2016 First Extraordinary Session

HOUSE BILL NO. 91

BY REPRESENTATIVE BISHOP

TAX/AD VALOREM TAX: (Constitutional Amendment) Adds certain property tax exemptions and dedicates certain revenue (Item #7, 26, and 31)

1	A JOINT RESOLUTION
2	Proposing to amend Article VII, Section 4(A) and to add Article VII, Sections 10(F)(4)(h),
3	10.15, and 21(C)(20) and (21) of the Constitution of Louisiana, relative to taxes; to
4	provide with respect to tax credits and exemptions; to eliminate certain income and
5	franchise tax credits; to provide for an exemption from ad valorem tax for certain
6	inventory and vessels; to establish a special treasury fund; to provide certain terms,
7	conditions, procedures, and requirements; and to specify an election for submission
8	of the proposition to electors and provide a ballot proposition.
9	Section 1. Be it resolved by the Legislature of Louisiana, two-thirds of the members
10	elected to each house concurring, that there shall be submitted to the electors of the state, for
11	their approval or rejection in the manner provided by law, a proposal to amend Article VII,
12	Section 4(A) and to add Article VII, Sections 10(F)(4)(h), 10.15, and 21(C)(20) and (21) of
13	the Constitution of Louisiana, to read as follows:
14	§4. Income Tax; Severance Tax; Political Subdivisions
15	Section 4.(A) Income Tax. Equal and uniform taxes may be levied on net
16	incomes, and these taxes may be graduated according to the amount of net income.
17	However, the state individual and joint income tax schedule of rates and brackets
18	shall never exceed the rates and brackets set forth in Title 47 of the Louisiana
19	Revised Statutes on January 1, 2003. Federal income taxes paid shall be allowed as
20	a deductible item in computing state income taxes for the same period. <u>There shall</u>

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CODING: Words in struck through type are deletions from existing law; words <u>underscored</u> are additions.

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1	be no refundable credit allowed against any Louisiana income or corporation			
2	franchise tax for ad valorem taxes paid to political subdivisions on or after January			
3	1, 2016, on inventory held by manufacturers, distributors, and retailers except for			
4	taxpayers whose ad valorem taxes paid to all political subdivisions in the taxable			
5	year was less than an amount established by law. However, any unused portion of			
6	the credit may be carried forward as a credit against subsequent tax liability for a			
7	period not to exceed five years.			
8	* * *			
9	§10. Expenditure of State Funds			
10	Section 10.			
11	* * *			
12	(F) Projected Deficit.			
13	* * *			
14	(4) The provisions of Subparagraphs (1) and (2) of this Paragraph shall not			
15	be applicable to, nor affect:			
16	* * *			
17	(h) The Local Investment Fund as provided in Article VII, Section 10.15 of			
18	this constitution.			
19	* * *			
20	§10.15. Local Investment Fund			
21	Section 10.15.(A) There is hereby created as a special fund within the state			
22	treasury the "Local Investment Fund", hereinafter referred to as the "fund".			
23	(B) Annually, beginning in Fiscal Year 2017-2018, the lesser of (1) the sum			
24	of five hundred million dollars or (2) fifteen point six hundred twenty-five percent			
25	of the total state sales and use tax revenues generated during the second immediately			
26	preceding fiscal year under the provisions of R.S. 47:302, 321, and 331 at the rates			
27	and bases existing as of June 30, 2015, as certified by the Revenue Estimating			
28	Conference as actual collections no later than December 31 of the immediately			
29	preceding calendar year shall be allocated from the state general fund to the fund.			

1	The legislature may appropriate additional sums to the fund. All unexpended and
2	unencumbered monies in the fund at the end of the fiscal year shall remain in the
3	fund. The monies in the fund shall be invested by the state treasurer in the same
4	manner as monies in the state general fund, and all earnings on investment of the
5	fund shall be deposited into the fund.

6 (C) The fund shall be distributed annually as provided by law solely on the 7 basis of the total assessed value of other property as classified under Article VII, 8 Section 18 of this constitution in each parish in proportion to the total assessed 9 valuation of other property as classified under Article VII, Section 18 of this 10 constitution throughout the state. Unless otherwise provided by law, the assessed 11 valuations for the immediately preceding calendar year, as reported to the Louisiana 12 Tax Commission or its successor, shall be utilized for this purpose. After deductions 13 in each parish for retirement systems and commissions as authorized by law, the 14 remaining funds, to the extent available, shall be distributed to the tax recipient 15 bodies, as defined by law within the parish, to help offset a portion of the revenue 16 loss due to the exemptions under Article VII, Section 21(C)(20) and (21) of this 17 constitution. For purposes of this Paragraph, other property as classified under 18 Article VII, Section 18 of this constitution shall include property exempt under 19 Article VII, Section 21(C)(20) and (21) of this constitution.

(D) The funds distributed to each parish as provided in Paragraph (C) shall
be distributed in Orleans Parish by the city treasurer of New Orleans and in all other
parishes by the parish tax collector, who each shall disburse the funds in accordance
with a schedule prepared by the parish assessor, as provided by law.

(E) For purposes of Article VII, Section 23 of this constitution, distributions
from the fund shall be considered by taxing authorities to be ad valorem taxes
collected and to be collected and shall be taken into account when setting millage
rates.

28 (F) Bond millages levied to service general obligation bonds under the 29 authority of Article VI, Section 33(B) of this constitution or any other constitutional

1	or statutory authority for the issuance of general obligation bonds shall share in the
2	distributions from the fund. The governing authority of the issuing political
3	subdivision shall take such distributions into account when levying and collecting
4	or causing to be levied and collected on all taxable property in the political
5	subdivision ad valorem taxes sufficient to pay principal and interest and redemption
6	premiums, if any, on such bonds as they mature.
7	(G) A political subdivision may incur debt by issuing negotiable bonds and
8	may pledge for the payment of all or part of the principal and interest of such bonds
9	the proceeds derived or to be derived from that portion of the funds received by it
10	from the fund. Unless otherwise provided by law, no monies allocated within any
11	parish from the balance remaining in its distribution may be pledged to the payment
12	of the principal or interest of any bonds. Bonds issued under this Paragraph shall be
13	issued and sold as provided by law, and shall require approval of the State Bond
14	Commission or its successor prior to issuance and sale.
15	* * *
16	§21. Other Property Exemptions
17	Section 21. In addition to the homestead exemption provided for in Section
18	20 of this Article, the following property and no other shall be exempt from ad
19	valorem taxation:
20	* * *
21	(C)
22	* * *
23	(20) Inventory held by manufacturers, distributors, and retailers that is
24	properly reported to parish assessors in accordance with procedures prescribed by
25	the Louisiana Tax Commission or its successor.
26	(21) Vessels, including ships, oceangoing tugs, towboats, and barges,
27	principally operated in Outer Continental Shelf Lands Act Waters that are properly
28	reported to parish assessors in accordance with procedures prescribed by the
29	Louisiana Tax Commission or its successor. "Outer Continental Shelf Lands Act

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1	Waters" shall include all waters above all submerged land seaward and outside of the		
2	area of state submerged lands beneath navigable waters as defined in the Submerged		
3	Lands Act, 43 U.S.C. §1301 et seq. The term shall further include all waters above		
4	Outer Continental Shelf submerged lands to which the Outer Continental Shelf		
5	Lands Act of Title 43 U.S.C. §1331 et seq. applies.		
6	Section 2. Be it further resolved that this proposed amendment shall become		
7	effective January 1, 2017.		
8	Section 3. Be it further resolved that this proposed amendment shall be submitted		
9	to the electors of the state of Louisiana at the statewide election to be held on November 8,		
10	2016.		
11	Section 4. Be it further resolved that on the official ballot to be used at said election		
12	there shall be printed a proposition, upon which the electors of the state shall be permitted		
13	to vote YES or NO, to amend the Constitution of Louisiana, which proposition shall read as		
14	follows:		
15	Do you support an amendment to eliminate state income tax credits for ad		
16	valorem taxes paid to political subdivisions on inventory held by		
17	manufacturers, distributors, and retailers on or after January 1, 2016, except		
18	for taxpayers whose ad valorem taxes were below a certain amount as		
19	provided by law; and to exempt from property tax inventory held by		
20	manufacturers, distributors, and retailers and vessels principally operated in		
21	Outer Continental Shelf waters that are properly reported to parish assessors;		
22	and to establish the Local Investment Fund, and to dedicate certain state tax		
23	revenues to the fund in order to help offset a portion of the tax recipient		
24	bodies' revenue losses attributable to the exemptions; and to prohibit monies		
25	in the fund from being used or appropriated for other purposes when		
26	adjustments are made to eliminate a state deficit? (Amends Article VII,		
27	Section 4(A); Adds Article VII, Sections 10(F)(4)(h), 10.15, and 21(C)(20)		
28	and (21))		

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DIGEST

The digest printed below was prepared by House Legislative Services. It constitutes no part of the legislative instrument. The keyword, one-liner, abstract, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

HB 91 Original	2016 First Extraordinary Session	Bishop
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Abstract: Prohibits state income tax credits for property taxes paid on business inventories and offshore vessels, establishes an annual allocation of at least \$500 million from the state general fund to the Local Investment Fund, a fund established to aid local taxing authorities due to the tax losses attributable to the exemption of that property.

<u>Present law</u> allows a refundable income or corporate franchise tax credit for ad valorem property taxes paid on:

- (1) Inventory held by manufacturers, distributors, and retailers, and on natural gas held, used, or consumed in providing natural gas storage services or operating natural gas storage facilities.
- (2) Vessels, including ships, oceangoing tugs, towboats, and barges, principally operated in Outer Continental Shelf Lands Act Waters.

<u>Proposed constitutional amendment</u> eliminates all refundable income and corporate franchise tax credits for ad valorem taxes paid to political subdivisions on inventory held by manufacturers, distributors, and retailers on or after Jan. 1, 2016, except for taxpayers whose ad valorem taxes paid to all political subdivisions in the taxable year was less than an amount established by law (presently \$10,000). However, any unused portion of the credit may be carried forward as a credit against subsequent tax liability for a period not to exceed five years.

<u>Proposed constitutional amendment</u> exempts (1) inventory held by manufacturers, distributors, and retailers (inventory) and (2) vessels, including ships, oceangoing tugs, towboats, and barges, principally operated in Outer Continental Shelf Lands Act Waters (vessels) from ad valorem property taxes.

<u>Proposed constitutional amendment</u> establishes the Local Investment Fund (the Fund) and provides that, beginning in FY 2017-2018, the lesser of (1) \$500 million or (2) 15.625% of the total state sales and use tax revenues generated during the second immediately preceding fiscal year at the rates and bases existing as of June 30, 2015, as certified by the Revenue Estimating Conference as actual collections no later than Dec. 31 of the immediately preceding calendar year, shall be allocated from the state general fund to the Fund.

<u>Proposed constitutional amendment</u> provides that the Fund shall be distributed annually as provided by law solely on the basis of the total assessed value of other property as classified under Art. VII, §18 of the Constitution of La. in each parish in proportion to the total assessed valuation of other property as classified under Art. VII, §18 of the constitution throughout the state; and that, after deductions in each parish for retirement systems and commissions as authorized by law, the remaining funds, to the extent available, shall be distributed to the tax recipient bodies within the parish in Orleans Parish by the city treasurer of New Orleans and in all other parishes by the parish tax collector, who shall disburse the funds in accordance with a schedule prepared by the parish assessor as provided by law, to help offset a portion of the revenue loss due to the inventory and vessels exemptions and that, for distribution allocation purposes, other property as classified under Art. VII, §18 of this constitution shall include exempted inventory and vessels.

<u>Present constitution</u> requires all property subject to ad valorem property taxation to be reappraised and valued at intervals of not more than four years.

<u>Present constitution</u> provides that the total amount of ad valorem property taxes collected by any taxing authority in the year in which property is reappraised and revalued shall not be increased or decreased because of a reappraisal or valuation above or below the total amount of ad valorem taxes collected by that taxing authority in the year preceding implementation of the reappraisal and valuation.

<u>Present constitution</u> provides that the governing authority of the issuing political subdivision shall levy and collect or cause to be levied and collected on all taxable property in the political subdivision ad valorem taxes sufficient to pay principal and interest and redemption premiums, if any, on such bonds as they mature.

<u>Proposed constitutional amendment</u> provides that distributions from the Fund shall be considered by taxing authorities to be ad valorem taxes collected and to be collected and shall be taken into account when setting millage rates; and that bond millages levied to service general obligation bonds under the authority of Art. VI, §33(B) of the constitution or any other constitutional or statutory authority for the issuance of general obligation bonds shall share in the distributions from the Fund.

<u>Proposed constitutional amendment</u> provides that a political subdivision, as defined by Art. VI of this constitution, may incur debt by issuing negotiable bonds and may pledge for the payment of all or part of the principal and interest of such bonds the proceeds derived or to be derived from that portion of the funds received by it from the Fund.

<u>Proposed constitutional amendment</u> prohibits monies in the Fund from being used or appropriated for other purposes when adjustments are made to eliminate a state deficit.

Specifies submission of the amendment to the voters at the statewide election to be held on Nov. 18, 2016.

Effective January 1, 2017.

(Amends Art. VII, §4(A); Adds Const. Art. VII, §10(F)(4)(h), 10.15, and 21(C)(20) and (21))