

MEDICAID

LEGISLATIVE FISCAL OFFICE Fiscal Note

Fiscal Note On: **SB 163** SLS 15RS 527

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Bill Text Version: **REENGROSSED**

Opp. Chamb. Action:

Proposed Amd.: Sub. Bill For.:

Date: June 3, 2015 2:12 PM

Author: MILLS

Dept./Agy.: DHH/Medicaid

Subject: Pharmacy reimbursement Analyst: Shawn Hotstream

RE SEE FISC NOTE GF EX

Provides relative to Medicaid managed care. (gov sig)

<u>Proposed law provides</u> that a managed care organization may negotiate the ingredient cost reimbursement in its contracts with certain pharmacy providers (the class of pharmacies with fewer than 10 retail outlets under its corporate umbrella domiciled in at least one Louisiana parish) that contracts with a managed care organization. <u>Proposed law provides for a reimbursement dispute process</u> for such pharmacies to ensure that the reimbursement was <u>reasonable</u>. The process must include at a minimum the following: a) final review authority is maintained by DHH or a party agreed upon by DHH, the La Association of Health Plans, and the La Independent Pharmacies Association; b) if reimbursement is considered unreasonable, the MCO must be required to provide the pharmacy an increased reimbursement and update its maximum allowable cost list to reflect the increase, and c) DHH must define reasonableness in relation to the contractual rate paid by DHH. <u>Proposed law requires that DHH shall not amend any contract with an MCO to comply with this measure (with exceptions)</u>. <u>Proposed law provides that after June 15, 2016, no MCO shall pay a Local Pharmacy a per prescription reimbursement at a rate less than legacy Medicaid rate unless its contract with DHH provides for a reimbursement dispute process. <u>Proposed law requires full cost of this measure is the responsibility of DHH through reallocation of existing budget resources and not additional appropriations.</u></u>

| EXPENDITURES | 2015-16 | 2016-17 | <u>2017-18</u> | 2018-19 | 2019-20 | 5 -YEAR TOTAL |
|------------------------|------------|------------|----------------|------------|------------|----------------------|
| State Gen. Fd. | | SEE BELOW | SEE BELOW | SEE BELOW | SEE BELOW | |
| Agy. Self-Gen. | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Ded./Other | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Federal Funds | | SEE BELOW | SEE BELOW | SEE BELOW | SEE BELOW | |
| Local Funds <u>\$0</u> | | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> |
| Annual Total | \$0 | | | | | \$0 |
| REVENUES | 2015-16 | 2016-17 | 2017-18 | 2018-19 | 2019-20 | 5 -YEAR TOTAL |
| State Gen. Fd. | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Agy. Self-Gen. | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Ded./Other | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Federal Funds | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Local Funds | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> |
| Annual Total | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |

EXPENDITURE EXPLANATION

Proposed law is projected to increase Medicaid payments to managed care organizations in FY 17 and future fiscal years as the health plans may be required to pay certain pharmacies (pharmacies with fewer than 10 retail outlets under its corporate umbrella in Louisiana) at a rate no less than the Legacy Fee for Service Medicaid rate. Proposed law requires the full cost of this measure is the responsibility of DHH through reallocation of existing budget resources from other providers and not through additional appropriations.

Proposed law requires DHH to set up a reimbursement dispute process related to pharmacy reimbursements paid from managed care organizations to pharmacy providers. In the event the dispute process results in a finding that a reimbursement is unreasonable (as determined by DHH or a party agreed upon by DHH, La. Association of Health Plans, and the La. Independent Pharmacies Association), the MCO must pay the pharmacy an increased reimbursement, presumably to the reasonable amount. Although the bill does not define reasonable, the fiscal note assumes this rate floor (reasonable rate) to be the Fee for Service pricing for these disputed claims. To the extent a reasonable reimbursement would be less than the amount reimbursed under FFS, the cost impact reflected in this note would be reduced.

Estimates provided by Mercer (DHH rate actuary) indicate a projected fiscal impact totaling \$7,960,000 in additional Medicaid costs in FY 17 as a result of this measure. Table 1 below reflects the total estimated impact for FY 17.

Pharmacy claims impact

Table 1

| Pnarmacy | ciaims imp | act | | | | |
|-------------|--------------|------------------|----------------|----------------|------------------|-------------------------|
| Claim | Claim | MCO | Original Avg | Estimated new | Estimated | Estimated Annual |
| <u>Type</u> | <u>Count</u> | Original Spend | Claims Cost | Avg Claim Cost | New Spend | Savings/(Cost) |
| Brand | 68,000 | \$18,260,000 | \$266.55 | \$271.40 | \$18,590,000 | (\$330,000) |
| Generic | 425,000 | \$11,440,000 | \$26.94 | \$30.39 | \$12,910,000 | (\$1,470,000) |
| Specialty | 9,000 | \$18,400,000 | \$2,034.62 | \$2,049.47 | \$18,540,000 | (\$140,000) |
| Unknown | 10,000 | <u>\$490,000</u> | <u>\$47.10</u> | <u>\$52.46</u> | <u>\$540,000</u> | <u>(\$50,000)</u> |
| Quarter | 512,000 | \$48,590,000 | \$94.90 | \$98.79 | \$50,580,000 | (\$1,990,000) |
| Ann. Total | 2,048,000 | \$194,360,000 | \$94.90 | \$98.79 | \$202,320,000 | (\$7,960,000) |

REVENUE EXPLANATION

There is no anticipated direct material effect on governmental revenues as a result of this measure.

| <u>Senate</u> | Dual Referral Rules | <u>House</u> | \mathbf{x} 6.8(F)(1) >= \$100,000 SGF Fiscal Cost {H & S} | a a ter |
|--------------------|---|--------------|--|---|
| x 13.5.1 >= | \$100,000 Annual Fiscal Cost { | [S&H} | $6.8(F)(2) >= $500,000 \text{ Rev. Red. to State } \{H \& S\}$ | John D. Capater |
| 13.5.2 >= | \$500,000 Annual Tax or Fee Change {S&H} | | | John D. Carpenter Legislative Fiscal Officer |



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CONTINUED EXPLANATION from page one:

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Expenditure explanation: continued

Assumptions/calculations:

- 1. Results based on analysis of third quarter of 2014 (sample period) claims data, annualized
- 2. The impact is based on the assumption that in practice, the Fee For Service pricing schedule will serve as the reasonable reimbursement for disputed claims
- 3. Approximately 541 unique pharmacies identified as having fewer than 10 corporate locations in Louisiana (account for 45% of total claim volume in the sample period
- 4. Mercer calculated average claim cost for the sample period for brand, generic, specialty, and other/unknown category.
- 5. Original paid amount in table above reflects Managed Care claims cost (rounded).
- 6. Revised claim cost assumes what amount would have been paid by MCO under Fee for Service methodology.
- 7. Fee for Service Reimbursement methodology maximum allowable payment is based on the lessor of: The pharmacy's Usual and Customary (U&C) charge minus a Copay, or: Average Acquisition Cost (AAC) + \$10.51 Dispensing Fee (DF) minus a Copay, or: If no AAC, Wholesale Acquisition Cost (WAC) + \$10.51 Dispensing Fee minus a Copay

Depending on the level of disputes, DHH anticipates 1 additional employee will be required to staff a new process for provider appeals of MCO pharmacy reimbursement rates. Projected salary (\$60,000) and related benefits (\$40,000) for a new coordinator in DHH, Medicaid Pharmacy is anticipated to be approximately \$100,000.

| <u>Senate</u> 13.5.1 >= \$ | <u>Dual Referral Rules</u> :100,000 Annual Fiscal Cost {S8 | House | \mathbf{x} 6.8(F)(1) >= \$100,000 SGF Fiscal Cost {H & S} \mathbf{c} 6.8(F)(2) >= \$500,000 Rev. Red. to State {H & S} | John D. Capater |
|----------------------------|---|-------|---|---|
| 13.5.2 >= \$ | 500,000 Annual Tax or Fee Change {S&H} | | 6.8(G) >= \$500,000 Tax or Fee Increase | John D. Carpenter Legislative Fiscal Officer |