cap of \$10M is first-come, first-served with any excess credits prioritized into the remaining year. Thus, once \$30M in leased system credits are installed, state leased credits will no longer be available, though the 30% federal credit will remain.

In estimating future program costs, leased system credits decline as the system size constraint brings the maximum leased credit down to \$4,560, though it is possible that a higher volume of installations could sustain current credit costs, especially with lower material and installation costs. The responsiveness of leased system claims to the reduction in the credit calculation is extremely uncertain since the 38% credit combined with a federal credit of 30% remains a significant inducement. Though installations are only eligible through tax year 2017 under current law, the last significant fiscal impact is expected in FY 18 as income tax returns are filed. However, some credits may be claimed in FY 19 as systems become operational after December 31, 2017. This note assumes all credits are claimed in the same year as the installation and that the federal credit that sunsets on 12/31/16 is renewed through 12/31/17 when the state solar credit expires.

<u>Senate</u>	<u>Dual Referral Rules</u>	<u>House</u>		Degay V. allela
13.5.1 >= 9	\$100,000 Annual Fiscal Cost {S&	kΗ}	\bigcirc 6.8(F)(2) >= \$500,000 Rev. Red. to State {H & S}	
x 13.5.2 >= 9	500,000 Annual Tax or Fee		\bigcirc 6.8(G) >= \$500,000 Tax or Fee Increase	Chief Economist
(Change {S&H}		or a Net Fee Decrease {S}	Offici Economist